LPS

PS/MR BLAKER

PS/IR LUCE PS/MR HURD

PS/PUS

SIR D MAITLAND

MR CORTAZZI

MR FERGUSSON

MR MURRAY

MR BULLARD

LORD N G LENNOX

MR P H MOBERLY

HD/FED

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TO IMMEDIATE FCO

TELEGRAM NUMBER 50 OF 10 JANUARY 1980

INFO PRIORITY UKDEL NATO BONN UKREP BRUSSELS UKMIS NEW YORK AND WASHINGTON

INFO ROUTINE BRUSSELS COPENHAGEN DUBLIN LUXEMBOURG THE HAGUE AND MOSCOW

MIPT: BRITAIN, THE COMMUNITY AND THE AFGHANISTAN CRISIS

- THE SCHMIDT/GISCARD MEETING, THE SITUATION IN NATO DESCRIBED IN SIR CLIVE ROSE'S TELNO 20 AND THE IMMINENCE OF THE LORD PRIVY SEAL'S VISITS TO COMMUNITY CAPITALS DESERVE PERHAPS FROM THE PARIS VIEW POINT TO BE BROUGHT TOGETHER IN A SINGLE TELEGRAM.
- THE SCHMIDT/GISCARD ATTITUDE HAS BECOME PUBLIC SIMULTANEOUSLY WITH A FIRMING UP OF THE US ATTITUDE (PRESIDENT CARTER'S DECISION TO HOLD UP INDUSTRIAL/TECHNOLOGICAL EXPORTS TO THE SOVIET UNION). THE IMPRESSION HERE IN PARIS IS THAT A DIVERGENCE FROM THE UNITED STATES IS BEING CULTIVATED, THAT FRANCE IS WORKING TOWARDS A EURO-PEAN POSITION ON AFGHANISTAN DIFFERENT IN VARIOUS RESPECTS FROM THAT

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ASSESSMENT STAFF CABINET OFFICE

PEAN POSITION ON AFGHANISTAN DIFFERENT IN VARIOUS RESPECTS FROM THAT

OF THE US (SOLIDARITY WITH THE US BUT NO ALIGNMENT), AND THAT THE

PROCESS OF EUROPEANISING THE SCHMIDT/GISCARD ATTITUDE IS GOING TO

PURSUED AT THE MEETING OF THE MINISTERS OF THE NINE IN POLITICAL

COOPERATION NEXT TUESDAY, 15 JANUARY.

- 3. A GAP IS GROWING BETWEEN BRITAIN ON THE ONE HAND AND FRANCE AND GERMANY ON THE OTHER IN BOTH SUBSTANCE AND FORM, IN SUBSTANCE BECAUSE BRITAIN IS SEEN. TO BE SEEKING ALIGNMENT AS WELL AS SOLIDARITY, AND IN FORM BECAUSE THE UK EFFORT HAS BEEN CONCENTRATED IN NATO AND NOT IN POLITICAL COOPERATION OF THE NINE (NOR IN THE UNMENTIONABLE BUT NEVERTHELESS INDESPENSIBLE TRIPARTITE COOPERATION WHICH NEEDS TO UNDERLINE POLITICAL COOPERATION OF THE NINE).
- 4. I ARGUED IN THE AUTUMN OF LAST YEAR THAT ONE IMPORTANT WAY IN WHICH BRITAIN COULD INCREASE ITS VALUE TO FRANCE AND GERMANY WAS BY COMING CLOSER TO THEM IN EAST/WEST RELATIONS AND THAT THIS PRESUPPOSED A BRITISH CONCEPT OF DETENTE WHICH, WHILE NOT IDENTICAL WITH FRANCE'S AND GERMANY'S, WOULD AT LEAST, BY EXISTING, MAKE IT POSSIBLE TO SEEK COMMON GROUND WITH THEM.
- 5. THE DIVERGENCE CAUSED BY THE AFGHANISTAN CRISIS MAKES IT MUCH MORE DIFFICULT TO PURSUE THIS LINE, AND I NOTE FROM FCO DESPATCH TO MOSCOW OF 7 DECEMBER FOLLOWING THE EASTERN EUROPEAN HEADS OF MISSIONS MEETING THAT THE FCO NO LONGER HAS A CONCEPT OF DETENTE BUT ONLY A CONCEPT OF PRAGMATIC DEALINGS WITH THE SOVIET UNION. I SUGGEST NEVERTHELESS THAT CONSIDERATION SHOULD BE GIVEN TO TRYING TO FIND A WAY OF CLOSING THE DIVERGENCE IF, AS I ASSUME, THE LORD PRIVY SEAL'S TASK ENJOYS A VERY HIGH PRIORITY IN BRITISH POLICY AT THE PRESENT TIME. IT WOULD MUCH FACILITATE PRESIDENT GISCARD'S INTEREST IN KEEPING BRITAIN ISOLATED IN THE COMMUNITY IF THERE WERE TO BE A FRANCO/GERMAN LINE-UP ON AFGHANISTAN FROM WHICH BRITAIN WAS CLEARLY EXCLUDED. HE WILL ALSO BE WATCHING FOR OPPORTUNITIES TO ARGUE THAT BRITAIN IS INHERENTLY UN-EUROPEAN AND ALWAYS LINES UP FIRST WITH THE USA.
- 6. I VENTURE TO SUGGEST THAT, AS REGARDS FORM, IT WOULD BE HELPFUL
  IF A BRITISH EFFORT TO RALLY PARTNERS ON THE AFGHANISTAN QUESTION
  WERE TO BE PURSUED MORE IN POLITICAL COOPERATION OF THE NINE THAN IN
  NATO AND IF AN EFFORT COULD BE MADE TO PRECONCERT A POINT OF VIEW
  WITH FRANCE, GERMANY AND PERHAPS ITALY. AS REGARDS SUBSTANCE, IT
  SEEMS VERY DESIRABLE TO TRY TO FIND A CONCEPTUAL BASIS FROM WHICH TO
  PULL FRANCE AND GERMANY BACK FROM AN ATTITUDE WHICH BEGINS TO VERGE
  ON APPEASEMENT. IF IT IS THOUGHT THAT THE WORD DETENTE IS TOO
  DANGEROUS TO USE BECAUSE OF ITS NON-TECHNICAL OVERTONES, I SUGGEST
  THAT THE SORT OF CONCEPT ON WHICH A SATISFACTORY APPROACH COURD

THAT THE SORT OF CONCEPT ON WHICH A SATISFACTORY APPROACH COULD BE BASED COULD BE. DRAWN FOR EXAMPLE FROM PAGES 119, 120 AND 123 OF HENRY KISSINGER'S WHITE HOUSE YEARS.

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