

Prime Minister.

MR COLES ✓

cc Mr Fall
 Sir Antony Acland
 Sir John Leahy
 Mr Thomas
 Mr Ainscow
 Mr Goldsmith
 High Commissioner (For information)

CHOGM 1984 1983

This note reports and briefs on the outcome of this afternoon's meeting of senior officials, attended by Sir Antony Acland, Mr Goldsmith and me.

Agenda and Timetable

2. The meeting agreed to recommend to Heads of Government the draft agenda circulated by the Secretariat (copy attached - Annex 1).

3. The meeting also agreed a timetable for dealing with this agenda (copy attached - Annex 2).

4. It was noted that the first session, after the opening session, in the later part of tomorrow morning would be for Heads of Government only. This would be discussing questions of order of agenda and style and format, not questions of policy.
5. It was agreed to recommend to Heads of Government that there-after morning sessions should begin at 9.45 am and conclude at 12.45 pm and that afternoon sessions should run from 3.00 pm to 6.00 pm.

Style and Format

6. The Secretary General summarised his proposals on style and format. The Australian and British delegations endorsed them. No-one else spoke. They were taken as agreed for discussion by Heads of Government.

Communique

7. The Secretary General said that in the discussions that he had had before the meeting there had been a general wish expressed for a shorter communique on this occasion. He thought that, given what

he described as the wide over-arching problems facing the world, these problems might be addressed in a statement or declaration, or possibly in two statements, which could be "first person" statements; other issues could be remitted to a subordinate document. Some shortening might be achieved by excluding from the communique conclusions which were no more than instructions to the Secretariat.

8. Once again only the Australian and British delegations spoke. The British delegation warmly endorsed the proposal for a shorter communique. We thought that Heads of Government would have their own ideas about how they might like to achieve this, but we suggested that one way of shortening the communique would be to take the Melbourne communique as read, and deal only with major issues or issues on which there had been major change since Melbourne.

9. We suggested that any communique or declaration was more likely to be read and to have influence if it was kept short and couched in striking political language.

10. The Australian delegation expressed some apprehension about the idea of a "first person" declaration: it was more difficult to reach agreement on texts to which Heads of Government were thus personally committed than on texts which were couched in consensus language.

Committee of the Whole

11. It was agreed to recommend to Heads of Government that they should remit to the Committee of the Whole (ie to senior officials) all the subjects listed under item 5 of the agenda except the first (CFTC). The Committee of the Whole should start work on those subjects on the morning of Thursday 24 November, with a view to reporting to Heads of Government on Monday 28 November for consideration at their session on the morning of 29 November.

12. It was also proposed that the Committee of the Whole should be responsible for preparing the drafts of the declarations (if any) and the communique. The Secretary General proposed, and nobody disagreed, that the Committee should divide into two parts for this purpose, one to draft the political sections and the other to draft the economic sections.

13. One specific issue on which our officials will need instructions from the Prime Minister and the Foreign and Commonwealth Secretary is whether and how far we should press for a reference to the Falklands in the communique. There are good arguments for including this subject: it was one of the major events affecting the Commonwealth that has occurred since Melbourne CHOGM, and in a communique which will no doubt have to deal with other major issues which have arisen since Melbourne (such as Cyprus) the omission of any reference to the Falklands would be noticed. As against that, we cannot be sure of being able to negotiate a reference to the Falklands that would be uniformly helpful; and, if we press for a reference to the Falklands, other countries will press for references of specific importance to them and it would be difficult to achieve the aim of a shorter communique.

Other Matters

14. Other matters dealt with at the meeting of senior officials were all procedural:

- (a) Six seats only per delegation (excluding Ministers and spouses for the opening session); insist that delegates should have their invitation cards to obtain entry.
- (b) A procedure for dealing with petitions.
- (c) A request for official changes to the Directory of Delegations to be received by the Secretariat not later than 10.00 am tomorrow morning.
- (d) Arrangements for admission to executive sessions.
- (e) Transport for officials going to Goa: a special aircraft to take those officials who are going to Goa will leave Delhi at 6.00 am on Friday 25 November and will return from Goa at 8.00 pm on Sunday 27 November.

