CONFIDENTIAL FILING

The functions of the Prime Ministers Office

DOWNING STREET



June 1987

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BC - Mr Tughbull

CABINET OFFICE

70 Whitehall London SW1A 2AS 01-270 0101

From the Secretary of the Cabinet and Head of the Home Civil Service Sir Robin Butler KCB CVO

Ref. A090/776

26 March 1990

Dear George,

Many thanks for your letter of 28 February enclosing the draft report you have written on the Prime Minister's Office since 1979. I have now read this with great interest. There are a number a factual points on it, but I gather that Andrew Turnbull has given you these, and I will not duplicate his work. He is anyway more up-to-date than I am. I gather that Andrew Turnbull is also up-dating the biographies.

I understand that Andrew has made the point to you that some of the personal comments on Bernard Ingham and Charles Powell (which in any case I do not agree with) seem to us to detract from the valuable factual nature of the piece. On a specific point, it is not true to say on page 58 that "Bernard Ingham sought to become the Head [of the Government Information Service] himself". In the same section, have you any substantiation for the statement on page 60 that "during Mrs Thatcher's period as Prime Minister some press and information officers grew alarmed that they were being asked by Ministers to carry out work more The references to Bernard appropriate for Party officials"? Ingham's role in the first main paragraph on page 61 owe, in my experience, more to popular mythology than to fact.

On a point affecting me personally on page 24, it would be truer to say that the transfer of the "sherpa" duties to Nigel Wicks was to enable me to give more time to the other parts of my duties as Head of the Home Civil Service than simply to reduce my workload.

/I think that we

G W Jones Esq MA DPhil Professor of Government The London School of Economics and Political Science (University of London) Department of Government Houghton Street London WC2A 2AE

I think that we are very lucky to have you as the chronicler of No 10. These accounts are fascinating to those of us who are insiders and will, I hope, be a valuable service to political history.

With warm regard,

Your eva, Robin

MR TURNBULL

The attached was updated necently. Appro. Section are wondering why they are not mentioned in the "Support staff" section (neither we the Press Office). This is become both the Appres Secretary + Press Seenerary have separare paragraphs earlie on. But this would not seem to be Just to warn you that you may be approached by Mr. Carford.

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THE PRIME MINISTER'S OFFICE

- 1. The Prime Minister's Office at No.10 Downing Street secures for the Prime Minister information, advice and action on all matters of government policy. It is essentially a two-way link between the Prime Minister and the machinery of Government in the widest sense.
- 2. The sources of advice available to the Prime Minister on any matter include all or any of: Ministers in the administration; the Secretary of the Cabinet who is also Permanent Secretary of the MPO and Head of the Civil Service; the Policy Unit (assuming the Prime Minister wishes to have one) and the Press Secretary in No.10; and Government backbenchers via the Parliamentary Private Secretary. It is the responsibility of the Private Office to ensure (1) that these sources are tapped as the Prime Minister wishes, and the resultant advice is co-ordinated and presented in good time, and (2) that action as directed by the Prime Minister is taken and, if need be, monitored and followed up in the Departments concerned.
- 3. For this purpose each Private Secretary is made responsible for dealing with certain fields of policy, under the direction of the Principal Private Secretary, as follows:

Overseas Affairs Private Secretary (dealing with overseas, defence, intelligence and Northern Ireland matters).

Economic Affairs Private Secretary (economic, financial and industrial policy).

Parliamentary Affairs Private Secretary (briefing for the Prime Minister's Parliamentary Questions; letters to Members of Parliament; the preparation of the Prime Minister's statements; and assistance with speeches in the House of Commons).

Home Affairs and Engagements Private Secretary (dealing with non-economic home matters and the Prime Minister's engagements, including travel arrangements; entertainment; correspondence about engagements).

- 4. The <u>Principal Private Secretary</u>, apart from overseeing all the work of the Private Office, deals personally with all matters of overriding importance, security, constitutional matters, relations with the Palace, and Honours, and works in close consultation with the Secretary of the Cabinet.
- 5. Although each Private Secretary specialises in certain fields, the office functions as one team and business is, if necessary, dealt with by any of the Private Secretaries. Each Private Secretary in turn is designated as the duty Private Secretary for each day; he then becomes responsible for dealing with all business arising out of office hours. A similar arrangement applies at weekends. The Duty Private Secretary is on call at home when on duty but will, as necessary, come to 10 Downing Street, to Chequers (or elsewhere) to deal with the Prime Minister's business.
- 6. The <u>Private Secretary (Appointments)</u> advises the Prime Minister on various public and ecclesiastical appointments and handles Church/State relations. He is Public Records Officer for 10 Downing Street and is also responsible for the administration of Civil List pensions, for general personnel management matters within the office, for matters relating to the fabric and services at 10 Downing Street and Chequers, and for looking after the Prime Minister's interest in Chevening and Dorneywood. He is also the Lord Chancellor's Ecclesiastical Secretary, and advises the Lord Chancellor on appointments to Crown livings of which he is the patron. In this work he is assisted by the Assistant Secretary for Ecclesiastical Patronage, who is a member of the Lord Chancellor's staff.

- 7. The <u>Press Secretary</u> the No. 10 Press Office is headed by a Press Secretary, appointed personally by and responsible directly to the Prime Minister. He is responsible for the management of the Prime Minister's relations with the Press and the broadcasting organisations, for the Prime Minister's public relations more generally, and the presentation of the Government's policies as a whole for this purpose the Press Secretary co-ordinates the work of Departmental Press Officers. The Press Secretary at 10 Downing Street deals directly with the Parliamentary Lobby Correspondents and also has oversight on the Prime Minister's behalf of Departmental press and public relations.
- 8. The Prime Minister's office is manned 24 hours a day, 365 days a year. Out of normal office hours, a Duty Clerk, 2 secretaries (Garden Room girls) and two telephone switchboard operators are on duty: a Private Secretary and Press Officer will be on duty at home.

FUNCTIONING OF THE OFFICE

9. The functioning of the office depends on the wishes of the Prime Minister and the demands of business. Many of the Prime Minister's meetings will be held on a bilateral basis, others will be ad hoc meeting while others will be formal Cabinet Committee meetings. The balance between ad hoc and Cabinet Committee meetings is a matter for the Prime Minister. A Private Secretary attends all meetings, other than those of purely Party and personal nature. A Private Secretary normally takes a note of the Prime Minister's telephone conversations.

