SECRET

FROM PEKING 230900Z SEP 83

TO IMMEDIATE FCO

TELEGRAM NUMBER 932 OF 23/9/83

REPEATED FOR INFO TO IMMEDIATE HONG KONG AND IMMEDIATE SINGAPORE (PERSONAL FOR PS/MR LUCE)
FUTURE OF HONG KONG: SECOND PHASE: FOURTH ROUND:

mo

SECOND DAY

- 1. I SPOKE BRIEFLY AT THE START OF TODAYS MEETING, EXPRESSING
 MY HOPE THAT THE CHINESE SIDE COULD AGREE TO THE JOINT STATEMENT
 I HAD PROPOSED YESTERDAY. IT ALSO TOLD YAO GUANG THAT I WOULD BE
 INTERESTED TO HEAR HIS PROMISED THOUGHTS ON THE STATE OF THE HONG
 KONG DOLLAR.
- 2. YAO SAID THAT HE HAD STUDIED MY STATEMENT AND COMMENTS AT YESTERDAY'S MEETING VERY CAREFULLY. HE HAD CONCLUDED THAT, DESPITE THE CLEVER PRESENTATION OF OUR VIEWS AND THE USE OF DIFFERENT EXPRESSIONS, OUR AIM WAS UNCHAGED IE. THE CONTINUATION OF BRUTISH ADMINISTRATION AFTER 1997. THIS WAS FRANKLY A BLIND ALLEY FOR BRITAIN AND AN INSURMOUNTABLE OBSTACLE IN OUR TALKS. HE MUST PLACE THAS ISSUE SQUARELY ON THE TABLE. IF BRITAIN CONTINUED TO CLING TO THIS UMREASONABLE AND COLONIALIST DEMAND WHAT POINT WAS THERE IN TALKING FURTHER? WHAT RESULT COULD ONE EXPECT? THE ONLY WAY OUT FOR BRITAIN ON THE QUESTION OF HONG KONG WAS TO MOVE WITH THE TIDE OF HISTORY, CAST OFF ITS COLONALIST REPUTATION AND HAND HONG KONG BACK TO CHINA. I HAD SAID THAT BRITAIN DID NOT WANT TO SEE A UNILATERAL DECLARATION BY CHIMA, SO YAO HOPED THAT BRITAIN WOULD CEASE HAGGLING AND GIVE UP THE IDEA OF AN EXCHANGE OF SOVEREIGNTY FOR ADMINISTRATION. THE CHINESE GOVERNMENT ATTACHED IMPORTANCE TO THE STABILITY AND PROSPERITY OF HONG KONG AND PLANNED TO SET UP A SPECIAL ADMINISTRATIVE REGION. IN ACCORDANCE WITH ARTICLE 31 OF THE CONSTITUTION. THEY WOULD ADOPT VERY SPECIAL POLICIES FOR HONG KONG AND WOULD GIVE FULL CONSID-ERATION TO BRITISH INTERESTS THERE. I HAD REMARKED YESTERDAY THAT THE CHINESE HAD FORMULATED THEIR POLICIES IN A CONSTRUCTIVE SPIRIT. SO WHY COULD BRITAIN NOT AGREE TO HAVE DISCUSSIONS WITH CHINA ON THIS BASIS?
- 3. YAO REPEATED THE OBJECTITION HE MADE YESTERDAY TO MY REMARKS THAT IN OTHER CIRCUMSTANCES BRITAIN WOULD BE READY TO GRANT INDEPENDENCE TO HONG KONG. HONG KONG WAS QUITE DIFFERENT FROM OTHER TERRITORIES TAKEN BY BRITAIN. IT WAS NOT A QUESTION OF NATIONAL LIBERATION, BUT OF THE RECOVERY OF CHINESE TERRITORY. THE FUTURE OF HONG KONG COULD ONLY BE AS PART OF THE MOTHERLAND.

