

UNCLASSIFIED

PRESIDENT'S AFTERNOON INTERVENTION
ON THE FUTURE OF EUROPE

INTRODUCTION

- THIS MORNING I REVIEWED MY DISCUSSIONS WITH PRESIDENT GORBACHEV AT MALTA AND WE HEARD FROM PRIME MINISTER ANDREOTTI AND PRIME MINISTER MULRONEY ABOUT THEIR RECENT MEETINGS WITH HIM.
- I WOULD LIKE TO TAKE THIS OPPORTUNITY THIS AFTERNOON TO TALK ABOUT A SUBJECT OF EVEN BROADER SCOPE: THE FUTURE SHAPE OF THE NEW EUROPE AND THE NEW ATLANTICISM.

A TIME OF CHOICE

- WHEN WE LAST MET IN MAY, OUR SUMMIT DECLARATION DESCRIBED THE SETTING AS A "JUNCTURE OF UNPRECEDENTED CHANGE AND OPPORTUNITIES." IN THE LAST SIX MONTHS, WE HAVE WITNESSED EVENTS THAT HAVE FINALLY BEGUN TO MATCH OUR HOPES THESE FORTY YEARS. OUR DREAMS FOR AN HISTORIC TRANSFORMATION OF EUROPE FROM A DIVIDED CONTINENT INTO A CONTINENT WHOLE AND FREE ARE COMING TRUE.
- THE ALLIANCE WAS ESTABLISHED IN 1949 TO PROVIDE THE BASIS FOR PRECISELY THE EXTRAORDINARY EVOLUTION WHICH IS OCCURRING IN EASTERN EUROPE TODAY.
- THIS YEAR THE PEOPLE OF THE EAST MADE FUNDAMENTAL CHOICES ABOUT THEIR DESTINY, AND GOVERNMENTS THERE BEGAN TO HONOR THE CITIZEN'S RIGHT TO CHOOSE. WHAT THESE CHANGES AMOUNT TO IS NOTHING LESS THAN A PEACEFUL REVOLUTION.
- THE TASK BEFORE US IS TO CONSOLIDATE THE FRUITS OF THIS PEACEFUL REVOLUTION AND PROVIDE THE ARCHITECTURE FOR CONTINUED PEACEFUL CHANGE. GREAT CHOICES ARE BEING MADE, AND GREATER OPPORTUNITIES BECKON.

THE FIRST PRINCIPLE FOR EUROPE'S FUTURE: OVERCOMING THE DIVISION OF EUROPE THROUGH FREEDOM

- IN ANY TIME OF GREAT CHANGE, IT IS GOOD TO HAVE FIRM PRINCIPLES TO GUIDE OUR WAY. OUR GOVERNMENTS COMMITTED THEMSELVES AGAIN IN MAY TO SEEK AN END TO THE PAINFUL DIVISION OF EUROPE. WE HAVE NEVER ACCEPTED THIS DIVISION. THE PEOPLE OF EVERY NATION HAVE THE RIGHT TO DETERMINE THEIR OWN WAY OF LIFE IN FREEDOM.
- OF COURSE, WE HAVE ALL SUPPORTED GERMAN REUNIFICATION FOR FOUR DECADES. AND IN OUR VIEW, THIS GOAL OF GERMAN UNIFICATION SHOULD BE BASED ON THE FOLLOWING PRINCIPLES.
- FIRST, SELF-DETERMINATION MUST BE PURSUED WITHOUT PREJUDICE TO ITS OUTCOME. WE SHOULD NOT AT THIS TIME ENDORSE NOR EXCLUDE ANY PARTICULAR VISION OF UNITY.

