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OO WASHINGTON DESKBY 041400Z

OO UKMIS NEW YORK

GRS 744

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FROM FCO 041145Z NOV 81

TO IMMEDIATE WASHINGTON

TELEGRAM NUMBER 1653 OF 4 NOVEMBER

AND TO IMMEDIATE ALL MIDDLE EAST POSTS

INFO IMMEDIATE UKMIS NEW YORK, RIYADH (FOR S OF S'S PARTY).

MIPT (NOT TO ALL, AND SAVING TO SOME): SINAI

1. TEXT OF STATEMENT BY THE FOUR, ALSO FOR USE BY OTHER ADDRESSEE POSTS (WHO ARE BEING SENT SEPARATE INSTRUCTIONS) IS AS FOLLOWS: THE GOVERNMENTS OF FRANCE, ITALY, THE NETHERLANDS AND THE UNITED KINGDOM, AFTER CONSULTING THEIR PARTNERS IN THE TEN, HAVE DECIDED, SUBJECT TO THEIR CONSTITUTIONAL PROCEDURES AND TO AGREEMENT ON THE PRACTICAL AND LEGAL ARRANGEMENTS, TO CONTRIBUTE TO THE MULTINATIONAL FORCE AND OBSERVERS IN SINAI, AT THE REQUEST OF THE GOVERNMENTS OF EGYPT, ISRAEL AND THE UNITED STATES. THE DECISION IS A SYMBOL OF THEIR DETERMINATION. TO ACHIEVE A COMPREHENSIVE PEACE SETTLEMENT FOLLOWING NEGOTIATIONS BETWEEN THE PARTIES WHICH WOULD BRING JUSTICE FOR ALL THE PEOPLES AND SECURITY FOR ALL THE STATES OF THE AREA. THEY WELCOMED THE ACHIEVEMENT OF PEACE BETWEEN ISRAEL AND EGYPT AS A FIRST STEP TOWARDS THAT GOAL. SIMILARLY THEY WELCOME THE ISRAELI WITHDRAWAL FROM SINAI AS THE FIRST STEP TOWARDS THE REALISATION OF THE CALL FOR WITHDRAWAL CONTAINED IN SECURITY COUNCIL RESOLUTION 242, WHICH SPECIFICALLY DECLARED INADMISSIBLE THE ACQUISITION OF TERRITORY BY WAR, AND THEY BELIEVE THAT THE INTERNATIONAL COMMUNITY HAS A DUTY TO PLAY ITS PART, AS NECESSARY AND WITH THE AGREEMENT OF THE PARTIES CONCERNED, IN PEACE ARRANGEMENTS IN THE MIDDLE EAST. THEY ARE READY TO PARTICIPATE ALSO IN SUCH ARRANGEMENTS IN THE OTHER TERRITORIES CURRENTLY OCCUPIED IN THE CONTEXT OF ISRAELI WITHDRAWAL. THEY REGARD THEIR SUPPORT FOR THE ARRANGEMENTS ASSOCIATED WITH ISRAEL'S WITHDRAWAL FROM SINAI AS QUITE DISTINCT FROM AND INDEPENDENT OF THE REST OF THE

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CAMP DAVID PROCESS.

IN ADDITION, THE FOUR GOVERNMENTS EXPRESS THEIR FIRM SUPPORT FOR THE EGYPTIAN GOVERNMENT AND PEOPLE AND THEIR BELIEF IN THE NEED FOR STABILITY AND CONTINUITY IN EGYPT. THE DECISION OF THE FOUR GOVERNMENTS TO PARTICIPATE IN THE MFO FOLLOWS FROM THE POLICY, AS STATED IN THE DECLARATION ISSUED AT VENICE IN JUNE 1980 AND IN SUBSEQUENT STATEMENTS. THIS POLICY, WHILE INSISTING ON GUARANTEES FOR THE SECURITY OF THE STATE OF ISRAEL, PLACES EQUAL EMPHASIS ON JUSTICE FOR THE PALESTINIAN PEOPLE AND THEIR RIGHT TO SELF-DETERMINATION. IT ALSO HOLDS THAT THE PLO MUST BE INVOLVED IN THE PROCESS LEADG TO A COMPREHENSIVE PEACE.

THE FOUR GOVERNMENTS STATE THAT THEIR PARTICIPATION IN THE MFO IS BASED ON THE UNDERSTANDING THAT:

- (I) THE FORCE EXISTS SOLELY FOR THE PURPOSE OF MAINTAINING PEACE IN SINAI FOLLOWING ISRAELI WITHDRAWAL AND THUS FACILITATING THAT WITHDRAWAL. IT HAS NO OTHER ROLE.
- (II) THE FORCE IS BEING ESTABLISHED IN ITS PRESENT FORM IN THE ABSENCE OF A UN DECISION ON AN INTERNATIONAL FORCE AND ITS POSITION WILL BE REVIEWED SHOULD SUCH A DECISION BECOME POSSIBLE: AND
- (III) PARTICIPATION BY THE FOUR GOVERNMENTS IN THE FORCE WILL NOT BE TAKEN EITHER AS COMMITTING THEM TO OR EXCLUDING THEM FROM PARTICIPATING IN SUCH OTHER INTERNATIONAL PEACE-KEEPING ARRANGEMENTS AS HAVE BEEN OR MAY BE ESTABLISHED IN THE REGION.

