

SECRET #18THE SECRETARY OF STATE
WASHINGTON

May 23, 1980

MEMORANDUM FOR: THE PRESIDENT

FROM: Edmund S. Muskie 

DOS REVIEWED 14-Mar-2007: DECLASSIFIED IN FULL

1. Geneva Conference on Kampuchean Relief - Chris and the other delegation members, including Representatives Long, Young, Heckler and Solarz, will meet with Waldheim and with ASEAN and other Foreign Ministers on Sunday in Geneva to coordinate our strategy. Chris met with the ASEAN Ambassadors yesterday to review strategy and preparations for the meeting, which Australian Foreign Minister Andrew Peacock has agreed to chair after Waldheim opens it. The Soviets and Vietnamese have refused to attend, alleging "politicizing" of the conference and citing the absence of Heng Samrin representatives. Others have also asked that the conference focus on humanitarian issues and avoid political confrontation.

2. Cyprus - Waldheim's new special representative on Cyprus, on the basis of contacts this week with the Greek and Turkish Cypriots, believes there is now some hope the recessed intercommunal talks can resume soon. Resumption of negotiations would be a small but important step forward since the two sides could begin to address substance instead of haggling endlessly with the UN over procedure. We have weighed in with the Government of Cyprus and with Ankara on behalf of the current UN efforts.

3. Northern Ireland - Embassy London reports Irish Prime Minister Haughey apparently decided that formal presentation of his new peace initiative might be untimely and concentrated -- successfully -- on establishing a good relationship with Mrs. Thatcher during their May 21 meeting. The British particularly appreciate

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Haughy's condemnation of the IRA.

The "non-proposal" calls for a united, federal Ireland including Northern autonomy; various guarantees for the Northern Protestants; closer UK-Irish political ties; and Irish participation in regional and North Atlantic defense efforts (but apparently without joining NATO). Matt Nimetz checked with Speaker O'Neill's staff, who found the Irish ideas constructive. They didn't, however, expect the Administration publicly to go beyond our policy of urging a peaceful solution acceptable to the parties affected.

4. Giscard's TV Interview - I understand Giscard spent most of his TV interview this evening defending France's right to conduct an independent foreign policy. He reportedly cited my meeting with Gromyko and asked if there were a monopoly on such high level contacts. He also asked how an independent French policy, or his meeting with the Soviets, is any threat to Western solidarity, and asserted that France can have conversations with whomever she pleased. This is the same defensive line Francois-Poncet took before the French National Assembly on Wednesday, and seems mainly designed to meet French criticisms of the Giscard-Brezhnev meeting.

5. Micronesian Political Status Negotiations Jeopardized - Peter Rosenblatt, your Special Representative for the Micronesian Status Negotiations, has been working with Stu Eisenstat to get a memo on its way to you today to overturn OMB's decision against additional money for the Federated States of Micronesia. The amount involved is \$19.6 million. Sooner or later our stewardship of our UN Trusteeship for Micronesia always turns up on the international scene. Only this week the Micronestans complained before the Trusteeship Council about our failure adequately to fund the institutions and programs necessary to allow them to exercise "self-determination" effectively. I share Stu's concerns and worry that without the money we will be in trouble meeting your commitment to terminate the Trusteeship by the end of 1981.

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