LVO 212 FDW G 187/23 PP BELGRADE GRS 100 UNCLASSIFIED FM FCO) 3165ØZ SEP 8Ø TO PRIORITY BELGRADE TELEGRAM NUMBER 185 OF 23 SEPTEMBER 1980 FOR DAUNT/FERGUSSON FOLLOWING TELEGRAM NOW REPEATED TO YOU AT REQUEST OF SED WAS RECEIVED FROM UKMIS NEW YORK TELNO 1320 OF 22 SEPT BEGINS INFO MADRID GIBRALTAR UNGA GENERAL DEBATE: GIBRALTAR 1. IN HIS STATEMENT TO THE GENERAL ASSEMBLY TODAY (22 SEPTEMBER) THE SPANISH FOREIGN MINISTER INCLUDED A BRIEF PASSAGE ON GIBRALTAR. HE SAID THAT HE REGRETTED THAT THE QUESTION OF GIBRALTAR HAD NOT YET BEEN SOLVED. A CONVERGENCE OF POLITICAL WILL WAS NEEDED TO RESOLVE THE DISPUTES BETWEEN SPAIN AND THE UK. HE WELCOMED THE START MADE IN LISBON LAST APRIL. BUT GIBRALTAR HE SAID. WAS QUOTE A PART OF THE SPANISH FATHERLAND UNQUOTE WHOSE RETURN TO THE FOLD WOULD REMOVE AN OBSTACLE TO GOOD RELATIONS BETWEEN THE UK AND SPAIN. ENDS CARRINGTON 0/11/24 NNNN

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DESKBY 249999Z
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TO IMMEDIATE ATHENS
TELEGRAM NUMBER 166 OF 23 SEPTEMBER

FOLLOWING TELEGRAM NOW REPEATED TO YOU AT REQUEST OF DEPARTMENT WAS RECEIVED FROM MADRID TELNO 336 OF 22 SEPTEMBER INFO UKMIS NEW YOKR GIBRALTAR

SPANISH FOREIGN POLICY

1. BEFORE LEAVING FOR NEW YORK TO ATTEND UN GENERAL ASSEMBLY THE NEW SPANISH FOREIGN MINISTER, PEREZ-LLORCA, TOLD THE PRESS CORRES-PONDENTS THAT THE CHANGE OF MINISTER DID NOT IMPLY ANY CHANGE IN SPANISH FOREIGN POLICY. ON GIBRALTAR HE IS REPORTED TO HAVE SAID QUOTE THERE EXISTS A BALANCE OF PRINCIPLES WHICH SHOULD GOVERN THE NEGOTIATIONS. ONE OF THESE IS THAT THERE MUST BE NO DISCRIMINATION NEGOTIATIONS. ONE OF THESE IS THAT THERE MUST BE NO DISCRIMINATION AGAINST SPANIARDS WHO LIVE OR WHO MIGHT LIVE IN GIBRALTAR. UNQUOTE. HE INTENDED TO MAKE THIS POINT TO YOU.

CARRINGTON

LLG 757/23 FDW G \$7\$/23 OO ATHENS DESKBY 240900Z GRS 170 CONFIDENTIAL DESKBY 240900Z FM FCO 231030Z SEP 80 TO IMMEDIATE ATHENS TELEGRAM NUMBER 165 OF 23 SEPTEMBER FOLLOWING TELEGRAM NOW REPEATED TO YOU AT REQUEST OF DEPARTMENT WAS RECEIVED FROM GIBRALTAR : CONFIDENTIAL UK COMMS ONLY CYPHER CAT A FM GIBRALTAR 221545Z SEP 1980 TO IMMEDIATE FCO TELEGRAM NUMBER PERSONAL 74 OF 22 SEP 80 INFO IMMEDIATE UKMIS NEW YORK (FOR BULLARD AND PRIVATE SECRETARY) INFO MADRID MADRID TELNO 334. MEETING WITH NEW SPANISH FOREIGN MINISTER

