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26 JAN 1979	
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FM F C O 241529Z JAN 79

TO IMMEDIATE ROME

TEL NO 13 OF 24 JANUARY

INFO PRIORITY WASHINGTON PARIS BONN UKREP BRUSSELS UKDEL NATO
OTTAWA TOKYO.

GUADELOUPE SUMMIT : ITALIAN REACTIONS.

1. THE ITALIAN AMBASSADOR CALLED ON MR JUDD ON INSTRUCTIONS AT SHORT NOTICE ON 23 JANUARY TO REPORT FURTHER DISQUIET ON THE PART OF THE ITALIAN GOVERNMENT OVER THE GUADELOUPE SUMMIT. PREFACING HIS REMARKS BY PAYING TRIBUTE TO THE BRIEFING WHICH HE HAD BEEN GIVEN BY SIR JOHN HUNT (WHICH HE DESCRIBED AS FULLER THAN THAT RECEIVED BY THE ITALIAN GOVERNMENT FROM ANY OF THE OTHER PARTICIPANTS AND 25% MORE THAN WHAT HAD APPEARED IN LE MONDE AS COMPARED WITH THE 25% LESS PROVIDED BY THE FRENCH GOVERNMENT), HE THEN SPOKE TO THE BOUT DE PAPIER (TEXT IN MIFT) WHICH HE SUBSEQUENTLY LEFT WITH MR JUDD. HE SAID THAT SIMILAR DEMARCHES WERE BEING MADE BY ITALIAN AMBASSADORS IN WASHINGTON, BONN AND PARIS.

2. IN SUBSEQUENT DISCUSSION HE EMPHASISED THAT THE ITALIAN'S PRINCIPAL CONCERN WAS THE DILUTION OF POLITICAL CO-OPERATION AMONG THE NINE AND OF POLITICAL CONSULTATION IN NATO CAUSED BY PRIVILEGED DISCUSSION OF IMPORTANT TOPICS BY THREE MEMBERS OF THE NINE WITH THE UNITED STATES. THEY WERE ALSO CONCERNED THAT THERE APPEARED TO BE NO GUARANTEE THAT THE GUADELOUPE SUMMIT IDEA MIGHT NOT BE REPEATED. AND THE INFORMAL; NO-CONCLUSIONS, NATURE OF THE MEETING WAS BELIED BY THE FACT THAT FOLLOW-UP ACTION HAD ALREADY BEEN PUT IN HAND EG. ON TURKEY. HIS GOVERNMENT VIEWED THIS DEVELOPMENT WITH GRAVE DISQUIET. THEY FURTHER BELIEVED THAT, IF IT WERE NECESSARY TO DISCUSS PROBLEMS IN A RESTRICTIVE SETTING, A FLEXIBLE USE OF THE QUOTE ECONOMIC SEVEN UNQUOTE FORMULA WITH ATTENDANCE DEPENDING ON SUBJECT WAS A BETTER WAY OF GOING ABOUT THINGS.

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3. MR JUDD TOOK NOTE AND UNDERTOOK TO CONVEY WHAT DUCCI HAD SAID TO HIS COLLEAGUES. HE STRESSED, HOWEVER, THAT IN HIS VIEW, FAR FROM WEAKENING POLITICAL CO-OPERATION AND N A T O POLITICAL CONSULTATION, THE U K, BY TAKING ADVANTAGE OF TRADITIONAL RELATIONSHIPS, COULD IN FACT ENHANCE BOTH PROCESSES. THE RECORD OF THE U K CONTRIBUTION TO BOTH N A T O AND POLITICAL CO-OPERATION SPOKE FOR ITSELF.

