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CABINET

LEGISLATIVE PROGRAMME 1985-86 AND 1986-87

Memorandum by the Lord President of the Council

The Queen's Speeches and Future Legislation Committee have now considered the proposals made by colleagues for the Bills to be included in next Session's legislative programme. Our recommendations are summarised at Annex A. We have also considered awarding a small number of places in the 1986-87 programme. A full list of the 72 bids for 1985-86 and the seven bids for 1986-87 is at Annex B.

SIZE OF 1985-86 PROGRAMME

2. 1985-86 is the mid-Session of the Parliament and the last one in which our choice of legislation is likely to be uninfluenced by the effects on the programme of a possible General Election. We have accordingly sought to construct a programme with considerable weight and political content which will fully occupy Parliament in a Session of normal length. In doing so, we have had to take some risks in terms of the technical management of the legislative programme and belied, yet again, our protestations to be the Party of less legislation.

3. The first risk we have taken lies in the size of the programme. We have recommended a total of 33 Bills (excluding Finance, Consolidation and contingent Bills). This is larger than our starting point last Session, although that figure itself has already been overtaken by events. Amongst those we have recommended are some very contentious measures in cross-Party terms, in particular Agriculture, Education, Animals (Scientific Procedures), Shops and Civil Aviation. In addition, there are a number of large Bills which will be contentious on Party lines and which may well not be able to be introduced as soon as we would hope. The most important of these is Social Security, but Local Government and Planning (even without any legislation on Dogs) and Wages are other examples. Unless we secure the early introduction of these Bills, we shall give the Opposition the opportunity of using time against us.

4. Perhaps more important than the problems which we can see, however, are those which at this stage are clouds on the horizon. We are aware that the Wages Bill may well require expansion into a more widely ranging Employment Bill. We are also aware of the pressures which may emerge later in the year for new legislation on the removal of burdens from businesses. There is also uncertainty about the extent to which

legislation on the coal industry will be required in the 1985-86 Session. And the Secretary of State for the Environment thinks that this will be the Session in which he might have to seek urgent legislation on political advertising by local authorities. We have only been able to bear these factors in mind; we cannot, and have not, made specific allowance for them within the programme which we are recommending to Cabinet. It must be clear to colleagues, however, that if all these eventualities require legislation, we shall almost certainly be in the position of having to abandon some of the Bills which we have selected.

5. In addition to the uncertainties which hang over us, we have of course a number of contingent Bills which, by definition, become essential if certain contingencies arise. It seems almost inevitable that some of these will be needed and that some will prove particularly difficult, for example the Channel Fixed Link (which will be hybrid) and Local Government (Commissioners), which is already drafted, but which will be extremely contentious.

6. Our selection has had to pay some account to the need to balance the programme as between different sizes and types of Bills as well as those which can be introduced in the House of Lords rather than the House of Commons. We have also been concerned that Bills should be adequately prepared - this is always more difficult than my colleagues suppose. Finally, we have to take account of the realities of Parliamentary programming. We do therefore feel strongly that our suggested programme of 33 Bills is a maximum.

7. This does of course mean that we have had to reject a number of very significant candidates. Perhaps the most important of these is Housing. The Secretary of State for the Environment argued strongly for the introduction of legislation on the allocation of housing improvement grants and on the private rented sector. We recognise the strength of his claims in both these areas, but felt unable to accept that his Bill should have a place in this programme. Policy is a long way from being agreed and this would be a large and contentious Bill to take late into an already crowded programme.

8. The second Bill of this kind is Crown Agents. A Bill to continue a power to waive interest owed by the Crown Agents to the Government is essential. To this, however, the Foreign and Commonwealth Secretary wished to add the powers to privatise the Crown Agents. In the judgment of the Committee, it did not seem likely that privatisation was a practical proposition in the timescale he was suggesting and we did not therefore feel that we could take up valuable space in the programme with this part of his legislation. We accordingly suggest that the Crown Agents Bill should be limited strictly to the essential provisions necessary to continue the waiver of interest. We do of course recognise the political problems that this will cause, but consider that on balance it would be best for the Government to take this course.

9. We had originally felt able to include Petroleum, but pressure on the programme convinced us that it should be replaced by Atomic Energy.

Authority, which is shorter, will be ready earlier and is equally desired by the Secretary of State for Energy.

1986-87 PROGRAMME

10 We have provisionally selected three Bills for a place in the 1986-87 Programme. This is still a relatively new feature, but I think that it has already paid dividends with the Building Societies and Financial Services Bills in the 1985-86 Session, which have reached an advanced state of preparation as a result of being given firm places last year. We concluded that Copyright, Petroleum and Criminal Justice should be given firm places now. We consider that a maximum of five places should be awarded in this way; the other two may emerge from discussion in Cabinet.

TIMETABLES

11. Finally, could I emphasise once more the importance of maintaining or improving the timetables for the preparation of Bills as set out in the detailed schedule in Annex B. If instructions are not received by Parliamentary Counsel until late July it will almost certainly mean that Bills of any size will not be ready by the beginning of the Session. A key feature of the adequate management of the legislative programme is a fortnight of Second Readings of significant Bills at the beginning of the Session. The further we have to depart from introductions of major Bills early in the Session, the more likely we are to run into difficulties and to have to drop Bills at a late stage in their preparation. This is not only embarrassing, it is inefficient. The Lord Privy Seal must therefore be informed immediately if there is any likelihood of failure to meet the agreed timetable for the despatch of instructions.

CONCLUSIONS

12. I therefore invite colleagues to
- a. approve the list of essential, programme and uncontroversial Bills at Annex A;
 - b. note the contingent Bills also listed at Annex A and agree that they should be brought forward if necessary;
 - c. agree that up to five Bills should be given a firm place now in the 1986-87 programme and that Copyright, Petroleum and Criminal Justice should be included;
 - d. accept the need for all Departments to adhere to or improve on the state of timetables for the preparation of Bills for which they are responsible.

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Privy Council Office

22 February 1985

BILLS RECOMMENDED FOR INCLUSION
IN THE LEGISLATIVE PROGRAMME 1985-86Essential (4)

1. Armed Forces
2. EC (Portugese and Spanish Accession)
3. Crown Agents (Waiver of Interest) (only)
4. Northern Ireland Loans

Programme (21)

17. Agriculture
20. Education
22. Wages
25. Atomic Energy Authority
28. Local Government and Planning (does not include dog licencing)
34. Commonwealth Development Corporation
(Overseas Subsidiaries)
35. Social Security
38. Animals (Scientific Procedures)
39. Shops
41. Public Order
46. Latent damage
48. Northern Ireland (Emergency Provisions)
49. Museum of London (Amendment)
50. Housing (Scotland)
51. Legal Aid (Scotland)
52. Law Reform (Parent and Child) (Scotland)
56. Financial Services
57. Consumer Goods and Services
61. Civil Aviation
62. Building Societies
63. Nationalised Industries

Note: The numbers used are those identifying the Bill in Annex B.
'L' indicates that the Bill may be suitable for Lords introduction.

Uncontroversial (8)

- L 64. Fellowship of Engineering and Further Education Unit (Grants)
- 65. Superannuation (British Council and Commonwealth Institute Pensions) Act (Amendment)
- 66. Irish Sailors' and Soldiers' Land Trust (Winding up)
- L 69. Family and Matrimonial (Miscellaneous Provisions)
- L 45. Public Trustee and Funds Administration
- L 70. Land Registration
- L 71. Regulation of Activities in Outer Space
- L 72. Trade Marks (Consequential Amendments)

Contingent (11)

- 5. Sex Discrimination (Amendment)
- 6. Local Government (Commissioners)
- 7. Sewerage Charges
- 8. Private Water Supplies
- 9. Australia (Request and Consent)
- 10. Territorial Sea
- 11. Arms Control Observers and Inspectors (Immunities)
- 12. Companies (Companies Registration Office and Charges)
- 14. British Shipbuilders (Borrowing Powers)
- 15. Export Credits (ECGD)
- 16. Channel Fixed Link

GOVERNMENT BILLS PROPOSED FOR 1985/86

<u>Essential</u>		
1	MOD	Armed Forces
2	FCO	European Communities (Portuguese and Spanish Accession)
3	FCO	Crown Agents
4	NIO	Northern Ireland (Loans)
<u>Contingent</u>		
5	DEmp	Sex Discrimination (Amendment)
6	DOE	Local Government (Commissioners)
7	DOE	Sewerage Charges
8	DOE	Private Water Supplies
9	FCO	Australia (Request and Consent)
10	FCO	Territorial Sea
11	FCO	Arms Control Observers and Inspectors (Immunities)
12	DTI	Companies (Companies Registration Office and Charges)
13		(Withdrawn)
14	DTI	British Shipbuilders (Borrowing Powers)
15	DTI	Export Credits (ECGD)
16	DTp	Channel Fixed Link
<u>Programme</u>		
17	MAFF	Agriculture
18	MAFF	Fisheries
19	MOD	Royal Dockyards
20	DES	Education
21	DES	Academic Tenure
22	DEmp	Wages
23	DEmp	Sex and Race Discrimination (Amendment of Codes of Practice)
24	DEmp	Charging for Work Permits Etc
25	DEn	Atomic Energy Authority
26	DEn	Petroleum

27	DOE	Housing
28	DOE	Local Government (Competition and Misc Provi [Local Government and Planning])
29	DOE	Town and Country Planning
30	DOE	Finance (Miscellaneous Provisions)
31	DOE	Wildlife and Countryside Act 1981 (Amendment)
32	DOE	Water Metering
33	DOE	Dog Licensing
34	FCO	Commonwealth Development Corporation (Overseas Subsidiaries)
35	DHSS	Social Security
36	DHSS	Health Service
37	DHSS	Alleviation of Human Infertility
38	HO	Animals (Scientific Procedures)
39	HO	Shops
40	HO	Criminal Justice
41	HO	Public Order
42	HO	Civil Defence (Peacetime Emergencies)
43	HO	Immigration Offences (Amendment)
44	HO	Criminal Trespass
45	LCD	Public Trustee and Funds Administration
46	LCD	Latent Damage
47	LCD	Breach of Confidence
48	NIO	Northern Ireland (Emergency Provisions) (Amend)
49	OAL	Museum of London (Amendment)
50	SO	Housing (Scotland)
51	SO	Legal Aid (Scotland)
52	SO	Law Reform (Parent and Child) (Scotland)
53	SO	Salmon and Freshwater Fisheries (Scotland)
54	SO	Education (Miscellaneous Provisions) (Scotland)
55	SO	Disposal of Land Settlement Estates
56	DTI	Financial Services
57	DTI	Consumer Goods and Services
58	DTI	British Technology Group
59	DTp	Merchant Shipping
60	DTp	Vehicle Excise Duty and Goods Vehicle Operator
61	DTp	Civil Aviation
62	HMT	Building Societies
63	HMT	Nationalised Industries

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Uncontroversial

64	DES	Fellowship of Engineering and Further Education Unit (Grants)
64A	DEn	Opencast Coal (Planning)
65	FCO	Superannuation (British Council and Commonwealth Institute Pensions) Act (Amendment)
66	FCO	Irish Sailors' and Soldiers' Land Trust (Winding Up)
67	HO	Intoxicating Substances (Supply)
68	HO	Street Offences
69	LCD	Family and Matrimonial (Miscellaneous Provisions)
70	LCD	Land Registration
71	DTI	Regulation of Activities in Outer Space
72	DTI	Trade Marks (Consequential Amendments)

GOVERNMENT BILLS PROPOSED FOR 1986/87

73	MOD	Ministry of Defence Police
74	DOE	Clean Air
75	DHSS	Child Care
76	SO	Diligence (Scotland)
77	DTP	Highways
78	DTI	Copyright
79	HMT	Banking

Length of Bills, as described on subsequent pages

Very short: not more than 4 clauses

Short: 5 to 12 clauses

Medium: 13 to 25 clauses

Substantial: 26 to 50 clauses

Long: over 50 clauses

GOVERNMENT BILLS PROPOSED FOR 1985/86

CATEGORY OF BILL: *Essential*

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>1. ARMED FORCES</p> <p>To renew the Army Act 1955, Air Force Act 1955 and Naval Discipline Act 1957 (they lapse end 1986); and to amend them and other legislation on armed forces discipline and terms and conditions of service</p>	MOD	<p><u>Commitment</u> Quinquennial review of service discipline Acts is accepted procedure.</p> <p><u>Controversy</u> Should be uncontroversial in party-political sense. May be opposition to some proposals.</p>	<p><u>Length - Medium.</u></p> <p><u>Parliamentary procedure</u> In accordance with past practice, Committee of whole House after consideration by Select Committee. 1971 Bill started in Lords</p> <p><u>Royal Assent</u> Must be before end 1986. Preferably before summer adjournment, to avoid continuation order which would need to be debated in both Houses.</p>	None	<p><u>Policy aim</u> H Committee Feb 1985.</p> <p><u>Instructions</u> Feb 1985.</p> <p><u>Introduction</u> Nov 1985</p>

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GOVERNMENT BILLS PROPOSED FOR 1985/86

CATEGORY OF BILL: Essential

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>2. EUROPEAN COMMUNITIES (PORTUGUESE AND SPANISH ACCESSION)</p> <p>To provide necessary legislative basis to ratify proposed Treaty of Accession for Spain and Portugal.</p>	FCO	<p><u>Controversy</u> Accession will be generally welcomed, though may be criticism of arrangements on behalf of industries exposed to Spanish competition eg cars and steel.</p> <p>May be general attacks on EC; and impact of Spanish accession on Gibraltar may be raised.</p> <p>Official Opposition likely broadly to support, though may also support specific criticisms.</p>	<p><u>Length</u> Very short.</p> <p><u>Parliamentary procedure</u> Politically too important for introduction in Lords, or Second Reading Committee procedure.</p> <p><u>Royal Assent</u> Bill needed after negotiations concluded and Treaty signed (official aim March 85 but more likely May/June). Royal Assent before formal accession (official aim 1 Jan 86 but more likely July). Timetable may move faster or slip.</p>	<p><u>Financial</u> £6 million p.a. reimbursement to Spain and Portugal of medical costs of British pensioners resident in Spain. Implications for EC Budget, but no other direct charges on UK public funds.</p> <p><u>Manpower</u> No significant implications.</p> <p><u>EC</u> Accessions agreed in EC.</p>	<p><u>Policy</u> When negotiations concluded (Feb to March 85). Decision in principle taken.</p> <p><u>Instructions</u> Soon after conclusion of negotiations. Greek accession legislation a precedent.</p> <p><u>Introduction</u> Beginning of session or after signature of Treaty if later.</p>

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GOVERNMENT BILLS PROPOSED FOR 1985/86

CATEGORY OF BILL: *Essential*

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>3. CROWN AGENTS</p> <p>To transfer parts of business to a PLC.</p> <p>To extend beyond 31.12.86 S of S power to waive interest owed to HMG by Crown Agents, in case full servicing of capital debt not feasible between then and establishment of PLC.</p> <p>[In theory the essential waiving provisions could be split off into a separate Bill, but this would present political difficulties]</p>	FCO	<p><u>Commitment</u> House told on 23 Feb 1984 that Government intended to privatise.</p> <p><u>Controversial</u> in light of Crown Agents' past managerial and financial history.</p>	<p><u>Length</u> Substantial to long.</p> <p><u>Parliamentary Procedure</u> No special procedures proposed.</p> <p><u>Royal Assent</u> Needed by Dec 1986 (see first column)</p>	<p><u>Financial</u> No PES provision made. Whether and what is needed will depend on present Crown Agents' progress towards financial viability up to 1986.</p> <p><u>Manpower, EC</u> No implications.</p>	<p><u>Policy</u> Decision in principle taken. Detailed approval Feb 85.</p> <p><u>Public consultation</u> Not needed.</p> <p><u>Instructions</u> By end April 1985.</p> <p><u>Introduction</u> November 1985.</p>

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GOVERNMENT BILLS PROPOSED FOR 1985/86

CATEGORY OF BILL: Essential

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>4. NORTHERN IRELAND (LOANS)</p> <p>To enable the S of S to advance up to approx £2 billion to the NI Consolidated Fund for capital expenditure purposes. eg. for NI housing, electricity and education services.</p> <p>Replaces 1975 limit of £1 billion.</p>	NIO	<p><u>Commitment</u> Announced in the House on 28.11.84 (during debate on Northern Ireland Loans (Increase of Limit) Order 1984) that a new Bill would be required.</p> <p><u>Controversy</u> Not expected to be controversial, though Mr Powell will probably take opportunity to raise constitutional relationship.</p>	<p><u>Length</u> Very short</p> <p><u>Parliamentary procedure</u> Normal</p> <p><u>Royal Assent</u> desirable by January 1986 because present limit of £1 billion will probably be reached by then.</p>	<p>No immediate PES or manpower implications but will affect PSBR by £1 billion over next 4/5 years.</p> <p><u>EC</u> None</p>	<p><u>Policy</u> Agreed by Treasury Ministers May 84</p> <p><u>Public consultation</u> None needed</p> <p><u>Instructions</u> by end Feb.</p> <p><u>Introduction</u> Beginning of session.</p>