4. TURNING TO THE QUESTION OF CONFIDENCE, YAO ADMITTED THAT THERE WAS A WEAKENING OF CONFIDENCE IN HONG KONG BUT CLAIMED THAT IT WAS CREATED BY BRITAIN'S REFUSAL TO COOPERATE WITH CHINA. BRITAIN WAS USING CONFIDENCE AS A CARD. HONG KONG NEWSPAPERS HAD REFERRED TO BRITAIN HAVING A PROSPERITY CARD, A POPULAR OPINION CARD AND A CONFIDENCE CARD. IN FACT THESE WERE ALL ONE CARD - THE PRESSURE CARD - WHICH WE WERE SEEKING TO USE AS A MAGIC WEAPON TO EXERT PRESSURE ON CHIMA. THIS CARD, FRANKLY, WAS USELESS. CHINA WOULD NOT BE INTIMIDATED. IT WAS FUTILE FOR BRITAIN TO PLAY CARDS IN HANDLING A SERIOUS POLITICAL QUESTION. THIS WAS LIFTING A ROCK ONLY TO DROP IT ON OUR OWN FEET. THE FALL OF THE HONG KONG DOLLAR WAS A CASE IN POINT. CHINA HAD FULL CONFIDENCE IN THE FUTURE OF HONG KONG SINCE THEY HAD FORMULATED CORRECT POLICIES TOWARDS HONG KONG. THE CHINESE PEOPLE WERE A MATURE NATION AND MEANT WHAT THEY SAID. HE ADVISED BRITAIN TO FACE REALITY AND STOP PLAYING CARDS.

- PROPOSED YESTERDAY WAS UNACCEPTABLE. IT WOULD ONLY SERVE TO
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 RIGID ATTITUDE. IN THE CHINESE VIEW, DISCUSSION OF MAINTAINING
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 FOR THESE REASONS AND OTHERS THE JOINT STATEMENT WAS UNACCEPTABLE.
- DISAPPOINTING AND WORRYING. I TOOK SERIOUS EXCEPTION TO HIS CHARGE THAT WE HAD MANUFACTURED FACTS TO SUPPORT CONCLUSIONS WE HAD ALREADY REACHED. IT WAS ONLY ON THE BASIS OF FACTS THAT WE HAD REACHED OUR SINCERE CONCLUSION THAT THE BRITISH LINK WAS THE ONLY WAY TO MAINTAIN STABILITY AND PROSPERITY. BECAUSE THE CHINESE TOOK A DIFFERENT VIEW, WE HAD PROPOSED THAT WE EXAMIN JOINTLY THE BASIS OF THIS CONCLUSION. BUT THE CHINESE SIDE HAD MADE NO ATTEMPT TO RESPOND ON A FACTUAL BASIS.
- 7. I DEPLORED THE CHARGE THAT WE WERE PLAYING CARDS . 1 DID NOT ACCUSE THE CHINESE OF PLAYING CARDS OR PIN-PONG OR ANY OTHER GAME. PEOPLE IN HONG KONG WERE FREE TO EXPRESS THEIR OPINIONS AND WE TOOK THEIR VIEWS SERIOUSLY. BOTH SIDES SHOULD. I FIRMLY REBUTTED ONE ACCUSATION THAT WE HAD SOMEHOW MANIPULATED CONFIDENCE. WE HAD SOUGHT TO MAINTAIN IT. IT WAS NOT THE BRITISH SIDE WHICH HAD INUNDATED HONG KONG OPINION WITH PUBLICITY ABOUT ITS POSITION AND CREATED THE POLENICAL ATMOSPHERE WHICH WAS DAMAGING CONFIDENCE. IT WAS THE PURPOSE OF OUR PROPOSED JOINT PRESS STATEMENT TO BOLSTER CONFIDENCE. THE CHINESE SPOKE ABOUT COOPERATION BUT REFUSED TO JOIN US IN THE FIRST PRACTICAL PROPOSALLEOR COOPERATION.