The forward planning of business for collective discussion is done on a weekly cycle as follows:

i. Each week the Cabinet Office talk both to the Private Secretary in charge of the Prime Minister's diary and to departments with business for collective discussion with a view to drawing up

provisional proposals for Cabinet and Cabinet Committee business for the ensuing three weeks. The Private Secretary will advise the Cabinet Office which meetings should take place in an ad hoc group and which in a formal Cabinet Committee).

- ii. The Principal Private Secretary attends an internal Cabinet Office meeting chaired by the Secretary of the Cabinet at which the draft programme is considered. The purpose of this is to reconcile competing bids on the Prime Minister's time; to ensure that matters do not unnecessarily come to Cabinet or to Cabinet Committees; and that essential and urgent business is given priority.
- iii. On Thursday evening the Cabinet Secretary minutes
 the Principal Private Secretary with proposals for
 meetings of the Cabinet and of any Cabinet
 Committees chaired by the Prime Minister for the
 following three weeks. The proposals for
 Cabinet/Cabinet Committee business are for specific
 meetings, at stated times, and cover suggested
 agenda items with a brief explanation of these. The
 Cabinet Secretary normally has a meeting with the
 Prime Minister on Friday mornings to discuss the
 proposals. They are put into effect, if the Prime
 Minister agrees, on the following Monday.
 - iv. The fixed points in the following week then become Cabinet (on Thursday and possibly Tuesday), any Cabinet Committees chaired by the Prime Minister, Prime Minister's Questions in the House on Tuesday and Thursday (for which preliminary briefing meetings may be needed) and the existing Prime Ministerial engagements in the diary, which normally include Audience of The Queen on Tuesday at 1830.

- 5 -A diary is prepared, on Friday evening, taking V. account of provisional Cabinet etc. business for the ensuing week and the ensuing year. A daily diary is prepared afresh, for each day, at vi. close of business on the preceding evening, for the Prime Minister and the Private Office and distributed to other principal advisers. The weekly diary is revised as events dictate and engagements are added or subtracted. 10. Briefing for Cabinet, for Cabinet Committee meetings chaired by the Prime Minister, for other Ministerial meetings, and for other engagements, is commissioned by the appropriate Private Secretary from the Cabinet Office, from Ministers in the Departments concerned, and from the Policy Unit so as to be available for the Prime Minister's consideration in good time before the appropriate meeting. In general this briefing material arrives in No.10 and is assembled with relevant papers for each item of business on the evening (or two evenings) before the meeting takes place. The Private Office similarly commissions and assembles briefing for the Prime Minister on other matters of business - e.g. for meetings with overseas and other visitors, or to deal with important letters. The occasions in the Prime Minister's diary calling for speeches are similarly identified well in advance, briefing commissioned and assembled, and a draft prepared either by the Private Office or the Political staff or jointly, as the Prime Minister directs. The Press Secretary, after consultation with the Prime Minister, traditionally meets the Lobby correspondents at 1100 and 1600 hours each day. The end product of the day's input into No.10 submissions from Ministers; from the Secretary of the Cabinet; from the Policy Unit; briefs from the Cabinet

Office; Ministerial advice on issues either raised by, or referred to, the Prime Minister; draft replies to correspondence; draft speech material; papers put forward by Ministers, the Cabinet Office, or Private Office for the Prime Minister's information - is assembled in three folders (Action, Information, Signature) and put in the Prime Minister's box to be worked on at the Prime Minister's convenience. It is the Private Office's responsibility to ensure that the Prime Minister's political advisers are aware of, and able to advise on, all papers of this kind, as the Prime Minister may direct.

- 14. Special procedures apply for highly classified and intelligence material.
- 15. Separate notes are attached on:
 - i. Supporting staff Annex A; and
 - ii. Inward and Outward Overseas visits Annex B.

An organisation chart for the office as a whole is at Annex C.

- 7 -ANNEX A SUPPORTING STAFF The Private Secretaries and the Duty Clerk (see (1) below) work together in two rooms next to the Cabinet Room. Other staff of all kinds, official and political, are dispersed around the (cramped) complex of rooms in No.10 The supporting sections of the office are as follows: (1) Confidential Filing The Confidential Filing Section is responsible for: providing Duty Clerks who man the Private Office on a. a 24 hours basis; and the current official files of the Prime Minister's b. Office (except for the specialised files held elsewhere in the office). There are six Duty Clerks, who are Executive Officers. are the first point of contact for official business during non-office hours, and service the Private Office during the working day. Outside normal working hours, the Duty Clerk: is available personally for the Prime Minister if i. necessary, and at all times available on the telephone; deals with enquiries, supplies the Prime Minister ii. with urgent messages or papers, and carries out the Prime Minister's instructions, where necessary in consultation with the duty Private Secretary;

- 8 iii. ascertains the Prime Minister's movements, makes the necessary arrangements, and informs all those who need to know; supervises (and assembles as necessary) the Prime iv. Minister box (see paragraph 13 above) for the day and arranges for it to be delivered to the Prime Minister. (2) Parliamentary Questions Section This small section (a Higher Executive Officer and a Personal Secretary) maintains a filing system of all the Prime Minister's Questions, statements and Parliamentary speeches with supporting briefing, and assists the Private Secretary for Parliamentary Affairs in his activities. (3) Garden Rooms The "Garden Rooms" is the collective name given to the team of Senior Personal Secretaries and Personal Secretaries who provide shorthand typing and secretarial services for the Prime Minister and also the Private Secretaries. A member of the Garden Rooms is always available to the Prime Minister to provide secretarial services and one will accompany the Prime Minister on all travels, including visits to Chequers, for this purpose. Members of the Garden Rooms also open and distribute incoming mail for the Prime Minister. There is a duty rota for night and weekend duty, for accompanying the Prime Minister when away from London, and for staffing the office at Chequers whenever the Prime Minister is in residence there. (4) Honours Section The Prime Minister is advised on the selection of candidates for recommendation to The Queen for honours by a system of committees under the direction of the Head of the Home Civil Service. The Honours Section at No.10 Downing Street, headed by an Assistant Private Secretary reporting to the Principal Private Secretary, maintains an index of those suggested for honours, handles correspondence between

10 Downing Street and Government Departments and outside organisations and individuals about possible candidates, prepares submissions to The Queen on honours and gallantry awards for the Prime Minister's signature, and despatches formal letters to recipients of honours. The Honours Section prepares and arranges the printing of honours lists. Assistant Private Secretary also acts as liaison point for general personnel matters in No.10.