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GOVERNMENT BILLS PROPOSED FOR 1985/86

GOVERNMENT BILLS PROPOSED FOR 1985/86

CATEGORY OF BILL: Contingent

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>5. SEX DISCRIMINATION (AMENDMENT)</p> <p>Following European Court ruling, to implement fully obligations under EC Equal Treatment Directive. Covers collective agreements; internal rules of undertakings and rules governing independent professions; small firms and private households.</p> <p>[Classified contingent in case European Commission institutes proceedings over delay in implementation.</p> <p>Not possible to deal with by Order under European Communities Act 1972.]</p>	DE	<p><u>Pressure</u> Need to avoid further proceedings by EC on failure to meet obligations. Some pressure from domestic women's lobby.</p> <p><u>Controversy</u> Coverage of collective agreements etc likely to be unwelcome to employers, though of little practical effect (and therefore liable to attract criticism from women's lobby and Official Opposition).</p> <p>Coverage of small firms and private households likely to attract strong opposition from Govt backbenchers, small firms lobby and some private individuals. Official Opposition and women's lobby likely to welcome it.</p> <p>Would help to offset special interest groups' objections to Sex and Race Discrimination (Amendments of Codes of Practice) Bill (No 23), but would be correspondingly less acceptable to Conservative interests.</p>	<p><u>Length</u>: short but difficult to draft. <u>Standard Parliamentary procedure</u></p> <p><u>Early Royal Assent</u> desirable because pressure from European Commission expected.</p>	<p><u>Financial and manpower</u></p> <p>Minimal (cost of Bill team and publicity; and marginal increase in workload of industrial tribunals)</p> <p><u>EC</u> - to bring UK law fully into line with obligations under Equal Treatment Directive.</p>	<p><u>Outline policy</u> Ministers have not fully decided whether to proceed.</p> <p><u>Public consultations</u> early 1985. <u>Detailed policy</u> June 1985</p> <p><u>Instructions</u> end July 1985</p> <p><u>Introduction</u> December 1985</p>

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GOVERNMENT BILLS PROPOSED FOR 1985/86

CATEGORY OF BILL: Contingent

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>6. LOCAL GOVERNMENT (COMMISSIONERS)</p> <p>Enable S of S to replace councillors by Commissioners if local authority finances and services break down. Could apply to a particular authority or generally.</p>	DOE	<p><u>Commitments</u></p> <p>No public commitment, but Ministers have indicated that if there was a serious breakdown in an authority some appropriate form of Government action would be necessary.</p> <p><u>Controversy</u></p> <p>Highly controversial, embodying as it does a major constitutional change. Both Opposition and local government would strongly oppose. However emergency which provoked introduction should assist passage of Bill by making clear the reason and need for the legislation.</p>	<p><u>Length</u> - short</p> <p><u>Parliamentary procedure/Royal Assent</u></p> <p>Would need to be enacted on an emergency timetable, against background of service breakdown, and come into operation immediately on Royal Assent. A Bill on specific authorities would be hybrid and hybridity procedures would need to be waived.</p>	<p><u>Financial and manpower</u></p> <p>Accurate forecasts impossible. But may need additional Central Government manpower as a back-up to the Commission; and in short term additional local taxation and possibly central funding. Local manpower levels might be reduced as means of cutting expenditure.</p> <p><u>EC</u></p> <p>None.</p>	<p><u>Policy</u> approved 1984 by MISC 95 and E(LF)</p> <p><u>Drafting</u></p> <p>General and authority - specific Bills drafted in 1984.</p> <p><u>Further</u> policy clearance and some amendment will be necessary but either Bill could be introduced at short notice.</p>

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GOVERNMENT BILLS PROPOSED FOR 1985/86

GOVERNMENT BILLS PROPOSED FOR 1985/86

CATEGORY OF BILL: Contingent

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>7. SEWERAGE</p> <p>(i) to remedy any defect in section 30 of Water Act 1973 concerning liability of consumers to pay sewerage charges. Affects multiple-occupied properties.</p> <p>(ii) to limit liability of water authorities to make refunds of previous charges for sewerage services.</p> <p>[Bill depends on implications of end Feb Lords judgement in SWWA v Rumble.]</p>	DOE	<p><u>Controversy</u> Not politically controversial but sensitive to those groups directly affected.</p>	<p><u>Length</u> - Short</p> <p>Not suitable for special <u>Parliamentary procedure</u>.</p> <p><u>Royal Assent</u> required before 31 March 1986 to take effect in water authorities' budgets for 1986/87.</p>	None.	<p>DOE to <u>consult</u> Water Auth Association Feb to April. If Bill needed, <u>policy</u> April to June</p> <p><u>Instructions</u> end June</p> <p><u>Introduction</u> at beginning of session.</p>

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GOVERNMENT BILLS PROPOSED FOR 1985/86

CATEGORY OF BILL: Contingent

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>8. PRIVATE WATER SUPPLIES</p> <p>To apply EC Directive on Quality of Water for Human Consumption, requiring private suppliers to conform to prescribed standards and giving local authorities adequate powers of enforcement etc.</p> <p>[Need for Bill depends on July 1985 outcome of request to EC Commission for delay of up to 10 years in implementing Directive]</p>	<p>DOE</p>	<p><u>Controversy</u> Most local authorities and official Opposition may support; but opposing interests likely to emerge.</p>	<p><u>Length - Short</u></p> <p><u>Parliamentary procedure</u> Suitable for House of Lords introduction.</p> <p><u>Royal Assent</u> desirable before November 1986, depending on EC Commission decision.</p>	<p>Little or no effect on public sector <u>manpower</u> or <u>expenditure</u>.</p> <p>Required to meet <u>EC</u> obligations unless EC Commission allows delay.</p>	<p><u>Policy</u> Outline clearance by April 1985; detailed clearance July 1985.</p> <p><u>Public consultation</u> April-June 1985.</p> <p><u>Instructions</u> Ready for despatch in July or soon after EC Commission decides.</p> <p><u>Introduction</u> By end of 1985.</p>

GOVERNMENT BILLS PROPOSED FOR 1985/86

CATEGORY OF BILL: Contingent.

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>9. AUSTRALIA (REQUEST AND CONSENT)</p> <p>To give effect to an Australian request to terminate constitutional links between Governments of UK and of the Australian States.</p> <p>[The links reflect the States' origin as colonies. Australian Commonwealth and States are considering ways to terminate them.]</p>	FCO	<p><u>Controversy</u></p> <p>Australian Government intend to proceed by agreement within Australia, and not expose UK to sort of difficulties encountered with Canada Bill. Therefore Bill should be non-partisan and uncontroversial. But some Members may raise eg Aboriginal rights; and remote chance of Australians trying to include a proposal unacceptable to the Palace.</p>	<p><u>Length</u> Medium.</p> <p><u>Parliamentary Procedure</u> May be suitable for Lords introduction.</p> <p><u>Royal Assent</u> Timing depends upon when Australians can reach agreement and enact necessary domestic legislation requesting legislation at Westminster.</p>	None	<p><u>Policy clearance and introduction</u> depend on settlement of issues within Australia and formal request to UK.</p> <p><u>Drafting</u> Early Australian draft available. Parly Counsel has commented.</p>

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GOVERNMENT BILLS PROPOSED FOR 1985/86

CATEGORY OF BILL: Contingent

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>10. TERRITORIAL SEA</p> <p>To extend territorial sea of UK to 12 miles, and make consequential amendments eg to customs and continental shelf arrangements. [Could be required in connection with Channel Fixed Link]</p>	<p>FCO</p>	<p><u>Commitment</u> Preparation of legislation announced June 1981.</p> <p><u>Controversy</u> No opposition likely and broad support in Parliament expected. Might raise broader law of the sea issues.</p> <p>Parliamentary interest in eg an off-shore pollution incident might lead to pressure for urgent introduction; but UK non-signature of Law of Sea Convention makes it difficult to introduce without specific cause.</p>	<p><u>Length</u> Short</p> <p><u>Parl. procedure</u> Suitable for Lords introduction. Probably too technical for Private Member or Peer.</p> <p><u>Royal Assent</u> Once Bill introduced, long delay before Royal Assent would incur criticism.</p>	<p><u>Financial and manpower</u> Implications thought to be negligible; but revenue sharing arrangements with the Channel Islands and IOM may be affected.</p> <p><u>EC</u> Broader UK area would be brought within EC Rules eg on VAT.</p> <p>Alteration in 5 areas to waters available for EC fishermen could lead to controversy within EC.</p>	<p><u>Policy</u> Main lines affecting Bill have been approved. MOD may have difficulty on timing of <u>introd</u> because of effects on passage through straits.</p> <p><u>Instructions</u> well advanced</p>

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GOVERNMENT BILLS PROPOSED FOR 1985/86 AND 1986/87

CATEGORY OF BILL: Contingent (1985/86 or 1986/87)

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>11. ARMS CONTROL OBSERVERS AND INSPECTORS (IMMUNITIES)</p> <p>To confer certain privileges and immunities upon inspectors and observers from participating states</p>	FCO	<p><u>Pressure</u> If Confidence and Security Building Measures agreed at Stockholm before Nov 1986 Vienna CSCE review meeting, will be strong political pressure for early implementation.</p> <p><u>Controversy</u> Likely to be carefully scrutinised, but in context of significant East/West security agreement both Opposition and Lords should give it a fair wind.</p> <p>(CSCE = Conference on Security and Co-operation in Europe)</p>	<p><u>Length:</u> short</p> <p><u>Parliamentary procedure</u> Introduction in House of Lords; Second Reading Committee in Commons.</p> <p><u>Royal Assent</u> needed asap after agreement in Stockholm: probably not before summer 1986 but cannot exclude earlier date.</p>	<p><u>Financial</u> Believe no implications.</p> <p><u>Manpower</u> None identified</p> <p><u>EC</u> None identified</p>	<p><u>Policy</u> after agreement at the Stockholm, which could be Aug 85 or mid 86.</p> <p>No <u>public consultation</u> needed.</p> <p><u>Instructions</u> as soon as policy clearance obtained</p> <p><u>Introduction</u> as soon as drafted.</p>

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GOVERNMENT BILLS PROPOSED FOR 1985/86

CATEGORY OF BILL: Contingent

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>12. COMPANIES (COMPANIES REGISTRATION OFFICE AND CHARGES)</p> <p>i. To alter functions of Registrar following Cameron report, eg on delivery of documents, public access, fees</p> <p>ii. To deal with consequences of ESAL case (by confirming that Registrar's Certificate is proof of registration of charge) if not overturned and if commercial pressure to do so.</p>	<p>DTI</p>	<p><u>Controversy</u> Given Opposition interest in functions of Companies Registration Office, there would be political interest in this Bill.</p>	<p><u>Length:</u> Short</p> <p><u>Parliamentary procedure</u> Would not require any special procedure.</p> <p><u>Royal Assent</u> Quickly would be of benefit</p>	<p><u>Finance and manpower</u> Should result in staff savings and reduction of costs for industry and commerce.</p> <p><u>EC</u> No significant aspects, except that would enact remainder of First EC Directive on Company Law.</p>	<p>If needed, would be required quickly. But depends whether ESAL judgement overturned and whether 1984/85 Insolvency Bill could be used instead</p> <p><u>Policy</u> Before summer recess.</p> <p><u>Instructions</u> In time for early introd.</p> <p><u>Introduction</u> Once October 1985 Appeal against ESAL judgement heard.</p>

[13. Bid withdrawn]

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GOVERNMENT BILLS PROPOSED FOR 1985/86

CATEGORY OF BILL: Contingent

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>14. BRITISH SHIPBUILDERS (Borrowing powers). To raise British Shipbuilders' (BS) statutory borrowing limit.</p>	<p>DTI</p>	<p><u>Controversy</u> A technical measure which will almost certainly not be opposed, but which will provide an opportunity for controversial debate on the future of BS, including privatisation.</p>	<p><u>Length</u> Very short. <u>Parliamentary procedure</u> No special procedure. <u>Royal Assent</u> may be required by end 85, but timing vague. Depends on BS ability to stay within current limit).</p>	<p><u>Financial</u> A purely permissive measure, with actual funding depending on separate decisions. No <u>manpower</u> or <u>EC</u> implications.</p>	<p><u>Policy</u> clearance by end June 1985. <u>Instructions</u> to Counsel and <u>drafting</u> of Bill could be completed in good time for early introduction.</p>

GOVERNMENT BILLS PROPOSED FOR 1985/86

CATEGORY OF BILL: Contingent

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>15. EXPORT GUARANTEES</p> <p>To raise statutory limits on ECGD's commitments, to enable continued issue of guarantees as business increases. Possibly also wider powers on investment insurance; further development of arrangements for financial support of UK exports; and technical adjustments.</p>		Unlikely to be controversial	<p><u>Length:</u></p> <p>short to medium</p> <p><u>Parliamentary procedure</u></p> <p>Normal</p> <p><u>Royal Assent</u></p> <p>Deadline difficult to assess. Depends almost entirely on need at the time.</p>	None	Timing uncertain. Bill only to raise statutory limits could be drafted quickly.

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CATEGORY OF BILL: Contingent

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>16. CHANNEL FIXED LINK</p> <p>Frontier definition, land and compensation powers necessary to enable construction of a CFL in accordance with Treaty obligations.</p> <p>[Will become essential if the two Governments decide to go ahead with a Treaty.]</p>	<p>DTp</p>	<p><u>Commitments</u> No public commitment.</p> <p><u>Controversy</u> Not party political, but likely to be controversial in Commons and Lords. Opposition likely to be mainly environmentalist, but also from ferry companies and trades unions</p> <p>Strong commercial pressure for speed once Bill is announced.</p>	<p><u>Length</u>: Substantial</p> <p><u>Parliamentary procedure</u> Would be hybrid.</p> <p><u>Royal Assent</u> No absolute deadline. But once process is started, time will be money for promoters and Govt may have to give undertakings. Must therefore aim to complete within promoters' Development Period (12 months from announcement to proceed). Subject to this timetable, Bill might have to straddle two sessions.</p>	<p><u>Financial</u>: No direct implications for Govt</p> <p>Govt <u>manpower</u> - nil</p> <p>No <u>EC</u> obligation, but strong Community interest.</p>	<p>Guidance to prospective builders to be issued in March, but time for consideration of proposals not yet decided.</p> <p>Bill will be required asap after agreement on a Treaty - end 1985 probably earliest for this.</p>

CATEGORY OF BILL: Programme

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>17. AGRICULTURE</p> <p>i. To enable charging for Agricultural Development and Advisory Service (ADAS) functions;</p> <p>ii. to enable incentives to promote conservationally sensitive farming regimes in designated areas;</p> <p>[iii. to change statutory provisions relating to the Eggs Authority, or abolish it, Inclusion depends on forthcoming review, likely to end July 1985.]</p>	MAFF	<p>i. Follows Bell Report Sept 84. Written PQ Nov 84. Likely to be controversial.</p> <p>ii. Likely to attract attention and be welcomed, espec by conservation interests. Package negotiated with difficulty in Brussels. Select Committees have pressed for action on conservation, most recently in Jan 85.</p> <p>iii. Possibly controversial.</p>	<p><u>Length</u> - short</p> <p><u>Parliamentary procedure</u> House of Commons introduction suggested.</p> <p><u>Timing</u> - Royal Assent desirable by summer recess 1986, to allow consultation and making of orders to be in force by April 1987.</p>	<p><u>Financial</u> i. Will save substantial sums (1987/88 PES cut by £20 m in anticipation).</p> <p>Costs of ii and iii will be absorbed within existing PES provisions.</p> <p><u>Manpower</u> - will be contained within existing manpower ceilings.</p> <p><u>EC</u> - ii. would implement permissive provision in an EC regulation. No other EC aspects.</p>	<p>i. and ii; <u>Policy</u> Feb/March 85;</p> <p><u>Public consultation</u> None proposed</p> <p><u>Instructions</u> i. end May 85 ii. end June 85</p> <p><u>Introduction</u> Beginning of session</p> <p>[Timing of iii. dependent on Eggs Authority Review.]</p>