- SECOND, UNIFICATION SHOULD OCCUR IN THE CONTEXT OF GERMANY'S CONTINUED COMMITMENT TO NATO AND AN INCREASINGLY INTEGRATED EUROPEAN COMMUNITY, AND WITH DUE REGARD FOR THE LEGAL ROLE AND RESPONSIBILITIES OF THE ALLIED POWERS.
- THIRD, IN THE INTERESTS OF GENERAL EUROPEAN STABILITY, MOVES TOWARD UNIFICATION MUST BE PEACEFUL, GRADUAL, AND PART OF A STEP-BY-STEP PROCESS.
- LASTLY, ON THE QUESTION OF BORDERS WE SHOULD REITERATE OUR SUPPORT FOR THE PRINCIPLES OF THE HELSINKI FINAL ACT.
- AN END TO THE UNNATURAL DIVISION OF EUROPE, AND OF GERMANY, MUST PROCEED IN ACCORDANCE WITH AND BE BASED UPON THE VALUES THAT ARE BECOMING UNIVERSAL IDEALS, AS ALL THE COUNTRIES OF EUROPE BECOME PART OF A COMMONWEALTH OF FREE NATIONS. I KNOW MY FRIEND HELMUT KOHL COMPLETELY SHARES THIS CONVICTION.

THE ROLE OF NATO

- THE POLITICAL STRATEGY FOR NATO THAT WE AGREED UPON LAST MAY MAKES THE PROMOTION OF GREATER FREEDOM IN THE EAST A BASIC ELEMENT OF ALLIANCE POLICY. ACCORDINGLY, NATO SHOULD PROMOTE HUMAN RIGHTS, DEMOCRACY, AND REFORM WITHIN EASTERN COUNTRIES AS THE BEST MEANS OF ENCOURAGING RECONCILIATION AMONG THE COUNTRIES OF EASTERN AND WESTERN EUROPE.
- THIS EFFORT RECALLS THE ORIGIN OF NATO AS A POLITICAL ALLIANCE OF NATIONS SHARING THE SAME FUNDAMENTAL VALUES, A FOUNDATION ON WHICH I EXPECT NATO WILL INCREASINGLY BUILD IN THIS NEW AGE OF EUROPE.
- ALLIANCE SUPPORT FOR REFORM AND POSITIVE CHANGE IN THE EAST NEEDS TO BE BROAD, MULTIFACETED, AND FLEXIBLE. IT SHOULD NOT ONLY BE A QUESTION OF ECONOMIC ASSISTANCE -- AS IMPORTANT AS THAT MIGHT BE -- BUT OF STEPS TO SUPPORT GREATER POLITICAL PLURALISM, OPEN UP FLOWS OF INFORMATION, DEVELOP NEEDED TECHNICAL EXPERTISE, AND PROVIDE THROUGH OUR DEFENSE AND ARMS CONTROL EFFORTS A STABLE SECURITY ENVIRONMENT FOR INDIVIDUAL EUROPEAN STATES, BOTH EAST AND WEST.
- THIS FITS THE CONCEPT OF "NEW MISSIONS FOR NATO" WHICH I PROPOSED WHEN I WAS HERE LAST MAY FOR OUR SUMMIT.
- BUT WE ALSO MUST REMAIN CONSTANT WITH NATO'S TRADITIONAL SECURITY MISSION. THE POTENTIAL FOR STRIFE IS INHERENT IN ANY PERIOD OF FUNDAMENTAL POLITICAL TRANSITION. IN SEEKING AND PREPARING PEACEFUL CHANGE, THIS ALLIANCE ALSO MUST REMAIN A RELIABLE GUARANTOR OF PEACE IN EUROPE, AS IT HAS BEEN FOR FORTY YEARS. IT UNITES THE FREE STATES OF THE ATLANTIC COMMUNITY IN SHARING RISKS AND RESPONSIBILITIES AS WE WORK TOGETHER TO NURTURE AND GUIDE THE DEVELOPMENT OF A NEW EUROPE.

