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DESKBY FCO 030900Z

DESKBY SALISBURY 030600Z

DESKBY CAPE TOWN 030630Z

DESKBY ALL OTHER IMMEDIATE ADDRESSEES FIRST CONTACT
FROM U K MISSION NEW YORK 030036Z FEB 80
TO IMMEDIATE FCO

TELEGRAM NUMBER 247 OF 2 FEBRUARY

INFO IMMEDIATE SALISBURY, CAPE TOWN, LUSAKA, LAGOS, LUANDA,
MAPUTO, DAR ES SALAAM, MONROVIA, WASHINGTON, PARIS, LISBON,
OSLO, MEXICO CITY, TUNIS, MANILA, DACCA, PRIORITY ABIDJAN, UKMIS
GENEVA, KINGSTON, NAIROBI, ADDIS ABABA, DAKAR, KINSHASA, LILONGWE
AND KAMPALA.

MIPT: RHODESIA: SECURITY COUNCIL.

1. I HAVE THE FOLLOWING IMMEDIATE REFLECTIONS TO OFFER ON THE
SOMEWHAT GRISLY PERFORMANCE FROM WHICH WE HAVE JUST EMERGED. I
ONLY HOPE THAT THE OUTCOME WILL NOT DAMAGE THE SETTLEMENT.
2. WITH ONE OR TWO EXCEPTIONS, THE AFRICANS WERE AT THEIR WORST.
I DOUBT WHETHER THEY WOULD HAVE BROUGHT US TO THE COUNCIL AT
THIS STAGE IF IT HAD NOT BEEN FOR BEIT BRIDGE. BUT, ONCE THE OAU
MOMENTUM BECAME UNSTOPPABLE, THEY DECIDED TO THROW THE BOOK AT
US IN SPITE OF THE ANNOUNCEMENT OF THE SOUTH AFRICAN WITHDRAWAL.
ONE OF THEIR AIMS SEEMED TO HAVE BEEN TO BUILD A CASE FOR REJECTION
OF THE ELECTORAL RESULT IF IT DOES NOT SUIT THE OAU. HOWEVER THE
THRUST OF THEIR OFFENSIVE WAS CONFUSED AND SOME OF IT WAS BASED ON
PURE MALEVOLENCE. I THINK, HOWEVER, THAT IT IS POSSIBLE TO IDENTIFY
THREE MAIN MOTIVATIONS, NAMELY AN EMOTIONAL DESIRE TO HAVE AT US
ABOUT BEIT BRIDGE, STRAIGHTFORWARD ELECTIONEERING ON BEHALF OF
THE PATRIOTIC FRONT, PARTICULARLY ZANU, AND A BASIC MISTRUST OF THE
LOCAL RHODESIAN ADMINISTRATION AFTER SEVEN YEARS OF WAR.
3. I HAVE, HOWEVER, EMERGED FROM THE BOMBARDMENT WITH A FEELING
THAT THERE IS ONE ISSUE ON WHICH THERE IS GENUINE CONCERN EVEN
AMONGST THE BESTTER DISPOSED AFRICANS. I INCLUDE IN THIS CATEGORY
THE TWO REPRESENTATIVES OF THE PATRIOTIC FRONT (KANGAI AND NDHLOVU)
WHO HAVE ALWAYS SEEMED TO US TO BE SERIOUS ABOUT MAKING LANCASTER
HOUSE WORK. ALTHOUGH THEIR SPEECHES WERE TOUGH, THEY WERE
TEMPERATELY WORDED.