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CATEGORY OF BILL: Programme

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>18. FISHERIES</p> <p>1. To make grants to Sea Fish Industry Authority (SFIA) to promote and improve fish marketing and distribution;</p> <p>ii. Powers to control sale of salmon in GB;</p> <p>iii. A small number of amendments to the Salmon and Fresh-water Fisheries Act 1975.</p>	MAFF	<p><u>Commitments</u> No public commitments.</p> <p><u>Controversy</u> i. likely to be welcomed in Parliament and by fishing industry</p> <p>ii. Considerable pressure in Parlt for protection of stocks. Lords interest certain. Some contro but unlikely to be party political. English angling interests should welcome but Scottish problems likely.</p> <p>iii. Not much interest</p>	<p><u>Length</u> - Medium</p> <p><u>Parliamentary procedure</u> no special considerations.</p> <p>If Bill covered ii. and iii. only it could be introduceu in Lords.</p> <p><u>Royal Assent</u> - no special considerations.</p>	<p><u>Financial</u> - PES provision for i. already exists. No financial implications for ii. and iii. other than significant admin costs in Scotland.</p> <p><u>Manpower</u> - admin costs in Scotland</p> <p><u>EC</u> - none</p>	<p><u>Policy</u> i. Feb 1985 ii. and iii. Feb/March</p> <p><u>Public consultation.</u> None proposed</p> <p><u>Instructions</u> i. early 1985. ii. end June.</p> <p><u>Introduction</u> End of 1985 or earlier if possible</p>

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CATEGORY OF BILL: Programme

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>19. ROYAL DOCKYARDS</p> <p>To facilitate contract management in the dockyards, and related transfers of staff.</p>	MOD	<p><u>Commitments</u> No public commitments yet.</p> <p><u>Controversy</u> Likely to be controversial in Parliament. Leader of the Opposition already pledged to reverse any contractorisation in the Dockyards; and opposition likely in the areas most affected (Devonport & Rosyth). Likely to be favoured by industry, as a sign of more commercial, competitive approach to warship repair; but currently no concerted pressure for the Bill.</p>	<p><u>Length</u> - substantial</p> <p><u>Parliamentary procedure</u> not suitable for any special procedure</p> <p><u>Royal Assent</u> - no special requirements.</p>	<p><u>Financial</u> Will change financial relationship between MOD and Dockyards, entailing 1987/88 transfer of about £250M of existing pension liabilities into a new scheme. In time this would be significantly outweighed by resource savings for central government. Proposals have broad Treasury agreement.</p> <p><u>Manpower</u> Some 19,500 will cease to be civil servants.</p> <p><u>EC</u> Will be necessary to ensure compatibility with Acquired Rights Directive.</p>	<p><u>Policy</u> Initial discussion at E(A) Jan 85. Hope policy clearance shortly. Then 3 months' <u>public consultation</u> before a firm decision is announced, probably late June</p> <p><u>Instructions</u> May 1985 (need not be held up pending consultation)</p> <p><u>Introduction</u> at start of session.</p>

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CATEGORY OF BILL: Programme

PRIORITY AND TITLE; PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>20. EDUCATION</p> <p>i. Implement <u>School Govt Green Paper</u>, increasing parent repres, and removing LEA majorities from governing bodies; specifying parents' functions relative to head-teachers and LEAs; voluntary controlled schools to achieve aided status.</p> <p>ii. Extend power to pay grant to LEAs for <u>in service training of teachers</u></p> <p>iii. <u>Take regulatory powers re teacher performance appraisal</u></p> <p>iv. <u>Voluntary schools</u>. Enact owners' duty to pay insurance in respect of aided schools; exclude from grant-eligibility repairs arising from insurable damage.</p> <p>v. Empower LEAs to provide <u>part-time education in schools for 16-19 olds</u> and to <u>receive payment for students attending govt. sponsored courses of youth training</u>.</p> <p>vi. <u>Regulate recovery of</u></p>	<p>DES</p>	<p>i. Manifesto commitment to increase parental choice and influence. Green Paper announced intention to legislate. Decision against parent majorities on gov bodies should reduce initial objections. LEAs may object to reduction in powers; parents, teachers and governors (and other interests) may press for greater powers and involvement.</p> <p>On controlled schools achieving aided status, objections likely from Opposition. Pressure from C of E (their schools most likely to benefit)</p> <p>ii. Widespread support in principle;</p> <p>iii. Uncertain welcome from LEAs. Strong opposition from unions.</p> <p>iv. Mixed welcome from Churches but otherwise politically unexceptionable</p> <p>v. Strong opposition from LEAs not anticipated.</p> <p>vi. Will offend only high spending LEAs.</p> <p>vii. 1982 commitment to legislate</p>	<p><u>Length</u> - Medium</p> <p><u>Parliamentary procedure</u> Normal</p> <p><u>Royal Assent</u> No special requirement</p> <hr/> <p>(Continued from Column 1)</p> <p>vii. Remove req. for <u>Central Advisory Councils for Education</u></p> <p>viii. Update reference to DES publication (<u>Access for Disabled People to Educational Buildings</u>) in TCPA 1971.</p>	<p><u>Financial and Manpower</u></p> <p>i. Estimated additional expenditure of £8 m - £12 m pa, including some increase in manpower for LEAs.</p> <p>ii-iii. Some increase in LG manpower on implementation; no increase in central govt manpower. Effect on LEA expenditure dependent on scale and manner of implementation.</p> <p>iv-viii Neutral effect. Modest saving in central govt manpower consequent upon duties repealed or transferred to LEAs.</p> <p><u>EC</u> No implications</p>	<p><u>Policy</u></p> <p>i. Approved H Dec 1984</p> <p>Rest by Easter 1985</p> <p><u>Public consultation</u></p> <p>Complete on i. Further consultation with LEAs, Churches and teachers' unions on details Feb/March 1985.</p> <p>ii. - Complete</p> <p>iii. - Current</p> <p>iv. - viii. None proposed</p> <p><u>Instructions</u> By early May 1985</p> <p><u>Introduction</u> Early in session.</p>

CATEGORY OF BILL: Programme

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>21. ACADEMIC TENURE</p> <p>To appoint Commissioners to amend statutes etc of universities to ensure power in new contracts - to dismiss academics for reasons of redundancy or financial exigency, and where necessary for negligence and incompetence.</p> <p>[May be extended to ensure that universities have adequate complaints machinery.]</p>	<p>DES</p>	<p><u>Commitment</u> Announced August 1984 intention to legislate when Parliamentary timetable allowed.</p> <p><u>Controversy</u> Will be of considerable interest to the Lords. Official Opposition strongly against. Strong campaign against can be expected from the Association of University Teachers.</p>	<p><u>Length - Medium</u></p> <p><u>Parliamentary procedure</u> Possible introduction in Lords</p> <p><u>Royal Assent</u> No special requirement.</p>	<p><u>Financial and manpower</u> Need to finance and support 3 or 4 Commissioners for 2 or 3 years. Costs will be met within existing PES provisions.</p> <p><u>EC</u> None.</p>	<p><u>Outline policy</u> cleared by H July 1984.</p> <p><u>Consultations</u> Will be confined to university interests and are already in hand.</p> <p><u>Detailed policy</u> May/June 1985 <u>Instructions</u> September 1985 <u>Introduction</u> January 1986</p>

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TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>22. WAGES</p> <p>(i) Either to abolish the Wages Council system, or to reform it by removing young people from scope and/or otherwise reducing the Councils' powers to regulate wages and other conditions.</p> <p>(ii) To replace the Truck Acts (1831-1940) and related legislation with new provisions governing deductions from pay.</p> <p>[May be replaced by a wider Employment Bill]</p>	DE	<p>No public commitments on Wages Councils. A consultative document with proposals for legislation on the payment of wages was published October 1984 after earlier consultations.</p> <p>Very <u>controversial</u>: will be strongly opposed by the Official Opposition, trade unions and various pressure groups. Employer opinion divided on the future of Wages Councils. Removal by (ii) of requirement to pay in cash would be controversial.</p>	<p><u>Length</u>: Medium</p> <p><u>Parliamentary procedure</u> Standard</p> <p><u>Royal Assent</u> No target date</p>	<p><u>Financial and manpower</u></p> <p>Abolition of Wages Councils would reduce public expenditure by £4.2m and save 250 staff. Reform might provide an expenditure saving of £1m.</p> <p>No <u>EC</u> aspects.</p>	<p><u>Policy</u></p> <p>(i) Not before June/July 1985</p> <p>(ii) Agreed by E(A), subject to final decision Feb/March 1985 (after consultation) on treatment of deductions for cash and stock deficiencies.</p> <p><u>Public consultation</u></p> <p>(i) due in wider policy context; timing uncertain.</p> <p>(ii) Consultation Oct 1984 to Feb 1985.</p> <p><u>Instructions</u></p> <p>(i) not before end July 1985; could be later.</p> <p>(ii) April 1985.</p> <p><u>Introduction end</u> January 1986.</p>

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TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>23. SEX AND RACE DISCRIMINATION (AMENDMENT OF CODES OF PRACTICE)</p> <p>(i) To provide powers for S of S to amend codes submitted to him by Commission for Racial Equality (CRE) and Equal Opportunities Commission (EOC).</p> <p>(ii) To lapse CRE/EOC codes made before amending legislation.</p>	<p>DE</p>	<p><u>Commitments</u></p> <p>Intention first announced in Parliamentary Reply on 6 May 1983. No commitment given on timing. CRE to review codes within 3 years (ie by April 1987): amending powers essential by that time.</p> <p><u>Controversy</u></p> <p>Strong support on Govt side. Otherwise will depend largely on public stance of CRE/EOC. Suspicions of Govt intention.</p> <p>Employment Select Committee recommended changes in code-making procedures. Bill would be welcomed by CBI and small firm organisations.</p>	<p><u>Length</u> Very short.</p> <p><u>Parliamentary procedure</u> All stages on floor of House of Commons, for speed and simplicity.</p> <p><u>Royal Assent</u> desirable by November 1986 but would be essential by March 1987.</p>	<p><u>Financial</u> - none</p> <p><u>Manpower</u> - insignificant</p> <p><u>EC</u> - none</p>	<p><u>Policy</u></p> <p>Agreement in principle. Home Office agreement will be needed on timing. (Ministers may decide not this session.)</p> <p><u>Public consultation</u></p> <p>Not required. Decision already announced.</p> <p><u>Instructions</u> April</p> <p><u>Introduction</u> Beginning of session.</p>

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<p>24. CHARGING FOR WORK PERMITS ETC</p> <p>To enable charging of fees for applications for work permits and for first permissions to work in the UK. (Result of a Rayner scrutiny. Fees would meet costs, between £70 and £120).</p>	DE	<p>Public <u>commitment</u> to legislate at a suitable opportunity.</p> <p><u>Controversy</u></p> <p>Official Opposition likely to be neutral, but would attract special pleadings eg from the Arts and possibly attempts to debate immigration issues.</p>	<p><u>Length</u> - short</p> <p>Standard <u>Parliamentary procedure</u></p> <p><u>Royal Assent</u></p> <p>No target date</p>	<p><u>Financial and manpower</u></p> <p>PESC provision for 2.5 staff.</p> <p>Yield about £1.5m; but with some reduction in tax payments.</p> <p>No <u>EC</u> aspects.</p>	<p><u>Policy</u></p> <p>Agreed in outline: detail likely April.</p> <p><u>Public consultation</u></p> <p>None proposed</p> <p><u>Instructions</u></p> <p>May 1985</p> <p><u>Introduction</u></p> <p>Beginning of session.</p>

CATEGORY OF BILL: Programme

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>25. ATOMIC ENERGY AUTHORITY</p> <p>To enable the AEA to operate as a Trading Fund. S of S would be able to lend from the National Loans Fund within a limit and permit the AEA to borrow; and to establish a commencing debt for the Fund.</p>	<p>Energy</p>	<p><u>Commitments.</u> None</p> <p><u>Controversy</u></p> <p>Powers proposed should not in themselves prove controversial, and Bill not likely to be strongly opposed from any quarter. But debate on the role of the AEA, which carries out nuclear R&D, may well touch on controversial issues such as nuclear safety, reactor choice etc.</p> <p>May be pressure for privatisation of the AEA. Not practicable at the moment, but Bill could be seen as a facilitating step.</p>	<p><u>Length</u> - short</p> <p><u>Procedure</u> Normal</p> <p><u>Royal Assent</u> - desirable by 1.2.86, and essential by 1.3.86, to meet E(NI) 1.4.86 target for operation on Trading Fund basis.</p>	<p><u>Financial</u></p> <p>A financial measure, agreed in principle with the Treasury. Should in time lead to greater efficiency.</p> <p><u>Manpower</u> Minimal.</p> <p><u>EC</u> None.</p>	<p><u>Policy</u></p> <p>Outline approved by E(NI) 15.10.84. Detailed proposals to E(NI) in Feb 1985.</p> <p><u>Public consultation</u> Not needed.</p> <p><u>Instructions to Counsel</u> March 1985.</p> <p><u>Introduction</u> Beginning of session.</p>

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TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>26. PETROLEUM</p> <p>(i) Powers to ensure removal of offshore oil and gas platforms and to extend licensing regime to N. Ireland territorial waters.</p> <p>(ii) Rationalise petroleum royalties regime.</p> <p>(iii) Enable automatic creation of safety zones round offshore installations</p> <p>(iv) Powers to license and control offshore storage of gas.</p> <p>(v) Rationalise pipeline regime procedures.</p> <p>[(vi) Privatise Government Oil Pipeline and Storage System (contingent item).]</p>	Energy	<p><u>Commitments</u> On (ii), UK Offshore Operators' Assoc have been told Govt hope legisl in 1985/86, and Isle of Man adjustments have been promised in principle.</p> <p><u>Controversy</u> (ii) might attract oil industry criticism but serious opposition is unlikely.</p> <p>(iv) might be controversial as it affects existing Crown Estate rights.</p> <p>(vi) likely to attract opposition on party political grounds.</p>	<p><u>Length</u> Medium (perhaps substantial if (vi) included).</p> <p><u>Parliamentary procedure</u> Standard</p> <p><u>Royal Assent</u> No specific deadline within 1985/86 Session.</p>	<p><u>Financial and manpower</u> Minimal.</p> <p><u>EC</u> None.</p>	<p><u>Policy</u> To E(A) Feb 1985</p> <p><u>Consultation</u> Consulted oil industry already on most of relevant principles, and currently on details.</p> <p><u>Instructions</u> Some, particularly (ii), shortly. $\frac{1}{2}$ to $\frac{2}{3}$ by end May. Rest by July 1985.</p> <p><u>Introduction</u> Beginning of session.</p>

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CATEGORY OF BILL: Programme

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TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>27. HOUSING (Page 1)</p> <p>(i) To deal with <u>unsatisfactory private sector housing</u>. Replace home improvement grants and enable enveloping schemes. Powers for LA grants to developers. Simplified statutory improvement areas. LAs and Housing Associations to carry out agency services. New minimum housing standards and revised LA powers to require improvements and repairs. Amended clearance arrangements, including compensation powers and private sector involvement.</p> <p>(ii) Disengage as far as possible from apportionment and redemption of <u>rent charges</u>; provide equivalent procedures for private householders' use; powers to charge for residual DOE functions.</p> <p>(continued on next page)</p>	DOE	<p>(i) No commitments yet, but pressure expected when consultative document published. Generally uncontroversial, but means testing of home improvement grants or replacement by loans will be criticised by Opposition and some LAs. No special interest in Lords.</p> <p>(ii) Could attract interest as privatisation measure; replacing free Government service by householders' individual responsibility for most transactions. Opposition likely to press for abolition or radical reform of system.</p>	<p><u>Length</u> Overall long (100 clauses)</p> <p>(i) 30-40; (ii) 6-10; (iii) up to 40, depending on scope; (iv) up to 14.</p> <p><u>Parliamentary procedure</u> Normal.</p> <p><u>Royal Assent</u> No specific deadline.</p>	<p><u>EC - no implications.</u> <u>Financial & manpower</u> (i) Spending, mainly through LA cash limited programmes, will depend on total resources made available to them. Should be reduction in LAs' admin and marginally in Depts' costs and manpower.</p> <p>(ii) Should save about 12 DOE posts and up to £0.2m pa.</p>	<p>(i) <u>Policy</u>: H approved outline 17.10.84. Public <u>consultation</u> Jan to March 1985. Most <u>instructions</u> May and June.</p> <p>(ii) <u>Policy</u>: H approval in outline and public <u>consultation</u> in 1982. <u>Instructions</u> ready Feb 1985.</p>

