

CONFIDENTIAL

FM FCO

TOR 1750/21 OCT 85

TO DESKBY 212200Z UKDEL NASSAU (FOR SECRETARY OF STATE'S PARTY)

TELNO 72

OF 211930Z OCT 85

INFO IMMEDIATE UKMIS NEW YORK, NICOSIA, ATHENS, ANKARA

INFO PRIORITY WASHINGTON

INFO ROUTINE PARIS, BONN, ROME, CBFC MOD UK SEC (O)(C)

FCO TELNO 48

CYPRUS

1. WE SEE TWO QUESTIONS: (A) WHETHER THE SECRETARY GENERAL SHOULD PRESENT HIS THIRD SET OF DOCUMENTATION TO THE SECURITY COUNCIL AND CALL FOR THEIR SUPPORT. (B) WHETHER HE SHOULD TRY TO PROCEED WITH HIS INITIATIVE AT ALL BEFORE THE GREEK CYPRIOT ELECTIONS ARE OUT OF THE WAY.

2. ON (A), WHERE THE SECRETARY GENERAL HAS SPECIFICALLY SOUGHT OUR ADVICE (UKMIS TEL 896), THE RISKS ARE CONSIDERABLE. WE SPELT THEM OUT IN OUR TUR. ANKARA TEL 453 (PARA 1 A-E) AND NICOSIA TEL 319 (PARA 8) DO SO IN MORE DETAIL. WHEN THE PRIME MINISTER SEES THE SECRETARY GENERAL, SHE WILL WANT TO DRAW ON THESE ADDITIONAL POINTS TO REINFORCE OUR DOUBTS TO HIM.

3. BUT A FINAL DECISION MUST BE FOR HIM. SHOULD HE MAKE CLEAR TO THE PRIME MINISTER HIS INTENTION TO PROCEED TO THE SECURITY COUNCIL, WE SEE NO ALTERNATIVE BUT TO PROMISE OUR HELP. THE AUSTRALIAN ROLE IN THE COMMONWEALTH ACTION GROUP (ANKARA TUR PARA 1(E) IS A COMPLICATION, BUT WE STILL BELIEVE THAT ACTION UNDER AN AUSTRALIAN PRESIDENCY HAS A BETTER CHANCE OF SUCCESS THAN UNDER ANY OTHER IN THE NEAR FUTURE.

4. ON (B), THE DOUBTS RAISED BY MR WILBERFORCE ON WHETHER THE SECRETARY GENERAL SHOULD PROCEED AT ALL IN THE ELECTION PHASE, THE ARGUMENTS ARE MORE COMPLEX. WE, LIKE EVERYONE ELSE, HAD EXPECTED THE ELECTIONS TO CAUSE DELAY. WE WERE ENCOURAGED BY THE SECRETARY GENERAL'S VIEW THAT THEY NEED NOT DO SO (UKMIS TUR), ALTHOUGH ACCEPT THAT KYPRIANOU MIGHT HAVE TAKEN THE LINE WHICH HE DID TO SHIFT THE BLAME FOR ANY DELAY ONTO DENKTASH. EVEN SO WE SEE THE DANGER LESS IN PREMATURE ACTION DERAILING HIS INITIATIVE (NICOSIA TUR PARA 2) THAN IN FURTHER INACTION UNTIL DECEMBER, OR EVEN APRIL.

5. WE THEREFORE BELIEVE THAT EVERY EFFORT SHOULD BE MADE TO SUSTAIN THE MOMENTUM BEHIND HIS INITIATIVE WHICH, BY COMMON CONSENT, HAS BROUGHT BOTH SIDES NEARER TOGETHER THAN EVER BEFORE. BUT IN THE PRESENT SITUATION WE ARE HANDICAPPED BY NOT KNOWING PRECISELY WHAT IDEAS THE SECRETARY GENERAL INCLUDES IN HIS THIRD SET OF DOCUMENTATION. WHATEVER HIS PLANS, A SUMMIT WILL CLEARLY /BE

BE NECESSARY TO ENDORSE THEM. IT IS UNREALISTIC TO EXPECT THIS UNTIL AFTER THE ELECTION. BUT THERE IS PLENTY OF PREPARATORY WORK TO BE GETTING ON WITH. WE SEE NO REASON WHY THEY SHOULD NOT PROCEED, THEREBY KEEPING THE INITIATIVE ALIVE.

6. BUT AGAIN, THE SECRETARY GENERAL IS BEST PLACE TO JUDGE. THE PRIME MINISTER WILL WANT TO SOUND HIM OUT ON HIS NEW TEXT WHEN SHE SEES HIM. SHE WILL ALSO WANT TO ENCOURAGE HIM TO GET KYPRIANOU AND OZAL TO PUT THEIR CARDS ON THE TABLE. (HE IS DUE TO SEE THEM AFTER THE PRIME MINISTER) IF HE THEREAFTER STILL BELIEVES THAT PROGRESS CAN BE ACHIEVED DESPITE THE ELECTION, WE SHOULD CLEARLY CONTINUE TO SUPPORT HIM: AND OUR ADVICE IS THAT THE PRIME MINISTER SHOULD TELL HIM SO.

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