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4. THIS CONCERN IS THE BEHAVIOUR OF THE AUXILIARIES. ALTHOUGH SO MANY OF THE CHARGES AGAINST US WERE BOGUS, RITUALISTIC AND UNREASONABLE, THIS ONE SEEMD TO FALL IN A DIFFERENT CATEGORY AND TO REPRESENT A GENUINE FEELING THAT, WITHOUT OUR KNOWLEDGE, THE AUXILIARIES WERE STILL INDULGING IN PRO-MUZOREWA STRONG-ARM TACTICS AND CREATING DIFFICULTIES FOR THE OTHER PARTIES.
5. I ALSO THOUGHT THAT THERE SEEMED TO BE SINCERITY IN SOME OF THE TALK ABOUT EQUAL TREATMENT FOR THE PATRIOTIC FRONT AND THE RHODESIAN FORCES, ALTHOUGH THE IDEAS PUT FORWARD AS TO HOW THIS COULD BE ACHIEVED WERE NEITHER PRECISE NOR SENSIBLE. WE HOPE THEREFORE THAT THE GOVERNOR WILL ALLOW US TO MAKE MAXIMUM PLAY WITH THE DEVELOPMENT OF JOINT PATROLS AND LET US HAVE AS MUCH INFORMATION AS POSSIBLE ON OTHER WAYS IN WHICH HE IS ABLE TO MAKE POSITIVE USE OF THE PATRIOTIC FRONT FORCES.
6. OUR OBJECTIVE HERE MUST NOW BE TO MINIMISE THE RISK OF FURTHER RECOURSE BY THE AFRICANS TO THE UN AS THE ELECTIONS DRAW CLOSER. WE MUST TRY TO BE IN THE BEST POSSIBLE POSITION TO MONITOR THE OAU MEETING WHICH STARTS IN ADDIS ABABA ON 6 FEBRUARY AND WHICH IS THE MOST LIKELY TRIGGER FOR FURTHER ACTION HERE. IF WE CAN DETECT SIGNS OF ANOTHER HEAD OF STEAM BUILDING UP, WE MIGHT POSSIBLY BE ABLE TO TAKE ACTION IN TIME TO DEFUSE THE AFRICANS.
7. I AM SURE THAT HM AMBASSADOR IN ADDIS ABABA WILL BE FULLY ALERT TO THIS RISK, ALSO HMRR IN OTHER KEY AFRICAN POSTS. I WONDER IF IT WOULD HELP MR TESH IF WE SENT SIMON FULLER, WHO DEALS WITH RHODESIA IN THE MISSION, TO ADDIS ABABA FOR THE DURATION OF THE CONFERENCE. THE CHANCES ARE THAT AT LEAST SOME OF THE DRAMATIS PERSONAE AT THE CONFERENCE WILL BE THE SAME PEOPLE WITH WHOME WE DEAL HERE ALL THE TIME AND WHOM HE KNOWS WELL. IF HIS JOB WAS EXCLUSIVELY TO MARK THE AFRICANS AT THE CONFERENCE, HE MIGHT POSSIBLY BE ABLE TO HELPU US TO ROPE THEM DOWN BEFORE THEY RUN AMOK AGAIN.
8. IN THE WEEKS TO COME, I WILL MAKE A STRENUOUS EFFORT TO KEEP THE AFRICANS HERE CLOSELY INFORMED OF ALL POSITIVE DEVELOPMENTS IN RHODESIA AND TO CLEAR UP MISUNDERSTANDINGS AND MISCONCEPTIONS THAT APPEAR TO BE ARISING. I AM CONSCIOUS OF THE NEED NOT TO BURDEN THE GOVERNOR AND HIS STAFF MORE THAN IS ABSOLUTELY NECESSARY. BUT THE MORE INFORMATION HE CAN SEND US AND ALL OTHERS WHO HAVE TO DEAL WITH THE EXTERNAL AFRICANS THE BETTER OUR CHANCES WILL BE OF PRE-EMPTING FURTHER DIFFICULTIES IN THE UN.

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9. INCIDENTALLY, ONE OF THE THINGS THAT ANNOYED THE AFRICANS THROUGHOUT THE DEBATE WAS THAT IT GOT ABSOLUTELY NO PUBLICITY IN THE NEW YORK MEDIA. IT WAS NOT EVEN CARRIED ON THE TV CHANNEL WHICH NORMALLY COVERS THE COUNCIL.

PARSONS

FILES

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MR FREELAND LEGAL ADVISER RMK200A

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ETATPRIORITE

HIS EXCELLENCY

THE RIGHT HONOURABLE THE LORD CARRINGTON, PC, MC

SECRETARY OF STATE FOR FOREIGN AND COMMONWEALTH AFFAIRS

PRODROME

LONDON

EDS117-2 I HAVE THE HONOUR TO TRANSMIT HEREWITH FOR YOUR EXCELLENCY'S ATTENTION THE TEXT OF RESOLUTION 463 (1980) ADOPTED BY THE SECURITY COUNCIL AT ITS 2196TH MEETING ON 2 FEBRUARY 1980.

QUOTE

"THE SECURITY COUNCIL,
HAVING CONSIDERED THE LATEST DEVELOPMENTS IN SOUTHERN RHODESIA (ZIMBABWE),
RECALLING SECURITY COUNCIL RESOLUTIONS ON THE SITUATION IN SOUTHERN RHODESIA, AND IN PARTICULAR RESOLUTION 460 (1979),
NOTING THAT THE LANCASTER HOUSE CONFERENCE IN LONDON HAS PRODUCED AGREEMENT ON THE CONSTITUTION FOR A FREE AND INDEPENDENT ZIMBABWE PROVIDING FOR GENUINE MAJORITY RULE, ON ARRANGEMENTS FOR BRINGING THAT CONSTITUTION INTO EFFECT AND ON A CEASE-FIRE,
NOTING ALSO THAT THE GOVERNMENT OF THE UNITED KINGDOM OF GREAT BRITAIN AND NORTHERN IRELAND, HAVING RESUMED ITS RESPONSIBILITY AS THE ADMINISTERING POWER, IS COMMITTED TO DECOLONIZE SOUTHERN

AS THE ADMINISTERING POWER, IS COMMITTED TO DECOLONIZE SOUTHERN RHODESIA ON THE BASIS OF FREE AND DEMOCRATIC ELECTIONS, WHICH WILL LEAD SOUTHERN RHODESIA TO GENUINE INDEPENDENCE ACCEPTABLE TO THE INTERNATIONAL COMMUNITY IN ACCORDANCE WITH THE OBJECTIVES OF GENERAL ASSEMBLY RESOLUTION 1514 (XV),