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CATEGORY OF BILL: Programme

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>HOUSING (Page 2)</p> <p>(iii) <u>Private rented sector</u> Extend assured tenancies. Restrict landlords' loopholes in Rent Acts. Tighten up on harassment and eviction. Amend right to repossession. Extend shortholds maximum to 10 years. Simplify resident landlord lettings. Miscellaneous changes.</p> <p>[NB. DOE Ministers still contemplating more radical derestriction. First proposals rejected by H in 1984.]</p> <p>(iv) <u>Miscellaneous</u> Promotion of right to buy (flats etc). Privatisation of local authority stock, including new ground for possession of estates where LA intends to sell to private developer. Involvement of tenants in LA housing management.</p>	DOE	<p>(iii) No public commitments, other than statements that private rented sector legislation under review. Relatively uncontroversial [unless more radical changes proposed].</p> <p>(iv) Right to buy flats etc controversial. LA opposition to a provision maintaining joint tenants' rights if one of two secure tenants leaves.</p>		<p>(iii) Assured tenancies may increase housing benefits by £2m. No PES provision yet. Miscellaneous charges may save cost and manpower on Rent Assessment Panels and Rent Officer Service.</p> <p>(iv) LA capital receipts would be increased.</p>	<p>(iii) <u>Policy</u> to H Feb. No public <u>consultation</u> proposed. <u>Instructions</u> Mar/Apr. [More radical changes would take longer.]</p> <p>(iv) <u>Policy</u> to H Feb/March. <u>Consultation</u> with LA assoc only. <u>Instructions</u> April to June.</p>

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TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>28. LOCAL GOVERNMENT (COMPETITION AND MISC PROVISIONS)</p> <p>Strengthen legislation on use of Direct Labour Organisations for building work. Extend compulsory tendering and accounting regime to eg refuse collection and cleaning. Other measures for LA value-for-money. Reforms re Local Govt Ombudsman. Repeal redundant LA powers and duties</p> <p>[If Bills 29, 30 and 33 are not accepted, DOE propose that this Bill should be entitled LOCAL GOVERNMENT AND PLANNING and cover:</p> <p>i. <u>Competition</u> (as above)</p> <p>ii. <u>Planning</u>: Control over hazardous substances, simplified planning zones, and minor amendments to improve efficiency (from Bill 29)</p> <p>iii. <u>Compensation</u>: payment to LA staff in excess of 1947 and 1972 Acs and (contingent) Salter case on teachers (from Bill 30)</p> <p>iv. <u>Capital controls</u> (from Bill 30)</p> <p>v. <u>Dog licensing</u> (from Bill 33)</p>	DOE	<p><u>Commitment</u> to consultation paper only.</p> <p><u>Controversial</u> because of further constraints upon LA discretion and possible job losses. Opposition will object to private sector competition for tradit LA staff activities on general "anti-privatisation" grounds. Attractive to industries likely to secure contracts, and to ratepayers generally because aim to increase value-for-money.</p> <p>[AS LOCAL GOVERNMENT AND PLANNING BILL - comments against relevant sections of Bills 29 and 30 and against Bill 33 also apply]</p>	<p><u>Length</u> Medium</p> <p><u>Parliamentary procedure</u> Normal</p> <p><u>Royal Assent</u> No special deadline</p> <p>[AS LOCAL GOVERNMENT AND PLANNING BILL -</p> <p>i. 20 clauses</p> <p>ii. 15-16 clauses</p> <p>iii. under 5 clauses</p> <p>iv. 1-12 clauses</p> <p>v. 12-14 clauses]</p>	<p><u>EC</u> No implications</p> <p><u>Expenditure and manpower</u> Overall should reduce LA manpower or expenditure, but some addit initial burden. Minor Central Govt manpower implies</p> <p>[AS LOCAL GOVERNMENT AND PLANNING BILL - comments against relevant sections of Bills 29 and 30 and against Bill 33 also apply]</p>	<p><u>Policy</u> Approved E(A) 16.10.84.</p> <p><u>Consultations</u> Feb 1985-April 1985.</p> <p><u>Instructions</u> By 31 May 1985</p> <p><u>Introduction</u> Early in Session.</p> <p>[AS LG AND PL BILL -</p> <p>i. see above</p> <p>ii. remaining policy Feb/March, instr April.</p> <p>iii. Policy agreed in principle. Instr Apr/May</p> <p>iv. Policy aim E(A) before Easter. Instr July or early autumn (depends how radical)</p> <p>v. Consultation to end Feb. Detailed policy by end March. Instr by mid-May]</p>

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<p>29. TOWN AND COUNTRY PLANNING (Page 1)</p> <p>To improve planning system and deal with problems in existing legislation prior to consolidation.</p> <p>(i) Strengthen <u>planning control</u> over hazardous substances</p> <p>(ii) Introduce <u>simplified planning zones</u>.</p> <p>(iii) <u>Development plans</u>. Enable S of S to direct modifications; simplify public participation; widen scope.</p> <p>(iv) <u>Compensation</u> (a) enable payment of interest in advance of final settlement.</p> <p>(b) Change valuation rules for land compensation; extend help for people displaced by public action to buy own homes.</p> <p>(c) Repeal re grants towards restoring property damaged by Government War Works.</p> <p>(v) <u>Misc pre-consolidation</u> changes to planning system, incl help for high tech industry, award of costs in written cases (promises to development industry) and repeal re Indust Devel Certs.</p> <p>(continued on next page)</p>	DOE	<p><u>General</u> Preparatory work announced, but no commitment on content or timing. Much uncontroversial, but some controv and wide scope would allow unwelcome amendments. Preparation for consolidation will be welcomed on all sides.</p> <p>(i) Called for by Advisory Committee on Major Hazards and LA Assocs. Ministers have promised to consider and Opposition have offered to facilitate a Bill. Generally uncontro. though CBI reservations. Criticism if incident meanwhile.</p> <p>(ii) Attractive to property world but LA and amenity group reservations. Would help small businesses.</p> <p>(iii) No major controversy. Amenity groups may not welcome publicity provisions but they are predated in Scotland.</p> <p>(iv) (a) NFU have been pressing. Will be generally welcomed. (b) Uncontroversial. (c) No adverse comments on consultation.</p>	<p><u>Length</u></p> <p>Substantial plus schedules</p> <p>(i) up to 20 cl</p> <p>(ii) 1 + schedule</p> <p>(iii) up to 5</p> <p>(iv) 4 + schedule</p> <p>(v) up to 5 + schedule</p> <p>(vi) schedule</p> <p>(vii) 1</p> <p>(viii) 1</p> <p>(May need separate part for Scotland)</p> <p><u>Parliamentary procedure</u></p> <p>Might be suitable for Lords introduction.</p> <p><u>Timing of Royal Assent</u></p> <p>End of Session.</p>	<p><u>Manpower</u></p> <p>(i) would increase work for LAs particularly in early stages. Most other proposals intended to reduce workloads.</p> <p><u>EC</u></p> <p>(vii) relates to proposed Directive. Otherwise none.</p> <p><u>Financial</u></p> <p>No significant implications except as specified below.</p> <p>(i) Will involve some 2000 LA consents for existing hazardous installations. Thereafter slightly increased caseload for LAs, Planning Inspectorate and HSE.</p> <p>(ii) Intended to speed up decisions and save staff. No short term costs.</p> <p>(iii) No significant costs. Some small manpower savings.</p> <p>(iv) (a) No extra expenditure. Slight increase in</p>	<p><u>General</u></p> <p>(i) and (iv) drafted. Consultations completed on most others.</p> <p><u>Policy (ii)</u></p> <p>Feb. (RE) and (v) to (viii) H Feb/early March</p> <p><u>Instructions</u></p> <p>early in session</p> <p>(i) Approved H 7.8.84. Drafted</p> <p>(ii) Consultation paper May 1984. To H Feb/March and instructions shortly after. Not complex.</p> <p>(iii) Consultations to be completed by end Feb 1985.</p> <p>(iv)</p> <p>(a) Consultations completed. Inter-departmentally agreed.</p>

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<p>TOWN AND COUNTRY PLANNING (Pg 2)</p> <p>(vi) <u>Historic buildings</u> Remove from listed building control free-standing modern buildings within curtilage. Relax reg. to consult S of S about demolition etc</p> <p>(vii) Implement proposed EC Dir on <u>Environmental Assessments</u> before planning permission. [Contingent on adoption of Directive. May be secondary legislation instead.]</p> <p>(viii) Allow recovery of <u>planning Inspectorate costs</u> from LAs who employ Inspectors.</p>		<p>(v) All essentially uncontroversial, and a number will be positively welcomed.</p> <p>(vi) Not party controversy, but Lords likely keen interest. LAs generally welcome but some conservation bodies fear effect of relaxations.</p> <p>(vii) Large measure of agreement already with reps of LAs, industry, and planning and environmental interests.</p> <p>(viii) Arises from PAC Enquiry. Views of LAs not yet known.</p>		<p>work for public bodies but no identifiable increase in staff.</p> <p>(c) Negligible financial implications, no effect on manpower.</p> <p>(d) Minor financial saving.</p> <p>(v) a no. of proposals specif designed to save finance and manpower.</p> <p>(vi) Some manpower savings.</p> <p>(vii) Practice already common in major planning cases.</p> <p>(viii) Will simplify recovery of costs, including some which cannot be present be recovered.</p>	<p>(c.) Policy approval obtained in 1979 but will be resought.</p> <p>(d) Consultation paper issued July 1984.</p> <p>(v) Consultation paper issued July 1984.</p> <p>(vi) In July consultation paper.</p> <p>(vii) Agreed by all EC except Denmark.</p> <p>(viii) Should know by Easter whether primary legislation desirable.</p>

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<p>30. FINANCE (MISCELLANEOUS PROVISIONS) (Page 1)</p> <p>i. <u>Compensation</u> To preclude payments to departing LA staff in excess of Superannuation Act 1972 and Fire Services Act 1947 levels. To repeal residual entitlements to Crombie Code of compensation which Ministers decided in 1980 to withdraw. [Contingent: may need to deal with implics of Lords judgement on position of teachers in LG Superannuation Scheme: Salter Case.</p> <p>ii. <u>Capital controls</u> To amend or repeal 1980 provisions for control of capital expenditure by LAs; and amend 1972 provisions for borrowing</p> <p>iii. <u>Grants to London Zoo and DOE Voluntary Bodies</u> To place on proper statutory footing, replacing use of Appropriation Acts</p>	<p>DOE</p>	<p>i. No public commitment yet. Contentious, particularly as retroactive to date of Ministerial announcement. May be seen as new attempt to constrain financial indep. of LAs. Could raise issues on compensation in public services generally</p> <p>ii. Partic. affects LAs, construction industry and clients (eg homeless). Present capital controls widely believed to need overhaul. Govt reviewing present system with LA assocs. May be popular if arrangements less onerous than present system.</p> <p>iii. Govt has accepted recommendation of Select Cttee on Environment. Significant Parl interest unlikely, though may be of interest to vocal voluntary lobbies. Official Opposition likely to be indifferent.</p>	<p><u>Length:</u> Medium</p> <p><u>Parliamentary Procedure:</u> Not suitable for special procedure.</p> <p><u>Royal Assent</u> No specific deadline.</p>	<p><u>EC</u> No implications</p> <p><u>Financial and manpower</u> See below</p> <p>i. Intended to limit expenditure by LAs and other public authorities on compensation.</p> <p>ii. Unlikely to affect central govt. expenditure or central or LG manpower. Objective to promote better use of LA capital resources.</p> <p>iii. PES provision already for grants, under Appropriation Act. Will not affect central or LG expenditure or manpower.</p>	<p><u>General</u></p> <p>instructions ready in time for introduction early in session.</p> <p>i. <u>Policy H</u> agreed 1984 in principle. DOE to consult Depts. on detail. Aim: <u>instructions</u> Apr/May.</p> <p>ii. <u>Policy</u> aim E(A) before Easter. <u>Instructions</u> on detailed scheme July or early autumn (depends how radical).</p> <p>iii. <u>Policy.Zoo</u> measures approved by H July 1984. Proposals on voluntary bodies yet to be cleared. Aim <u>instructions</u> April/May</p>

(continued)

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<p>FINANCE (MISCELLANEOUS PROVISIONS) (page 2)</p> <p>iv. <u>Commutation</u> To empower S of S to commute to lump sum certain minor annual housing grants and subsidies.</p> <p>v. <u>'Waiving'</u> To remove S of S power to pay de minimis housing subsidy sums to local authorities.</p> <p>vi. <u>Revenue Bills</u> To remedy LG Act 1972 drafting defects to enable sensible differential limits on amount of revenue bills LAs may issue pending receipt of rate income (Treasury item)</p>		<p>iv. Consultation with LAAs already. Not controversial.</p> <p>vi. Follows joint WP with local govt. Will pave way for increase in limit already agreed by Treasury, so unlikely to be controversial</p>		<p>iv. No addit long term cost, but some £5m of public expenditure would be brought forward. Small staff savings.</p> <p>v. Small financial and admin savings.</p> <p>vi. None.</p>	<p>iv. Already <u>drafted</u></p> <p>v. Already <u>drafted</u></p> <p>vi. <u>Policy</u> agreement to be sought with other measures.</p>

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<p>31. WILDLIFE AND COUNTRYSIDE ACT 1981 (AMENDMENT)</p> <p>To strengthen protection of Sites of Special Scientific Interest (SSSIs), by closing 3 month loophole in Section 28 under which sites can be destroyed while under notice of intention to designate.</p> <p>[Private Member's Bill now introduced in 1984/85]</p>	DOE	<p><u>Commitments</u> Ministers have accepted need to close loophole; conservation movement expects the Govt to deliver. Select C'ttee on 1981 Act reporting Jan/Feb.</p> <p><u>Reception:</u> Uncontroversial. All-party support expected. Opposition likely to accept. Endorsed by farming and conservation interests.</p>	<p><u>Length:</u> very short</p> <p><u>Parl. procedure</u> Second Reading Committee</p> <p><u>Royal Assent</u> Early as possible in 1985/86 session. SSSIs at risk meanwhile.</p>	<p><u>Financial and manpower</u> Negligible</p> <p><u>EC</u> None</p>	<p><u>Policy Agreed</u> by PM 1984.</p> <p><u>Drafted</u> (as a prospective Private Member Bill)</p> <p><u>Introduction</u> Beginning of Session</p>

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<p>32. WATER METERING</p> <p>To permit water undertakings to experiment with metering in selected areas; to alter pipework within consumers' property to facilitate the metering; and amend certain charging provisions of existing Water Acts.</p> <p>[NB could amalgamate with Bill 7: Sewerage Bill]</p>	DOE	<p><u>Commitments</u> Govt announced a joint study on 19.11.84. Needs to include full trials, which may require existing statutes to be amended.</p> <p><u>Controversy</u> Official Opposition and pressure groups such as Shelter and Age Concern likely to oppose, as a tax on the poor.</p>	<p><u>Length:</u> short</p> <p>Not suitable for special <u>Parliamentary procedure.</u></p> <p><u>Royal Assent</u> preferably by 31 Dec 1985, as trials need to proceed in Spring 1986.</p>	<p><u>Financial</u> Cost of trials expected to be met by water industry.</p> <p>No <u>manpower</u> or <u>EC</u> implications.</p>	<p><u>Policy</u> E(NI) approved metering study 3.10.84. Working party reports in March.</p> <p>If trials require amending legisl.:</p> <p><u>Instructions</u> June 1985 and <u>Introduction</u> at beginning of session.</p>

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<p>33. DOG LICENSING</p> <p>To abolish requirement to license dogs in GB; and empower LA systems of local registration and dog control, financed by locally-determined charges. (Subject to outcome of consultation.)</p>	DOE	<p><u>Commitments</u> Announcement July 1984 of intention to consult before legislation; consultation paper Nov 1984. PAC and Environment Select C'ttee have urged action to end loss to Exchequer.</p> <p><u>Controversy</u> LAs likely to welcome. Other groups accept need for change but some advocate abolition of licensing and others increased fee.</p> <p>Controversial inside and outside Parliament, but on cross-Party lines. Attitude of Official Opposition uncertain.</p>	<p><u>Length:</u> Short/medium</p> <p><u>Parliamentary procedure</u> possibly suitable for introduction in House of Lords.</p> <p><u>Royal Assent</u> desirable before Feb 1986 to enable old arrangements to be terminated before 1986/87 financial year.</p>	<p><u>Financial and manpower</u> Will save about £3.7m a year. New LA schemes will be self-financing. Possible small increase in LA manpower.</p> <p>No <u>EC</u> implications.</p>	<p><u>Policy</u> In 1985 H approved outline policy and consultation paper</p> <p><u>Public consultation</u> Nov 84 to end Feb 85.</p> <p><u>Detailed policy</u> to H by end-March.</p> <p><u>Instructions</u> by mid-May</p> <p><u>Introduction</u> November.</p>

