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3008

PREM 19 | 3759

MT

Confidential Filing

Distribution of FCO telegrams
to No. 10

FOREIGN POLICY

June 1984.

Referred to	Date	Referred to	Date	Referred to	Date	Referred to	Date
26.7.84							
2.8.84							
26.10.84							
14.11.84							
7.12.84							
21.4.84							
8.4.84							
25.2.92							
24.7.92							

PREM 19/3759



British Embassy
Washington

24 July 1992

3100 Massachusetts Avenue N.W.
Washington D.C. 20008-3600

Telephone: (202) 898-4292
Facsimile: (202) 898-4255

Personal

From The Ambassador

S J Wall Esq LVO
Private Secretary
No 10 Downing St
London

Dear Stephen,

TELEGRAMS

You are absolutely right about the Middle East telegram churned out by the Chancery. I have told everyone in this Embassy that:

- (a) no telegram is to be more than two sides;
- (b) the summary must say it all;
- (c) they must avoid unintelligible acronyms.

Yours,

Robin

Robin Renwick

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10 DOWNING STREET
LONDON SW1A 2AA

From the Private Secretary

file
Stephen Wall No 10

Thank you.

My reaction was the same as I have for the lightened standing order for telegrams addressed to "Private Secretary".

25 February 1992

Dear Richard,

Capetown telegram No. 067 which Tony Reeve addressed to "Private Secretary and Hemans, AUSS" and which purports to represent the views of the Prime Minister on a sensitive issue has been given a distribution by the FCO of one hundred and forty eight copies. Tony Reeve himself might be surprised. The Prime Minister would, I fear, regard it as characteristic.

Richardson
27/1/92

*Yours,
Steph*

J.S. WALL

Richard Gozney, Esq.,
Foreign and Commonwealth Office.

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CCP



Foreign and Commonwealth Office

London SW1A 2AH

8 April 1988

Ch

Dear Charles,

Thank you for your letter of 1 April. I am sorry the telegrams reporting Sir Christopher Mallaby's introductory call on Herr Genscher did not reach you automatically. We have taken steps to ensure that in future you receive such reporting telegrams without delay.

to p enc.

You asked about the record of Sir Julian Bullard's valedictory call on Chancellor Kohl. Since the call covered little of substance other than arms control issues, Sir J Bullard included his account of it in a broader one on German reactions to the NATO Summit. I attach a further copy of the telegram.

Powell

L Parker

(L Parker)
Private Secretary

C D Powell Esq
10 Downing Street

CONFIDENTIAL



file DASA KJ

bc : PC

10 DOWNING STREET
LONDON SW1A 2AA

From the Private Secretary

1 April 1988

I am grateful to you for sending me informally the telegrams reporting HM Ambassador Bonn's first call on Herr Genscher. But surely these should have come to Number 10 automatically. Moreover, we have still not seen here Sir Julian Bullard's telegrams reporting his farewell call on Chancellor Kohl. Sir Julian is coming to see the Prime Minister quite soon.

It looks to me as though the distribution system is not working properly as far as Number 10 is concerned and I should be grateful if you would take an urgent look at it.

C D POWELL

Lyn Parker, Esq.
Foreign and Commonwealth Office

CONFIDENTIAL

DT

WED

061329Z SEND MEM OVD

PAGE 01

DIS RET MES FM BONNN TO FCOLN OF 041630Z MAR TELNO 00212
[DIS RET MES] [] 1/7 MSG [01] OF 01 DIST ONLY [] []
COMMENT

Page: 01 of 02

CONFIDENTIAL
FM BONN
TO PRIORITY FCO
TELNO 212
OF 041630Z MARCH 88
INFO PRIORITY MOD UK, UKDEL NATO, WASHINGTON, PARIS

MY TELNO 207: NATO SUMMIT: FEDERAL GOVERNMENT REACTION

SUMMARY

1. KOHL IN RELAXED FRAME OF MIND AFTER SUMMIT, WHICH HE SAW AS A SUCCESSFUL DISPLAY OF UNITY. APPARENTLY WELL DISPOSED TO GRASPING THE MODERNISATION NETTLE IN DUE COURSE. WOERNER SEES 1989 AS THE KEY YEAR HERE.

