

Middle East.

# CONFIDENTIAL

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TO PRIORITY FCO  
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INFO PRIORITY WASHINGTON  
INFO ROUTINE TEL AVIV, JERUSALEM  
SAVING AMMAN, BEIRUT, DAMASCUS, JEDDA, UKMIS NEW YORK

## US SECRETARY OF STATE'S VISITS TO EGYPT

1. DURING HIS VISIT OF 28/29 JANUARY, HAIG CALLED ON MUBARAK AND HAD TWO ROUNDS OF TALKS WITH KEMAL HASSAN ALI. THE MEETING WITH MUBARAK COVERED HAIG'S GENEVA NEGOTIATIONS, GLOBAL MATTERS, POLAND AND GENERAL MIDDLE EAST ISSUES AS WELL AS THE AUTONOMY TALKS. THE TALKS WITH KEMAL HASSAN ALI FOCUSSED ON THE LATER.

2. BADAWI (HEAD OF INTERNATIONAL ORGANISATIONS DEPARTMENT IN THE MFA), WHO WAS PRESENT, SAID THAT, ON HIS FIRST VISIT, HAIG HAD DESCRIBED HIS PURPOSE AS TWO-FOLD: TO INDICATE TO ALL CONCERNED THAT HE HAD ASSUMED PERSONAL RESPONSIBILITY FOR THE AUTONOMY NEGOTIATIONS AND TO ESTABLISH THE "BOTTOM LINE" OF THE ISRAELIS AND EGYPTIANS.

3. THE EGYPTIANS HAD AT THE OUTSET EXPLAINED THAT THEY WERE UNWILLING TO ATTEMPT TO REACH ANY AGREEMENT BEFORE 25 APRIL SINCE, LEAVING ASIDE THE CONTENT OF SUCH AN AGREEMENT, IT WOULD INEVITABLY BE SEEN AS A QUID PRO QUO FOR ISRAELI WITHDRAWAL. AFTER APRIL THEIR POSITION WOULD BE SOMEWHAT MORE FLEXIBLE, BUT NOT OVER THEIR STICKING POINTS, WHICH THEY HAD LISTED AS:  
(A) EAST JERUSALEM, WHICH HAD BECME A PAN-ARAB ISSUE. THE ARAB INHABITANTS MUST HAVE THE RIGHT TO BE REPRESENTED ON THE SELF GOVERNING AUTHORITY (SGA).  
(B) THE ISSUE OF PUBLIC LAND IE THAT THE ISRAELI SETTLEMENTS COULD NOT BE EXCLUDED FROM THE TERRITORY TO BE COVERED BY THE AUTONOMY AGREEMENT.  
(C) THE RIGHT OF THE SGA TO LEGISLATE.  
(D) THAT THOSE FUNCTIONS EXCLUDED FROM THE SGA'S POWERS (EG FOREIGN AFFAIRS, DEFENCE), SHOULD NOT BE ALLOCATED TO THE ISRAELIS.

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4. ON HIS SECOND VISIT (WHICH HAIG EXPLAINED ON THE BASIS THAT HE FELT OBLIGED TO RETURN TO ISRAEL AND THEREFORE TO CAIRO ALSO) HAGI HAD MENTIONED VAGUE US FORMULATIONS ON SOME OF THE CRUCIAL ISSUES, THOUGH ACCORDING TO BADAWI, THESE WERE NOT PRECISE ENOUGH TO SET DOWN ON PAPER. HE HAD EXPLAINED HIS INTENTION TO APPOINT FAIRBANKS AS HIS SPECIAL NEGOTIATOR. THE LATTER WOULD SHORTLY BEGIN A SHUTTLING PROCESS WITH THE AIM OF NARROWING THE DIFFERENCES BETWEEN THE TWO SIDES.

5. BADAWI'S PERSONAL THEORY IS THAT HAIG'S PERSONAL INTEREST INDICATES HIS INTENTION TO BROADEN THE NEGOTIATING PROCESS AFTER APRIL EG BY ATTEMPTING TO BRING IN THE JORDANIANS. THE EGYPTIANS HAD URGED HAIG TO ESTABLISH BETTER CONTACT WITH THE PALESTINIANS ON THE WEST BANK WITH WHOM THEY THEMSELVES WERE IN CONSTANT TOUCH. THEY HAD ALSO PRESSED HIM TO PERSUADE THE ISRAELIS TO IMPLEMENT CONFIDENCE BUILDING MEASURES BUT HE HAD TOLD THEM ON HIS SECOND VISIT THAT HE HAD DRAWN A BLANK WITH BEGIN ON THIS.

FCO PSE PASS TO ALL SAVING ADDRESSEES.

REEVE

(REPEATED AS REQUESTED)

FCO WHITEHALL  
NENAD

THIS TELEGRAM  
WAS NOT  
ADVANCED

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