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Tim Flish - Jun Jun 85

CCNO



Prime Minute

You will wish to be aware of QL's recommendations on the legislative programme (with confiscation of the proceeds of drug trafficking is included). Cabinet is discussing the drafts of the Queen's speeches on 30 October. MHA 17/5

PRIME MINISTER

THE QUEEN'S SPEECHES ON THE PROROGATION
AND OPENING OF PARLIAMENT 1985

The Queen's Speeches and Future Legislation Committee (QL) met on 12 September to consider drafts of this year's Queen's Speeches on the Prorogation and Opening of Parliament. The Committee also considered requests from the Home Secretary to add to the programme bills dealing with the confiscation of the proceeds of drug trafficking and scientific experiments on animals. The Committee agreed that these two Bills should be added to the programme and also agreed that a Salmon Fisheries Bill should be substituted for the Law Reform (Parent and Child) (Scotland) Bill, as requested by the Secretary of State for Scotland. For the convenience of colleagues, I attach a revised schedule of the legislative programme as now recommended by QL. Unless you or any colleagues object, I suggest that this should be the programme for 1985/86.

2. As colleagues will appreciate, the revised programme will impose a very heavy burden on departments, Parliamentary Counsel and Parliament. It is therefore vitally important that progress of all Bills is carefully monitored and any changes in circumstances or expectations reported at once to Legislation Committee.

3. I shall submit final drafts of the Queen's Speeches to the Cabinet for discussion at their meeting on 3 October, but QL Committee thought that it would help to avoid unnecessary discussion, particularly of drafting points, if interim revised drafts were circulated for written comment at this stage. I therefore attach drafts of the two speeches as approved at QL Committee last week (including some amendments to take account of the changes we propose to the programme) and I should be very

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grateful if colleagues who have comments on the drafts could let me have them, with copies to the QL Secretariat, no later than Tuesday 24 September. This does not of course preclude any further changes which might be necessary in the light of developments.

4. I am sending copies of this minute to members of Cabinet, to the Attorney General, the Lord Advocate, the two Chief Whips, the Minister of State (Privy Council Office) and Sir Robert Armstrong.

A handwritten signature in dark ink, appearing to read "J. MacNaughton".

(Private Secretary to the Lord President)

Approved by the Lord President
and signed in his absence

Privy Council Office
17 September 1985

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LEGISLATIVE PROGRAMME 1985/86

Essential (4)

L	1.	MOD	Armed Forces
L	2.	FCO	European (Spanish and Portuguese Accession)
	3.	FCO	Crown Agents (Waiver of Interest)
	4.	NIO	Northern Ireland (Loans)

Programme (23)

	17.	MAFF	Agriculture
	19.	MOD	Royal Dockyards
L	20.	DES	Education
	22.	DEm	Wages
	25.	DEn	Atomic Energy Authority
	25a.	DEn	Gas
	27	DOE	Housing and Planning
	28.	DOE	Local Government
	34.	FCO	Commonwealth Development Corporation (Overseas Subsidiaries)
	35.	DHSS	Social Security
L	38.	HO	Animals (Scientific Procedures)
	39.	HO	Shops
	41.	HO	Public Order
L	41a.	HO	Drug Trafficking
L	46.	LCD	Latent Damage
	49.	OAL	Museum of London (Amendment)
	50.	SO	Housing (Scotland)
L	51.	SO	Legal Aid (Scotland)
L	53.	SO	Salmon and Freshwater Fisheries
	56.	DTI	Financial Services
	61.	DTp	Civil Aviation
	62.	HMT	Building Societies
	62a.	DTp	Okehampton Bypass

'L' indicates a presumption that the Bill will be introduced in the House of Lords, although the final decision will be taken by Legislation Committee.

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Uncontroversial (8)

	64.	DES	Fellowship of Engineering and Further Education Unit (Grants)
	65.	FCO	Superannuation (British Council etc)
	66.	FCO	Irish Soldiers and Sailors' Land Trust (Winding Up)
L	45.	LCD	Public Trustee and Funds Administration
L	69.	LCD	Family and Matrimonial (Miscellaneous Provisions)
L	70.	LCD	Land Registration
L	71.	DTI	Regulation/Outer Space
L	72.	DTI	Trade Marks (Consequential Amendments)

Contingent (10)

	5.	DEm	Sex Discrimination (Amendment)
	6.	DOE	Local Government (Commissioners)
	8.	DOE	Private Water Supplies
	9.	FCO	Australia (Request and Consent)
	10.	FCO	Territorial Sea
	11.	FCO	Arms Control Observers and Inspectors (Immunities)
	12.	DTI	Companies (Companies Registration Office and Charges)
	14.	DTI	British Shipbuilders (Borrowing Powers)
	15.	DTI	Export Credits (ECGD)
	16.	DTP	Channel Fixed Link

THE QUEEN'S SPEECH ON THE OPENING OF PARLIAMENT 1985

1. My Lords and Members of the House of Commons

I look forward with great pleasure to receiving His Highness the Amir of Qatar, [their Majesties the King and Queen of Spain] and [the President of the Federal Republic of Germany and Frau von Weizsaecker] on State Visits during the next 12 months.