- 3. I THEN DEPLOYED THE PROPOSAL THAT AT THE NEXT MEETING THE CHINESE SHOULD EXPOUND THEIR IDEAS MORE FULLY. IN USED THE TEXT IN YOUR TEL NO 620, WITH MINOR ADDITIONS. IN ANSWER TO YAO'S QUESTIONS ABOUT THE MEANING OF BRITISH LINK, IN REFERRED HIM TO THE GOVERNOR'S STATEMENT OF 25 JULY AND THE FOUR PAPERS.
- 9. YAO THEN MADE SOME BRIEF COMMENTS. HE SAID THAT THE CHINESE SIDE COULD CONSIDER OUR PROPOSAL. HE REPEATED THAT WE HAD FAILED TO EXPLAIN CLEARLY WHAT WE MEANT BY BRITISH LINK. HE CLAIMED THAT HE HAD NOT ACCUSED US OF MANUFACTURING FACTS., (AT WHICH POINT H QUOTED HIS WORDS BACK AT HIM) BUT SAID THAT WE PROCEEDED FROM OUR PRECONCEIVED PRINCIPLE THAT BRITISH CONOLIAL ADMINISTRATION SHOULD BE MAINTAINED. I REJECTED THIS CHARGE.
- 10. YAO SAID THAT AT THE BEGINNING OF THE SECOND PHASE CHINA HAD WELCOMED MATERIAL FROM THE BRITISH SIDE WHICH WAS BEN-EFICIAL TO THE MAINTENANCE OF STABILITY AND PROSPERITY AFTER CHINA RECOVERED HONG KONG AFTER 1997. OBVIOUSLY INT WAS NOT RIGHT THAT WE SHOULD ASK CHINA TO DISCUSS SUCH MATERIAL AS LONG AS WE REJECTED THE IDEA OF CHINA'S RECOVERY OF HONG KONG. IT WAS A FACT THAT HONG KONG WAS CHINA'S TERRITORY FORCIBLY OCCUPIED BY BRITAIN. OUR INSISTENCE ON CONTINUING BRITISH RULE WAS A PRE-CONCEPTION. ON CONFIDENCE, WHETHER WE WERE PLAYING CARDS OR NOT, OR EXERTING PRESSURE OR NOT, WAS SOMETHING ON WHICH THE PUBLIC THEMSLVES WOULD MAKE UP THEIR OWN MIND. IF WE REALLY WANTED TO HAVE SERIOUS NEGOTIATIONS IN THE DAYS TO COME, WE SHOULD CEASE MANOEUVRES OF THIS KIND. WE HAD SAID THAT CONFIDENCE WAS THE CRUCIAL QUESTION BUT IN FACT THE CRUCIAL QUESTION WAS WHETHER WE WERE READY TO COOPERATE WITH THE CHINSE IN SETTLING THE QUESTION OF HONG KONG. WHETHER OR NOT IT WOULD BE POSSIBLE TO MAINTAIN STABILITY AND PROSPERITY IN HONG KONG AND FOR THE TALKS TO PROCEED SMOOTHLY DEPENDED ON THE BRITISH ATTITUDE.
- 11. DISCUSSION THEN TURNED TO THE DATE OF THE NEXT MEETING.
 WE HAD EARLIER PROPOSED 14 AND 15 OCTOBER. YAO SAID THAT THIS
 WAS DIFFICULT FOR THE CHINESE SIDE IN VIEW
 OF THE INTERVENING NATIONAL DAY HOLIDAY AND THE FOREIGN MINISTER'S
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 WE THEN AGREED THE PRESS STATEMENT WHICH I HAVE REPORTED
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 TO INCLUDE AT LEAST THE WORD 'USEFUL', STRESSING THAT WE HAD
 A COMMON RESPONSIBILITY TO PREVENT A WORSENING OF THE CONFIDENCE
 SITUATION. HE REFUSED. PASKED HIM DIRECTLY WHETHER HE WISHED
 TO PREVENT THE VALUE OF THE HONG KONG DOLLAR FALLING FURTHER.
- 12. YAO ARGUED THAT, SINCE NO PROORESS HAD BEEN MADE AT THIS ROUND, HE SAW NO NEED FOR A SUBSTANTIALLY DIFFERENT PRESS STATEMENT FROM THAT ISSUED AFTER THE LAST ROUND. HE SAID THAT, FRANKLY, BECAUSE OF THE BRITISH ATTITUDE, THE CHINESE SIDE HAD VEN CONSIDERED WHETHER OR NOT TO ISSUE A PRESS STATEMENT AT ALL.

