

Prime Minister

The result of the
Shorro's efforts. It's pretty
weak. CDP.

cc: PS/No 10 ✓
Sir R Armstrong
Mr Braithwaite
Mr Ingham
Mr Meyer

Private Secretary

DRAFT DECLARATION ON INTERNATIONAL TERRORISM

1. The attached revised draft declaration on international terrorism was reached ad referendum to Heads of Government at 4.00 this morning. The Japanese Chairman, on Mr Nakasone's instructions, worked on the basis of the Rambouillet draft, taking account of the UK revised draft and of the discussion over dinner among the Heads of Government and Foreign Ministers. The two papers circulated by President Reagan remained on the table, but the US Representatives made no attempt to bring them into the discussion. The US list of possible further action, and an additional list of similar German points, remain to be taken up in further work in appropriate groups.
2. The resulting draft is an amalgam of the UK and Rambouillet texts. It is an improvement on Rambouillet, but falls short of the kind of commitment to vigorous concerted action amongst the Seven which we would have wished. Given the resistance of a strong Japanese team and of the French Personal Representative, and the lack of drive by the US team, it would have been impossible to reach full agreement on anything stronger.
3. The advances on previous commitments by the Seven are:
 - i) an undertaking to extend the Bonn declaration from hijacking of civil aircraft to terrorism affecting the whole field of civil aviation.
 - ii) an undertaking to collaborate within the IMO to extend counter measures against terrorism affecting maritime transport.
 - iii) an agreement (now including the French) to intensify exchanges on terrorist threats "in relevant fora" (an oblique reference to the Trevi Group with participation by representatives from the US and others).
 - iv) a commitment by "each of us" to implement the list of measures in paragraph four and to work for their acceptance by as many other countries as possible. These measures, though the wording has been adjusted in several of the tirets of the revised UK draft, cover the essential points in our package of six measures - now reduced to five by the deletion of "denial of entry" and the inclusion of this in "stricter immigration and visa requirements and procedures".

/The

The result is a disappointing one. But it avoids disunity and the firmer brethren believe it can be built on.

4. None of the Personal Representatives appeared to think that their Heads of Government would make difficulties, though we cannot exclude that President Mitterrand and Mr Nakasone may attempt some weakening of the wording to meet their particular concerns. The most likely target for change will be the commitment in paragraph four "to implement these measures". We will have support from the Americans and the Germans, and probably the Italians, in resisting this.

5. On further work by experts, it was not possible to reach agreement on any wording in the declaration. But there was an understanding that Mr Nakasone, in his summing up, would announce that all groups would continue to meet to deal with matters within their competence, eg the Bonn Group for civil aviation (as extended) and the Trevi Group with participation of the US, Canada and Japan. This will remain to be agreed within the Twelve. We can obviously welcome it.

David G. Thomas

D M D Thomas

5 May 1986

I agree with Mr Thomas.

The French Personal Representative specifically said that his President would accept this text but could not go further in the declaration (though he would readily pursue some of these matters further in private discussions with his colleagues).

RIA 5.v.86

(FINAL DRAFT)

Statement on International Terrorism

1. We, the Heads of State or Government of seven major democracies and the representatives of the European Community, assembled here in Tokyo, strongly reaffirm our condemnation of international terrorism in all its forms, of its accomplices and of those, including governments, who sponsor or support it. We abhor the increase in the level of such terrorism since our last meeting, and in particular its blatant and cynical use as an instrument of government policy. Terrorism has no justification. It spreads only by the use of contemptible means, ignoring the values of human life, freedom and dignity. It must be fought relentlessly and without compromise.

2. Recognizing that the continuing fight against terrorism is a task which the international community as a whole has to undertake, we pledge ourselves to make maximum efforts to fight against that scourge. Terrorism must be fought effectively through determined, tenacious, discreet and patient action combining national measures with international cooperation. Therefore, we urge all like-minded nations to collaborate with us, particularly in such international fora as the United Nations, the International Civil Aviation Organization and the International Maritime Organization, drawing on their expertise to improve and extend counter-measures against terrorism and those who sponsor or support it.