DETAIL

2. I HAVE DISCUSSED THE SUMMIT WITH KOHL, WOERNER AND TELTSCHIK. THE GENERAL MOOD IS POSITIVE, NOTING THE SUMMIT DECLARATIONS WERE GOOD DOCUMENTS, DEMONSTRATING ALLIANCE UNITY. KOHL WAS NOT DISPOSED TO RAKE OVER THE INTRA-ALLIANCE PROBLEMS LEADING UP TO THE DECLARATIONS. KOHL BELIEVES THE SUMMIT WAS A PSYCHOLOGICAL SUCCESS, AN EXCELLENT SEND-OFF FOR BOTH PRESIDENT REAGAN IN MOSCOW AND INDEED FOR LORD CARRINGTON.

3. THE SUMMIT PROCESS HAS CLARIFIED THE FEDERAL GOVERNMENT'S POSITION ON MODERNISATION. KOHL NOW RECOGNISES, AS HE HAS IN PUBLIC, THAT WHENEVER A DECISION HAS TO BE TAKEN, THE FRG WILL TAKE IT, WITHOUT QUALIFICATION. HE TOLD ME THIS MORNING THAT MODERNISATION WAS NO LONGER A MATTER OF DISPUTE SINCE THE NATO SUMMIT. WOERNER, TO WHOM I SPOKE YESTERDAY, AGREED WITH ME THAT THE PROPOSAL MUST BE PUT TO THE BUNDESTAG IN 1989, AFTER WE KNEW WHO THE NEW AMERICAN PRESIDENT WAS, AND BEFORE THE FRG EMBARKED ON THE 1990 ELECTION CAMPAIGN. KOHL WAS MORE RELAXED ON TIMING, CLAIMING THAT MS RIDGEWAY HAD MENTIONED 1994, RATHER THAN 1992/3 FOR IMPLEMENTATION. BUT WHEN I SUGGESTED 1989, KOHL WAS NOT OPPOSED, AND HIS RESPONSE SUGGESTED A MAN OPEN TO PERSUASION IF OTHERS THOUGHT A DECISION NEEDED TO BE TAKEN THEN.

4. KOHL SEEMED PARTICULARLY PLEASED WITH THE DECLARATION ON CONVENTIONAL WEAPONS, SAYING THAT HE LOOKED FORWARD TO THE ARGUMENT ABOUT THIS BECAUSE THE GENERAL PUBLIC UNDERSTOOD NUMBERS OF TANKS AND GUNS BETTER THAN THEY DID MISSILES AND WARHEADS.

5. TELTSCHIK TOOK A SIMILAR LINE WHEN I SAID GOODBYE TO HIM THIS AFTERNOON. HE HOPED IT WAS UNDERSTOOD IN LONDON THAT THE GERMAN CHANCELLOR, HEADING A COALITION WHICH STRETCHED FROM GENSCHER TO THE INCREASINGLY IRRATIONAL STRAUSS, HAD TO BE MORE FLEXIBLE ABOUT TONE AND TERMINOLOGY THAN THE BRITISH PRIME MINISTER NEEDED TO BE. TELTSCHIK TOO PUT THE STRESS ON THE DISPLAY OF UNITY AT THE SUMMIT, AND ON THE BASIS THUS CREATED FOR SUBSEQUENT DECISIONS IN NATO ON

BOTH DEFENCE REQUIREMENTS AND ARMS CONTROL COVERING NOT JUST THE FRG BUT THE ALLIANCE AS A WHOLE. HE WOULD NOT SPECULATE ABOUT WHAT THE EVENTUAL PACKAGE WOULD LOOK LIKE, EXCEPT TO SAY THAT HE SAW A TREND AWAY FROM SHORTER AND TOWARDS LONGER RANGE WEAPONS: HE REFERRED HERE TO THE PRIME MINISTER'S MENTION OF F111 AIRCRAFT AND SEA-LAUNCHED MISSILES.