 SECRET

13. I EEXPRESSED DEEP REGRET AT OUR FAILURE TO AGREE TO TAKE THIS VERY MODEST STEP IN SUPPORT OF THE DOLLAR AND TOLD YAO THAT THE RESPONSIBILITY LAY WITH THE CHINESE. HE CLAIMED TO BE SHOCKED BY THIS REMARK. HE SAID OF COURSE THE CHINESE DID NOT WANT THE HK DOLLAR TO FALL BUT THAT EMPTY WORDS WOULD NOT SOLVE THE PROBLEM AND HE HOPED THAT THE BRITISH WOULD TAKE PRACTICAL STEPS TO SUPPORT THE DOLLAR. IF NOT WE WOULD BE HELD RESPONSIBLE.

14. SEE MIFT FOR COMMENT

CRADOCK

(REPEATED AS REQUESTED)

FUTURE OF HONG KONG

LIMITED

HD/HKD

HD/FED

HD/FLANNING STAFF

HD/PUSD

PS

PS/LADY YOUNG

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SIR J BULLARD

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MR MARTIN

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CABINET OFFICE

MR FLOWER

PUSD

MR COLES

NO 10 DOWNING STREET

SIR A PARSONS NO 10 DOWNING STREET

MR WALKER RESEARCH D OAB 2/82

35

GRS 450
SECRET
DESKBY 231030Z FCO AND H.K.
DESKBY 240100Z SINGAPORE
FROM PEKING 230945Z SEP 83
TO IMMEDIATE FCO
TELEGRAM NUMBER 933 OF 23RD SEPT
INFO IMMEDIATE HONG KONG AND IMMEDIATE SINGAPORE (PERSONAL FOR PS/MR LUCE)

MIPT: FUTURE OF HONG KONG: SECOND PHASE, ROUND FOUR:

COMMENT

SECOND DAY.

- 1. WE ACHIEVED OUR MINIMUM REQUIREMENT OF AGREEMENT TO A FUBTHER ROULD BUT THIS WAS ANOTHER DIFFICULT SESSION AND THE TEMPERATURE FELL ANOTHER FEW DEGREES.
- 2. YAO MADE NO ATTEMPT TO ARGUE ON THE BASIS OF FACTS. HE REITERATED HIS DEMAND THAT WE SHOULD ACCEPT THE CHINESE PREMISE OF SOVEREIGNTY AND ADMINISTRATION. HIS COMMENTS WERE DOMINATED BY ONE ISSUE: BRITISH OBSTINACY IN INSISTING ON THE CONTINUATION OF BRITISH ADMINISTRATION WAS AN INSURMOUNTABLE OBSTACLE TO PROGRESS. WE HAD RAISED IT (SIC): WE MUST REMOVE IT. THE TALKS WERE DEADLOCKED AND NO PROGRESS WAS POSSIBLE UNLESS WE ACCEPTED --THE CHINESE PREMISE. HE RE-EMPHASISED THAT WE WERE TRYING TO EXERT PRESSURE OVER CONFIDENCE AND THE HONG KONG DOLLAR BUT THAT CHINA WOULD NOT SUCCUMB. HE CAME CLOSER THAN ON 22 SEPTEMBER TO SAYING THAT UNLESS WE SHIFTED ON PRINCIPLES THE TALKS COULD NOT CONTINUE. HE REJECTED THE DRAFT PRESS RELEASE WHICH WE HAD PROPOSED AND ADDED THAT THE CHINESE HAD EVEN CONSIDERED NOT ISSUING AN AGREED STATEMENT. THE ONE WE ACHIEVED WAS THIN. YAO REITERATED THE CHINESE VIEW THAT THE TALKS WERE DEADLOCKED AND SAW NO SCOPE FOR PROGRESS EXCEPT ON THE BASIS OF OUR ACCEPTANCE OF THE CHINESE PRECONDITION ON SOVEREIGNTY AND ADMINISTRATION.