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TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>34. COMMONWEALTH DEVELOPMENT CORPORATION (OVERSEAS SUBSIDIARIES)</p> <p>Enable CDC to establish overseas subsidiary which could both borrow and lend to more than one country overseas (borrowing would not count as public spending from 1987/88). Might also need to empower Treasury to guarantee borrowing by CDC's subsidiaries.</p>	FCO	<p>No public <u>commitments</u>.</p> <p>If no legislation, CDC supporters will criticise Government for significant reduction in CDC's finances in 1987/88</p> <p>Technical, <u>uncontroversial</u> politically and not likely to cause especial interest. However could be used by some Members as vehicle to criticise Government's aid policy.</p>	<p><u>Length</u> Very short.</p> <p><u>Parliamentary procedure</u> Would appear suitable for Second Reading Committee.</p> <p><u>Royal Assent</u> No specific deadline proposed.</p>	<p><u>Financial</u> From 1987/88 borrowings of subsidiary would not count towards PSBR.</p> <p><u>Manpower and EC</u> Nil.</p>	<p><u>Policy</u> To Cabinet Committee in spring 1985.</p> <p><u>Public consultation</u> Not needed.</p> <p><u>Instructions</u> To Parliamentary Counsel by June 1985.</p> <p><u>Introduction</u> Beginning of Session.</p>

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<p>35. SOCIAL SECURITY</p> <p>To implement social security reviews. Major reforms to structure and scope of retirement pensions, family benefits, supplementary benefit, housing benefit, occupational pensions including personal pensions, maternity and death benefits and national insurance contributions. May rely on enabling provisions.</p>	DHSS	<p><u>Commitment</u></p> <p>High political priority. Last opportunity to implement substantial SS changes in this Parliament. Aim of legisl in 1985/86 is publicly known.</p> <p><u>Controversy</u></p> <p>Considerable interest in Parliament including in Lords, and among various pressure groups.</p> <p>Opposition's attitude will depend on final proposals. But can be expected to oppose at least some of Bill.</p> <p>General level of controversy depends on final proposals.</p>	<p><u>Length</u> Long.</p> <p><u>Parliamentary procedure</u></p> <p>Not suitable for special procedures.</p> <p><u>Royal Assent</u></p> <p>before summer recess 1986 will be essential or very desirable, depending on whether Nov 86 or April 87 set for implementation.</p>	<p><u>Financial and manpower</u></p> <p>implications will depend on final proposals.</p> <p><u>EC</u></p> <p>no significant implications.</p>	<p><u>Policy</u></p> <p>Aim MISC 111 outline approval Feb 85.</p> <p><u>Public consultation</u></p> <p>Green Paper March. Comments by early June. (White Paper later)</p> <p><u>Detailed policy approval</u> as necess between Easter and July.</p> <p><u>Instructions</u></p> <p>April to July. Preparation can overlap with comment period for White/Green Paper.</p> <p><u>Introduction</u></p> <p>Aim start of session</p>

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TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>36. HEALTH SERVICE</p> <p>To improve control of GB expenditure on the Family Practitioner Services (FPS) by eg controlling numbers of and fixing retirement age for doctors and dentists. May include immigration controls.</p> <p>Plus consequential and other minor amendments in FPS legislation; and possibly other health service changes.</p> <p>[Both scope and timing depend on Ministerial decisions about scope and content of Green Paper projected for first part of 1985]</p>	DHSS	<p><u>Commitment</u> High political priority if Ministers decide to go ahead. No public commitment yet but policy statement likely in Green Paper.</p> <p><u>Controversy</u> Main provisions controversial politically and generally, as potentially reducing growth in FPS expenditure.</p> <p>Opposition likely from medical profession to main provisions and possibly others.</p>	<p><u>Length:</u> Short, but no preparatory work yet done. Detail in regulations rather than schedules.</p> <p><u>Parliamentary procedure</u> Not suitable for special procedure.</p>	<p><u>Financial</u> Main aim probably value for money, but should save public expenditure.</p> <p><u>Manpower</u> Uncertain</p> <p><u>EC</u> None</p>	<p><u>Outline policy</u> approval to be sought prior to <u>public consultation</u> through Green Paper, aim Spring 1985.</p> <p><u>Detailed policy, Instructions and Introduction</u> uncertain</p>

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<p>37. ALLEVIATION OF HUMAN INFERTILITY</p> <p>i. To implement Warnock Report. Includes licensing authority for research on human embryos; making unauthorised use and handling of human embryos beyond 14 days a criminal offence; regulating trans-species fertilisation; regulating sale or purchase of human sperm, embryos etc; outlawing commercial surrogacy. Criminal sanctions recommended.</p> <p>ii. Legitimise children resulting from AID (Law Commission) and in vitro fertilisation, [Cover ownership of embryos]</p> <p>[Commercial surrogacy may be dealt with in 1984/85]</p>	<p>DHSS</p>	<p><u>Commitments</u> No public commitment but pressure from all sides and strong Ministerial indication of early legisl.</p> <p><u>Controversy</u> Highly controversial. Pressures from wide spectrum of opinion. Strong opposition to embryo research from some Govt backbenchers, churches and 'pro-life' lobby. Pressure for free vote. Official Opposition likely to support Warnock principles.</p>	<p><u>Length</u> Medium</p> <p><u>Parliamentary procedure</u> Might be suitable for introduction in Lords. Possible free votes.</p> <p>Special Standing Committee not suitable. (Warnock took evidence; positions fairly fixed; would slow down)</p> <p><u>Royal Assent</u> desirable by end July 1986 to allow early controls.</p>	<p><u>Financial</u> Annual UK cost of licensing authority up to £0.5 million, to be met by central departments; PES provisions to be made.</p> <p><u>Manpower</u> Possibly 15 part-time licensing authority members; c.8-10 Departmental support staff.</p> <p><u>EC</u> No implications.</p>	<p><u>Policy</u> clearance March/April.</p> <p><u>Public consultation</u> Warnock has considered fully.</p> <p><u>Instructions</u> late May/early June.</p> <p><u>Introduction</u> at beginning of session.</p>

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<p>38. ANIMALS (SCIENTIFIC) PROCEDURES</p> <p>To replace and extend existing 1876 controls over scientific procedures on living animals in the UK, introducing a dual licensing system, for practitioners and projects, and establishing a statutory advisory committee. Likely to control rather than significantly reduce experimentation.</p>	HO	<p><u>Commitments</u> Manifesto commitment 1979. White Paper commitment 1983 to legislation asap; repeated periodically.</p> <p><u>Controversy</u> Highly controversial. Opposition front bench will not resist; but strong constituency interest for most MPs and Lords will be very interested.</p> <p>Strong objections from anti-vivisection lobby; some pressure for legislation from science and industry and moderate animal welfare interests.</p>	<p><u>Length</u> Medium to substantial</p> <p><u>Parliamentary procedure</u> A possible for introduction in House of Lords, where amendment is most likely. Not suitable for Private Member or Special Standing Committee (issues fairly clear; strong opposing lobbies)</p> <p><u>Royal Assent</u> No special considerations</p>	<p><u>Financial</u> Treasury consulted. Costs of licensing system (£2 million per annum) to be met by fees; Govt Departments concerned to make appropriate PES provision.</p> <p><u>Manpower</u> Small increase in Inspectorate and administrative staff; costs to be met by fees.</p> <p><u>EC</u> Nil</p>	<p>Main <u>policy</u> approved by 11 April 1985. Details to 11 early March 1985</p> <p>Main <u>consultation</u> complete; supplementary document, largely informative, by mid-March.</p> <p><u>Instructions</u> by end April/early May.</p> <p><u>Introduction</u> early Nov 1985.</p>

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<p>39. SHOPS</p> <p>(i) To repeal provisions of the Shops Acts 1950, 1962 and 1965 in England, Wales and Scotland, eg covering shop workers' mealtimes, hours and conditions of work, and late night and Sunday opening.</p> <p>(ii) [Might substitute new protection for young people; recommended by Auld but not hitherto favoured by Government]</p>	HO	<p>No formal <u>commitments</u> yet, but in Oct 1984 Govt - appointed Auld Committee recommended removal of statutory restrictions on shop opening hours and special provisions for shop workers.</p> <p><u>Controversy</u> Likely to be popular with public; resisted by some trades unions and large and small retailers; but supported by other retailers and probably catering and leisure industries.</p> <p>Some controv in Parlt not necess on Party lines. Opposition will make much of possible job losses. Will involve Sunday observance issues.</p>	<p><u>Length</u> Very short or short, depending on whether introduces new protection for young people.</p> <p><u>Parliamentary procedure</u> Not suitable for Private Members or special Committees. Strength of Commons interest suggests introduction there; but could start in Lords.</p> <p><u>Timing</u> No specific requirement; but early implementation desirable because some shopkeepers are already 'jumping the gun' on Sunday trading.</p>	<p><u>Financial</u> Auld Committee believe no financial implications for local authorities.</p> <p><u>Manpower</u> No net change.</p> <p><u>EC</u> No implications.</p>	<p><u>Policy</u> (i) approved by H 16.1.85 (ii) to resolve asap.</p> <p><u>Public consultation</u> Complete.</p> <p><u>Instructions</u> (i) ready by end March. (ii) Asap after policy settled.</p> <p><u>Introduction</u> November 1985.</p>

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<p>40. CRIMINAL JUSTICE</p> <p>To improve working of CJ system and provide for victims of crime through:</p> <p>(i) increases in maximum penalties for certain fire-arm and corruption offences</p> <p>(ii) powers to confiscate proceeds of crime</p> <p>(iii) powers to order reparation by offenders</p> <p>(iv) a statutory criminal injuries compensation scheme.</p> <p>[Might also include:</p> <p>(v) community service for fine defaulters</p> <p>(vi) limited redistribution of court business</p> <p>(vii) extradition</p> <p>(viii) overstaying by immigrants (see also Bill 43.)]</p>	HO	<p><u>Commitments</u></p> <p>Legislation on items (i), (ii) and (iv) has been promised during this Parliament.</p> <p><u>Controversy</u></p> <p>None in principle. (i) and (ii) politically attractive, especially to Govt supporters. Scope for argument (not least in Lords) over details.</p>	<p><u>Length</u></p> <p>Substantial</p> <p><u>Parliamentary procedure</u></p> <p>suitable for introduction in Lords.</p> <p><u>Royal Assent</u></p> <p>No special timing considerations.</p>	<p><u>Financial</u></p> <p>Item (i) would have no significant implications. Expenditure implications of other items being worked out in current consideration of policy.</p> <p><u>Manpower</u></p> <p>As above.</p> <p><u>EC</u></p> <p>None.</p>	<p>(viii) already prepared.</p> <p><u>Policy</u></p> <p>(i) and (ii) announced at Conservative Party Conferences</p> <p>Further consultation on (ii) with H Feb. (iii to (vi) before Easter; (vii) outline approved H Jan, detail May.</p> <p><u>Public consultation</u></p> <p>Consultation on (iv) and Green Paper on (vii) in Feb; on others, White Paper probably Feb inviting comments by Easter</p> <p><u>Instructions</u></p> <p>Most by end May, (iv) and (vii) by end August.</p> <p><u>Introduction</u></p> <p>Mid-November</p>

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<p>41. PUBLIC ORDER</p> <p>To improve public order law, principally by</p> <p>(i) extending to static demonstrations the provisions on processions in the Public Order Act 1936;</p> <p>(ii) modifying common law offences eg affray and unlawful assembly as recommended by Law Commission</p> <p>(iii) tightening offence of threatening words and behaviour [and possibly incitement to racial hatred].</p>	HO	<p><u>Commitments</u> Inter-Departmental review completed end 1984 but no commitment as yet to legislate.</p> <p><u>Controversy</u> Very great, both from Opposition on civil liberties grounds, and from Government supporters urging greater powers over pickets etc. Feelings heightened as result of NUM dispute and recent demos (Libyan Embassy, Sikhs)</p>	<p><u>Length</u> Medium.</p> <p><u>Parliamentary procedure</u> Great interest in Commons: seems more appropriate for introduction there.</p> <p><u>Royal Assent</u> No special timing, but there would be political difficulties if any early 1985 proposals were not implemented before July 1987 (ie immediately preceding the next Election)</p>	<p><u>Finance and manpower</u> No significant implications.</p> <p><u>EC</u> None.</p>	<p><u>Outline Policy</u> Due H end Feb 85.</p> <p><u>Public consultation</u> A White Paper about Easter, (but much of proposals already clear-cut and instructions can proceed meanwhile).</p> <p><u>Detailed policy</u> for White Paper before Easter, and consideration of any comments by end June.</p> <p><u>Instructions</u> Mainly by end June, with any revised instr, in light of comments on White Paper, by end July.</p> <p><u>Introduction</u> Early as possible</p>

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<p>42. CIVIL DEFENCE (PEACETIME EMERGENCIES)</p> <p>To enable local authorities to use their civil defence resources in peacetime emergencies and disasters (ie unconnected with any form of attack by foreign power).</p> <p>(Also proposed as a Private Member handout Bill, though not taken up in 1984/85)</p>	<p>HO</p>	<p><u>Commitment in Manifesto.</u> <u>Controversy</u></p> <p>Opposition may use as a vehicle for anti-civil defence statements, but should not oppose Bill as they are in favour of contingency planning for peacetime disasters. Civil defence interests support the Bill.</p>	<p><u>Length</u> Very short.</p> <p><u>Parliamentary procedure</u> If not taken up by Member in Ballot it would not be appropriate for Second Reading Committee in present climate.</p> <p><u>Timing of Royal Assent</u> No special considerations</p>	<p>None</p>	<p><u>Policy</u> Approved by H 1984.</p> <p><u>Public consultation</u> Not necessary</p> <p><u>Instructions</u> have been issued to Parliamentary Counsel.</p> <p><u>Introduction</u> Beginning of Session.</p>

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TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>43. IMMIGRATION OFFENCES (AMENDMENT)</p> <p>To close a loophole in enforcement of the immigration control by making the offence of overstaying a continuing one. (A House of Lords judgment has made it impracticable to prosecute many people who overstay their leave to remain in the UK.)</p> <p>(Also proposed as a possible component of Criminal Justice Bill, No 40, and alternatively as a Private Member handout Bill. As such it was introduced in 1983/84 but blocked, and was not taken up in 1984/85.)</p>	HO	<p><u>Commitments</u> None</p> <p><u>Controversy</u> Likely to be opposed by immigration lobby</p>	<p><u>Length</u> Very short.</p> <p><u>Parliamentary procedure</u> Suitable for introduction in the Lords.</p> <p><u>Timing of Royal Assent</u> No special considerations.</p>	None	<p><u>Policy</u> Approved by H 1982</p> <p><u>Public consultation</u> Not necessary.</p> <p><u>Bill drafted, ready for introduction at beginning of Session.</u></p>

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<p>44. CRIMINAL TRESPASS</p> <p>To create a new offence of knowingly trespassing on residential premises without reasonable excuse.</p> <p>(Also proposed as a Private Member handout Bill)</p>	HO	<p><u>Pressure</u> Considerable pressure, including from the Government's own supporters, to extend the criminal law to protect people in their homes from intruders.</p> <p><u>Controversy</u> The Bill may attract criticism as a departure from the tradition that trespass is normally dealt with at civil law, and on the grounds that a new offence has not been shown to be necessary.</p>	<p><u>Length</u> Short.</p> <p><u>Parliamentary procedure</u> Suitable for introduction in the Lords and perhaps Second Reading Committee procedure.</p> <p><u>Timing</u> No special timing considerations.</p>	None	<p><u>Policy</u> Approved by H on 1.11.83.</p> <p><u>Public consultation</u> Not necessary</p> <p>Bill <u>drafted</u>, ready for <u>introduction</u> at beginning of Session.</p>

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<p>45. PUBLIC TRUSTEE AND FUNDS ADMINISTRATION</p> <p>(i) To pave the way for a single office to replace the courts and various offices within the Lord Chancellor's Department in administering private estates, funds and trusts.</p> <p>(ii) To relieve the Public Trustee of some of his statutory obligations under the Public Trustee Act 1906.</p> <p>(iii) To transfer the function of managing (as opposed to protecting) the estates of mental patients from the Court of Protection to the new unified office.</p> <p>[Now proposed for 'uncontroversial' category.]</p>	LCD	<p><u>Commitments</u> No public commitments or statements made yet.</p> <p><u>Controversy</u> Not of general public interest. Opposition's interest will depend on detail eg whether Public Trustee withdraws from management of Parliamentary and other pension funds; but not likely to object to overall purpose.</p> <p>On (iii), MIND (the National Association for Mental Health) has criticised the Court of Protection in the past and is unlikely to oppose main purpose. But long title will need to be carefully drawn to minimise attempts to use the Bill as a vehicle for implementing their ideas.</p>	<p><u>Length</u> Short.</p> <p><u>Parliamentary procedure</u> Suitable for introduction in the Lords.</p> <p>Possibly suitable for Second Reading Committee, depending on attitude of Opposition (see under "Political Aspects").</p> <p>Not suitable for Private Member since the Bill is concerned with the machinery of government.</p> <p><u>Royal Assent</u> No special considerations.</p>	<p><u>Financial and manpower</u> Centralised management and investment of private funds should yield economies of scale, not at present quantifiable.</p>	<p><u>Policy</u> H Committee approval will be sought in February 1985.</p> <p><u>Public consultation</u> No general consultation needed. Judiciary would be consulted briefly just before introduction.</p> <p><u>Instructions</u> Ready for delivery April 1985.</p> <p><u>Introduction</u> Beginning of session.</p>