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FM FCO 241530Z JAN 79

TO IMMEDIATE ROME

TELEGRAM NUMBER 19 OF 24 JANUARY

INFO PRIORITY WASHINGTON PARIS BONN UKREP BRUSSELS UKDEL NATO

OTTAWA TOKYO

GUADELOUPE SUMMIT: ITALIAN REACTIONS

M I P T

FOLLOWING IS TEXT OF BOUT DE PAPIER

1. THE ITALIAN GOVERNMENT HAS ALREADY EXPRESSED ITS DISAPPOINTMENT ABOUT THE APPROACH ESTABLISHED WITH THE GUADELOUPE MEETING, WHICH TENDS TO SET UP, AT LEAST IN FACT, A DIRECTORATE FOR THE MANAGEMENT OF THE MAIN PROBLEMS OF THE WESTERN WORLD IN THE POLITICAL, ECONOMIC AND MILITARY FIELDS.
2. WERE THIS APPROACH TO BECOME ESTABLISHED AND DEVELOPED, IT WOULD OBJECTIVELY DEPRIVE THE EXISTING CONSULTATIONS, BOTH WITHIN THE ATLANTIC ALLIANCE AND THE EUROPEAN COMMUNITY, OF PART OF THEIR SUBSTANCE AND RELEVANCE.
3. WHEREAS IN THE N A T O FRAMEWORK INSTITUTIONALISED CONSULTATIONS WITH THE UNITED STATES CAN CONTINUE TO BE HELD ON A BASIS OF THEORETICAL EQUALITY, THE EXTERNAL RELATIONS OF THE EUROPEAN WOULD BE AFFECTED BY AN UNACCEPTABLE HIERARCHY ACCORDING TO WHICH THREE COUNTRIES WOULD DEAL DIRECTLY WITH THE AMERICANS ON A DIFFERENT AND PRIVILEGED LEVEL.
4. THE

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4. THE ATLANTIC AND THE EUROPEAN SPIRIT WOULD THEREBY SUFFER THROUGH A RESUMPTION OF THE GAULLIST PRACTICES WHICH HAVE BENEFITED NEITHER THE ATLANTIC ALLIANCE NOR THE EUROPEAN CO-OPERATION.
5. NO ASSURANCES HAVE BEEN GIVEN THAT THE GUADELOUPE PROCEEDINGS WILL NOT BE FOLLOWED BY OTHER SIMILAR INITIATIVES, AND THERE ARE REASONS TO BELIEVE THAT THEY COULD EXPAND TO OTHER LEVELS. THE BONN MEETING OF EXPERTS FROM THE FOUR COUNTRIES ABOUT ECONOMIC AID TO TURKEY SHOWS THE POSSIBILITY OF SUCH DEVELOPMENTS AND IMPLIES THAT THE ITALIAN OBJECTIONS AND CONSIDERATIONS HAVE NOT BEEN TAKEN INTO DUE ACCOUNT.
6. THE ITALIAN GOVERNMENT DOES NOT WISH TO OVER-EMPHASISE THE ISSUE, WHICH HOWEVER IMPOSES TO IT A REALISTIC REAPPRAISAL OF THE WHOLE CONSULTATION PROCESS WITHIN THE ATLANTIC ALLIANCE AND THE EUROPEAN COMMUNITY.

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Your reference

Our reference

Date 22 February 1979

WRT 0211

REC'D 28 FEB 1979

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Reg 4

Please enter urgency of return with

(A) RW 26/2

Dear Peter,

ITALIAN REACTION TO THE GUADELOUPE SUMMIT

(A)

1. I am sorry that you have not had an earlier response to the request, in your letter of 9 February to Nicky Gordon Lennox in Paris, about the strength of the Italian reaction to Guadeloupe but I was able only yesterday to have a word with the Italian Desk at the State Department about this. My contact did not have a copy of the record of the Italian demarche in front of him, but it was clear from the account which he gave me from memory that the Italians took very much the same line in Washington as Ducci had with Mr Judd on 23 January, including the use of the terms "directorate" and "Gaullist practices". Incidentally, the Italians had another canter over the Guadeloupe turf with the Americans following David Aaron's recent visit to Europe (see my separate letter to Miss Kenwick, not to all).

Your ever,
S I Soutar

S I Soutar

Reg 4

Copies: J S Whitehead Esq, BONN
 W J Adams, ROME
 Lord Gordon Lennox CMG MVO, PARIS

(1) Mr Goodall has seen

(2) cc

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