2. I also look forward to paying a State Visit to Nepal in February, followed by visits to New Zealand and Australia and to paying a State Visit to China and visiting Hong Kong in October.

3. My Government continues to attach the highest importance to the maintenance of national security and the preservation of peace with freedom and justice. They will continue to play a full and active part in the Atlantic Alliance and to enhance the United Kingdom's own defences. They will make vigorous efforts to combat international terrorism.

4. My Government will continue to work for progress in arms control and disarmament negotiations and for greater cooperation and trust between East and West.

5. [My Government will introduce a Bill on the accession of Spain and Portugal, which they greatly welcome, to the European Communities. They will continue to work for the further development of the European Community; reforms in the Common Agricultural Policy; early completion of the common market in goods and services; and close cooperation on foreign policy and security issues.]

6. While honouring their undertakings to the people of the Falkland Islands, my Government will continue to seek more normal relations with Argentina. They will also continue to discharge their obligations to the people of Hong Kong; and will propose provisions to implement the nationality arrangements arising from the Sino-British Joint Declaration.

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7. My Government will work for peaceful change in South Africa: for the restoration of peace and stability in Lebanon: and for solutions to the conflict between Iraq and Iran and the Arab/Israel dispute. They will seek to restore an independent and non-aligned Afghanistan. They will support United Nations efforts for a settlement in Cyprus, and those of the Contadora Group to resolve the tensions in Central America.

8. My Government will give full support to the Commonwealth, and play a constructive role at the United Nations. They will maintain a substantial aid programme; play their part in the relief of famine and of other disasters; and encourage investment in developing countries.

9. Members of the House of Commons

Estimates for the Public Service will be laid before you.

10. My Lords and Members of the House of Commons

Within the framework of firm monetary and fiscal policies designed to secure a continuing reduction in inflation, my Government will do all in its power to encourage the growth of new jobs. Firm control of public expenditure will be maintained, with a view to diminishing its share of overall national output and facilitating further reductions in the burden of income tax.

11. My Government will pursue vigorously its programme of privatisation, as a means both of improving the efficiency of the industries concerned, and of encouraging wider share ownership. Measures will be introduced to permit the transfer of the assets of the British Gas Corporation to the private sector and to enable the Atomic Energy Authority to operate as a trading fund from 1 April 1986 with a capital structure and borrowing powers.

12. A Bill will be proposed to introduce private capital into the British Airports Authority, to require larger local authority airports to be formed into companies, and to regulate certain airport activities.

13. My Government will bring forward legislation to introduce commercial management to my Naval Dockyards, as a significant contribution to encouraging a commercial approach and securing value for money in its spending on defence.

14. Legislation will be introduced to facilitate funding by the industry of agricultural research, advice and related services; and to implement European Community arrangements to protect areas of particular environmental sensitivity.

15. Measures will be introduced to establish a new regulatory framework for the financial services sector, which will enhance its efficiency and competitiveness whilst providing greater safeguards for the interests of investors, and to modernise and liberalise the law governing Building Societies.

16. Measures will be brought forward to reform the operation of Wages Councils, to make provisions concerning the payment of wages and to make certain amendments to the law on sex discrimination in employment [following a judgement of the European Court of Justice.]

17. Legislation will be introduced to encourage the sale of public sector flats to their tenants and wider private sector involvement in the ownership and management of council housing, to improve the planning system and to provide greater control over the storage of hazardous materials.

18. For Scotland, Bills will be introduced to extend the rights of public sector tenants and to facilitate the private ownership of public sector housing stock, to improve legal aid arrangements, and to modify and extend the management structure of salmon fisheries, including strengthening measures to combat illegal salmon fishing.

19. In Northern Ireland my Government will continue to support the security forces in enforcing the law and in working for the eradication of terrorism. They will seek widely acceptable arrangements for the devolution of power. They will seek to improve further their co-operation with the Government of the Irish Republic. Renewed efforts will be made to create and sustain employment, particularly by the encouragement of the private sector.

20. A Bill will be introduced to reform social security.

21. Legislation will be introduced to improve the management of schools and to promote the professional effectiveness of teachers.

22. Measures will be introduced to strengthen the powers of the police to prevent disorder, to modernise and codify the common law public order offences in England and Wales and to provide the Courts with power to confiscate the proceeds of drug trafficking and to penalise the handling of such proceeds.

23. A Bill will be introduced to remove [all] statutory restrictions on shop opening hours.

24. A Bill will be brought before you to make new provision for the protection of animals used for experimental or other scientific purposes.

25. Other measures will be laid before you.

26. My Lords and Members of the House of Commons

I pray that the blessing of Almighty God may rest upon your counsels.

THE QUEEN'S SPEECH ON THE PROROGATION OF PARLIAMENT 1985

1. My Lords and Members of the House of Commons

The Duke of Edinburgh and I were pleased to receive the State Visits of the Life President of Malawi in April and the President of Mexico and Senora de la Madrid in June.