6. VON PLOETZ (AUSWAERTIGES AMT) WANTS THE KEY EUROPEAN MEMBERS OF THE ALLIANCE TO WORK MORE CLOSELY TOGETHER EG IN TAKING STOCK OF NUCLEAR REQUIREMENTS IN EUROPE IN TIME TO BE ABLE TO INFLUENCE THE NEW US ADMINISTRATION. GENSCHER HAS BEEN BRIEFED TO HAVE A FORWARD-LOOKING AND MORE PHILOSOPHICAL DISCUSSION WITH YOU THIS WEEKEND WITH PARTICULAR EMPHASIS ON STRENGTHENING THE EUROPEAN ROLE WITHIN THE ALLIANCE, AS WELL AS EUROPE'S POLICIES TOWARDS THE

OVD:00 MSS:68 MIS:41 PTR:00 DEF:07

SYSTEMS:00 0610

DIS RET MES FM BONNN TO FCOLN OF 041630Z MAR TELNO 00212
 [DIS RET MES] [] I/T MSG [01] OF 01 DIST ONLY [] D
 EAST. AT THE AUSWAERTIGES AMT, WE DETECT A MOOD TO OPEN A NEW
 CHAPTER POST-SUMMIT. HANDLED RIGHT. (IE COMPREHENSIVE CONCEPT WORK
 FIRST). EVEN THE AUSWAERTIGES AMT MAY PERHAPS BE BROUGHT TO ACCEPT A
 RESTRUCTURING OF THEATRE NUCLEAR FORCES, INCLUDING MODERNISATION
 WHERE APPROPRIATE.

BULLARD

YYYY

MAIN 133

NATO	0
LIMITED	8
SEC POL D	5
ACDD	7
DEFENCE	4
NED	5
SOVIET	5
EED	6
CSCE UNIT	2
PLANNERS	3
WED	9
SED	7
PUSD	25
NAD	5
NEWS	10
INFO	15
RESEARCH	1
PS	7
PS/MRS CHALKER	1
PS/MR MELLOR	1
PS/PUS	1
SIR J FRETWELL	1
MR BOYD	1
MR GOULDEN	2
MR RATFORD	2
ADDITIONAL 12	
DUS (P)	1
AUS (POL)	1
SEC (NATO/UK) (P) MOD	1
D DEF POL MOD	1
DACU	1
MR HALL CAB OFFICE	1
MR NICHOLLS CAB OFFICE	1
MR BURKE CAB OFFICE	1
<u>PS TO PM 3 COPIES</u>	3
SIR P CRADOCK NO 10.	1
[A HARNEY]	

FOR POC: Distⁿ of telegrams June '84



Duty block
to 10 Downing St.

Thank you for returning the
receipt for keys for the new
suite of tubes numbered 22.

I shall now withdraw from
use the remaining tube
numbered 1 and should be
grateful if you would forward
the keys for this suite of tubes
in due course.

Yours
MISS J MALLEOD
COB, FCO
WH 127

2/14/86

keys returned
will
2/14

233 8751.

MA MS SA IP AR GS

File

Reference

SPARE IN SAFE

NO 10 DOWNING ST.

Two tubes are faulty and have
been sent for repair but in view of
the volume of traffic circulating at
the moment I have received a
new suite of tubes. They are
numbered 22 and the enclosed
keys are for the new tubes.

Please telephone ^{18.14.52} me to acknowledge
receipt of the keys - we will
then start using the new suite
of tubes

John C.
Miss J MacLeod,
CO D FCO
W4127
233 8751

18/11/86.

Top copy returned to Ms. Wright
CST 10/12.

Mr. Wright

Yes please

CDP 10/12

MR POWELL
10 Downing Street

"HOT LINE" TELEGRAMS

The rules which currently apply to telegrams sent or received over the "Hot Lines" with Washington, Moscow, the Bundeskanzleramt and the Elysée are that:-

- a. no distribution is to be given to them unless asked for by No10;
- b. they are not to be shown to the Duty Intelligence Officer;
- c. by arrangement, they must be handled directly between the Cabinet Office Comcentre staff and the Duty Clerk;
- d. no copies are to be retained by the Comcentre.