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13. DISCUSSION

- 3. DISCUSSION OVER THE DRAFT COMMUNIQUE MADE IT PLAIN THAT THE CHINESE GOVERNMENT WOULD NOT GIVE ANY ASSISTANCE OVER BOLSTERING CONFIDENCE IN THE DOLLAR UNLESS THEIR TERMS WERE MET. IN THE MEANTIME IT WAS OUR PROBLEM.
- 4. YAO DID NOT REACT DIRECTLY TO MY PROPOSAL THAT THE CHINESE ENLARGE ON THE POLICIES THEY INTENDED FOR HONG KONG (YOUR TELNO 624), SAYING ONLY IT COULD BE CONSIDERED.

CRADOCK

FUTURE OF HONG KONG

LIMITED

HD/HKD

HD/FED

HD/PLANNING STAFF

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PS

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MR WALKER RESEARCH D OAB 2/82

SECRET

FROM PEKING 230900Z SEP 83 TO IMMEDIATE FCO

TELEGRAM NUMBER 932 OF 23/9/83

REPEATED FOR INFO TO HAMEDIATE HONG KONG AND HAMEDIATE SINGAPORE (PERSONAL FOR PS/MR LUCE)
FUTURE OF HONG KONG: SECOND PHASE: FOURTH ROUND:

SECOND DAY

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- 2. YAO SAID THAT HE HAD STUDIED MY STATEMENT AND COMMENTS AT YESTERDAY'S MEETING VERY CAREFULLY. HE HAD CONCLUDED THAT, DESPITE THE CLEVER PRESENTATION OF OUR VIEWS AND THE USE OF DIFFERENT EXPRESSIONS, OUR AIM WAS UNCHAGED IE. THE CONTINUATION OF BRITISH ADMINISTRATION AFTER 1997. THIS WAS FRANKLY A BLIND ALLEY FOR BRITAIN AND AN INSURMOUNTABLE OBSTACLE IN OUR TALKS. HE MUST PLACE THIS ISSUE SQUARELY ON THE TABLE. IF BRITAIN CONTINUED TO CLING TO THIS UNREASONABLE AND COLONIALIST DEMAND WHAT POINT WAS THERE IN TALKING FURTHER? WHAT RESULT COULD ONE EXPECT? THE ONLY WAY OUT FOR BRITAIN ON THE QUESTION OF HONG KONG WAS TO MOVE WITH THE TIDE OF HISTORY, CAST OFF ITS COLONALIST REPUTATION AND HAND HONG KONG BACK TO CHINA. I HAD SAID THAT BRITAIN DID NOT WANT TO SEE A UNILATERAL DECLARATION BY CHINA, SO YAC HOPED THAT BRITAIN WOULD CEASE HAGGLING AND GIVE UP THE IDEA OF AN EXCHANGE OF SOVEREIGNTY FOR ADMINISTRATION. THE CHINESE GOVERNMENT ATTACHED IMPORTANCE TO THE STABILITY AND PROSPERITY OF HONG KONG AND PLANNED TO SET UP A SPECIAL ADMINISTRATIVE RECION, IN ACCORDANCE WITH ARTICLE 31 OF THE CONSTITUTION. THEY WOULD ADOPT VERY SPECIAL POLICIES FOR HONG KONG AND WOULD GIVE FULL CONSID-ERATION TO BRITISH INTERESTS THERE. IL HAD REMARKED YESTERDAY THAT THE CHINESE HAD FORMULATED THEIR POLICIES IN A CONSTRUCTIVE SPIRIT. SO WHY COULD BRITAIN NOT AGREE TO HAVE DISCUSSIONS WITH CHINA ON THIS BASIS?
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6. I SAND THAT I FOUND YAO'S STATEMENTS AT THIS ROUND VERY DISAPPOINTING AND WORRYING. I TOOK SERIOUS EXCEPTION TO HIS CHARGE THAT WE HAD MANUFACTURED FACTS TO SUPPORT CONCLUSIONS WE HAD ALREADY REACHED. IT WAS ONLY ON THE BASIS OF FACTS THAT WE HAD REACHED OUR SINCERE CONCLUSION THAT THE BRITISH LINK WAS THE ONLY WAY TO MANUTAIN STABILITY AND PROSPERITY. BECAUSE THE CHINESE TOOK A DIFFERENT VIEW, WE HAD PROPOSED THAT WE EXAMINE JOINTLY THE BASIS OF THIS CONCLUSION. BUT THE CHINESE SIDE HAD MADE NO ATTEMPT TO RESPOND ON A FACTUAL BASIS.