RA

ROBERT ARMSTRONG

22 November 1983

PRIME MINISTER

Session on agenda, style and format
(immediately following the opening session)

I attach a minute by Sir Robert Armstrong.
The agenda is annexed to it.

In one of the briefing folders attached
you will find Mr. Ramphal's letter on the order
of agenda and style and format. In the other
folder Brief B2 sets out our aims on these
questions.

A.J.C.

22 November 1983

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ANNEX 1

COMMONWEALTH HEADS OF GOVERNMENT MEETING

NEW DELHI - 1983

DRAFT AGENDA

1. OPENING SESSION
2. ORDER OF AGENDA AND STYLE AND FORMAT
3. WORLD POLITICAL SCENE
 - (a) Global Trends and Prospects
 - (b) Southern Africa
4. WORLD ECONOMIC ISSUES
5. COMMONWEALTH FUNCTIONAL COOPERATION
 - (a) CFTC
 - (b) Commonwealth Student Mobility
 - (c) Commonwealth Youth Programme
 - (d) Commonwealth Science Council
 - (e) Women and Development
 - (f) Commonwealth Foundation
 - (g) Culture
6. REPORT OF THE COMMITTEE OF THE WHOLE
7. OTHER BUSINESS
8. COMMUNIQUE

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COMMONWEALTH HEADS OF GOVERNMENT MEETING

NEW DELHI - 1983

DRAFT AGENDA : DOCUMENTATION

- 9-45-
12-45-

3-5-

1. OPENING SESSION
 2. ORDER OF AGENDA AND STYLE AND FORMAT
 - Letter from Secretary-General to Heads of Government dated 19 September 1983
 3. WORLD POLITICAL SCENE
 - (a) Note for information:
 - Extracts from UN Secretary-General's Reports for 1982 and 1983
 - Report of the President of the Security Council on enhancing the effectiveness of the Security Council (Document S/15971 of 12 September 1983)
 - (b) Report of the Commonwealth Committee on Southern Africa (HGM(83)4)
 4. WORLD ECONOMIC ISSUES
 - (a) Studies mandated by Heads of Government Meeting 1981
 - (i) "Protectionism: Threat to International Order"
Report by Group of Experts
 - (ii) "North-South Dialogue: Making it Work"
Report by Group of Experts
 - (b) "Towards a New Bretton Woods: Challenges for the World Financial and Trading System"
Report by a Group of Experts
 - (c) Memorandum by the Commonwealth Secretary-General on the Reports of the three Experts' Groups (HGM(83)5)

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5. COMMONWEALTH FUNCTIONAL COOPERATION

Ninth Report of the Commonwealth Secretary-General

(a) CFTC

Special Commonwealth Stamp Issue: Note by the Commonwealth Secretariat (HGM(83)6)

(b) Commonwealth Student Mobility

Second Report of the Commonwealth Standing Committee on Student Mobility

Resolution by Executive Heads of Commonwealth Universities

Memorandum by the Commonwealth Secretary-General on the Standing Committee's Report (HGM(83)7)

(c) Commonwealth Youth Programme

Memorandum by the Commonwealth Secretary-General (HGM(83)8)

(d) Commonwealth Science Council

Note by the Commonwealth Secretariat (HGM(83)9)

(e) Commonwealth Foundation

Memorandum by the Chairman and Trustees of the Commonwealth Foundation (HGM(83)10)

(f) Culture

Note by the Commonwealth Secretariat on Cooperation in the Cultural Field (HGM(83)11)

6. REPORT OF THE COMMITTEE OF THE WHOLE

7. OTHER BUSINESS

8. COMMUNIQUE

Note: Some Governments have indicated a wish to submit papers. These will be circulated when received.