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- AS A DEFENSIVE ALLIANCE AND PARTNERSHIP OF DEMOCRACIES, NATO SHOULD NOT BE SEEN AS THREATENING BY THE EAST. RATHER, IT CAN HELP MANAGE PEACEFUL CHANGE IN EUROPE IN A WAY THAT PRESERVES SECURITY AND STABILITY FOR ALL STATES. A HEALTHY NATO WILL SUPPORT BOTH MOVES TOWARD GREATER UNITY WITHIN WESTERN EUROPE AS WELL AS THE DISSOLUTION OF BARRIERS WITH THE EAST.
- ALTHOUGH THIS IS A TIME OF GREAT HOPE, WE MUST NOT BLUR THE DISTINCTION BETWEEN PROMISING EXPECTATIONS AND PRESENT REALITIES.
- MY GOVERNMENT THEREFORE REMAINS COMMITTED TO THE ALLIANCE STRATEGY FOR THE PREVENTION OF WAR, BASED ON A MIX OF NUCLEAR AND CONVENTIONAL FORCES.
- I PLEDGE TODAY THAT THE UNITED STATES WILL MAINTAIN SIGNIFICANT MILITARY FORCES IN EUROPE AS LONG AS OUR ALLIES DESIRE OUR PRESENCE AS PART OF A COMMON SECURITY EFFORT.
- AS I SAID AT NATO EARLIER THIS YEAR, THE U.S. WILL REMAIN A EUROPEAN POWER. THAT MEANS THE U.S. WILL STAY ENGAGED IN THE FUTURE OF EUROPE, AND IN OUR COMMON DEFENSE.
- THIS IS NOT OLD THINKING. IT IS GOOD THINKING. OF COURSE I WOULD LIKE TO SEE A LESS MILITARIZED EUROPE. EVERYONE HERE KNOWS HOW STRONGLY I SUPPORT THE PROGRESS BEING MADE IN THE NEGOTIATIONS ON CONVENTIONAL FORCES IN EUROPE TOWARD AN AGREEMENT THAT WOULD REDUCE THE SIZE OF THE CONVENTIONAL FORCES ON BOTH SIDES OF THE EAST-WEST DIVIDE.
- THIS CFE AGREEMENT WOULD DRAMATICALLY CUT BACK WARSAW PACT, PARTICULARLY SOVIET, FORCE STRENGTH. THIS HAS GREAT IMPLICATIONS FOR THE PROCESS OF REFORM IN EASTERN EUROPE AS WELL AS FOR THE SECURITY OF WESTERN EUROPE. AND IT WOULD PROVIDE FOR A CAREFULLY MANAGED AND RESPONSIBLE SET OF ALLIED REDUCTIONS AS WELL.
- AS WE SEEK TO ADJUST OUR MILITARY POSTURE TO THE CHANGING POLITICAL CLIMATE, I CAN THINK OF NO BETTER MODEL THAN THE CFE PROCESS AS A WAY TO COORDINATE OUR RESPONSES TO THE NEW REQUIREMENTS OF EUROPEAN SECURITY. WE MUST STAND TOGETHER FOR NEGOTIATED, COORDINATED, STABILIZING REDUCTIONS AGAINST A RUSH TO THROW OFF DEFENSE BURDENS, AGAINST A RETURN TO THE NARROW PROTECTION OF SELF-INTEREST THAT COULD BE SO DANGEROUS AT A TIME WHEN EUROPEAN POLITICS ARE IN A STATE OF FLUX RIVALED IN MY ADULT LIFE ONLY BY THE IMMEDIATE AFTERMATH OF THE SECOND WORLD WAR.
- YET, THE CFE PROCESS HAS NOT REALIZED ITS FULL POTENTIAL. LAST MAY WE AGREED TO SEEK AN AGREEMENT WITHIN ONE YEAR. WE HAVE MADE GOOD PROGRESS SINCE THEN, BUT TOO LITTLE AND TOO SLOWLY TO TAKE FULL ADVANTAGE OF THE OPPORTUNITY BEFORE US: THE CHANCE TO EASE THE SOVIET ARMY OUT OF EASTERN EUROPE AND SUBSTANTIALLY REDUCE THE RISK OF SURPRISE ATTACK AND

