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NOPM

AT 15/3

Peter Ricketts Esq Private Secretary to The Rt Hon Sir Geoffrey Howe QC MP Secretary of State for Foreign and Commonwealth Affairs Foreign and Commonwealth Office LONDON SW1A 2AH

13 March 1984

Dear Peter

PANAMANIAN FREIGHT TAX

Thank you for your letter of 22 February.

I understand that a Ministerial Resolution, exempting UK flag vessels from the tax, has now been issued in Panama and that the exemption has been made with retrospective effect from 24 January.

My Secretary of State was pleased to learn that the Resolution had finally been issued and would not wish to call this agreement with the Panamanians into question by pressing for it to be revised at this stage. Nevertheless, he believes that there is merit in continuing to press the Panamanians, without any threat of acting under S14 of the Merchant Shipping Act 1974, to consider the case for a refund of taxes paid.

Failure to press for such a refund would set a dangerous precedent. The Panamanian freight tax has always been discriminatory, because Panamanian flag vessels have never had to pay it. If we take no action to recover the taxes paid, we accept the principle that UK companies can be subjected to discriminatory taxation for as long as it takes — in this case, over four years — to convince a third country to exempt our ships. The Panamanians have always attempted to present this issue as a routine tax problem, to be solved either by a limited or general double taxation agreement, under which each country agrees to exempt the other country's vessels from taxes on a basis of reciprocity, with no question of refunding past taxes. This is not an appropriate description of the problem as we see it.

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Although he doubts that the Panamanian authorities will be moved to concede such a refund without the threat of S14 action, my Secretary of State agrees with the Foreign Secretary that it is worth seeing what can be achieved by diplomatic means and that this should be raised later as a separate issue.

I am copying this to Andrew Turnbull and to Private Secretaries of other members of E(A).

yours sinenely,

Harry Derwent

H C S DERWENT Private Secretary Panemanien freight tous.

NBPM 5214ce NO Foreign and Commonwealth Office London SW1A 2AH 2 April 1984 Por Derwent Panamanian Freight Tax Thank you for your letter of 13 March. The Foreign Secretary was pleased to learn that the agreement reached for the Panamanians of the exemption for British vessels from payment of the freight tax is acceptable to Mr Ridley, without being conditional upon the recovery of back taxes and that the threat of action under section 14 of the Merchant Shipping Act is withdrawn. The Foreign Secretary shares Mr Ridley's doubts about the willingness of Panama to concede a refund of taxes, but agrees that an attempt should be made. Clearly, any approach to the Panamanians will need to be handled very carefully if we are to avoid giving them the impression that we wish to re-open the whole question of the freight tax. HM Ambassador Panama is being consulted on how this should be handled. We shall of course ensure that Department of Transport officials are kept informed of the results of approaches made to the Panamanians. I am copying this to Andrew Turnbull and to Private Secretaires of other members of E(A). To wer, Richaetts (P F Ricketts) Private Secretary H C S Derwent Esq Private Secretary Department of Transport CONFIDENTIAL

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CONFIDENTIAL NOPM AT 23/3 Treasury Chambers, Parliament Street, SWIP 3AG 01-233 3000 22 March 1984 Henry Derwent Esq Private Secretary to the Secretary of State for Transport Department of Transport 2 Marsham Street LONDON SWIP 3EB Dew Herry PANAMANIAN FREIGHT TAX You sent me a copy of your letter of 13 March to Peter Ricketts about Panamanian freight tax. The Chancellor is not opposed to a further attempt being made through diplomatic channels to obtain a refund of back taxes, but he is doubtful if anything is likely to come of this, as he understands that Panama has consistently rejected all idea of the refund of back taxes, to any countries affected by its freight tax. He also feels that there would be some risk, albeit a small one, that raising the matter again would cause them to question the whole agreement. The Chancellor therefore suggests that before deciding anything, we should wait for two or three months to see how the exemption is working in practice. If a suitable opportunity presents itself, our Ambassador in Panama might then ask the authorities there to reconsider the question of refunds, but without any threat of action under the powers in the Merchant Shipping Act. Copies of this go to Andrew Turnbull at No 10 and to Private Secretaries of other members of E(A). Your incerety, That k hopin Miss J C Simpson Private Secretary

Econ Pol: Paranam Fragit tax: Dec 83.