2. We recall with much satisfaction the State Visit to Portugal in March. I have also visited Belize, and was in the Bahamas for the Commonwealth Heads of Government Meeting. Our tour of Commonwealth countries in the Eastern Caribbean is still in progress.

3. My Government welcomed the decision of the Maldives and of St Vincent and the Grenadines to become full members of the Commonwealth.

4. My Government have maintained Britain's contribution to Western defence, and enhanced the United Kingdom's own defences through improvements in equipment and in the regular and reserve forces. They have played a full part in the Atlantic Alliance, and promoted British and Western defence interests outside the NATO area.

5. My Government have continued to work vigorously for agreements on verifiable arms control and disarmament, and to seek improved relations with the Soviet Union and Eastern Europe. They warmly welcomed the opening of talks in Geneva between the United States and the Soviet Union and fully support the United States' efforts to reach concrete agreements.

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6. My Government have signed the Treaty on the Accession of Spain and Portugal to the European Communities, and have signed and ratified the third Convention of Lome. An Act has been passed implementing the Fontainebleau Agreement on the future financing of the European Communities, including the correction of the British budgetary contribution.
7. My Government share the widespread public concern for the victims of the famine in Africa. They have continued to provide substantial emergency assistance both directly and through the European Community.
8. My Government have continued fully to honour their undertakings to the people of the Falkland Islands, while taking positive steps to seek more normal relations with Argentina. The Sino-British Joint Declaration on Hong Kong was signed last December and an Act consequent upon its terms was passed. My Government have reached agreement with Spain on the implementation of the Lisbon statement concerning Gibraltar.
9. My Government have supported efforts to restore the independence and non-aligned status of Afghanistan. They have urged peaceful change in South Africa and the early independence of Namibia.
10. My Government welcomed to the United Kingdom in June the Premier of the State Council of the People's Republic of China. The great importance my Government attach to their relations with the Countries of South East and South Asia was marked by the Prime Minister's visit there in April.

11. Members of the House of Commons

I thank you for the provision which you have made for the honour and dignity of the Crown and for the public service.

12. My Lords and Members of the House of Commons

My Government have maintained the policies necessary to bring down inflation and sustain economic growth. Inflation remains low, the output of the Nation is at its highest level ever and continues to increase, as does the number of people in work.

13. Further steps have been taken to help the unemployed into jobs by extending the Youth Training Scheme and enlarging the Community Programme, and in other ways, including a reform of the structure of national insurance contributions.

14. To promote economic efficiency and encourage the spread of share ownership, not least among employees, my Government have continued their programme of returning State-owned businesses to the private sector, including the successful public flotation of British Telecommunications.

15. An Act has been passed to complete the transition of the Trustee Savings Banks to full private sector status and to permit wide public participation in their ownership.

16. An Act has been passed to increase competition in the provision of local bus services in Great Britain and to enable the operations of the National Bus Company to be transferred to the private sector.

17. Legislation has been enacted to make further provision for the payment of grants to the National Coal Board and to abolish the British National Oil Corporation.
18. Legislation has been enacted to remove the statutory levy on cinema admissions, to provide for alternative financial assistance for film production and to reduce the regulatory burden on the film and cinema industries.
19. An Act has been passed for the better protection of food and the environment.
20. An Act has been passed to establish in England and Wales a Crown Prosecution Service independent of the police, and to enable time limits to be imposed on criminal proceedings.
21. An Act has been passed giving the right to vote at Parliamentary and European Parliament elections to many British citizens resident abroad, and extending postal and proxy voting to electors who cannot reasonably be expected to vote in person.
22. Legislation has been passed to establish a comprehensive statutory framework governing the interception of communications.
23. An Act has been passed to deal with the problem of drunkenness at designated sporting events.
24. Considerable advance has been made in the consolidation of our statute law; provision has been made to apply international Conventions on child abduction and for the administration of justice.

25. An Act has been passed to abolish the Greater London Council and the Metropolitan County Councils on 1st April 1986 and to transfer most of their functions to the borough and district councils.

26. In Northern Ireland, my Government has attached high importance to the maintenance of law and order. They have continued the search for ways in which responsibility can be returned to a local administration on a widely acceptable basis. They have sought to develop a solid working relationship with the Government of the Republic of Ireland.

27. For Scotland, measures have been passed to introduce a rebate scheme following rating revaluation, to establish trustee bodies to manage certain Scottish institutions, and to make a number of reforms in Scots law.

28. Legislation has been passed to reform insolvency law in England and Wales, and in Scotland.

29. My Government have published proposals to improve the quality of school education, the effectiveness of teachers and the development of higher education into the next decade.

30. My Government have conducted a fundamental review of the social security system and published proposals for radical reform.

31. In addition, my Government have protected the real value of the retirement pension and other related benefits, and passed an act to improve employees' rights under occupational pension schemes, and to extend statutory sick pay.

32. My Lords and Members of the House of Commons

I pray that the blessing of Almighty God may attend you.