5. Correspondence Section

The Correspondence Section is responsible for dealing with letters to the Prime Minister (other than constituency or Party correspondence) from members of the general public, which fluctuate widely but has averaged something over 3000 per week. All of these letters are acknowledged by No.10; the majority are sent to other Government Departments for answer.

(6) Records Section

This Section is responsible to the Secretary for Appointments for the custody and preliminary sifting of the official papers of past Prime Ministers and, when these are 25 years old, the final selection of those papers worthy of permanent preservation in the Public Record Office.

(7) Office Manager

The Office Manager is responsible for supplies and services of all kinds in 10 Downing Street and for supervision of the messengerial and cleaning staff. He reports to the Secretary for Appointments and through him to the Principal Private Secretary.

The Secretary (Invitations) (8)

The Secretary (Invitations) is responsible to the Diary Private Secretary for the detailed organisation of the Prime Minister's official entertainment. This involves preparing guest lists for the Prime Minister's approval, and sending out invitations and receiving replies, and preparing menus and table lists for the Prime Minister's approval.

(9) Cook (part-time)

A part-time cook provides working lunches for the Prime Minister (if required), Private Secretaries, the Press Secretary and senior policy advisers on Parliamentary Questions days (Tuesdays and Thursdays) when the House is sitting. A charge is made for the food.

ANNEX B

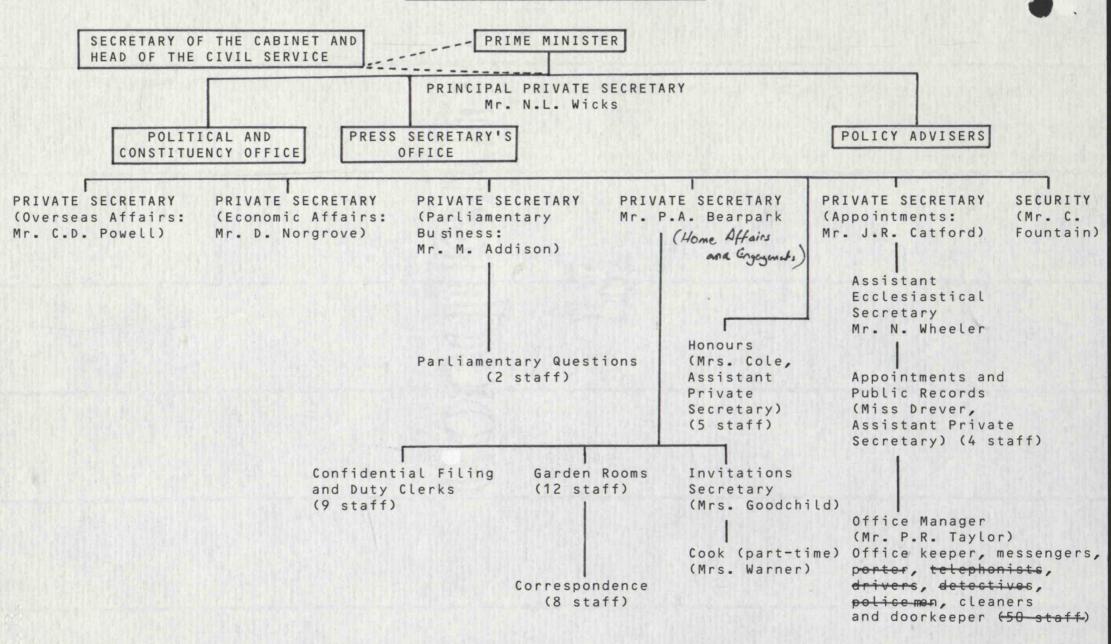
OUTWARD AND INWARD OVERSEAS VISITS

- (1) Outward and inward visits involving the Prime Minister and foreign Heads of Government fall into two categories:
 - i. multilateral or bilateral meetings which have become a regular part of the calendar (e.g. meetings of the European Council, Economic Summit meetings, Commonwealth Heads of Government meetings, Anglo/German and Anglo/French Summits); and
 - ii. bilateral meetings arranged on the initiative of the United Kingdom Government or at the invitation of another Government.
- (2) The recurrent multilateral meetings are usually arranged by the Heads of Governments concerned at the end of the preceding meeting in the series. Proposals for either inward or outward visits involving the Prime Minister are usually put forward on the advice of the Foreign and Commonwealth Secretary. The first step in arranging such a visit is to reach agreement on the dates. This is usually negotiated, under the Prime Minister's direction, by the Overseas Private Secretary at No.10 direct with the Private Office of the other Head of Government concerned, or with the relevant Embassy or High Commission in London. Once the dates have been agreed, the Prime Minister will give an indication of his or her wishes concerning the programme, and these will be conveyed to the host Government through the Foreign and Commonwealth Office.
- (3) Consideration of the substance of an inward or outward visit begins with the submission by the Cabinet Office, on the advice of the Foreign and Commonwealth Office and other interested Departments, or recommendations on the <u>objectives</u> which the United Kingdom should pursue in the discussions and on the likely objectives of the other side.

