



10 DOWNING STREET

30 April 1986

From the Private Secretary

Dear Sir,

TOKYO ECONOMIC SUMMIT: INTERNATIONAL TERRORISM

Thank you for your letter about the handling of discussions on terrorism at the Tokyo Economic Summit, enclosing an alternative and rather firmer draft of the Summit statement.

The Prime Minister agrees that the revised text is better than that produced by the Sherpas. Subject to a number of amendments, she is prepared to approve it and I enclose a slightly revised version.

As regards the tactical handling the Prime Minister is not inclined to show the text in advance to the French, recalling our unhappy experience in another context of sharing our ideas in advance with some of our European partners. She would prefer to pass it straight to Prime Minister Nakasone in the hope that he will feel able to introduce it at an appropriate moment at the Summit as an alternative text, while making clear that we retain the option of doing it ourselves if he is unwilling to.

I should be grateful therefore if instructions could be drawn up to HM Ambassador in Tokyo to hand the text to Mr. Nakasone (or the most senior Japanese representative available). In doing so he should say that the Prime Minister has seen the draft statement on international terrorism which has been prepared for the Economic Summit and finds that it falls a long way short of what is needed. She thinks it essential for the Heads of Government to identify a set of measures which we all agree to be necessary and appropriate for tackling all manifestations of terrorism. She has therefore produced the enclosed alternative draft statement which retains the basic elements of the earlier version but sets out clearly six main measures to which she believes all those attending the Summit could subscribe. The draft contains a commitment by the Heads of Government both to implement the measures themselves and to work with appropriate bodies to ensure

that similar measures are acted upon by as many other Governments as possible. The draft also provides for the Summit seven counter-terrorist experts to be asked to continue their work. The precise areas in which they might do so are deliberately left open. We would however want them to be given a clear mandate. The Prime Minister believes that the least contentious way of dealing with this would be for Mr. Nakasone himself to introduce the alternative and rather stronger version into discussion at an appropriate moment at the Economic Summit. But she would herself be ready to do so if that is what Mr. Nakasone would prefer. Mr. Nakasone should be informed that the only other member of the Summit seven to whom we are showing the text in advance is the United States.

The Embassy in Washington should be instructed to pass copies of the revised text to the United States Political Director for the information of the US delegation in Tokyo. The Americans should also be informed of the approach to Mr. Nakasone.

Yours sincerely
C D Powell

C D POWELL

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Foreign and Commonwealth Office

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DRAFT DECLARATION ON INTERNATIONAL TERRORISM BY THE HEADS OF STATE OR GOVERNMENT OF SEVEN MAJOR DEMOCRACIES AND THE REPRESENTATIVES OF THE EUROPEAN COMMUNITY ASSEMBLED IN TOKYO

We strongly reaffirm our condemnation of international terrorism in all its forms, of its accomplices and of those who sponsor or support it. We abhor the increase in the level of such terrorism since our last meeting, and in particular its blatant and cynical use by certain States to seek to advance their national ends. Terrorism has no justification. It spreads only by the use of contemptible means, ignoring the values of human life, freedom and dignity. It must be fought relentlessly.

We are agreed that the latest manifestations of terrorism require the most resolute action by the international community as a whole to deny to terrorists the opportunity and the means to carry out their aims, and to identify and deter those who perpetrate terrorism. We identify the following measures as essential elements in a strategy to that end:

- refusal to sell arms to states which make use of or support terrorism.
- strict limits on the size of the diplomatic missions and other official bodies abroad of such states, and where appropriate radical cuts or the closure of such missions.
- denial of entry to all persons, including diplomatic personnel, who have been expelled or deported from one of our states on suspicion of involvement of terrorism or who have been convicted of a terrorist offence.
- improved extradition procedures to ensure that those suspected terrorist crimes are brought to trial.
- stricter visa requirements and procedures, in particular in respect of nationals and states which make use of or support terrorism.
- the closest possible cooperation between police and security organisations and the other relevant authorities in the fight against terrorism.

Each of us is committed to implement these measures fully within our own jurisdictions and to work in the appropriate

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international bodies to which we belong to ensure that similar measures are accepted and acted upon by as many other governments as possible.

We will continue to maintain the closest consultation amongst ourselves in identifying and acting against the scourge of international terrorism in every form it may take. In particular, we agree to make the 1978 Bonn declaration more effective in dealing with all forms of terrorism affecting civil aviation. [In addition, we have invited our experts to review the progress made and to make further recommendations as necessary, in the fields of]

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