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- WE AS POLITICAL LEADERS NEED TO REMAIN FIXED ON THIS GOAL AND TO RE-ENERGIZE OUR BUREAUCRACIES AND NEGOTIATORS TO SEIZE THIS URGENT OPPORTUNITY. I HOPE YOU AGREE WITH ME ON THE NEED FOR ACTION NOW. IF WE IN THIS ALLIANCE ARE NOT EQUAL TO THE CHANGES THAT ARE GOING ON IN EUROPE AROUND US, THE CFE PROCESS COULD BE OVERRUN BY EVENTS. THAT COULD BE DANGEROUS AND WE MUST AVOID IT.
- SIMILARLY, WE NEED TO GIVE THOUGHT TO HOW THE ALLIANCE CAN BEST MAINTAIN, IN THE MIDST OF CHANGE, DETERRENCE AT THE LOWEST POSSIBLE LEVEL OF FORCES.
- FOR THAT REASON, I AM PREPARED TO LOOK WITH AN OPEN MIND AT WAYS IN WHICH WE CAN TOGETHER ACHIEVE EVEN LOWER LEVELS OF CONVENTIONAL AND NUCLEAR FORCES IN EUROPE AS PART OF A NEGOTIATED AGREEMENT.

THE ROLE OF CSCE

- MANY OF THE VALUES THAT SHOULD GUIDE EUROPE'S FUTURE ARE DESCRIBED IN THE FINAL ACT OF THE CONFERENCE OF SECURITY AND COOPERATION IN EUROPE. THESE VALUES ENCOMPASS THE FREEDOM OF PEOPLE TO CHOOSE THEIR DESTINY UNDER A RULE OF LAW WITH RULERS WHO ARE DEMOCRATICALLY ACCOUNTABLE.
- I THINK WE CAN LOOK TO THE CSCE TO PLAY A GREATER ROLE IN THE FUTURE OF EUROPE.
- EARLIER THIS YEAR, I SUGGESTED WE EXPAND THE CSCE HUMAN RIGHTS BASKET TO INCLUDE FREE ELECTIONS. GIVEN THE CALLS AND COMMITMENTS TO ELECTIONS IN MANY NATIONS TO THE EAST, THIS COULD BE AN EXCELLENT TIME FOR THE CSCE TO ASSUME THIS ADDITIONAL MANDATE.
- IN ADDITION, THE "ECONOMIC BASKET" OF THE CSCE HAS BEEN UNDERDEVELOPED. I SUGGESTED TO CHAIRMAN GORBACHEV THIS WEEKEND THAT WE COULD BREATHE NEW LIFE INTO THIS ASPECT OF CSCE BY FOCUSING ON THE PRACTICAL QUESTIONS INVOLVED IN THE TRANSITION FROM STAGNANT PLANNED ECONOMIES TO FREE AND COMPETITIVE MARKETS.
- IN SUM, THE THIRTY-FIVE NATIONS OF THE CSCE BRIDGE BOTH THE DIVISION OF EUROPE AND THE ATLANTIC OCEAN. IT IS A STRUCTURE THAT SHOULD BE ABLE TO CONTRIBUTE MUCH TO THE FUTURE ARCHITECTURE OF EUROPE.

THE ROLE OF THE EC

- I ALSO APPRECIATE THE VITAL ROLE THE EC MUST PLAY IN THE NEW EUROPE.
- BEFORE MY TRIP TO MALTA, PRESIDENT MITTERRAND CALLED TO SHARE WITH ME THE VIEWS ABOUT RECENT EVENTS EXPRESSED AT THE EC MEETING HE HAD CALLED. AND I KNOW THE COMMUNITY WILL BE RETURNING TO THESE TOPICS IN STRASBOURG LATER THIS WEEK.