- (4) Recommendations concerning the <u>agenda</u> for the Prime Minister's discussions with a visiting or host Head of Government are made by the Foreign and Commonwealth Secretary and, if as is usually the case they concern a number of Whitehall Departments, will be co-ordinated by the Cabinet Office. An outline agenda and, flowing from this, a suggested list of briefs, are submitted to the Prime Minister about two weeks before the visit takes place. When the Prime Minister has approved these, briefs are commissioned by the Cabinet Office or (for straightforward bilateral visits) by the Foreign and Commonwealth Office: the aim is normally to have the briefs ready for the Prime Minister to read over the weekend preceding the visit.
- (5) It has proved useful in the past for the Prime Minister to hold a briefing meeting, in the Cabinet Room at No.10, a day or two before an inward or outward visit begins. This meeting is attended by Ministers and senior officials from all the Departments concerned with the visit, and its purpose is to determine the priority objectives for the visit, and the tactics which the Prime Minister should adopt in the various discussions with the host or visiting Head of Government. The meeting also provides the Prime Minister with an opportunity to ask for further information on any points which may not be adequately covered in the briefs.
- (6) The normal pattern for the Prime Minister's involvement in an inward visit by a Head of Government is a tete-a-tete discussion (accompanied only by notetakers), a plenary session of talks for the host and visiting delegations in the Cabinet Room at No.10, a lunch or dinner at No.10, and participation in whatever return hospitality is offered by the visitor.

The following visits currrently figure in the Prime Minister's diary for the remainder of 1987:

PRIME MINISTER'S PRIVATE OFFICE



CF Psu keep on file

I have pencilled in some amendments to the draft.

Could I also suggest that the following paragraph should be inserted as the first paragraph under the heading 'Function of the Office':

"The functioning of the office depends on the wishes of Prime Minister and the demands of business. Many of the Prime Minister's meetings will be held on a bilateral basis, others will be ad hoc meetings while others will be formal Cabinet Committee meetings. The balance between ad hoc and Cabinet Committee meetings is a matter for the Prime Minister. A Private Secretary attends all meetings, other than those of purely Party and personal nature. A Private Secretary normally takes a note of the Prime Minister's telephone conversations.

10. The forwarding planning of business for collective discussion"

N.L.W.

N.L. Wicks 11 June 1987

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- 3. For this purpose each Private Secretary is made responsible for dealing with certain fields of policy, under the direction of the Principal Private Secretary, as follows:

I intelligence)

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Home Affairs and Engagements Private Secretary (dealing with non-economic home matters and the Prime Minister's engagements, including travel arrangements; entertainment; correspondence about engagements).

- 4. The <u>Principal Private Secretary</u>, apart from overseeing all the work of the Private Office, deals personally with all matters of overriding importance, constitutional matters, relations with the Palace, and Honours, and works in close consultation with the Secretary of the Cabinet.
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- 6. The <u>Private Secretary (Appointments)</u> advises the Prime Minister on various public and ecclesiastical appointments and handles <u>Church/State</u> relations. He is Public Records Officer for 10 Downing Street and is also responsible for the administration of Civil List pensions, for general personnel management matters within the office, for matters relating to the fabric and services at 10 Downing Street and Chequers, and for looking after the Prime Minister's interest in Chevening and Dorneywood. He is also the Lord Chancellor's Ecclesiastical Secretary, and advises the Lord Chancellor on appointments to Crown livings of which he is the patron. In this work he is assisted by the Assistant Secretary for Ecclesiastical Patronage, who is a member of the Lord Chancellor's staff.
- 7. The Press Secretary the No. 10 Press Office is headed by a Press Secretary, appointed personally by and responsible directly to the Prime Minister. He is responsible for the management of the Prime Minister's relations with the Press and the broadcasting organisations, for the Prime Minister's public relations more generally, and the presentation of the Government's policies as a whole for this purpose the Press

Secretary co-ordinates the work of Departmental Press
Officers. The Press Secretary at 10 Downing Street deals
directly with the Parliamentary Lobby Correspondents and also
has oversight on the Prime Minister's behalf of Departmental
press and public relations.

8. The Prime Minister's office is manned 24 hours a day, 365 days a year. Out of normal office hours, a Duty Clerk, 2 secretaries (Garden Room girls) and two telephone switchboard operators are on duty: a Private Secretary and Press Officer will be on duty at home.

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FUNCTIONING OF THE OFFICE

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iii. On Thursday evening Sir Robert Armstrong minutes the Principal Private Secretary with proposals for meetings of the Cabinet and of any Cabinet Committees chaired by the Prime Minister for the following three weeks. The proposals for Cabinet/Cabinet Committee business are for specific

meetings, at stated times, and cover suggested agenda items with a brief explanation of these. Sir Robert Armstrong normally has a meeting with the Prime Minister on Friday mornings to discuss the proposals. They are put into effect, if the Prime Minister agrees, on the following Monday.

- iv. The fixed points in the following week then become Cabinet (on Thursday and possibly Tuesday), any Cabinet Committees chaired by the Prime Minister, Prime Minister's Questions in the House on Tuesday and Thursday (for which preliminary briefing meetings may be needed) and the existing Prime Ministerial engagements in the diary, which normally include Audience of The Queen on Tuesday at 1830.
- v. A diary is prepared, on Friday evening, taking account of provisional Cabinet etc. business for the ensuing week and the ensuing year.
- vi. A <u>daily</u> diary is prepared afresh, for each day, at close of business on the preceding evening, for the Prime Minister and the Private Office and distributed to other principal advisers. The <u>weekly</u> diary is revised as events dictate and engagements are added or subtracted.
- 10. Briefing for Cabinet, for Cabinet Committee meetings chaired by the Prime Minister, for other Ministerial meetings, and for other engagements, is commissioned by the appropriate Private Secretary from the Cabinet Office, from Ministers in the Departments concerned, and from the Policy Unit so as to be available for the Prime Minister's consideration in good time before the appropriate meeting. In general this briefing material arrives in No.10 and is assembled with relevant papers for each item of business on the evening (or two evenings) before the meeting takes place. The Private Office similarly commissions and assembles briefing for the Prime Minister on other matters of business e.g. for meetings with