THE FOUR GOVERNMENTS PLEDGE THEMSELVES TO SUPPORT THE MFO. THEY HAVE INFORMED THE GOVERNMENTS OF EGYPT, ISRAEL AND THE UNITED STATES THAT THEIR CONTRIBUTION TO THE FORCE IS MADE ON THE BASIS DESCRIBED ABOVE. FOR THEIR PART THE FOUR GOVERNMENTS, WITH THEIR PARTNERS IN THE TEN, WILL CONTINUE TO WORK FOR THE ACHIEVEMENT OF A COMPREHENSIVE PEACE IN THE MIDDLE EAST IN ALL WAYS CONSISTENT WITH THE PRINCIPLES TO WHICH THEY HOLD.

2. TEXT OF STATEMENT BY THE TEN IS AS FOLLOWS:

THE TEN CONSIDER THAT THE DECISION OF FRANCE, ITALY, THE NETHERLANDS AND THE UNITED KINGDOM TO PARTICIPATE IN THE MULTI-NATIONAL FORCE IN SINAI MEETS THE WISH FREQUENTLY EXPRESSED BY

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THE MEMBERS OF THE COMMUNITY TO FACILITATE ANY PROGRESS IN THE DIRECTION OF A COMPREHENSIVE PEACE SETTLEMENT IN THE MIDDLE EAST ON THE BASIS OF THE PRINCIPLES SET OUT IN THE VENICE DECLARATION, NAMELY THE MUTUAL ACCEPTANCE OF THE RIGHT TO EXISTENCE AND SECURITY OF ALL THE STATES IN THE AREA, INCLUDING ISRAEL, AND THE RIGHT TO JUSTICE FOR ALL THE PEOPLES, WHICH IMPLIES RECOGNITION OF THE LEGITIMATE RIGHTS OF THE PALESTINIAN PEOPLE, INCLUDING THEIR RIGHT TO SELF-DETERMINATION. THEY BELIEVE AT THE SAME TIME THAT THE ARRANGEMENTS ASSOCIATED WITH ISRAEL'S WITHDRAWAL FROM SINAI ARE DISINCT FROM AND INDEPENDENT OF THE REST OF THE CAMP DAVID PROCESS.

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FM FCO 041330Z NOV 81

TO IMMEDIATE ABU DHABI

TELEGRAM NUMBER 317 OF 4 NOVEMBER

AND TO IMMEDIATE ALL OTHER MIDDLE EAST POSTS

INFO IMMEDIATE WASHINGTON, UKMIS NEW YORK, PARIS,

BONN, ROME, DUBLIN, THE HAGUE, BRUSSELS, UKREP BRUSSELS,

COPENHAGEN, ATHENS, LUXEMBOURG, RIYADH (FOR SECRETARY OF STATE'S PARTY)

SINAI PEACEKEEPING

1. ALL ADDRESSEES EXCEPT CAIRO, TEL AVIV, JEDDA AND JERUSALEM SHOULD NOW TAKE ACTION TO DELIVER AS EARLY AS POSSIBLE ON THURSDAY 5 NOVEMBER THE FOLLOWING BASIC MESSAGE FROM ME TO THE APPROPRIATE RECIPIENT HOST GOVERNMENTS. MIFT CONTAINS SEPARATE INSTRUCTIONS ON THE TAILORING OF THE MESSAGE TO INDIVIDUAL GOVERNMENTS AND RECIPIENTS. THE FINAL TEXT OF THE ANNOUNCEMENT BY THE FOUR GOVERNMENTS IS BEING TELEGRAPHED SEPARATELY AND IS TO BE HANDED OVER AT THE SAME TIME AS THE MESSAGE. THIS ANNOUNCEMENT WILL BE MADE IN LONDON AT 1100 GMT ON 6 NOVEMBER. THE TEXT OF A SHORT STATEMENT BY THE TEN SAYING THAT THE DECISION OF THE FOUR MEETS THE WISH OF THE TEN TO CONTRIBUTE TO A 'COMPREHENSIVE SETTLEMENT ON THE BASIS OF THE VENICE PRINCIPLES WILL BE RELEASED AT THE SAME TIME, BUT WE DO NOT PROPOSE TO GIVE THIS TO THE ARABS IN ADVANCE. IN HANDING OVER THE MESSAGE YOU SHOULD STRESS ORALLY THE IMPORTANCE OF AVOIDING LEAKS BEFORE THE ANNOUNCEMENT IS MADE OF BOTH STATEMENTS ON 6 NOVEMBER. BEGINS: AS YOU WILL KNOW, WE IN EUROPE HAVE BEEN ASKED TO PARTICIPATE IN THE SINAI PEACE-KEEPING FORCE. I AM WRITING TO LET YOU KNOW, BEFORE OUR PUBLIC ANNOUNCEMENT, THAT THE UK GOVERNMENT, TOGETHER WITH THE GOVERNMENTS OF FRANCE, ITALY AND THE NETHERLANDS HAVE DECIDED TO CONTRIBUTE: AND I SHOULD LIKE TO SET OUT OUR REASONS. I AM SENDING SIMILAR MESSAGES TO ALL OTHER ARAB GOVERNMENTS.