2. These rules have applied for some years and the purpose of this minute is to seek confirmation that you wish them to continue to apply.

J.L. Wright

J L Wright

7 December 1984

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hite
CCPC ✓

10 DOWNING STREET

From the Private Secretary

14 November 1984

Telegram Distribution

Thank you for your letter on telegram distribution to No 10. I suggest that we drop from the No 10 distribution, Mines in the Red Sea. I should be grateful if you could add to the telegram distribution we receive, East-West and US/Soviet relations, Ethiopian drought, Guangdong nuclear, international terrorism, UNESCO general policy, Zimbabwe, and Law of the Sea Conference.

C D Powell

Len Appleyard Esq
Foreign and Commonwealth Office

CONFIDENTIAL

CONFIDENTIAL

cell



Foreign and Commonwealth Office

London SW1A 2AH

12 November, 1984

Dear Charles,

Telegram Distribution

In the exchange resting with my letter of 2 August we agreed that we would about now look again at the balance of telegrams you automatically receive.

I attach copies of the latest lists showing which telegrams you do and do not receive, together with an explanation of the various code-word distributions. Please let me know if you would like any subjects added or deleted.

Yours ever,

Len Appleyard

(L V Appleyard)
Private Secretary

C D Powell Esq
10 Downing Street

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PRO FORMA SUBJECT DISTRIBUTIONS SENT TO NO 10

Afghanistan
Anglo-Libyan Relations
Belize/Guatemala
CAMER/REMAC
Cambodia Vietnam
Central America
COLLAR
CULL (Financial)
Cyprus
Falkland Islands
Future of Hong Kong
Grenada
Gibraltar
Iran/Iraq
Monetary
Middle East
Mines in the Red Sea
NEUTRAL
Nigeria - Kidnapping incident
Northern Ireland
North/South
Namibia
Oil
START
Southern Africa
Terrorism/Hijacking Emergency
US Anti-trust action against British airlines
FRAME General
FRAME Economic
FRAME Agriculture
FRAME External

plus all telegrams given FCO/Whitehall Distribution

PRO FORMA SUBJECT DISTRIBUTIONS NOT SENT TO NO 10

Albania gold
Air services
Boat people
British nuclear tests in Australia
CDE
Chad/Libya
Disarmament
East European Economic
East/West and US/Soviet Relations
Extra territoriality
EC Budget
Environment
Ethiopean Drought
Euro-Arab dialogue
Guandong nuclear
Gulf Co-operation Council
Hong Kong Agreement
IMPEL
India Terrorism
International Development Strategy
International Terrorism
Japan trade
Law of the Sea Conference
MBFR
Mozambique
Pakistan internal
Security at Embassies
SPACE
Sudan
UNESCO General Policy
Western European Union
Zimbabwe
FRAME Development
FRAME Energy
FRAME Fisheries
FRAME Forecast
FRAME Industrial
FRAME Institutional
FRAME Social
FRAME Nuclear

SPECIAL TELEGRAM DISTRIBUTIONS: CODEWORDS
(See Chapter 9.16)

CODE WORD	DISTRIBUTION	DEFINITION
CAMER/REMAC (Prefix to number series)	CAMER-REMAC	For telegrams primarily of interest to the Treasury, dealing with subjects other than the International Monetary Fund and the International Bank.
COLLAR	European Political	For telegrams dealing with European political integration and European political issues of general interest, including internal and bilateral matters and East/West relations.
CULL	Financial	For telegrams relating to the United Kingdom's financial position and that of other major economies; sterling and other leading currencies (including exchange control); international financial and monetary developments and discussions; monetary reform, including gold (excluding telegrams given the Monetary distribution).
FRAME GENERAL	European Economic General	Telegrams dealing with European Community questions of interest to Ministers and a wide range of Departments. This would normally include most discussions in the Council of Ministers, COREPER and other matters likely to be of general interest.
FRAME AGRICULTURE	European Economic	All detailed telegrams about discussions on agriculture, including reports of meetings of the Special Committee on Agriculture.
FRAME DEVELOPMENT	European Economic	All detailed telegrams about discussions on aid, raw materials policy, relations with developing countries, GSP.
FRAME ECONOMIC	European Economic	All detailed telegrams on economic, monetary, budget, fiscal and financial matters.
FRAME ENERGY	European Economic	All detailed telegrams not of general interest on oil, gas and coal policy and on energy research and development.