- 5 overseas and other visitors, or to deal with important letters. The occasions in the Prime Minister's diary calling for speeches are similarly identified well in advance, briefing commissioned and assembled, and a draft prepared either by the Private Office or the Political staff or jointly, as the Prime Minister directs. 12. The Press Secretary, after consultation with the Prime Minister, traditionally meets the Lobby correspondents at 1100 and 1600 hours each day. 13. The end product of the day's input into No.10 submissions from Ministers; from the Secretary of the Cabinet; from the Policy Unit; briefs from the Cabinet Office; Ministerial advice on issues either raised by, or referred to, the Prime Minister; draft replies to correspondence; draft speech material; papers put forward by Ministers, the Cabinet Office, or Private Office for the Prime Minister's information - is assembled in three folders (Action, Information, Signature) and put in the Prime Minister's box to be worked on at the Prime Minister's convenience. It is the Private Office's responsibility to ensure that the Prime Minister's political advisers are aware of, and able to advise on, all papers of this kind, as the Prime Minister may direct. 14. Special procedures apply for highly classified and intelligence material. 15. Separate notes are attached on: i. Supporting staff - Annex A; ii. Inward and Outward Overseas visits - Annex B. An organisation chart for the office as a whole is at Annex C. 10 Downing Street, London, S.W.1

SUPPORTING STAFF

The Private Secretaries and the Duty Clerk (see (1) below) work together in two rooms next to the Cabinet Room. Other staff of all kinds, official and political, are dispersed around the (cramped) complex of rooms in No.10

The supporting sections of the office are as follows:

(1) Confidential Filing

The Confidential Filing Section is responsible for:

- a. providing Duty Clerks who man the Private Office on a 24 hours basis; and
- b. the current official files of the Prime Minister's Office (except for the specialised files held elsewhere in the office).

There are six Duty Clerks, who are Executive Officers. They are the first point of contact for official business during non-office hours, and service the Private Office during the working day.

Outside normal working hours, the Duty Clerk:

- i. is available personally for the Prime Minister if necessary, and at all times available on the telephone;
- ii. deals with enquiries, supplies the Prime Minister with urgent messages or papers, and carries out the Prime Minister's instructions, where necessary in consultation with the duty Private Secretary;
- iii. ascertains the Prime Minister's movements, makes the necessary arrangements, and informs all those who need to know;
- iv. supervises (and assembles as necessary) the Prime

Minister box (see paragraph 13 above) for the day and arranges for it to be delivered to the Prime Minister.

(2) Parliamentary Questions Section

This small section (a Higher Executive Officer and a Personal Secretary) maintains a filing system of all the Prime Minister's Questions, statements and Parliamentary speeches with supporting briefing, and assists the Private Secretary for Parliamentary Affairs in his activities.

(3) Garden Rooms

The "Garden Rooms" is the collective name given to the team of Senior Personal Secretaries and Personal Secretaries who provide shorthand typing and secretarial services for the Prime Minister and also the Private Secretaries. A member of the Garden Rooms is always available to the Prime Minister to provide secretarial services and one will accompany the Prime Minister on all travels, including visits to Chequers, for this purpose. Members of the Garden Rooms also open and distribute incoming mail for the Prime Minister. There is a duty rota for night and weekend duty, for accompanying the Prime Minister when away from London, and for staffing the office at Chequers whenever the Prime Minister is in residence there.

(4) Honours Section

The Prime Minister is advised on the selection of candidates for recommendation to The Queen for honours by a system of committees under the direction of the Head of the Home Civil Service. The Honours Section at No.10 Downing Street, headed by an Assistant Private Secretary reporting to the Principal Private Secretary, maintains an index of those suggested for honours, handles correspondence between 10 Downing Street and Government Departments and outside organisations and individuals about possible candidates, prepares submissions to The Queen on honours and gallantry awards for the Prime Minister's signature, and despatches formal letters to recipients of honours. The Honours Section

prepares and arranges the printing of honours lists. The Assistant Private Secretary also acts as liaison point for general personnel matters in No.10.

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The Office Manager is responsible for supplies and services of all kinds in 10 Downing Street and for supervision of the messengerial and cleaning staff. He reports to the Secretary for Appointments and through him to the Principal Private Secretary.

(8) The Secretary (Invitations)

The Secretary (Invitations) is responsible to the Diary Private Secretary for the detailed organisation of the Prime Minister's official entertainment. This involves preparing guest lists for the Prime Minister's approval, and sending out invitations and receiving replies, and preparing menus and table lists for the Prime Minister's approval.

(9) Cook (part-time)

A part-time cook provides working lunches for the Prime Minister (if required), Private Secretaries, the Press Secretary and senior policy advisers on Parliamentary Questions days (Tuesdays and Thursdays) when the House is sitting. A charge is made for the food.

OUTWARD AND INWARD OVERSEAS VISITS

- (1) Outward and inward visits involving the Prime Minister and foreign Heads of Government fall into two categories:
 - i. multilateral or bilateral meetings which have become a regular part of the calendar (e.g. meetings of the European Council, Economic Summit meetings, Commonwealth Heads of Government meetings, Anglo/German and Anglo/French Summits); and
 - ii. bilateral meetings arranged on the initiative of the United Kingdom Government or at the invitation of another Government.
- (2) The recurrent multilateral meetings are usually arranged by the Heads of Governments concerned at the end of the preceding meeting in the series. Proposals for either inward or outward visits involving the Prime Minister are usually put forward on the advice of the Foreign and Commonwealth Secretary. The first step in arranging such a visit is to reach agreement on the dates. This is usually negotiated, under the Prime Minister's direction, by the Overseas Private Secretary at No.10 direct with the Private Office of the other Head of Government concerned, or with the relevant Embassy or High Commission in London. Once the dates have been agreed, the Prime Minister will give an indication of his or her wishes concerning the programme, and these will be conveyed to the host Government through the Foreign and Commonwealth Office.
- (3) Consideration of the substance of an inward or outward visit begins with the submission by the Cabinet Office, on the advice of the Foreign and Commonwealth Office and other interested Departments, or recommendations on the objectives which the United Kingdom should pursue in the discussions and on the likely objectives of the other side.