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ANNEX 2

<u>Date</u>	<u>Session</u>	<u>Time</u>	<u>Agenda Item</u>	<u>Subject</u>
Wednesday 23 November	1	0945	-	Opening Session
	2	1110	2	Order of Agenda and Style and Format
	3	1500	3(a)	World Political Scene : Global Trends and Prospects
Thursday 24 November	4	0930	3(a)	World Political Scene : Global Trends and Prospects (cont)
	5	1500	4	World Economic Issues
Friday 25 November	6	0930	4	World Economic Issues (contd)
Monday 28 November	7	0930	3(b)	World Political Scene : Southern Africa
	8	1500	4	World Economic Issues (contd)

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<u>Date</u>	<u>Session</u>	<u>Time</u>	<u>Agenda Item</u>	<u>Subject</u>
Tuesday 29 November	9	0930	5	Commonwealth Functional Co-operation : (a) CFTC (b) Commonwealth Student Mobility (c) Commonwealth Youth Programme (d) Commonwealth Science Council (e) Women and Development (f) Commonwealth Foundation (g) Culture
			6	Report of the Committee of the Whole
			7	Other Business
	10	1430	8	Final Communique

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IMMEDIATE

C H G M

ADVANCE COPIES

PS

PS/LADY YOUNG

PS/PUS

HD/CCD

HD/UND

HD/NEWS DEPT

HD/SAD

HD/CONFERENCE SECTION, PROTOCOL DEPT



MR FREELAND, LEGAL ADV. WH21

MR FIFOOT, LEGAL ADV. WH20

Mr Goodall

Mr O'Neill

Mr Martin

Mr Colvin

D I O

Sir R Armstrong

CABINET
OFFICE

PS/ No. 10 DOWNING STREET

CONFIDENTIAL

FM NEW DELHI 210850Z NOV 83

TO IMMEDIATE DESKBY (210900Z) FCO

TELEGRAM NUMBER 910 OF 21 NOVEMBER 1983

FOLLOWING FOR PRIVATE SECRETARY AND COLES/NO 10 FROM CHOGM
DELEGATION SECRETARIAT.

PROGRAMME FOR CHOGM

1. IT WOULD BE HELPFUL IF YOU COULD CONSIDER THE FOLLOWING
POINTS AND LET US KNOW YOUR VIEWS ON ARRIVAL.

PRIME MINISTER'S LUNCH FOR OECS LEADERS

2. PRIME MINISTER OF ST KITT'S /NEVIS WILL DEFINITELY NOT HAVE
ARRIVED IN TIME FOR LUNCH ON 22 NOVEMBER, AND PRIME MINISTER
OF DOMINICA, PERHAPS THE MOST IMPORTANT, WILL ALMOST CERTAINLY
NOT HAVE ARRIVED BY THEN. WE THEREFORE PROPOSE TO CALL THIS
LUNCH OFF. IT COULD PROBABLY BE REINSTATED ON THURSDAY 24 NOVEMBER,
AS INDIAN VICE-PRESIDENT IS ALMOST CERTAINLY NOW CANCELLING
HIS PROPOSED LUNCH FOR HEADS OF DELEGATION.

3. WE HAVE SO FAR SEEN UNABLE TO ARRANGE ANY BILATERALS
FOR AFTERNOON OF 22 NOVEMBER AS RELEVANT DELEGATIONS HAVE NOT
YET ARRIVED.

4. PRIME MINISTER AND SECRETARY OF STATE MAY THEREFORE LIKE

4. PRIME MINISTER AND SECRETARY OF STATE MAY THEREFORE LIKE TO TAKE ADVANTAGE OF AN UNAVOIDABLE GAP IN THE EARLY AFTERNOON OF 22 NOVEMBER TO MEET HIGH COMMISSION STAFF. WE ARE PROVISIONALLY ARRANGING THIS FROM 1430 TO 1530 IN SAMUEL'S HOUSE. OTHERWISE, THIS COULD PROBABLY NOT (NOT) BE FITTED IN BEFORE SECRETARY OF STATES DEPARTURE.

5. SAMUEL WOULD BE GLAD TO GIVE SECRETARY OF STATE PRIVATE LUNCH ON 22 NOVEMBER, UNLESS PRIME MINISTER PREFERRED THAT HE SHOULD LUNCH WITH HER AT THE RESIDENCE.