CODE WORD	DISTRIBUTION	DEFINITION
FRAME EXTERNAL	European Economic	All detailed telegrams about discussions on the EEC's external relations not covered in Frame Development, including enlargement, commercial policy, Mediterranean agreements, textiles, export credits and customs policies.
FRAME FISHERIES	European Economic	All detailed telegrams on both internal and external aspects of EEC fisheries policy.
FRAME FORECAST	European Economic	All detailed telegrams containing weekly and quarterly Forecast of instructions, COREPER Agendas, etc.
FRAME INDUSTRIAL	European Economic	All detailed telegrams about discussions on industrial policy, science and technology, shipping policy, barriers to trade, consumer protection, company law and insurance, state aids, capital markets.
FRAME INSTITUTIONAL	European Economic	All detailed telegrams about discussion on the EEC's institutional framework and miscellaneous subjects not included elsewhere, eg uniform passports, special rights, Commission staff, Summer time, Tindemans, legal matters, direct elections, meetings of Ministers of Interior, information, etc.
FRAME SOCIAL	European Economic	All detailed telegrams about discussions on social and health policy, immigrant workers, freedom of services, regional and social funds, education, employment, environment and transport policies.
IMPEL	World Social and Economic	For telegrams dealing with the work of the Specialised Agencies and the economic and social work of the UN.
NEUTRAL	International Trade	For telegrams dealing with commercial matters which are of interest to other Government Departments as well as to the Department of Trade. It covers such subjects as international trade negotiations, GATT, import surcharges and commodity problems. It is also used for telegrams dealing with UK export problems when these raise issues of policy which concern the FCO and/or other Government Departments as well as the Department of Trade.
SPACE	Civil Aviation	For telegrams relating to Civil Aviation policy.

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cc PC

10 DOWNING STREET

From the Private Secretary

26 October 1984

Telegram Distribution

I have looked again the the distribution of FCO telegrams as it effects No 10. I am content with the present arrangements in general, though they still seem to present some anomalies. For instance neither of the scene-setting telegrams from Rome and Paris respectively for the Anglo-Italian Summit and President Mitterrand's visit were received in No 10, until sent over by your office.

C D Powell

Len Appleyard Esq
Foreign and Commonwealth Office

CONFIDENTIAL

ms.

CONFIDENTIAL

b/v on
27 October



Foreign and Commonwealth Office

London SW1A 2AH

2 August 1984

CDP
2/x.

Dear Charles,

Telegram Distributions

Many thanks for your letter of 26 July which I have now seen on my return from the Peking visit. The arrangements you suggest seem fine, and I will put you on the Frame Agriculture and Frame External distributions. I should add that since I wrote to you we have taken action to cut down the general distribution of Hong Kong telegrams.

As you say, let's look at this again on 1 November.

Yours ever,

Len Appleyard

(L V Appleyard)
Private Secretary

C D Powell Esq
10 Downing Street

CONFIDENTIAL

For Mr: Geo Tels
June 84

2 AUG 1984





FWZ

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10 DOWNING STREET

From the Private Secretary

26 July, 1984

TELEGRAM DISTRIBUTIONS

Many thanks for your letter of 24 July enclosing a list of telegram distributions. Now I see them set out, I think that they are probably about right, though it is surely for consideration whether the very detailed telegrams on Hong Kong need such wide distribution.

I suggest, therefore, that for the present No.10 should continue to receive all those distributions which it now receives plus Frame Agriculture and Frame External, given the prominence with which agricultural spending by the Community and enlargement currently feature.

I agree that we ought to review the list every three months. Let's look at it again on 1 November.