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<p>46. LATENT DAMAGE</p> <p>To implement Law Reform Committee Report on Limitation of Actions in Negligence Cases involving Latent Damage. Extends limitation period by 3 years after discovery of actual damage, but introduces total bar 15 years from initial breach of duty.</p> <p>Covers both building and construction and professional advice eg on wills and investments.</p>	LCD	<p><u>Controversy</u></p> <p>Hard to measure. Favourable initial reaction from consumers' point of view. Pressure may come from building and construction industries. Proposals represent a compromise which may prove acceptable.</p>	<p><u>Length</u></p> <p>Short.</p> <p><u>Parliamentary procedure</u></p> <p>Suitable for introduction in the Lords. Possibly suitable for Second Reading Committee depending on attitude of official Opposition.</p> <p><u>Timing of Royal Assent</u></p> <p>No special considerations</p>	<p><u>Financial and manpower</u></p> <p>May reduce litigation through introduction of absolute bar and greater certainty of the law.</p> <p><u>EC</u></p> <p>No implications.</p>	<p><u>Public consultation</u></p> <p>Dec 1984 to Mar 1985. Departmental Ministers to reach decisions around Easter.</p> <p><u>Policy</u></p> <p>To H Committee May 1985.</p> <p><u>Instructions</u></p> <p>End June 1985 (though hope earlier).</p> <p><u>Introduction</u></p> <p>Early in session.</p>

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<p>47. BREACH OF CONFIDENCE</p> <p>To implement Law Commission recommendations. Would create a statutory tort of breach of confidence in place of existing common law provisions. To encompass disclosure of unlawfully obtained information, treating it as having been imparted in confidence.</p>	LCD	<p>Bill not highly controversial in itself. But could attract controversial amendments eg on official secrets and industrial espionage.</p>	<p><u>Length</u> Medium.</p> <p><u>Parliamentary procedure</u> Possibly suitable for introduction in the Lords.</p> <p><u>Timing of Royal Assent</u> No special considerations</p>	None	<p><u>Consultation</u> By Law Commission when preparing report.</p> <p><u>Policy</u> To H Committee March 1985.</p> <p><u>Instructions</u> Draft prepared by Law Commission. Any supplementary instructions by May 1985.</p> <p><u>Introduction</u> Beginning of session.</p>

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TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>48. NORTHERN IRELAND (EMERGENCY PROVISIONS) (AMENDMENT)</p> <p>To make civil rights changes in the EPA 1978 in light of April 1984 review by Sir George Baker and of decrease in violence.</p> <p>In particular to consolidate police arrest power, cutting custody to 48hrs, S of S power to extend 5 days. Test of reasonableness for army and RUC search and arrest. Improve compensation system. More cases triable by jury. Tests for granting bail. [Remove power of detention without legal process].</p>	NIO	<p><u>Commitments</u> General expectation that Govt will act on Baker as soon as possible. International obligations (UN and European Convention on Human Rights) to remove special powers as normal conditions return.</p> <p><u>Controversy</u> Official Opposition, civil rights group and those critical of Govt NI policies disappointed that Baker not more liberal, and that Govt are delaying. Likely to propose large number of amendments. Some Govt backbenchers and Unionists likely to criticise Govt for weakening measures to counter terrorism. Lords interest from Peers concerned with NI and civil rights.</p>	<p><u>Length</u> Short/Medium</p> <p><u>Parliamentary procedure</u> No special procedure. Not suitable for Lords introduction.</p> <p><u>Royal Assent</u> desirable before July 1986 to avoid need for concurrent debate on further 6 monthly Order to renew the EPA 1978.</p>	None	<p><u>Policy</u> H corresp due Feb/March 1985.</p> <p><u>Public consultation</u> Not needed following Baker. Propose state intentions at July renewal of EPA order.</p> <p><u>Instructions</u> Basically amendments to present statutes. Aim end April.</p> <p><u>Introduction</u> Nov 1985 (so that Second Reading could coincide with early Dec 1985 debate on order to renew EPA 1978).</p>

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<p>49. MUSEUM OF LONDON (AMENDMENT)</p> <p>To divide GLC's present responsibilities for funding Museum equally between Government and City of London; and one or two incidental provisions including objectives for the Museum.</p> <p>[The 1984/85 Local Govt Bill currently provides for $\frac{2}{3}$ Govt and $\frac{1}{3}$ City financing. To be separate Bill because of potential hybridity.]</p>	OAL	<p>Informal <u>commitments</u> to the City and the Museum.</p> <p>Should be <u>uncontroversial</u> once the Local Govt Bill has become law, since the only parties affected (Government, City and Museum) all agree; but will be a hangover of 1984/85 Bill to abolish GLC.</p>	<p><u>Length</u> Short.</p> <p><u>Parliamentary Procedure</u> Could be suitable for Lords introduction and Second Reading Committee. Not suitable for Private Member.</p> <p>Potentially hybrid</p> <p><u>Royal Assent</u> By 1 April 1986 (otherwise Government becomes responsible for whole of present GLC contribution, for which there is no provision)</p>	<p><u>Expenditure</u>. Saves £0.8m per annum Government expenditure (ie one-half of GLC's share).</p> <p>No <u>manpower</u> or <u>EC</u> aspects.</p>	<p><u>Policy</u> approved by MISC 95 in 1984, in context of Local Govt Bill.</p> <p>No <u>public consultation</u> needed.</p> <p><u>Instructions</u> by early April 1985 (they depend on discussions on 1984/85 Bill)</p> <p><u>Introduction</u> At beginning of Session.</p>

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TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>50. HOUSING (SCOTLAND)</p> <p>(i) <u>Tenants rights/right to buy.</u> Extend RTB to housing association and regional council tenants; give public sector tenants a right to shared ownership; SofS directions to LAs re conditions attached to rates; cost floor rules on sale price of modernised houses; general tidying up.</p> <p>(ii) <u>Privatisation of public sector stock etc.</u> Enable LA to repossess rented house; enable housing associations to build for sale; facilitate joint venture schemes between developers and LAs; disposal of surplus houses to private sector and transfers to community co-operatives.</p> <p>(iii) <u>Tenants rights in public sector.</u> Provide for more than one succession; rationalise/extend requirements which LA allocation rules must satisfy.</p> <p>(iv) <u>Miscellaneous.</u> Right of appeal against LA decisions re housing of homeless people, rationalise certain housing finance and housing association provisions.</p> <p>[Stands independently from England and Wales Housing Bill - No 27. Partly to catch up with previous England and Wales changes, eg on right to buy and tenant succession.]</p>	SO	<p><u>No public commitments.</u></p> <p>Parts of (i) and (ii) likely to be controversial.</p>	<p><u>Length</u> Substantial.</p> <p><u>Parliamentary procedure</u> Not suitable for Lords introduction or Scottish Standing Committee.</p> <p><u>Royal Assent</u> No specific time constraint.</p>	<p><u>Public expenditure</u> Effect expected to be neutral.</p> <p><u>Manpower</u> No overall implications for central or local government.</p> <p><u>EC</u> Nil.</p>	<p><u>Policy</u> Due H March-May.</p> <p><u>Consultation</u> Feb to April.</p> <p><u>Instructions in instalments</u> April onwards.</p> <p><u>Introduction</u> Nov 85.</p>

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<p>51. LEGAL AID (SCOTLAND)</p> <p>To rationalise existing criminal and civil legal aid arrangements in Scotland by integrating admin within single non-departmental public body (NDPB), improving control and accountability.</p>	SO	<p>No public <u>commitments</u>.</p> <p><u>Controversy</u> May attract opposition from those who object to closer scrutiny of public expenditure or who fear reduction in availability of legal aid.</p>	<p><u>Length</u> Substantial.</p> <p><u>Parliamentary procedure</u> Introduction in Commons preferable. Suitable for Scottish Grand Committee.</p> <p><u>Royal Assent</u> No specific deadline.</p>	<p><u>Financial</u> Additional cost of establishing NDPB offset partly by savings in transfer from Law Society. Tighter control of criminal legal aid likely to generate around £2 million savings.</p> <p>Increase in NDPB <u>manpower</u>, but transfer to it of financial assessment function will reduce civil service numbers.</p> <p><u>EC</u> None.</p>	<p><u>Policy</u> Aim H Feb 1985.</p> <p><u>Consultation</u> document may be needed early 1985.</p> <p><u>Instruction</u> Can be started in spring.</p> <p><u>Introduction</u> Aim Dec 1985 but may prove difficult.</p>

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<p>52. LAW REFORM (PARENT AND CHILD) (SCOTLAND)</p> <p>To implement SLC Report on Illegitimacy re consequences of birth out of wedlock, rights and duties of parents, determination of parentage and law of guardianship.</p>	SO	<p><u>Non-controversial</u> politically. Support for implementation, particularly from Scottish Council for Single Parents.</p> <p>No public <u>commitments</u></p>	<p><u>Length:</u> Medium</p> <p><u>Parl Procedure</u> Suitable for introduction in Commons or Lords and perhaps for Second Reading in Scottish Grand Committee. Not suitable for private member.</p>	<p>No significant implications for public <u>expenditure</u> or <u>manpower</u></p> <p>No <u>EC</u> implications.</p>	<p><u>Policy</u> H clearance sought 25.1.85</p> <p><u>Draft Bill</u> prepared by SLC on most aspects, but some amendment will be required.</p> <p><u>Instructions</u> April/May</p> <p><u>Introduction</u> at beginning of session.</p>

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<p>53. SALMON AND FRESHWATER FISHERIES (SCOTLAND)</p> <p>To amend Scottish law on salmon including i. strengthen local management structure, providing for amalgamation of existing District Salmon Fishery Boards and widening their membership; ii. revise S of S and DSFBs' powers to regulate salmon fisheries; iii other updating and correction of law. [iv. broaden base of Boards' source of income.]</p> <p>[If salmon tagging to control poaching is to proceed, UK legislation would be needed. Bill 18 on Fisheries would be suitable.]</p>	<p>SO</p>	<p><u>Expectations</u> 1971 White Paper and 1979 discussion document have generated high expectation. Pressure for i.</p> <p><u>Controversy</u> Salmon legislation always particularly sensitive. Great interest to Lords. Decision not to license rods would be widely welcomed. Concern to balance use of nets and rods. Pressure for salmon tagging scheme as anti-poaching measure; probably not feasible but could license salmon dealers.</p>	<p><u>Length</u> Medium/substantial</p> <p><u>Parliamentary procedure</u> If no specific financial questions included would be appropriate for Lords.introduction. If extends to whole of Tweed, might rule out Scottish Grand C'ttee. Not appropriate for Private member.</p> <p><u>Royal Assent</u> Timing not critical</p>	<p>If no public <u>financial</u> provisions included eg to pump prime new Boards, there will be no PES implications</p> <p>No <u>manpower</u> or <u>EC</u> implications.</p>	<p><u>Policy</u> H Committee early March 1985.</p> <p><u>Consultation</u> Carried out 1971 and 1979</p> <p><u>Instructions</u> late June</p> <p><u>Introduction</u> in Nov 1985.</p>

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<p>54. EDUCATION (MISCELLANEOUS PROVISIONS) (SCOTLAND)</p> <p>Miscellaneous Scottish educational changes.</p> <p>In particular -</p> <p>i. Merge Scottish Vocat Educ Council and Scottish Exam Board.</p> <p>ii. Provide for commercial activities in FE Colleges.</p> <p>iii. Prevent automatic provisional registration of independent schools.</p> <p>iv. Amend Education (Scotland) Act 1980, esp re special educational needs.</p> <p>v. Remove or modify cumbersome procedures for dismissal of teachers. (No corresponding English provision; employment protection legisl seems sufficient for teachers.)</p> <p>vi. Transfer minor capital grants for village halls etc to Scottish Community Education Councils (SCEC).</p>	SO	<p><u>Commitments</u> None</p> <p><u>Controversy</u> Several items could be very controversial eg ix. and be opposed by supporters of teachers associations etc.</p>	<p><u>Length: Medium</u></p> <p><u>Parl Procedure</u> Suitable for introduction in either House</p> <p><u>Royal Assent</u> No specific deadline</p>	<p><u>Financial</u></p> <p>viii. would involve authorities in additional expenditure if significant increase in number of school councils were recommended.</p> <p>xi. in theory, PES provision could be reduced if charging for nursery education were allowed; and increased if charging for musical instrument tuition were restricted.</p> <p><u>Manpower</u> No significant implications, except that expansion of School Council system would require some LA input if it could not be met voluntarily.</p> <p><u>EC</u> None.</p>	<p><u>Consultations</u> complete on (i) to (viii); not needed on the rest.</p> <p><u>Policy</u> H approval to be sought by Mar/April 1985.</p> <p><u>Instructions</u> May 1985</p> <p><u>Introduction</u> November 1985</p>
		<p>vii. Enable grants to national voluntary bodies for recreational, sporting and social facilities and activities.</p> <p>viii. Possible follow-up to School Councils consultative paper.</p> <p>ix. Clarify rights of Roman Catholic Hierarchy to approve teaching appointments.</p> <p>x. Time limits for representations against closure of denominational schools.</p> <p>xi. Clarify fee charging in education authority schools - eg for nursery provision, musical instrument tuition.</p>	<p>xii. End sharp statutory definition between school further education.</p> <p>xiii. Repeal obsolete provisions on "Junior Colleges".</p> <p>xiv. Remove "tenure" from the remit of the SJNC(FE).</p> <p>xv. Raise £500 limit for "small" endowments, which a regional Council may alter without advertising/consultation procedures.</p>		

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TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>55. DISPOSAL OF LAND SETTLEMENT ESTATES</p> <p>i. To allow disposal of estates acquired for land settlement purposes.</p> <p>ii. To repeal provisions on powers of entry.</p>	<p>SO</p>	<p><u>Commitments</u></p> <p>None for i. General commitment to ii. by PM in House.</p> <p><u>Controversy</u></p> <p>i. May arouse some controversy. Opposition likely to resist; SNFU and Crofters Commission to be neutral; crofting community to oppose strongly.</p> <p>ii. Should not be controversial, although could be criticised as whittling away small-holding legislation by backdoor.</p>	<p><u>Length:</u></p> <p>Short</p> <p><u>Parliamentary procedure</u></p> <p>Suitable for Lords introduction and possibly Scottish Grand Committee.</p> <p><u>Royal Assent</u></p> <p>Desirable by end of 1985/86 session to enable complete disposal to proceed.</p>	<p><u>Financial</u></p> <p>Disposal of the estates will bring in approx £4m over 10 years.</p> <p><u>Manpower</u></p> <p>Savings of 12 civil service posts when all estates are disposed of.</p> <p><u>EC</u></p> <p>No implications</p>	<p><u>Policy</u></p> <p>H Committee early 1985</p> <p><u>Public Consultation</u></p> <p>None proposed</p> <p><u>Instructions</u></p> <p>Probably early May.</p> <p><u>Introduction</u></p> <p>Early November.</p>

GOVERNMENT BILLS PROPOSED FOR 1985/86

CATEGORY OF BILL: Programme

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>56. FINANCIAL SERVICES</p> <p>To replace Prevention of Fraud (Investments) Act 1958 and the prospectus provisions of the Companies Act 1948; provide new statutory framework governing authorisations to carry on "investment business"; regulate persons carrying on such business; and related purposes including the authorisation of unit trust schemes, restrictions on circulars, and criminal/civil sanctions.</p> <p>[ALREADY GRANTED PLACE IN 1985/86]</p>	DTI	<p><u>Commitments</u></p> <p>No firm ones, but public and parliamentary expectations: and Ministers have publicly hoped for legislation in 1985/86. Gower Report recommending legislation published in Jan 1984.</p> <p><u>Controversy</u></p> <p>Should be generally well received. But constitutional issues, legal complexities of interest to Lords and complaints of insufficient accountability for regulating bodies. Pressure groups will urge varying means of achieving objectives. No section of EC wholly for or against.</p>	<p><u>Length:</u></p> <p>Long</p> <p><u>Parliamentary procedure</u></p> <p>Not suitable for or requiring any special procedure.</p> <p><u>Royal Assent</u></p> <p>Not necessary before 1 January 1987 but desirable earlier to provide maximum "running in".</p>	<p><u>Financial</u></p> <p>None</p> <p><u>Manpower</u></p> <p>Likely to require increase in enforcement staff but should be offset by savings elsewhere.</p> <p><u>EC</u></p> <p>Not required to fulfil any existing commitments but might avoid need for separate legislation to implement foreseen ones.</p>	<p><u>Policy</u></p> <p>Approved in outline. Draft White Paper approved by Cabinet Jan 1985. <u>Public consultation</u> Already taken place. White Paper 29.1.85 .</p> <p><u>Instructions</u></p> <p>Bulk by end Feb.</p> <p><u>Introduction</u></p> <p>Beginning of session</p>