CONCERNED AT THE NUMEROUS VIOLATIONS OF THE TERMS OF THE LANCASTER HOUSE AGREEMENT,

REAFFIRMING THE NEED FOR STRICT COMPLIANCE WITH THE TERMS OF PARAGRAPH 7 OF SECURITY COUNCIL RESOLUTION 460 (1979), WHICH CALLED UPON THE ADMINISTERING POWER TO ENSURE THAT NO SOUTH AFRICAN OR OTHER EXTERNAL FORCES, REGULAR OR MERCENARY, WOULD REMAIN IN OR ENTER SOUTHERN RHODESIA, EXCEPT THOSE FORCES PROVIDED FOR UNDER THE LANCASTER HOUSE AGREEMENT,

1. REAFFIRMS THE INALIENABLE RIGHT OF THE PEOPLE OF ZIMBABWE TO SELF-DETERMINATION, FREEDOM, AND INDEPENDENCE, AS ENSHRINED IN THE CHARTER OF THE UNITED NATIONS, AND IN CONFORMITY WITH THE OBJECTIVES OF GENERAL ASSEMBLY RESOLUTION 1514 (XV)

2. CALLS UPON ALL PARTIES TO COMPLY WITH THE LANCASTER HOUSE AGREEMENT,

3. CALLS UPON THE ADMINISTERING POWER TO ENSURE THE FULL AND IMPARTIAL IMPLEMENTATION OF THE LETTER AND SPIRIT OF THE LANCASTER HOUSE AGREEMENT,

4. CALLS UPON THE BRITISH GOVERNMENT, WHILE NOTING ITS ANNOUNCEMENT THAT THE SOUTH AFRICAN TROOPS HAVE BEEN WITHDRAWN FROM THE BEIT BRIDGE, TO ENSURE THE IMMEDIATE, COMPLETE AND UNCONDITIONAL WITHDRAWAL OF ANY SOUTH AFRICAN FORCES, REGULAR OR MERCENARY, FROM SOUTHERN RHODESIA,

5. CALLS UPON THE BRITISH GOVERNMENT TO TAKE ALL NECESSARY STEPS IN ORDER TO ENSURE THAT ELIGIBLE ZIMBABWE NATIONALS FREELY PARTICIPATE IN THE FORTHCOMING ELECTORAL PROCESS INCLUDING:

(I) THE SPEEDY AND UNIMPEDED RETURN OF ZIMBABWE EXILES AND REFUGEES IN CONFORMITY WITH THE LANCASTER HOUSE AGREEMENT,

(II) THE RELEASE OF ALL POLITICAL PRISONERS,

(III) THE STRICT COMPLIANCE BY ALL THE FORCES WITH THE TERMS OF THE LANCASTER HOUSE AGREEMENT AND THE CONFINEMENT FORTHWITH OF THE RHODESIAN AND AUXILIARY FORCES TO THEIR BASES IN CONFORMITY WITH THAT AGREEMENT,

(IV) THE ACCORDING OF EQUAL TREATMENT TO ALL PARTIES TO THE AGREEMENT, AND

(V) THE RESCINDING OF ALL EMERGENCY MEASURES AND REGULATIONS INCONSISTENT WITH THE CONDUCT OF FREE AND FAIR ELECTIONS,

6. CALLS UPON THE BRITISH GOVERNMENT ALSO TO CREATE CONDITIONS IN SOUTHERN RHODESIA WHICH WILL ENSURE A FREE AND FAIR ELECTION AND THEREBY AVERT THE DANGER OF THE COLLAPSE OF

BY THE RESCINDING OF ALL EMERGENCY MEASURES AND REGU-
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6. CALLS UPON THE BRITISH GOVERNMENT ALSO TO CREATE
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THE LANCASTER HOUSE AGREEMENT, WHICH COULD HAVE SERIOUS CON-
SEQUENCES FOR INTERNATIONAL PEACE AND SECURITY,

7. CALLS UPON THE BRITISH GOVERNMENT TO RELEASE ANY SOUTH
AFRICAN POLITICAL PRISONERS, INCLUDING CAPTURED FREEDOM FIGHTERS
IN SOUTHERN RHODESIA, AND TO ENSURE THEIR SAFE PASSAGE TO
ANY COUNTRY OF THEIR CHOICE,

8. STRONGLY CONDEMNS THE RACIST REGIME IN SOUTH AFRICA FOR
INTERFERENCE IN THE INTERNAL AFFAIRS OF SOUTHERN RHODESIA,

9. CALLS UPON ALL MEMBER STATES OF THE UNITED NATIONS TO
RESPECT ONLY THE FREE AND FAIR CHOICE OF THE PEOPLE OF ZIM-
BABWE.

10. DECIDES TO KEEP THE SITUATION IN SOUTHERN RHODESIA UNDER
REVIEW UNTIL THE TERRITORY ATTAINS FULL INDEPENDENCE UNDER GENUINE
MAJORITY RULE. " UNQUOTE

HIGHEST CONSIDERATION

(KURT WALDHEIM SECRETARY-GENERAL)

COL (V) 6. 7. 8. 9. 10. RULE. " (KURT SECRETARY-GENERAL).

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