(C.D. Powell)

L. Appleyard, Esq.,
Foreign and Commonwealth Office.

6

cell

Foreign and Commonwealth Office

London SW1A 2AH

24 July, 1984

*Dear Charles,*Telegram Distributions

You asked in your letter of 20 June about telegrams which you receive.

We have carried out a full review of the subject distributions with all FCO Departments and I attach copies of the latest lists, together with an explanation of the various code-word distributions. As a first step if you would like any subjects added or deleted, perhaps you would let me know. We are looking again separately at the distribution of Hong Kong telegrams which are now flooding in.

You do, of course, also receive telegrams given the FCO/Whitehall Monetary, and Financial distributions. Departments have also sent you ad hoc copies of important telegrams.

Lists are usually revived annually. This seems a long gap and I wonder whether it would not make sense to set up a regular system of review every three months?

*Yours ever,**L V Appleyard*

(L V Appleyard)
Private Secretary

C D Powell Esq
10 Downing Street

CONFIDENTIAL

PRO FORMA SUBJECT DISTRIBUTIONS SENT TO NO.10

Afghanistan
Belize/Guatemala
CAMER/REMAC
Cambodia Vietnam
Central America
CHGM
COLLAR
CULL
Cyprus
Economic Summit
Falkland Islands
Future of Hong Kong
Grenada
Gibraltar
Iran/Iraq
International terrorism (hijacking)
Iran
Middle East
NEUTRAL
Nigeria - kidnapping incident
Northern Ireland
North/South
Namibia
Oil
Pakistan/India nuclear
START
Southern Africa
US Anti-trust action against British airlines
FRAME General
FRAME Economic

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PRO FORMA SUBJECT DISTRIBUTIONS NOT SENT TO No.10

Albania gold
Air services
Boat people
British nuclear tests in Australia
CDE
Disarmament
East European Economic
Extra territoriality
EC Budget
Environment
Euro-Arab dialogue
Guandong nuclear
Gulf Co-operation Council
IMPEL
India - visas
Internal development strategy
Japan trade
Kashmir
Law of the Sea Conference
MBFR
Pakistan internal
Security at Embassies
SPACE
Sudan
Saudi/British relations
UPU Congress
UNESCO
UNCTRA
Western European Union
Zimbabwe
FRAME Agriculture
FRAME Development
FRAME Energy
FRAME External
FRAME Fisheries
FRAME Forecast
FRAME Industrial
FRAME Institutional
FRAME Social
FRAME Nuclear
India - terrorism

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SPECIAL TELEGRAM DISTRIBUTIONS: CODEWORDS
(See Chapter 9.16)

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NEUTRAL	International Trade	For telegrams dealing with commercial matters which are of interest to other Government Departments as well as to the Department of Trade. It covers such subjects as international trade negotiations, GATT, import surcharges and commodity problems. It is also used for telegrams dealing with UK export problems when these raise issues of policy which concern the FCO and/or other Government Departments as well as the Department of Trade.
SPACE	Civil Aviation	For telegrams relating to Civil Aviation policy.

Foreign Policy Treaty

DISTRIBUTION of FCO TOLs

24 JUL 1984

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PERSONAL

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10 DOWNING STREET

From the Private Secretary

29 June, 1984

Dear Len,

I am not quite clear how often the arrangements for selecting telegrams to be seen by No. 10 are reviewed. But the present balance seems to me, as a newcomer, pretty odd. There are enormous wedges of extremely detailed telegrams about the most minute aspects of negotiations over Hong Kong and line by line accounts of the Buenos Aires press but relatively little about the Community or the Middle East (to name but two). I am not so concerned about the volume as the balance. Perhaps we could discuss how this could be adjusted.

yes
over
C. D. Powell

C. D. POWELL

Len Appleyard, Esq.,
Foreign and Commonwealth Office

PERSONAL

Grey Scale #13



A 1 2 3 4 5 6 **M** 8 9 10 11 12 13 14 15 **B** 17 18 19



Inches 1 2 3
Centimetres 1 2 3 4 5 6 7 8

Colour Chart #13

Blue Cyan Green Yellow