3. ^{we,} ~~the~~ Heads of State or Government, agree to intensify the exchange of information in relevant fora on threats and potential threats emanating from terrorist activities and

those who sponsor or support them, and on ways to prevent them.

4. We specify the following as measures open to any government concerned to deny to international terrorists the opportunity and the means to carry out their aims, and to identify and deter those who perpetrate such terrorism.

Litig

- refusal to export arms to states which sponsor or support terrorism;

- ~~where appropriate~~, strict limits on the size of the diplomatic and consular missions and other official bodies, abroad of states which engage in such activities, control of travel of members of such missions ~~or~~ ^{and} bodies, and ^(where appropriate) radical reductions in, or even the closure of, such missions ~~or~~ ^{and} bodies;

Extradition

- improved ^{exchange} procedures ^{for bringing to trial} ~~to ensure that~~ those who have perpetrated such acts of terrorism; ^{Long due regard to the process} ~~are brought to trial;~~

- stricter immigration and visa requirements and procedures, in respect of nationals of states which sponsor or support terrorism;

- the closest possible bilateral and multilateral cooperation between police and security organizations and other relevant authorities in the fight against terrorism.

Each of us is committed within the framework of international law to implement these measures ~~fully~~ within our own jurisdictions and to work in the appropriate international bodies to which we belong to ensure that

After review to due process
Extr
Process
accident

As regards litigation - that shall be applied restricted manner by interested states with every form

in respect of - in view of the case discussed

similar measures are accepted and acted upon by as many other governments as possible.

5. We will maintain close cooperation in furthering the objectives of this declaration. ~~In pursuit of these ends.~~ We agree to make the 1978 Bonn Declaration more effective in dealing with all forms of terrorism affecting civil aviation. We ~~reiterate~~ ^{reiterate} ~~The Heads of State and Government~~ ^{are} ready to promote bilaterally and multilaterally further actions to be taken in international organizations or fora competent to fight against ^{international} terrorism in any of its forms.

and in making further recommendations
at every

We strongly reaffirm our condemnation of international terrorism in all its forms, of its accomplices and of those who sponsor or support it. We abhor the increase in the level of such terrorism since our last meeting, and in particular its blatant and cynical use by certain States to seek to advance their national ends. Terrorism has no justification. It spreads only by the use of contemptible means, ignoring the values of human life, freedom and dignity. It must be fought relentlessly.

We are agreed that the latest manifestations of terrorism require the most resolute action by the international community as a whole to deny to terrorists the opportunity and the means to carry out their aims, and to identify and deter those who perpetrate terrorism. We identify the following measures as essential elements in a strategy to that end:

- refusal to sell arms to states which make use of or support terrorism.
- strict limits on the size of the diplomatic missions and other official bodies abroad of such states, and where appropriate radical cuts or the closure of such missions.
- denial of entry to all persons, including diplomatic personnel, who have been expelled or deported from one of our states on suspicion of involvement of terrorism or who have been convicted of a terrorist offence.
- improved extradition procedures to ensure that those suspected terrorist crimes are brought to trial.
- stricter visa requirements and procedures, in particular in respect of nationals and states which make use of or support terrorism.
- the closest possible cooperation between police and security organisations and the other relevant authorities in the fight against terrorism.

Each of us is committed to implement these measures fully within our own jurisdictions and to work in the appropriate

international bodies to which we belong to ensure that similar measures are accepted and acted upon by as many other governments as possible.

We will continue to maintain the closest consultation amongst ourselves in identifying and acting against the scourge of international terrorism in every form it may take. In particular, we agree to make the 1978 Bonn declaration more effective in dealing with all forms of terrorism affecting civil aviation.