6. FINALLY, GRATEFUL FOR CONFIRMATION OF FOLLOWING ITEMS IN PROVISIONAL PROGRAMME FOR 22 NOVEMBER :

1715 - CABINET SECRETARY'S DELEGATION MEETING.

1800 - PRIME MINISTER'S BRIEFING MEETING.

1845 - WILL PRIME MINISTER AND SECRETARY OF STATE BE ATTENDING QUEEN'S RECEPTION FOR BRITISH COMMUNITY ?

WADE-GERY

NNNN



With the compliments of

THE PRIVATE SECRETARY

W. u.
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L. a.

FOREIGN AND COMMONWEALTH OFFICE
SW1A 2AH

COMMONWEALTH HEADS OF GOVERNMENT MEETING

NEW DELHI 1983

FOR THE INFORMATION OF DELEGATIONS

... Attached for your information is the Communique issued by Commonwealth Ministers of Agriculture, Food and Rural Development after their meeting in Rome on 4 November 1983.

Hugh Craft

Hugh Craft
Conference Secretary

Commonwealth Secretariat
Vigyan Bhavan
New Delhi

23 November 1983

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h.a.

Meeting of Commonwealth Ministers of Agriculture,
Food and Rural Development

Rome, 4 November 1983

COMMUNIQUE

1. Commonwealth Ministers of Agriculture met in Rome on 4 November 1983, the day preceding the opening of the 22nd Session of the Food and Agriculture Organisation (FAO) Conference.

Food Situation in Africa

2. Ministers expressed grave concern at the continuing precarious food situation in Africa, particularly at the decline of food output per capita during the last decade. They noted that 22 countries of Africa, many of which are members of the Commonwealth, today face grave food shortages. In this context, Ministers urged the international community to take concerted action in providing increased development assistance to all these countries including increased food aid to alleviate their sufferings. They considered the external and internal factors including the persistent drought which has affected many African countries in recent years which have caused food production to lag behind population growth. They emphasised the importance of national food and population strategies in reversing this trend.

3. Ministers looked forward to the deliberations of the FAO Conference on the food situation in Africa, and appreciated the Commonwealth Secretariat's concern and initiatives. Referring to the numerous studies and prescriptions which have been made for overcoming Africa's food problems, Ministers emphasised the need for practical action without further delay. There was very strong support for a proposal to recommend to Commonwealth Heads of Government, at their Meeting in New Delhi, the establishment of a special programme for alleviating agricultural and rural development problems in Commonwealth Africa and for a greater share of available CFTC resources to be allocated to this programme.

World Food Situation and World Food Security

4. Ministers noted with satisfaction the slight overall improvement in world food supplies since 1981, and they hoped that the 1972/74 world food crisis would not be repeated.

However they viewed with concern the continuing delicate world food situation which did not warrant any complacency, specially in the low income food deficit countries. They regretted the delay in achieving the targets set for food aid by the World Food Conference in 1974, and the progressive reduction in the availability of total food aid against a backdrop of rising needs of the developing countries. They urged the donor countries to make food aid available wholly on a grant basis. They renewed their support for the new concept of World Food Security and expressed satisfaction at the adoption of this initiative by a large number of countries. They urged all countries, developed and developing, to fully implement the FAO's 5 Point Plan of Action and called on the international community to renew efforts to work towards the early establishment of long term world food security for the achievement of which they reaffirmed the full support of Commonwealth governments.

National Food Production

5. Ministers reiterated that the critical need of most developing countries was to achieve higher national food production at least to keep pace with their population growth, requiring national commitment to higher investment in agriculture and rural development and envisage adoption of appropriate strategies and policies. They stressed the importance of remunerative prices to farmers, timely supply of inputs, effective food marketing and storage policies, and adoption of appropriate and innovative technologies for achieving this goal.