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(REPEATED AS REQUESTED)

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SIR A PARSONS NO 10 DOWNING STREET

MR WALKER RESEARCH D OAB 2/82

DWF F 013/23

LIM 145/23

00 F C 0 DESKBY 231030Z

OO HONG KONG DESKBY 231030Z

OO SINGAPORE DESKBY 240100Z

SECRET

DESKDY 231030Z FCO AND H.K.

DESKBY 240100Z SINGAPORE

FROM PEKING 230945Z SEP 83

TO IMMEDIATE FCO

TELEGRAM NUMBER 933 OF 23RD SEPT

INFO IMMEDIATE HONG KONG AND IMMEDIATE SINGAPORE (PERSONAL FOR PS/MR LUCE)

MIPT: FUTURE OF HONG KONG: SECOND PHASE, ROUND FOUR: SECOND DAY.

COMMENT

1. WE ACHIEVED OUR MINIMUM REQUIREMENT OF AGREEMENT TO A FURTHER ROUND BUT THIS WAS ANOTHER DAFFICULT SESSION AND THE TEMPERATURE FELL ANOTHER FEW DEGREES.



2. YAO MADE NO ATTEMPT TO ARGUE ON THE BASIS OF FACTS. HE RENTERATED HIS DEMAND THAT WE SHOULD ACCEPT THE CHINESE PREMISE OF SOVEREIGNTY AND ADMINISTRATION. HIS COMMENTS WERE DOMINATED ONE ASSUE: BRITISH OBSTUNACY IN ANSISTING ON THE CONTINUATION OF BRANTASH ADMINISTRATION WAS AN ANSURMOUNTABLE OBSTACLE TO PROGRESS. WE HAD RAISED AT (SAC): WE MUST REMOVE IT. THE TALKS WERE DEADLOCKED AND NO PROGRESS WAS POSSIBLE UNLESS WE ACCEPTED THE CHINESE PREMISE. HE RE-EMPHASISED THAT WE WERE TRYING TO EXERT PRESSURE OVER CONFIDENCE AND THE HONG KONG DOLLAR BUT THAT CHINA WOULD NOT SUCCUMB. HE CAME CLOSER THAN ON 22 SEPTEMBER TO SAYING THAT UNLESS WE SHIFTED ON PRINCIPLES THE TALKS COULD NOT CONTAINUE. HE REJECTED THE DRAFT PRESS RELEASE WHICH WE HAD PROPOSED AND ADDED THAT THE CHINESE HAD EVEN CONSIDERED NOT ISSUING AN AGREED STATEMENT. THE ONE WE ACHIEVED WAS THIN. YAO REDTERATED THE CHINESE VIEW THAT THE TALKS WERE DEADLOCKED AND SAW NO SCOPE FOR PROGREGS EXCEPT ON THE BASIS OF OUR ACCEPTANCE OF THE CHINESE PRECONDITION ON SOVERENGNTY AND ADMINISTRATION.

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CRADOCK

MININ