[In addition, we have invited our experts to review the progress made and to make further recommendations as necessary, in the fields of]

CONFIDENTIAL

Actions Against Terrorism

- ✓ 1. Close the Libyan People's Bureaus (LPBs)
- ✓ 2. Boycott Libyan Oil
- ✓ 3. Implement a Credit Embargo on Libya
4. Eliminate Credit Subsidies for Libya
5. Withdraw Western Deposits from Libyan Banks
6. Monitor and Report Financial Transactions by Libyan Interests
7. Monitor or Close Down Islamic Call (Da'wa) Society Chapters and Bank Accounts
8. Monitor or Close Down Libyan Front Organizations Suspected of Involvement in Terrorism
- ? ✓ 9. Prohibit Entry of Libyan Flag Ships
10. Halt Flights to and from Tripoli
11. Restrict or Halt Flights of Libyan Arab Airlines
12. Order Citizens and Companies Out of Libya
- ✓ 13. Recall Ambassadors
- ✓ 14. Ban Sales of Arms, Spare Parts, and Sophisticated Equipment
- ✓ 15. Restrict Cross-Border Travel of Libyans

(1 b. Considered in one counter) — millions

① Cheaper —————> U.S. (with) —————> 800,000 (23)

② Terrorism not feeds —————> H. New
— made — when — increased

STATEMENT ON INTERNATIONAL TERRORISM

May 5, 1986

1. We, the Heads of State or Government of seven major democracies and the representatives of the European Community, assembled here in Tokyo, strongly reaffirm our condemnation of international terrorism in all its forms, of its accomplices and of those, including governments, who sponsor or support it. We abhor the increase in the level of such terrorism since our last meeting, and in particular its blatant and cynical use as an instrument of government policy. Terrorism has no justification. It spreads only by the use of contemptible means, ignoring the values of human life, freedom and dignity. It must be fought relentlessly and without compromise.

2. Recognizing that the continuing fight against terrorism is a task which the international community as a whole has to undertake, we pledge ourselves to make maximum efforts to fight against that scourge. Terrorism must be fought effectively through determined, tenacious, discreet and patient action combining national measures with international cooperation. Therefore, we urge all like-minded nations to collaborate with us, particularly in such international fora as the United Nations, the International Civil Aviation Organization and the International Maritime Organization, drawing on their expertise to improve and extend countermeasures against terrorism and those who sponsor or support it.

3. We, the Heads of State or Government, agree to intensify the exchange of information in relevant fora on threats and potential threats emanating from terrorist activities and those who sponsor or support them, and on ways to prevent them.

4. We specify the following as measures open to any government concerned to deny to international terrorists the opportunity and the means to carry out their aims, and to identify and deter those who perpetrate such terrorism. We have decided to apply these measures within the framework of international law and in our own jurisdictions in respect of any state which is clearly involved in sponsoring or supporting international terrorism, and in particular of Libya, until such time as the state concerned abandons its complicity in, or support for, such terrorism. *The measures are:*

- refusal to export arms to states which sponsor or support terrorism;

- strict limits on the size of the diplomatic and consular missions and other official bodies abroad of states which engage in such activities, control of travel of members of such missions and bodies, and, where appropriate, radical reductions in, or even the closure of, such missions and bodies;

- denial of entry to all persons, ^{and of accreditation of} ~~including~~ diplomatic personnel, who have been expelled or excluded from one of our states on suspicion of involvement in international terrorism or who have been convicted of ^{such} a terrorist offence;
- improved extradition procedures within due process of domestic law for bringing to trial those who have perpetrated such acts of terrorism;
- stricter immigration and visa requirements and procedures in respect of nationals of states which sponsor or support terrorism;
- the closest possible bilateral and multilateral cooperation between police and security organizations and other relevant authorities in the fight against terrorism.

Each of us is committed to work in the appropriate international bodies to which we belong to ensure that similar measures are accepted and acted upon by as many other governments as possible.

5. We will maintain close cooperation in furthering the objectives of this statement and in considering further measures. We agree to make the 1978 Bonn Declaration more effective in dealing with all forms of terrorism affecting civil aviation. We are ready to promote bilaterally and multilaterally further actions to be taken in international organizations or fora competent to fight against international terrorism in any of its forms.