6. Ministers emphasised that the International Fund for Agricultural Development (IFAD), International Development Authority (IDA), United Nations Development Programme (UNDP), World Food Programme (WFP) and other organisations should continue to receive the contributions essential for fulfilling their important role in the flow of external assistance for agriculture. In this context they appealed to all countries for the second replenishment of IFAD without any further delay.

7. Ministers discussed the role of regional co-operation in enhancing national efforts at achieving increased food production through collaborative programmes of research and development, exchange of information, and regional food security schemes. They commended the achievements of regional food security programmes initiated by the Southern African Development Co-ordination Conference (SADCC), Economic Community of West African States (ECOWAS), Caribbean Community Secretariat (CARICOM) and the Association of South East Asian Nations (ASEAN), and looked forward to the extension and consolidation of such programmes in all regions of the Commonwealth.

8. Ministers considered the Study of Commonwealth Food Production prepared by the Secretariat, which they agreed contained valuable information for use in national food policy planning.

World Conference on Agrarian Reform and Rural Development (WCARRD)

9. Ministers reviewed progress in implementing the programme of action proposed at WCARRD. They reiterated the importance of equitable distribution of land to farmers, and provision of credit, other agricultural inputs, training and increased people's participation to enable farmers to make full use of available land and water resources. They also noted the initiatives taken by the Secretariat in these areas.

Pesticides

10. Ministers noted with concern the tendency of some chemical companies in some countries to export to Third world countries pesticides and other agro-chemicals the use of which exporting countries themselves do not allow because of their pernicious effects on health, food products and the environment. They requested the Secretariat to give attention to this area of concern.

Fisheries

11. Ministers reviewed the important role of fisheries in increasing national food production, in improving nutrition levels and in contributing to higher export earnings. They commended artisanal fisheries, both marine and inland including aquaculture, and the social welfare of fishermen, for special attention as the fishermen belonged to the most disadvantaged sections of the community. They emphasised the need for technical co-operation in improving management of artisanal fisheries, conservation of fish resources, and also the need to establish greater national control over the management and exploitation of Exclusive Economic Zones, specially by the small island developing countries. In this regard they congratulated the FAO for its timely initiative in organising the World Conference on Fisheries Management and Development in 1984. They expressed the need for greater initiatives by all agencies and called upon the Secretariat to focus greater attention in these fields in support of international initiatives.

Commonwealth Co-operation and Secretariat Activities

12. Ministers reviewed the programmes of the Commonwealth Secretariat and CFTC in food production and rural development, and endorsed the strategy and general directions followed. They commended the catalytic role of the Secretariat in project management training, national food policy formulation, appropriate technology, post-harvest loss reduction, land use planning, agro-forestry, rainfed farming, co-operatives, rural credit, integrated rural development, livestock and fisheries. They welcomed the co-ordination of these programmes with those of other agencies, particularly FAO. They called for a greater proportion of CFTC resources to be allocated to food production and rural development activities.

13. Ministers welcomed the statement by the Director-General of FAO at the Opening of the Meeting. They expressed support for FAO's action programmes, specially for plans on world food security, launching of the comprehensive study on price policies, and pioneering work on the agro-ecological zones.

14. Ministers agreed that their discussions had proved useful as preparation for the FAO Biennial Conference. They expressed appreciation to the FAO for providing facilities for the meeting, and to the Secretariat for the preparatory arrangements and documentation. They looked forward to meeting again prior to the next FAO Biennial Conference in 1985. In the meantime, they agreed to keep in touch at official level on developments in fields of common concern, as well as to consider ways of getting maximum value from these meetings.



COMMONWEALTH
HEADS OF GOVERNMENT MEETING
NEW DELHI 1983

Prime Minister.

A. J. C. 24/11

mt 23 November 1983

Following consultations between the Chairperson and ... the Secretary-General the attached copy of a message which the Secretary-General has received from the Falkland Islands Government is circulated to the Heads of Delegation for their information.

Hugh Craft

Hugh Craft
Conference Secretary

Commonwealth Secretariat
Vigyan Bhavan
Delhi.