- (4) Recommendations concerning the agenda for the Prime Minister's discussions with a visiting or host Head of Government are made by the Foreign and Commonwealth Secretary and, if as is usually the case they concern a number of Whitehall Departments, will be co-ordinated by the Cabinet Office. An outline agenda and, flowing from this, a suggested list of briefs, are submitted to the Prime Minister about two weeks before the visit takes place. When the Prime Minister has approved these, briefs are commissioned by the Cabinet Office or (for straightforward bilateral visits) by the Foreign and Commonwealth Office: the aim is normally to have the briefs ready for the Prime Minister to read over the weekend preceding the visit.
- (5) It has proved useful in the past for the Prime Minister to hold a briefing meeting, in the Cabinet Room at No.10, a day or two before an inward or outward visit begins. This meeting is attended by Ministers and senior officials from all the Departments concerned with the visit, and its purpose is to determine the priority objectives for the visit, and the tactics which the Prime Minister should adopt in the various discussions with the host or visiting Head of Government. The meeting also provides the Prime Minister with an opportunity to ask for further information on any points which may not be adequately covered in the briefs.
- (6) The normal pattern for the Prime Minister's involvement in an inward visit by a Head of Government is a tete-a-tete discussion (accompanied only by notetakers), a plenary session of talks for the host and visiting delegations in the Cabinet Room at No.10, a lunch or dinner at No.10, and participation in whatever return hospitality is offered by the visitor.

The following visits currrently figure in the Prime Minister's diary for the remainder of 1987:



10 DOWNING STREET

R W/chs A Powell.

Any comments on this latest draft?

Peter Taplors respondelles are too weede. Let us here a work. N. C W 8.6.

lile M

MR. CATFORD
MR. INGHAM
MISS COLE

MRS RICHARDS

MISS BOWERS

TOP COPY

I am preparing a revised version of the attached paper on 'The Prime Minister's office'. Could you please amend the paragraphs which refer directly to your operations, and return to me as quickly as possible.

P A BEARPARK 2 June 1987



10 DOWNING STREET

For filing with (unused)

pre-election briefing.

FERB

The Prime Minister's Office The Prime Minister's Office at No. 10 Downing Street secures for the Prime Minister information, advice and action on all matters of government policy. It is essentially a two-way link between the Prime Minister and the machinery of government in the widest sense. The sources of advice available to the Prime Minister on any matter include all or any of: Ministers in the administration; the Secretary of the Cabinet who is also Permanent Secretary of the MPO and Head of the Civil Service; the CPRS; the political Policy Unit policy advisors and the Press Secretary in No. 10; and Government backbenchers via the Parliamentary Private Secretary. It is the responsibility of the Private Office to ensure (1) that these sources are tapped as the Prime Minister wishes, and the resultant advice is co-ordinated and presented in good time, and (2) that action as directed by the Prime Minister is taken and, if need be, monitored and followed up in the Departments concerned. For this purpose each Private Secretary is made responsible for dealing with certain fields of policy, under the direction of the Principal Private Secretary, as follows: Overseas Affairs Private Secretary (dealing with overseas, defence and Northern Ireland matters) Economic Affairs Private Secretary (economic, financial and industrial policy) Parliamentary Affairs Private Secretary (briefing for the Prime Minister's Parliamentary Questions; letters to Members of Parliament; the preparation of the Prime Minister's statements; and assistance with speeches in the House of Commons) Home Affairs and Engagements Private Secretary (dealing with non-economic home matters and the Prime Minister's engagements, including travel arrangements; entertainment; correspondence about engagements) / 4.

ris public Records Officer for 10 Downing looking

- 4. The <u>Principal Private Secretary</u>, apart from overseeing all the work of the Private Office, deals personally with all matters of overriding importance, constitutional matters, relations with the Palace, and Honours, and works in close consultation with the Secretary of the Cabinet.
- 5. Although each Private Secretary specialises in certain fields, the office functions as one team and business is, if necessary, dealt with by any of the Private Secretaries. Each Private Secretary in turn is designated as the duty Private Secretary for each day; he then becomes responsible for dealing with all business arising out of office hours. A similar arrangement applies at weekends. The Duty Private Secretary is on call at home when on duty but will, as necessary, come to 10 Downing Street, to Chequers (or elsewhere) to deal with the Prime Minister's business.
- 6. The Private Secretary (Appointments) advises the Prime
 Minister on various public and ecclesiastical appointments. He
 is also responsible for the administration of Civil List pensions,
 for general personnel management matters within the office, and
 for matters relating to the fabric and services at 10 Downing
 Street and Chequers. He is also the Lord Chancellor's Ecclesiastical
 Secretary, and advises the Lord Chancellor on appointments to
 these Livings of which he is the patron. In this work he is
 assisted by the Assistant Secretary for Ecclesiastical Patronage,
 who is a member of the Lord Chancellor's staff.
- a Press Secretary the No. 10 Press Office is headed by a Press Secretary, appointed personally by and responsible directly to the Prime Minister. He is responsible for the management of the Prime Minister's relations with the Press and the broadcasting organisations, for the Prime Minister's public relations more generally, and the presentation of the Government's policies as a whole for this purpose the Press Secretary co-ordinates the work of Departmental Press Officers. The Press Secretary at 10 Downing Street deals directly with the Parliamentary Lobby Correspondents and also has oversight on the Prime Minister's behalf of Departmental press and public relations.

A

8. The P.M's office is manned 24 hours

a day, 365 days a year. Our of normal
office hours, a Dury Clerk, 2 Secretaries

(garden Room 9215) & two telephone

(garden Room 9215) & two telephone

surtichboard operators are on dury

surtichboard operators are on dury

and private Secretary

and Priess office will be on duty at

home.

B.

- 3 -The Prime Minister's office is manned 24 hours a day, 365 days a year by (1) a Duty Clerk* in the Private Office; (2) two Secretaries (Garden Room Girls)* and (3) two telephone switchboard operators - and a Private Secretary and Press Officer will be on duty, out of office hours, at home. A - B attached. Functioning of the Office 9. The forward planning of business is done on a weekly cycle as follows: i. Each week the Cabinet Office talk both to the Private Secretary in charge of the Prime Minister's diary and to Departments with business for collective discussion with a view to drawing up provisional proposals for Cabinet and Cabinet Committee business for the ensuing three weeks. ii. The Principal Private Secretary attends an internal Cabinet Office meeting chaired by Sir Robert Armstrong at which the draft programme is considered. The purpose of this is to reconcile competing bids on the Prime Minister's time; to ensure that matters do not unnecessarily come to Cabinet or to Cabinet Committees; and that essential and urgent business is given priority. iii. On Thursday evening Sir Robert Armstrong minutes the Principal Private Secretary with proposals for meetings of the Cabinet and of any Cabinet Committees chaired by the Prime Minister for the following three weeks. The proposals for Cabinet/Cabinet Committee business are for specific meetings, at stated times, and cover suggested agenda items with a brief explanation of these. Sir Robert Armstrong normally has a / meeting * See Annex A

Supporting Staff

The Private Secretaries and the Duty Clerk (see (1) below) work together in two rooms next to the Cabinet Room. Other staff of all kinds, official and political, are dispersed around the (cramped) complex of rooms in No. 10.