THE REQUEST HAS POSED OBVIOUS DIFFICULTIES FOR US. WE ARE

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DETERMINED TO PRESS AHEAD WITH OUR SEARCH FOR A BASIS FOR NEGOTIATIONS, WORKING ON THE PRINCIPLES OF THE VENICE DECLARATION. OUR IMMEDIATE TASK IS TO TRY TO BUILD A BRIDGE BETWEEN THE PARTIES WITH ONE BUTTRESS IN AMERICAN AND THE OTHER IN THE PLO. WE ARE FULLY AWARE OF THE STRONG FEELINGS IN THE ARAB WORLD ABOUT CAMP DAVID AND OF THE POSSIBILITY THAT OUR PARTICIPATION IN A PEACE-KEEPING FORCE LINKED TO IT MIGHT RAISE OBJECTIONS. WE ARE ALSO CONSCIOUS OF OUR HISTORICAL CONNECTIONS WITH THE MIDDLE EAST AND THE POTENTIAL VALUE OF OUR INDEPENDENT ROLE, IF THE PARTIES CONCERNED WISH US TO BE INVOLVED. WHEN THE AMERICANS RAISED THE SUBJECT SOME WEEKS AGO WE TOLD THEM THAT WE WOULD TAKE NO STEP THAT WOULD DAMAGE THE PRESENT EUROPEAN POLICY, THE PURSUIT OF WHICH IS OUR FIRST PRIORITY.

WITH ALL THESE FACTORS IN MIND WE HAVE NEVERTHELESS DECIDED TO MAKE A CONTRIBUTION TO THE FORCE BECAUSE WE BELIEVE IT IS ESSENTIAL TO ENSURE SMOOTH IMPLEMENTATION OF ISRAEL'S COMMITMENT TO WITHDRAW FROM OCCUPIED SINAI. OUR DECISION IS ENTIRELY CONSISTENT WITH RESOLUTION 242 AND WITH THE VENICE DECLARATION. THE STATEMENT WHICH THE FOUR GOVERNMENTS WILL SHORTLY MAKE, WHICH I AM SENDING TO YOU WITH THIS MESSAGE, SETS OUT VERY CLEARLY THE BASIS ON WHICH WE ARE ACTING. YOU WILL NOTE THAT WE SPECIFY OUR DISSOCIATION FROM OTHER ASPECTS OF CAMP DAVID AND EMPHASISE OUR CONTINUING COMMITMENT TO THE PRINCIPLES OF VENICE. IN AGREEING TO PARTICIPATE, WE ARE SETTING A PRECEDENT FOR THE INTERNATIONAL ENFORCEMENT OF ISRAELI WITHDRAWAL AND ARE DEMONSTRATING TO THE AMERICANS THAT IT IS POSSIBLE FOR THE SAME POLICY TO ENCOMPASS THE EGYPT-ISRAEL PEACE AND THE RIGHT OF THE PALESTINIAN PEOPLE TO SELF-DETERMINATION IN THE TERRITORIES FROM WHICH ISRAEL IS REQUIRED BY SECURITY COUNCIL RESOLUTION 242 TO WITHDRAW. I SHALL BE MAKING IT CLEAR THAT, IN THE BRITISH VIEW THIS INCLUDES THE RIGHT OF THE PALESTINIANS TO AN INDEPENDENT STATE, IF THAT IS THEIR CHOSEN COURSE.

WE HAVE ALSO BEEN INFLUENCED BY THE NEED TO HELP EGYPT TO MAINTAIN HER STRENGTH AND STABILITY. WE BELIEVE THE TIME WILL COME WHEN THE ARAB WORLD AS A WHOLE WILL AGAIN BENEFIT FROM THE PARTNERSHIP OF THE EGYPTIAN PEOPLE. THAT IS AN ADDED REASON WHY

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THE EGYPT-ISRAEL PEACE IS WORTH PRESERVING.

MY PURPOSE IN WRITING TO YOU IS TO ASK YOU TO ACCEPT THAT OUR ACTION IS A POSITIVE CONTRIBUTION TOWARDS ENSURING ISRAELI WITHDRAWAL FROM OCCUPIED ARAB TERRITORY: AND TO RECOGNISE FROM OUR CONTINUING ACTIVITY ON THE PALESTINIAN QUESTION THAT THIS DECISION HAS NOT AFFECTED OUR DETERMINATION TO PURSUE THE POLICY TO WHICH WE ARE COMMITTED. WE SHALL USE THIS DECISION TO HELP US TO PRESS THE AMERICANS TO MOVE TOWARDS THE POLICY WE ARE CONVINCED THEY MUST FOLLOW IF A JUST AND LASTING SOLUTION IS TO BE FOUND. ENDS

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