Falkland Islands Government

LONDON OFFICE
29 Tulton Street
Westminster, London SW1P 3QL
Telephone: 01-222 2542
Telex: 8950476 HCLON

2nd August 1983

His Excellency Mr. Shridath Ramphal, AC Kt CMG QC
Secretary-General,
Commonwealth Secretariat,
Marlborough House,
Pall Mall,
London SW1Y 5HX

Your Excellency,

Please convey to the Commonwealth Heads of Government, meeting in Delhi, the greetings and gratitude of the people of the Falkland Islands for their support during the period of our occupation from April to June 1982.

At any meeting held in the country of the great Mahatma Gandhi all must be aware of the values he placed on peace and justice. These are the objectives of our Government, to achieve peace for our people to live their lives in the way and under the Government of their choice; and to uphold justice under which all men are subject to the same laws and no man is denied freedom because of political or religious beliefs. It is to defend these principles, and to represent their interests that the people of the Falklands have elected us to the Legislative Council. The people of the Falkland Islands may appear to some to be of little significance on the world scene. However, if the leaders of the free world ignore our right to self-determination and abandon us to nationalist greed, our insignificance could grow into a great precedent and be used by the powerful nations to subdue the weak.

With our heartfelt thanks for your help in the past, may we ask for your support in the future.

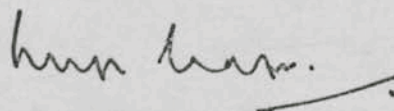
Signed:

The Hon. W.H. Goss MBE JP, Elected Member for East Stanley
The Hon. L.G. Blake OBE JP, Elected Member for West Falkland
The Hon. R.E. Binnie, Elected Member for East Falkland
The Hon. J.E. Cheek, Elected Member for West Stanley
The Hon. A.T. Blake, Elected Member for Camp Division
The Hon. T.J. Peck MBE CPM, Elected Member for Stanley Division

COMMONWEALTH HEADS OF GOVERNMENT MEETING
NEW DELHI 1983

FOR THE INFORMATION OF DELEGATIONS

Attached is the text of a message from H.E. Maumoon Abdul Gayoom, President of the Republic of Maldives, to Mrs Gandhi which is being circulated at her request.



Hugh Craft
Conference Secretary

Commonwealth Secretariat
Vigyan Bhavan
New Delhi

23 November 1983

Text of a message from H.E. Maumoon Abdul Gayoom,
President of the Republic of Maldives

Her Excellency Mrs. Indira Gandhi
Prime Minister of India and Chairperson of the
1983 Commonwealth Heads of Government Meeting

As the Heads of Government of the Commonwealth assemble at New Delhi for their biannual Meeting, may I extend on behalf of the Republic of Maldives and its people greetings to you, Madam Prime Minister, and the distinguished Commonwealth Leaders.

Our association with the Commonwealth of Nations, as a special member, is but one year old and we look to the deliberations of our friends and colleagues at New Delhi with considerable anticipation and expectancy.

You meet at a time of growing conflict and tension, an international circumstance from which, as current events so unfortunately demonstrate, the Commonwealth is not immune. The collective wisdom that will be brought to bear on your discussions can make an invaluable contribution towards providing a solution to at least some of the most intractable problems being experienced, with your resolution serving both as an example and an inspiration to the international community.

I fully realise that there will be many matters demanding your attention but the Government and people of Maldives entertain a confidence that your Meeting will address itself to the need for revised global trading and financial arrangements, the basis of which will be not just a greater degree of international equity but which will, by their very organisation, give emphasis to the principle and application of interdependence.

The Maldives as an island developing country is in a position to appreciate the great economic constraints and difficulties confronting small island states which together constitute one quarter of the Commonwealth's membership. We therefore feel that these countries have both a special interest and a special need for the early birth of a new, enlightened and just international economic order.

Indeed few associations can, collectively have such a fundamental influence and authority as the Commonwealth in turning the world away from the concept of dependence to that of interdependence and to foster the imperatives for change which this produces.

My Government and people send best wishes to the member states at their 1983 Meeting and pray for its success.