The supporting sections of the office are as follows:

(1) Confidential Filing

The Confidential Filing Section, headed by an Assistant Private Secretary, is responsible for:

- a. providing Duty Clerks who man the Private Office on a 24 hours basis; and
- b. the current official files of the Prime Minister's Office (except for the specialised files held elsewhere in the office).

There are six Duty Clerks, who are Executive Officers. They are the first point of contact for official business during non-office hours, and service the Private Office during the working day.

Outside normal working hours, the Duty Clerk:

- i. is available personally for the Prime Minister if necessary, and at all times available on the telephone;
- ii. deals with enquiries, supplies the Prime Minister with urgent messages or papers, and carries out the Prime Minister's instructions, where necessary in consultation with the duty Private Secretary;
- iii. ascertains the Prime Minister's movements, makes the necessary arrangements, and informs all those who need to know;

iv. supervises (and assembles as necessary) the Prime Minister's box (see paragraph 13 above) for the day and arranges for it to be delivered to the Prime Minister.

(2) Parliamentary Questions Section

This small section (a Higher Executive Officer and a Personal Secretary) maintains a filing system of all the Prime Minister's Questions, statements and Parliamentary speeches with supporting briefing, and assists the Private Secretary for Parliamentary Affairs in his activities.

(3) Garden Rooms

The "Garden Rooms", headed by an Assistant Private Secretary, is the collective name given to the team of Senior Personal Secretaries and Personal Secretaries who provide shorthand typing and secretarial services for the Prime Minister and also the Private Secretaries. A member of the Garden Rooms is in all circumstances available to the Prime Minister to provide secretarial services and one will accompany the Prime Minister on all trayels, including visits to Chequers, for this purpose. They also open and distribute incoming mail for the Prime Minister. Members of the Garden Rooms take it in turns to be on night and weekend duty, staffathe office at Chequers whenever the Prime Minister is in residence there.

(4) Honours Section

The Prime Minister is advised on the selection of candidates for recommendation to The Queen for honours by a system of committees under the direction of the Head of the Home Civil Service. The Honours Section at No. 10 Downing Street, headed by an Assistant Private Secretary reporting to the Principal Private Secretary, maintains an index of those suggested for honours, handles correspondence between 10 Downing Street and Government Departments and outside organisations and individuals about possible candidates, prepares submissions to The Queen on honours and gallantry awards for the Prime Minister's signature, and despatches formal letters to recipients of honours. The Honours Section prepares and arranges the printing of honours lists. The Monours Section also assists the Principal Private Secretary in the processing of Ministerial appointments. The Assistant Private Secretary also acts as was about for general personnel matters in / (5)

Number 10.

(5) Correspondence Section

The Correspondence Section is headed by an Assistant Private Secretary. It is responsible for dealing with letters to the Prime Minister (other than constituency or Party correspondence) from members of the general public, which fluctuate widely but has averaged something over 2000 per week. All of these letters are acknowledged by No. 10; the majority are sent to other Government Departments for answer.

(6) Records Section

It to the Secretary for Appointments This Section is responsible for the custody and preliminary sifting of the official papers of past Prime Ministers and, when these are 25 years old, the final selection of those papers worthy of permanent preservation in the Public Record Office.

(7) Office Manager

The Office Manager is responsible for supplies and services of all kinds in 10 Downing Street and for supervision of the messengerial and cleaning staff. He reports to the Secretary for Appointments and through him to the Principal Private Secretary.

(8) The Secretary (Invitations)

The Secretary (Invitations) is responsible to the Diary Private Secretary for the detailed organisation of the Prime Minister's official entertainment. This involves preparing guest lists for the Prime Minister's approval, and sending out invitations and receiving replies, and preparing menus and table lists for the Prime Minister's approval.

(9) Cook (part-time)

A part-time cook provides working lunches for the Prime Minister (if required), Private Secretaries, the Press Secretary and senior policy advisers on Parliamentary Questions days (Tuesdays and Thursdays) when the House is sitting. A charge is made for the food.

ANNEX B

Outward and Inward overseas visits

- (1) Outward and inward visits involving the Prime Minister and foreign Heads of Government fall into two categories:
 - i. multilateral or bilateral meetings which have become a regular part of the calendar (e.g. meetings of the European Council, Economic Summit meetings, Commonwealth Heads of Government meetings, Anglo/German and Anglo/French Summits); and
 - ii. bilateral meetings arranged on the initiative of the United Kingdom Government or at the invitation of another Government.
- (2) The recurrent multilateral meetings are usually arranged by the Heads of Governments concerned at the end of the preceding meeting in the series. Proposals for either inward or outward visits involving the Prime Minister are usually put forward on the advice of the Foreign and Commonwealth Secretary. The first step in arranging such a visit is to reach agreement on the dates. This is usually negotiated, under the Prime Minister's direction, by the Overseas Private Secretary at No. 10 direct with the Private Office of the other Head of Government concerned, or with the relevant Embassy or High Commission in London. Once the dates have been agreed, the Prime Minister will give an indication of his or her wishes concerning the programme, and these will be conveyed to the host Government through the Foreign and Commonwealth Office.
- (3) Consideration of the substance of an inward or outward visit begins with the submission by the Cabinet Office, on the advice of the Foreign and Commonwealth Office and other interested Departments, of recommendations on the <u>objectives</u> which the United Kingdom should pursue in the discussions and on the likely objectives of the other side.
- (4) Recommendations concerning the <u>agenda</u> for the Prime Minister's discussions with a visiting or host Head of Government are made by the Foreign and Commonwealth Secretary and, if as is usually the

case - they concern a number of Whitehall Departments, will be co-ordinated by the Cabinet Office. An outline agenda and, flowing from this, a suggested list of briefs, are submitted to the Prime Minister about two weeks before the visit takes place. When the Prime Minister has approved these, briefs are commissioned by the Cabinet Office or (for straightforward bilateral visits) by the Foreign and Commonwealth Office: the aim is normally to have the briefs ready for the Prime Minister to read over the weekend preceding the visit.