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CATEGORY OF BILL: Programme

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>57. CONSUMER GOODS & SERVICES</p> <p>(i) <u>Safety of Goods</u> Impose on suppliers special duty to ensure goods safe in accordance with sound modern standards. Strengthen powers of enforcement on manufacturers and importers and clarify their responsibilities. Empower enforcement officers to seize or freeze goods believed unsafe. Enable Customs & Excise to transmit information to enforcement authorities, and enable latter to seize goods at ports. Amend H & Saf Work Act accordingly and in light of experience. Other minor amendments and repeals.</p> <p>(ii) <u>False and misleading price indications</u> To make legisl. simpler and more effective. New general prohibition on false or misleading price indications, with criminal sanctions. Also powers for S of S to draw up statutory code of practice and/or make regulations.</p>	<p>DTI</p>	<p>(i) <u>Commitments</u> Review of consumer safety legisl. announced 1981. Widespread concern about weaknesses re dangerous goods. Pressure from consumer lobby and IAs; further delay highly embarrassing.</p> <p><u>Controversy</u> Expected to be well received in both Houses and generally by Opposition. Criticisms that insufficient to protect the consumer. Appeal to most sectors of the community with the possible exception of importers.</p> <p>(ii) Govt. has announced intention to proceed but no actual commitment. Political controversy unlikely, but may be resisted by certain sectors of retail trade if feel that marketing freedom is threatened.</p> <p>Both (i) and (ii) would help to implement report on Scrutiny of Legislative and Administrative Burdens.</p>	<p><u>Length</u>: medium (i) 13 cl (ii) 7 cl <u>Parliamentary procedure</u>: no special form suitable. Possibly Lords introduction. <u>Royal Assent</u> by end of session.</p>	<p>None</p>	<p><u>Public consultation</u> completed in 1984.</p> <p>Policy on (i) cleared E(A) on 27.11.84 (ii) cleared H 4.2.85.</p> <p><u>Instructions</u> end March.</p> <p><u>Introduction</u> at start of session.</p>

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CATEGORY OF BILL: Programme

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>58. BRITISH TECHNOLOGY GROUP</p> <p>Allow winding up of NEB and vesting of remaining securities in BTG, which will be legally constituted as successor to NEB and NRDC. Recast NRDC powers and functions in form appropriate to BTG's current role. Take powers to permit privatisation of BTG at some future date.</p>	DTI	<p>No public <u>commitments</u></p> <p><u>Controversy</u> Winding up likely to be opposed by Labour Opposition. Recasting NRDC powers should not be controversial, but powers to permit BTG privatisation will be.</p>	<p><u>Length:</u> Medium</p> <p>No special <u>Parliamentary procedure</u> appropriate.</p> <p><u>Royal Assent</u> By end of session.</p>	Not significant.	<p><u>Policy</u> Aim April</p> <p><u>Instructions</u> end June</p> <p><u>Introduction</u> Could be early in session, but advantage in later introd.</p>

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CATEGORY OF BILL: Programme

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>59. MERCHANT SHIPPING</p> <p>i. Major marine pilotage reorganisation; abolition of Pilotage Commission and 55 pilotage authorities.</p> <p>ii. Modernise registration of merchant ships and bring registration of ships in Dependent Territories under proper control.</p> <p>iii. Replace receiver of wreck service by up to date provisions.</p> <p>iv. Miscellaneous amendments to merchant shipping legislation to save money and resources.</p>	DTp	<p><u>Pressure</u></p> <p>i. Has high political priority: admin of pilotage law is extremely difficult and contentious, and imposes unnecessary costs on shipping industry.</p> <p><u>Controversy</u></p> <p>i. Likely to be warmly supported by shipping and port industries, who are anxious for reform.</p> <p>Possibly controversial but not in party political terms; opposition likely from some pilots.</p> <p>ii. to iv uncontroversial.</p>	<p><u>Length:</u></p> <p>Long</p> <p>i. 25 clauses</p> <p>ii.-iv. 35 clauses</p> <p><u>Parliamentary procedure</u></p> <p>Ordinary</p> <p><u>Royal Assent</u></p> <p>No deadline but desirable Spring 1986: existing legislation on pilotage virtually unworkable.</p>	<p><u>Financial and manpower</u></p> <p>i. offers long term savings to shipowners.</p> <p>ii. to iv. will allow about 25 staff savings and modest financial savings.</p> <p>No <u>EC</u> aspects.</p>	<p>i: <u>Public consultation</u></p> <p>Mid Dec 84-mid Feb 1985.</p> <p><u>Policy</u></p> <p>End April.</p> <p><u>Instructions</u></p> <p>End June.</p> <p><u>Introduction</u></p> <p>Nov.</p> <p>ii. to iv: consultation completed and instructions ready.</p>

GOVERNMENT BILLS PROPOSED FOR 1985/86

CATEGORY OF BILL: Programme

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>60. VEHICLE EXCISE DUTY AND GOODS VEHICLE OPERATORS</p> <p>(i) To strengthen enforcement of Vehicle Excise Duty (VED), enabling police to impound unlicensed cars and requiring penalties of 6 months back duty. Improve administration of vehicle trade and first licensing, and permit sale of registration numbers.</p> <p>(ii) To simplify, clarify and consolidate legislation on licensing operators of goods vehicles; including unlimited period of validity for licences.</p> <p>[(ii) above might be taken as an uncontroversial Bill.]</p>	DTp	<p>(i) Enforcement proposals represent Govt's response to PAC report and public concern.</p> <p>Likely to revive debate on VED abolition (decision of Labour Govt 1978).</p> <p>Major proposals raise controversial legal and constitutional issues.</p> <p>(ii) Mainly uncontroversial but unlimited licenses may raise arguments.</p>	<p><u>Length:</u> Long</p> <p>(i) 15-20 clauses (ii) 30-35 clauses</p> <p><u>Parliamentary procedures</u> Unsuitable for special procedures. Some of VED provisions would be suitable for Finance Bill.</p> <p><u>Royal Assent</u> No particular target date.</p>	<p><u>Manpower</u> (i) Enforcement proposals carry implications for police (maximum 100), Dtp/Police support (maximum 150) and courts a (maximum 12)</p> <p><u>Financial</u> Cost of £5m pa will be more than offset by revenue from fees and duty collected.</p> <p>(ii) Significant manpower savings in Dtp, reduced administrative burden on industry.</p>	<p><u>Policy</u> on (i) by April 1985; (ii) earlier.</p> <p><u>Public consultation</u> None proposed.</p> <p><u>Instructions</u> June-July 1985;</p> <p><u>Introduction</u> January 1986.</p>

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CATEGORY OF BILL: Programme

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>61. CIVIL AVIATION</p> <p>i. To restructure or introduce private capital into British Airports Authority (BAA).</p> <p>ii. To require local authorities owning airports with turnover of more than £1m to convert them into companies.</p> <p>[Item vi of the Nationalised Industries Bill - no 63 - would provide power to privatise individual BAA airports]</p>	DTp	<p><u>Commitments</u></p> <p>Publicly stated intention on i. and, possibly, ii. Manifesto statement-convert as many airports as possible into companies. International interest ensuing from obligation under international convention and treaties.</p> <p><u>Controversy</u></p> <p>Controversial, extent depending on proposals. Official Opposition to resist. Considerable Parliamentary interest expected. Scottish dimension. Unpopular with LAs.</p>	<p><u>Length</u>: medium (depending on whether Nationalised Industries Bill, no 63, in programme)</p> <p><u>Parliamentary procedure</u></p> <p>Normal</p> <p><u>Royal Assent</u></p> <p>Desirable by Sept 1986 to allow initial reconstruction before end 1986/87.</p>	<p><u>Financial</u></p> <p>Proceeds of any sale to Exchequer in 1986/87.</p> <p><u>Manpower and EC</u></p> <p>None identified.</p>	<p><u>Policy</u></p> <p>May 1985</p> <p><u>Public consultation</u></p> <p>White Paper Summer 1985.</p> <p><u>Instructions</u></p> <p>July 1985</p> <p><u>Introduction</u></p> <p>December 1985.</p>

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GOVERNMENT BILLS PROPOSED FOR 1985/86

CATEGORY OF BILL: PROGRAMME

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>62. BUILDING SOCIETIES</p> <p>To amend Building Societies (BS) legislation as proposed in Green Paper "Building Societies: a New Framework".</p> <p>[ALREADY GIVEN PLACE IN 1985/86]</p>	HMT	<p><u>Commitments</u> Have been various public statements that Govt hope to legislate in 1985-86.</p> <p><u>Controversy</u> Will be welcomed by BS movement, and general objective of extending BS powers commends widespread support. But particular proposals may be opposed by interest groups affected by new competition: eg solicitors, estate agents, sub-postmasters.</p> <p>No indications yet of likely attitudes of Opposition parties, but Labour may object in general to move towards financial conglomerates.</p>	<p><u>Length: Long</u></p> <p><u>Parliamentary procedure</u> No special procedure. Unsuitable for handing to Private Member or Second Reading Committee. Unlikely to be suitable for introduction in Lords.</p> <p><u>Royal Assent</u> by end of Session; but important for Ministerial workload that Bill through Commons before Finance Bill starts</p>	<p><u>Financial and manpower</u> Some increase in manpower at Registry of Friendly Societies, but cost more than offset by proposed power to charge for prudential supervision.</p> <p><u>EC</u> Will consolidate into primary legislation requirements of First Credit Institutions Directive (currently in Regulations under EC Act). Will need to take account of position on a Mortgage Credit Directive proposed by the Commission</p>	<p><u>Public consultation</u> already on Green Paper. <u>Policy</u> due ES late Feb 1985. <u>Instructions</u> First instalment delivered; remainder in instalments by April.</p> <p><u>Introduction</u> beginning of Session.</p>

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CATEGORY OF BILL: Programme

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>63. NATIONALISED INDUSTRIES</p> <p>To consolidate and modernise aspects of NI statutes.</p> <p>i. extension of coverage of borrowing limits and powers</p> <p>ii. comprehensive powers over accounts and reports.</p> <p>iii. powers to set statutory financial targets.</p> <p>iv. powers to restructure balance sheets; consolidate existing powers over reserves.</p> <p>v. more flexible but consistent provisions on terms of appointment of Board members.</p> <p>vi. allow general restructuring, introduction of private capital and sale of assets and activities. (Could be used to privatise part of an NI).</p> <p>vii. amend of Nationalised Industry Consumer Council (NICC) legislation in conformity with 1982 Strategy for Reform.</p>	<p>HMT</p>	<p><u>Commitments</u></p> <p>Public commitments to legislate. Will assist implement Manifesto commitments on privatisation and requiring NIs to work to clear guide-lines.</p> <p><u>Controversy</u></p> <p>As a whole, controversial politically with Official Opposition opposing vi. especially. NI Chairmen have expressed overall opposition but may modify during further consultations.</p>	<p><u>Length:</u></p> <p>Medium, with extensive schedules.</p> <p><u>Parliamentary procedure</u></p> <p>Normal. Need for sponsor Departments to be represented on Committee.</p> <p><u>Royal Assent</u></p> <p>No specific target date, but needs to be through Commons before Finance Bill starts.</p>	<p>None.</p>	<p><u>Consultation</u></p> <p>To be completed Feb.</p> <p><u>Policy</u></p> <p>After consultation. To E(NI) early March. Approval for vii, now being sought.</p> <p><u>Instructions</u></p> <p>in March/April, for revision of clauses on (i) to (vi) already drafted by Counsel.</p> <p><u>Introduction</u></p> <p>At very beginning session is essential.</p>

GOVERNMENT BILLS PROPOSED FOR 1985/86

CATEGORY OF BILL: Uncontroversial

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>64. FELLOWSHIP OF ENGINEERING AND FURTHER EDUCATION UNIT (GRANTS)</p> <p>To enable S of S to pay grant-in-aid to Fellowship of Engineering (from the Science Vote) and Further Education Unit.</p> <p>Would replace current use of Appropriation Acts, which Treasury object to as a permanent arrangement.</p> <p>[Might form part of another Bill.]</p>	DES	None	<p><u>Length</u> - very short</p> <p><u>Parliamentary procedure</u> Normal</p> <p><u>Royal Assent</u> No special requirement.</p>	None	<p><u>Policy</u> Consultation not needed.</p> <p><u>Public consultation</u> None needed</p> <p><u>Instructions</u> early 1985 as necessary. <u>Introduction</u> November 1985</p>

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CATEGORY OF BILL: Uncontroversial

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>64A. OPENCAST COAL (PLANNING)</p> <p>(i) Remove need for S of S to authorise NCB opencast mining and his power subsequently to grant deemed planning permission (thereby transferring planning responsibilities to the normal minerals planning authorities)</p> <p>(ii) Retain for max. 5 years-existing system of compulsory rights orders which enable NCB to gain access to land in cases where the owner or tenant would not otherwise agree.</p>	<p>DEn</p>	<p><u>Commitments</u> in June 1983 Govt response to report on coal and the environment of the Commission on Energy and the Environment (CNE); and also in the Conservative election manifesto.</p> <p><u>Controversy</u> (i) Main pressure for action has come from LA assoc's and groups and individuals affected by opencast working. Proposals did not excite controversy when CNE Report was debated in the Commons and Lords (ii) Retention of compulsory rights orders system could be opposed by Government's own side, particularly in the Lords.</p>	<p><u>Length</u> Short <u>Parliamentary Procedure</u> Suitable for introduction in the Lords <u>Royal Assent</u> No special considerations</p>	<p>Small <u>manpower</u> savings in D/Energy <u>Financial and EC</u> None identified</p>	<p><u>Policy</u> (i) approved 5 May 1983 by the Prime Minister (ii) agreed in S of S Energy and S of S Environment corresp. early 1983.</p> <p><u>Public consultation</u> All interested parties consulted July 1984.</p> <p><u>Instructions</u> sent June 1984</p> <p><u>Introduction</u> early in session</p>

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CATEGORY OF BILL: Uncontroversial

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>65. SUPERANNUATION (BRITISH COUNCIL AND COMMONWEALTH INSTITUTE PENSIONS) ACT (AMENDMENT)</p> <p>To bring pensions for BC and CI staff within the Civil Service Pension Scheme.</p>	FCO	<p>No public <u>commitments</u> yet.</p> <p><u>Controversy</u> Admin reform. No opposition foreseen. Trades Unions not yet consulted; but no worsening of terms. Supporters of BC and CI expected to approve.</p>	<p><u>Length</u> Very short.</p> <p><u>Parliamentary procedure</u> Suitable for Second Reading Committee.</p> <p>Not suitable for introduction in Lords or by a Private Member because of financial character.</p> <p><u>Royal Assent</u> Early enactment desirable because investment decisions for the pension funds are prejudiced by delay.</p>	<p><u>Financial</u> No net effect. Value of pension funds would be paid to Exchequer; future pensions paid from public funds; and the institutions would contribute annually from their FCO grants-in-aid.</p> <p><u>Manpower</u> No increase in civil service manpower. Some saving to the organisations.</p> <p><u>EC</u> None.</p>	<p><u>Policy</u> Due March 1985.</p> <p><u>Instructions</u> April 1985</p> <p><u>Consultation</u> with Unions etc. complete by July 1985.</p> <p><u>Introduction</u> November 1985</p>

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CATEGORY OF BILL: Uncontroversial

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>66. IRISH SAILORS' AND SOLDIERS LAND TRUST (WINDING UP) Authorise Trust to repay monies invested by HMG and N Ireland and Eire Governments to distribute future surpluses and to wind up once last house sold. (The Trust has now fulfilled its purpose of housing servicemen from 1914-1918 War.)</p>	FCO	<p><u>Commitments</u> Final decisions not yet taken by respective governments.</p> <p><u>Controversy</u> Once parties to decision agree, no grounds for controversy.</p>	<p><u>Length</u> Short.</p> <p><u>Parliamentary procedure</u> Suitable for Second Reading Committee.</p> <p><u>Royal Assent</u> No specific deadline.</p>	<p><u>Financial</u> Of the £5m capital, refunds of £1.6m to UK and £0.7m to Eire are proposed. Until remaining houses sold, Trust's expected surplus of £100,000 pa to be divided on a basis not decided.</p> <p>No <u>manpower</u> or <u>EC</u> aspects.</p>	<p>Discussions between Governments and with Trustees in progress. Winding up agreed in principle, discussion of details continuing.</p> <p><u>Policy</u> possibly June.</p> <p><u>Instructions</u> August.</p>

