GR 500

SECRET
FM FCO 051240Z DEC 79
TO IMMEDIATE WASHINGTON
TELEGRAM NUMBER 1789 OF 5 DECEMBER

Prime Minste Mil.

IRAN.

1. I WOULD LIKE YOU TO SEEK AN EARLY OPPORTUNITY TO SPEAK TO VANCE AND TO MAKE TO HIM THE FOLLOWING POINTS, EMPHASISING THAT THEY COME FROM ME:

(A) ON THE INFORMATION AVAILABLE TO US, WE SEE LITTLE PROSPECT OF ANY EARLY POSITIVE DEVELOPMENTS OVER THE RELEASE OF HOSTAGES. ALTHOUGH THE VARIOUS INTERNATIONAL EXERCISES OF CONDEMNATION/DEMAND FOR THE UNCONDITIONAL RELEASE OF HOSTAGES (BY THE NINE, BY THE COMMONWEALTH, BY THE EUROFEAN PARLIAMENT AND NOW BY THE SECURITY COUNCIL) HAVE CLEARLY BEEN WORTH DOING, THEY SEEM TO HAVE HAD LITTLE EFFECT ON THOSE IN CHARGE OF EVENTS IN IRAN, EXCEPT POSSIBLY TO DETER THEM FROM FUSHING THEIR ANTI-AMERICAN COURSE TO EVEN GREATER EXTREMES.

(B) WE HAVE THROUGHOUT SUPFORTED UNEQUIVOCALLY THE AMERICAN REFUSAL TO SEND THE SHAH TO IRAN AND THEIR INSISTENCE ON THE UNCONDITIONAL RELEASE OF THE HOSTAGES. WE WILL CONTINUE TO DO SO. WE ADMIRE ENORMOUSLY THE COMBINATION OF FIRMNESS AND RESTRAINT MHICH PRESIDENT CARTER AND THE ADMINISTRATION HAVE DISPLAYED IN THE FACE OF A SERIES OF OUTRAGEOUS PROVOCATIONS. WE BELIEVE THAT THIS APPROACH STILL OFFERS THE BEST, PROBABLY THE ONLY, WAY OF CETTING THE HOSTAGES OUT UNHARMED, EVEN IF THAT MAY MEAN A LONG HAUL. WE JUDGE THAT THIS HAS ALSO BEEN MR VANCE'S VIEW (YOUR TELNO. 3872).

(C) WE REALISE HOWEVER THAT THE US MAY IN THE DAYS AHEAD FEEL THE NEED TO TAKE FURTHER ECONOMIC ACTION AGAINST IRAN TO REINFORCE THE DECISIONS ON OIL AND THE FREEZING OF ASSETS: AND THAT, IN CERTAIN CIRCUMSTANCES SUCH AS THE KILLING OF SOME OF THE HOSTAGES, THERE WOULD BE GREAT PRESSURE TO BEYOND ECONOMIC MEASURES.

(D) WE ASSUME THAT IN ANY SUCH EVENTUALITY (FURTHER ECONOMIC MEASURES TO INCREASE THE PRESSURE ON IRAN OR RETALIATION AFTER HARM TO THE HOSTAGES), THE UNITED STATES WOULD LOOK TO ITS MAIN MESTERN ALLIES AT LEAST FOR MORAL SUPPORT AND PERHAPS ALSO FOR

HORE THAN THAT. ALMOST ANY ACTION THAT THE UNITED STATES MIGHT TAKE AMETHER OR NOT ACCOMPANIED BY RELUESTS FOR CAPALLEL ACTION BY THE MAIN WESTERN COUNTRIES, WOULD HAVE DIRECT AND SIGNIFICANT IMPLICATIONS FOR THEM AS THE FREEZING OF ASSETS HAS HAD ALREADY. WE FOR OUR PART YOULD LIKE TO BE IN A FOSITION TO RESIOND POSITIVELY, AND NOT JUST TO POINT OUT THE DIFFICULTIES OF WHICH THE AMERICANS WOULD ALREADY BE FULLY AWARE.

- (E) IN THESE CIRCUMSTANCES WE BELIEVE THAT IT WOULD BE IN ALL OUR INTERESTS IF THE UNITED STATES FELT ABLE TO SHARE THEIR THINKING ON THE WAY AHEAD AND THE VARIOUS OFTIONS AS THEY SAV THEM WITH THEIR FRINCIPAL ALLIES. A GOOD OFFORTUNITY TO INITIATE THIS PROCESS WOULD BE AT THE QUADRIFARTITE MINISTERIAL DINNER IN DRUSSELS ON 12 DECEMBER.
- 2. YOU SHOULD MAKE IT CLEAR THAT I HAVE NOT DISCUSSED THIS APPROACH WITH EITHER THE FRENCH OR THE GERMANS AND AM AT THIS STAGE TERELY ASKING VANCE FOR HIS OWN REACTIONS. I DO HOWEVER ATTACH ORGAT IMPORTANCE TO THEIR BEING DROUGHT IN AT AN EARLY STAGE. I HAD SOME BRIEF DISCUSSION WITH FRANCOIS-PONCET AND GENSHER IN THE MARGINS OF THE EUROPEAN COUNCIL AT DUBLIN FROM WHICH I GOT THE DUAL IMPRESSION OF FIRM SUPPORT FOR US POLICY BUT A CERTAIN HERVOUSNESS AT OUR JOINT IGNORANCE OF THE WAY THE AMERICANS PLANNED TO FLAY THE HAND FROM NOW ON.
- 3. PLEASE CONSULT VANCE AS TO WHETHER IT WOULD BE USEFUL FOR YOU TO GO OVER THE SAME GROUND WITH BRZEZINSKI, AND WHETHER THE SIT-UATION IS SUCH THAT WE OUGHT NOT TO WAIT UNTIL NEXT WEDNESDAY.

CARRINGTON

FILES
HD/MED
HD/DEF D
HD/PLANNING STAFF
PS
PS/LPS
PS/MR HURD
MR BULLARD
LORD BRIDGES

MR J MOBERLY

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SECRET