- (5) It has proved useful in the past for the Prime Minister to hold a briefing meeting, in the Cabinet Room at No. 10, a day or two before an inward or outward visit begins. This meeting is attended by Ministers and senior officials from all the Departments concerned with the visit, and its purpose is to determine the priority objectives for the visit, and the tactics which the Prime Minister should adopt in the various discussions with the host or visiting Head of Government. The meeting also provides the Prime Minister with an opportunity to ask for further information on any points which may not be adequately covered in the briefs.
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The following visits currently figure in the Prime Minister's diary for the remainder of 1983:

5-6 December

17/19 June European Council, Stuttgart

24 June Visit by Vice-President Bush

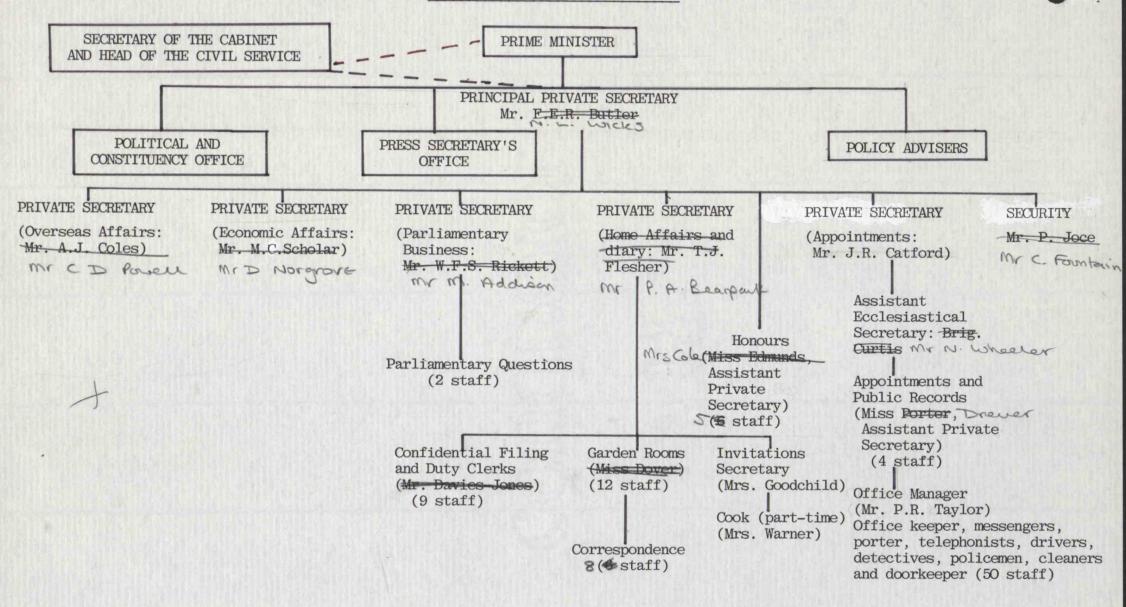
26-29 July Visit by President Houphouet Boigny of the Ivory Coast

25-28 October State visit by President Jayewardene of Sri Lanka

23-30 November Commonwealth neads of Government meeting, India

European Council in Athens

PRIME MINISTER'S PRIVATE OFFICE



PRIME MINISTER'S OFFICIAL ENGAGEMENTS

11 June

Trooping the Colour

17-19 June

European Council in Stuttgart

21 June

President Monge of Costa Rica - visit. Eve of Session Function for Ministers

24 June

Mr. Dankert, Vice President of European Parliament - Visit Vice President Bush - visit

28 June

Dinner in honour of Lord Richardson

27 July

Lunch for President of the Ivory Coast

2-4 September

Balmoral

25 October

Dinner (State Visit of President Jayewardene)

26 October

Lunch for State Visit

27 October

Dinner for State Visit

2 November

Unveil Mountbatten Statue

12 November

British Legion Remembrance Concert

13 November

Cenotaph Ceremony

14 November

Lord Mayor's Banquet

23-30 November

Commonwealth Heads of Government Meeting - India

1 December

Diplomatic Reception

5-6 December

European Council - Athens

PRIME MINISTER'S PERSONAL ENGAGEMENTS

19 June "Intermezzo" at Glyndebourne with Sir Emmanuel Kaye 20 June Meeting with Engineering Industries Council * Dinner with "Economist" * Eve of Session Reception at Carlton Club * 23 June Dinner with 1900 Group (30 minute speech) 24 June Lunch for European Democratic Group* 27 June Drink for Young City People/ 30 June Reception for Exporters + 1 July Lunch and afternoon at Wimbledon* 3 July Lunch for Lord Home 4 July Lunch with Lord Rothschild for Marcus Sieff Dinner with IBA* 7 July Reception for Glyndebourne Building Appeal + 11 July Finchley 13 July National Union Executive Committee Dinner 14/15 July Regional Tour of West Midlands? 16 July Finchley 18 July Dinner at Grays Inn 20 July Lunch with Channel Four * Reception for Members of Parliam ent + 21 July

British Jewish Community Dinner (Speech)*

27 July

Garden Party

Cocktail Party for MPs and wives +

29 July

Take Salute at RAF College Cranwell *

31 August to 2 September

Scotland

14 September

Open BPs Magnus Oil Field *

11- 14 October

Party Conference, Blackpool

19 October

Reception for Red Cross+

20-21 October

Regional Tour

26 October

Reception for MSC +

31 October

Reception for Impact 80s/

7 November

Reception for Entrepreneurs +

11 November

Regional Tour

18/19 November

Regional Tour

- * Indicates engagements for which it would need to be checked with the organisers whether the invitation is to the Prime Minister or to Mrs. Thatcher personally
- Receptions at No. 10 which might be cancelled since No. 10 would not be available.