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<p>67. INTOXICATING SUBSTANCES (SUPPLY)</p> <p>To make it an offence to supply intoxicating substances to young persons for the purpose of inhalation (glue sniffing).</p> <p>(Also proposed as a Private Member handout Bill. As such, has been taken up in 1984/85).</p>	HO	<p>Not controversial. Widespread support for proposals. Some would like to see them go further.</p>	<p><u>Length</u> Very short.</p> <p><u>Parliamentary procedure</u> Suitable for Lords introduction and Second Reading Committee.</p> <p><u>Royal Assent</u> No special timing considerations.</p>	<p><u>Financial</u> Minimal implications for police arising from enforcement.</p> <p>No <u>manpower</u> or <u>EC</u> implications.</p>	<p><u>Policy</u> Approved by H 1984. <u>Public consultation</u> Not necessary.</p> <p>Bill <u>drafted</u>, ready for <u>introduction</u> at beginning of Session.</p>

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CATEGORY OF BILL: Uncontroversial

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<p>68. STREET OFFENCES</p> <p>To penalise kerb crawling: the soliciting of women by men for the purpose of prostitution (or for any sexual purpose if the woman is put in fear)</p> <p>Based on recommendations by Criminal Law Revision Committee.</p> <p>(Also proposed as a Private Member handout Bill, and taken up in 1984/85)</p>	HO	<p>Members on both sides of the House would welcome measures to deal with kerb crawling.</p>	<p><u>Length</u> Short.</p> <p><u>Parliamentary procedure</u> Suitable for Lords introduction and Second Reading Committee</p> <p><u>Royal Assent</u> No special timing considerations.</p>	None	<p><u>Policy</u> Approved by H 1984.</p> <p><u>Public consultation</u> No necessary.</p> <p>Bill <u>drafted</u>, ready for introduction at beginning of Session.</p>

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CATEGORY OF BILL: Uncontroversial

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>69. FAMILY AND MATRIMONIAL (MISCELLANEOUS PROVISIONS)</p> <p>To implement 3 Law Commission Reports:</p> <p>(i) Child Custody Conflicts (to be published shortly). Complements current Bill on international child abduction by providing for mutual recognition and enforcement of orders between UK jurisdictions.</p> <p>(ii) Declarations on Status. Simplifies the law on declaratory relief in cases of family status (eg legitimacy and adoption) affected by overseas marriages etc.</p> <p>(iii) Foreign Nullity Decrees. Repeals, replaces and expands the legislation on recognition of foreign matrimonial decrees.</p>	LCD	<p>All the provisions thought to be uncontroversial. Have attracted support in the legal profession.</p>	<p><u>Length</u> Long: (i) 43 clauses, (ii) 12 clauses, (iii) 13 clauses.</p> <p><u>Parliamentary procedure</u> Suitable for introduction in Lords and possibly for Second Reading Committee, depending on attitude of Opposition.</p> <p><u>Timing of Royal Assent</u> No special consideration.</p>	<p><u>Financial/manpower</u> None; except that (i) may reduce court time by avoiding rehearings in other countries to obtain further custody orders there.</p> <p><u>EC</u> No implications.</p>	<p><u>Consultation</u> carried out by Law Commission when preparing reports.</p> <p><u>Policy</u> To H Committee end February 1985.</p> <p><u>Instructions</u> By May 1985.</p> <p>Law Commission draft available: only minor and technical amendments will be needed.</p> <p><u>Introduction</u> Early in 1985/86.</p>

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CATEGORY OF BILL: Uncontroversial

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>70. LAND REGISTRATION</p> <p>To implement Law Commission recommendations to simplify the Land Register with regard to leasehold registered land, eg by extending compulsory registration and abolishing minor interests index.</p>	<p>LCD</p>	<p>A completely uncontroversial step in the current programme of simplifying conveyancing.</p>	<p><u>Length</u> Short</p> <p><u>Parliamentary procedure</u> Suitable for introduction in the Lords and for Second Reading Committee.</p> <p><u>Timing of Royal Assent</u> No special considerations</p>	<p><u>Financial/manpower</u> Extra work to set up changes would need equivalent of some 25 staff nationally. Will be absorbed within current land registry resources.</p> <p><u>EC</u> No implications.</p>	<p><u>Consultation</u> By Law Commission when preparing report.</p> <p><u>Policy</u> To H Committee by end Feb 1985.</p> <p><u>Instructions</u> By April 1985.</p> <p>Already drafted by Law Commission; minor amendments only may be required.</p> <p><u>Introduction</u> Beginning of session</p>

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CATEGORY OF BILL: Uncontroversial

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>71. REGULATION OF ACTIVITIES IN OUTER SPACE</p> <p>Enactment in UK law of Treaty on Outer Space, Agreement on Rescue of Astronauts, Convention on International Liability for Damage caused by Space Objects, Convention on Registration of Objects launched into Outer Space. Will require private satellite owner to insure, and create licensing and supervisory framework.</p>	DTI	<p><u>Pressure</u></p> <p>Required before launch of British private satellite in 1987/88 to provide direct broadcasting TV service. Some international pressure for UK legislation now.</p> <p><u>Controversy</u></p> <p>Essentially apolitical, though may be used as excuse to discuss space policy in general.</p>	<p><u>Length:</u></p> <p>short</p> <p><u>Parliamentary procedure</u></p> <p>Could be introduced in Lords, and have Second Reading Committee.</p> <p><u>Royal Assent</u></p> <p>By end of session</p>	<p><u>Financial and manpower</u></p> <p>None likely.</p> <p>No <u>EC</u> commitment.</p>	<p><u>Consultation</u></p> <p>With advisory body Feb 1985.</p> <p><u>Policy</u></p> <p>March 1985.</p> <p><u>Instructions</u></p> <p>May 1985.</p> <p><u>Introduction</u></p> <p>Early in session.</p>

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GOVERNMENT BILLS PROPOSED FOR 1985/86

CATEGORY OF BILL: Uncontroversial

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>72. TRADE MARKS (CONSEQUENTIAL AMENDMENTS)</p> <p>To amend references to trade marks in various existing Acts to take account of Trade Marks (Amendment) Act 1984.</p>	<p>DTI</p>	<p><u>Pressure</u> Needs enactment before 1984 Act comes into force. Govt must implement it by 1.10.87 and is under pressure to do so earlier.</p> <p><u>Controversy</u> No party political implications. Likely to have wide support, like 1984 Bill</p>	<p><u>Length:</u> Short or very short, with a very long schedule.</p> <p><u>Parliamentary procedure</u> Could be combined with another short Bill of consequentials; but not aware of any candidates.</p> <p><u>Royal Assent:</u> Any time in session.</p>	<p>None</p>	<p><u>Policy</u> by end March</p> <p>No <u>public consultation</u></p> <p><u>Instructions</u> by end May</p> <p><u>Introduction</u> early in session.</p>

GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: Programme (1986/87)

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>73. MINISTRY OF DEFENCE POLICE</p> <p>To provide proper legal basis for Ministry of Defence Police (MDP), and to codify relevant legislation under which they operate (including the Police and Criminal Evidence Act 1984)</p>	MOD	<p><u>Pressure</u></p> <p>Need for legislation is long outstanding; now more critical due to changed threats to MOD establishments. Commons Defence Committee Report on Physical Security of Military Installations in the UK recommended legislation during the present Parliament.</p> <p><u>Controversy</u></p> <p>Not generally controversial but problems on particular issues eg with Opposition and CND re escorting of nuclear convoys.</p>	<p><u>Length</u></p> <p>Short (subject to the effects of the Police and Criminal Evidence Act 1984, which is being examined). With a schedule of amendments/ repeals.</p> <p><u>Parliamentary procedure</u></p> <p>No special procedure</p> <p><u>Royal Assent</u></p> <p>No specific deadline</p>	<p>None seen at present, but subject to outcome of Departmental review of MDP.</p>	<p><u>Policy</u></p> <p>Departmental review expected to report in summer 1985. Policy clearance November 1985.</p> <p><u>Public consultation</u></p> <p>None needed.</p> <p><u>Instructions</u></p> <p>January 1986</p> <p><u>Introduction</u></p> <p>Beginning of 1986/87 session</p>

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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: Programme (1986/87)

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>74. CLEAN AIR</p> <p>To revise control of air pollution, and implement EC legislation. Includes atmospheric emissions from industry and elsewhere; provision of information to public about air quality; and amendment and updating of existing legislation, including nuisance provisions of Public Health Act 1936.</p>	<p>DOE</p>	<p><u>Commitments</u> Govt committed in 1982 to review legisl. Delay has led to criticism from IAs and clean air pressure groups.</p> <p><u>Controversy</u> Not controversial but will arouse great interest, particularly in Lords. Opinion split between LA and environmental interests on one hand and industry on the other, rather than on political lines. Should bring credit to the Government.</p>	<p><u>Length</u> Substantial to long</p> <p><u>Parliamentary procedure</u> Not suitable for special procedure.</p> <p><u>Royal Assent</u> preferably by 30 June 1987 (see EC implications).</p>	<p><u>Finance and manpower</u> uncertain. Subject to policy decisions.</p> <p><u>EC</u> Will provide for implementation by 30 June 1987 of EC Directive requiring emissions from certain categories of works to receive prior approval. May also be needed to comply with Directive on lead in air and more stringent controls on sulphur dioxides and smoke.</p>	<p><u>Policy</u> To E(A) or H in time for <u>consultation</u> end March to June/July. <u>Detailed policy</u> summer/autumn 1985. <u>Instructions to Counsel</u> end 1985.</p>

GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: Programme (1986/87)

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>75. CHILD CARE To Codify law on care and protection of children (based on conclusions, due July 1985, of joint working party between officials and Law Commission) and on day care. Essentially to improve and simplify existing system, eg routes for taking into care, effect of orders.</p>	DHSS	<p><u>Commitment</u> WP follows July 1984 report of Select Committee on Social Services. Strong implication that space will be found in 1986/87 but no public commitment.</p> <p><u>Controversy</u> Much professional and pressure group support for new legisl to simplify present confused statutes for parents, social workers and lawyers. Extent of controversy unclear at this stage. Need for Bill likely to be acknowledged in Parl; absence would be criticised and could intensify pressure for more radical changes including court jurisdiction. Some interest in Lords but main concern in Commons Opposition may press for universal free day care.</p>	<p><u>Length</u> Substantial</p> <p><u>Parliamentary procedure</u> Uncertain whether suitable for Second Reading Committee. A possible for Special Standing Committee, but Select Committee, Working Party and Government will have traversed ground. <u>Suitable for Lords introduction.</u></p> <p><u>Royal Assent</u> No specific deadline.</p>	<p><u>Financial and manpower</u> Net implications for central government and local authorities unclear at this stage but likely to be small.</p> <p>Working Party will examine financial considerations.</p> <p><u>EC</u> No implications.</p>	<p><u>Public consultation</u> on WP report Oct/Dec 1985. (Ministers first need to consider July report carefully.)</p> <p><u>Policy clearance</u> Feb 1986.</p> <p><u>Instructions</u> Working Party papers include analysis by Law Commission team. Full instruction April 1986.</p> <p><u>Introduction</u> beginning of 1986/87 session.</p>

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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: Programme 1986/87

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>76. DILIGENCE (SCOTLAND)</p> <p>To reform law on enforcement of civil court decrees, principally for debt, broadly in line with SLC Report on Diligence (due mid 1985).</p>	<p>SO</p>	<p><u>Commitments</u> Strong political pressure for reform. Govt has implicitly undertaken to implement asap. Manifesto for Scotland promises to reform law on warrant sales: 86-87 session last chance to fulfil.</p> <p><u>Controversy</u> Likely to be welcomed but some controversy may be aroused by particular proposals.</p>	<p><u>Length</u> Long</p> <p><u>Parliamentary procedure</u> Suitable for introduction in Commons. Scottish Grand Committee procedure (possibly in Edinburgh) would be suitable.</p> <p><u>Royal Assent</u> No specific deadline.</p>	<p><u>Financial and manpower</u> Not known but not expected to be substantial.</p> <p><u>EC</u> None</p>	<p>[If Report is available mid 1985]</p> <p><u>Policy</u> Uncertain</p> <p><u>Consultation</u> by SLC. Further consultation needed, probably in summer/early autumn 1985.</p> <p><u>Instructions</u> on any amendments early 1986</p> <p><u>Introduction</u> beginning of 86/87 session</p>

GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: Programme (1986/87)

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>77. HIGHWAYS</p> <p>i. Improvements in arrangements for land acquisition and noise insulation.</p> <p>ii. Improvements in Inquiry procedures (links with other types of Inquiry).</p> <p>iii. Pruning of unnecessary admin procedures, saving Civil Service time.</p> <p>iv. Public Utilities Street Works Act reforms, to co-ordinate digging of holes in roads.</p>	DTp	<p><u>Commitments</u></p> <p>Implicit in present Ministerial policy.</p> <p>(i) and (ii) are likely to be necessary for achieving desired road improvements in London and other urban areas.</p> <p><u>Controversy</u></p> <p>An inherently controversial subject, but i. likely to be welcomed as the price for ii.</p>	<p><u>Length:</u></p> <p>Medium; may be possible to put much of material into schedules.</p> <p>No special <u>Parliamentary procedures</u>.</p> <p>No need for <u>Royal Assent</u> before end of Session.</p>	<p><u>Financial</u></p> <p>Any effects will depend on detailed proposals. But do not intend that they should be the basis of bids for additional resources.</p> <p><u>Manpower</u></p> <p>iii. to save Civil Service time.</p> <p><u>EC</u></p> <p>None.</p>	<p><u>Policy</u></p> <p>To H Committee in stages June to Nov 85</p> <p><u>Public consultation</u> as necessary shortly before H Committee. White Paper Nov/Dec 85</p> <p><u>Instructions</u></p> <p>By January 1986.</p> <p><u>Introduction</u></p> <p>At start of 86/87 Session.</p>

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GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: Programme (1986/87)

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<p>78. COPYRIGHT</p> <p>To reform law of Copyright, Designs and Performers' Protection.</p>	DTI	<p><u>Commitments</u> Reform foreshadowed since 1973, and for some years Ministers have promised legislation asap</p> <p><u>Controversy</u> Likely to be generally welcomed in both Houses. Some provisions controversial, but not on party-lines.</p> <p>Groups representing copyright interests as well as other bodies (eg Information Technology Advisory Panel) have been pressing for early legislation.</p>	<p><u>Length:</u> long</p> <p><u>Parliamentary procedure</u> Suitable for introduction in Lords.</p> <p><u>Royal Assent</u> Could be at any time in session.</p>	<p><u>Financial</u> Local government expenditure of about £50,000 per year. No DTI PES provision.</p> <p><u>Manpower</u> Possibly 2 extra staff as secretariat for extended Copyright Tribunal.</p> <p><u>EC</u> No current commitment. Commission may begin a harmonisation exercise on some aspects of copyright in 1985.</p>	<p><u>Public consultation</u> Green Paper on a blank tape levy end Jan 1985. Consultation complete by May 1985.</p> <p><u>Policy</u> by August 1985</p> <p><u>Instructions</u> by January 1986</p> <p><u>Introduction</u> beginning of 1986/87 session.</p>

GOVERNMENT BILLS PROPOSED FOR 1986/87

CATEGORY OF BILL: Programme (1986/87)

TITLE AND PURPOSE	DEPT	POLITICAL ASPECTS	LENGTH; PARLIAMENTARY PROCEDURE; ROYAL ASSENT	FINANCIAL, MANPOWER AND EC ASPECTS	TIMETABLE FOR PREPARATION
<p>79. BANKING</p> <p>To amend and update Banking Act 1979. Will reflect experience in administering it and subsequent developments in the EC; correct technical shortcomings; and make any changes emerging from current review of banking supervision in light of Johnson Matthey rescue (likely to finish by Spring 85).</p>	HMT	<p><u>Commitments</u> No public commitment, but Chancellor has declared intention if necessary in light of review.</p> <p><u>Controversy</u> Considerable political interest, though highly technical. Both sides of House likely to welcome as improvement in supervisory powers and techniques; Opposition may claim does not go far enough. Not known how banking sector will react.</p>	<p><u>Length</u> Depends on outcome of review. Between 'short' and 'substantial':</p> <p><u>Parliamentary procedure</u> If Bill is technical introduction in Lords may be advisable; but think this unlikely.</p> <p><u>Royal Assent</u> No special considerations, but desirable to complete all Commons stages before Finance Bill starts.</p>	<p><u>Financial and manpower</u> Should have no PSBR or manpower implications.</p> <p><u>EC</u> Will accord fully with present EC legislation; and resolve doubts about conformity on several minor points.</p>	<p><u>Policy</u> Probably autumn 1985.</p> <p><u>Public consultation</u> White Paper Oct/Nov 85. (Some prior informal consultation proposed.)</p> <p><u>Instructions</u> 1st instalment end Jan 86; rest uncertain depending on outcome of inquiry and length of Bill.</p> <p><u>Introduction</u> Beginning of 1986/87 session.</p>

