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NOPM NO 24/5

Treasury Chambers, Parliament Street, SW1P 3AG

The Rt Hon Viscount Whitelaw CH MC Lord President of the Council Privy Council Office Whitehall London SWIA 2AT

22 May 1984

Dow Mile

EXPENDITURE LEVEL FOR THE GLC

In E(LA)(84)8 I suggested that we should take a further look at the expenditure levels we set the GLC and ILEA for 1985-86.

Any savings that we can make by setting low expenditure levels for these authorities are significant simply because their budgets are so large: their combined budgets even after taking account of the removal of London Transport are \$1\frac{3}{4}\$ billion.

I would like to focus in particular on the GLC. The GLC is budgetting to increase its expenditure (excluding its revenue subsidy to LT) by 15 per cent between 1983-84 and 1984-85, or about 10 per cent in real terms. There has been a regular shortfall in the GLC's outturn over budget.

If we simply allow the GLC a cash standstill over 1984-85 budget when we set their 1985-86 expenditure levels, we will not even begin to claw back the cost terms increase they are planning over their 1983-84 outturn. By basing the Expenditure Level on the 1984-85 budget we are at the mercy of the GLC's chronic overbudgetting. If we had set an EL for 1984-85 at the 1983-84 budget level, we would have allowed the GLC a 5 per cent cash increase over their 1983-84 outturn because of the substantial shortfall in that year. The GLC's record suggests that this pattern may be repeated in 1984-85.

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I believe it would be better to seek a larger cut rather than to be seen to be endorsing the present excessive expenditure at a time when we are claiming that there is substantial scope for saving.

I know that Patrick is anxious not to lay himself open to legal challenge by appearing to discriminate between classes of authority, despite the inclusion of such a power on the face of the Rates Bill. But the GLC's expenditure is so excessive that I believe it can easily justify special treatment, in the same way as we have, in the past, singled the GLC out for tough targets. I attach an option which shows how we might do this, based on spending over 1981-82 minimum volume budget. Even after excluding transport the GLC is budgetting to spend 94% over minimum volume budget. The largest figure in any other authority is 36% for Greenwich. We could simply discriminate against the GLC - or hone our ELs more finely to expenditure over 1981-82 minimum volume budgets. I attach a table setting out a possible option.

This would save £60m or so over a simple cash freeze on all NIS-adjusted budgets. The major savings come from the 2% cut sought from ILEA and the 5% cut sought from the GLC. If colleagues thought we could realistically seek a larger cut from the GLC, I would be happy to endorse that.

I am copying this to members of E(LA) and to Sir Robert Armstrong.

PETER REES

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Authority	Percentage over minimum Volume Budget	Expenditure Level*
Lewisham	9.56	0%
Sheffield	11.46	0%
Merseyside	14.75	0%
Portsmouth	15.45	0%
South Yorkshire	16.10	0%
Brent	16.77	0%
Lambeth	16.85	0%
Camden	18.6	0%
Haringey	18.8	0%
Thamesdown	20.5	0%
Hackney	27.2	-1%
Islington	27.3	-1%
Leicester	27.6	-1%
Basildon	27.7	-1%
Southwark	28.3	-1%
I.L.E.A	32.69	-2%
Greenwich	36.4	-2%
GLC	94.2	-5%

^{* %} change, cash on NIS-adjusted budget.

Local GIVT: Relations PAZO