1. I FULLY ENDORSE THE RECOMMENDATIONS IN PARAGRAPH 3 OF MADRID
TELEGRAM UNDER REFERENCE AND WOULD LOKE TO REINFORCE THE FIRST POINT IN SUB PARA (B). GIBRALTARIAN LEADERS AND PEOPLE HAVE ALWAYS FOUND THE LISBON AGREEMENT HARD TO SWALLOW. FURTHER DELAY IN IMPLEMENTING THE AGREEMENT MIGHT LEAD TO OUTRIGHT REJECTION OF NEGOTIATIONS BECAUSE IT COULD NO LONGER BE SAID THAT DELAYS ARE ADMINISTRATIVE. TO GIBRALTARIANS SPANISH POLICY STILL HASA RING OF COERCION ABOUT IT. THERE IS A GROWING GIBRALTARIAN CONVICTION THAT SPANISH GOODWILL DOES NOT EXIST AND THAT WITHOUT THIS NEGOTIATIONS COULD BE POINTLESS. ONLY EARLY IMPLEMENTATION OF THE LISBON AGREEMENT. HOPEFULLY IN OCTOBER, MIGHT CHANGE THIS CONVICTION. CARRINGTON

LLG 734 FDW G97/22 00 ATHENS GRS 340 CONFIDENTIAL FM F C O 221642Z SEP 80 TO IMMEDIATE ATHENS (FOR DAUNT/FERGUSSON)
TELEGRAM NUMBER 164 OF 22 SEPTEMBER FOLLOWING TELEGRAM NOW REPEATED TO YOU AT REQUEST OF DEPARTMENT WAS RECEIVED FROM MADRID TELNO 334 OF 22 SEPTEMBER INFO IMMEDIATE UKMIS NEW YORK (FOR BULLARD AND PRIVATE SECRETARY) PRIORITY GIBRALTAR (PERSONAL) MY TELEGRAM NO. 331 : NEW SPANISH FOREIGN MINISTER 1. IN THE EVENT THE MINISTER WAS UNABLE TO SEE ME ON SATURDAY MORNING AS HE HAD TO GO TO AN EMERGENCY CABINET MEETING AND THEN STRAIGHT TO NEW YORK. BUT DURAN HAD UNDERTAKEN TO BRIEF HIM IN ACCORDANCE WITH OUR CONVERSATION REPORTED IN MY TELEGRAM UNDER REFERENCE. 2. I DOUBT WHETHER THERE IS MUCH DANGER OF PEREZ-LLORCA NOW DECLINING IN PRINCIPLE TO IMPLEMENT THE LISBON AGREEMENT. THE GREATER DANGER IS THAT SUAREZ AND HE WILL GIVE IT A LOW POLITICAL PRIORITY, REGARDING IT AS SOMETHING OF A DOMESTIC LIABILITY WITHOUT ANY REAL COUNTER BALANCING ADVANTAGE INTHE FIELD OF FOREIGN AFFAIRS. IT THEREFORE SEEMS NECESSARY TO MAKE CLEAR TO PEREZ-LLORCA THE DISADVANTAGES FOR SPAIN AS WELL AS BRITAIN IF THE LISBON AGREEMENT IS NOT IMPLEMENTED THIS AUTUMN.

3. I RECOMMEND ACCORDINGLY THAT THE SECRETARY OF STATE SHOULD TAKE THE FOLLOWING LINE ON GIBRALTAR WITH THE SPANISH FOREIGN MINISTER IN THE COURSE OF THEIR GENERAL TALK IN NEW YORK THIS WEEK: A) IT IS IN THE REAL INTERESTS OF ALL PARTIES THAT THE LISBON AGREEMENT SHOULD BE IMPLEMENTED WITHOUT FURTHER DELAY, WITH THE OPENING OF NEGOTIATIONS AND THE RESTORATION OF DIRECT
COMMUNICATIONS TAKING PLACE IF POSSIBLE NEXT MONTH.

FAILING THIS, THE PROSPECT OF PROGRESS WILL RECEIVE A DISTINCT
SETBACK, ESPECIALLY IN VIEW OF THE INDEPENDENT NATURE OF
GIBRALTARIAN PUBLIC OPINION WHICH THE SPANIARDS MUST ACCEPT AS A FACT. THERE ARE ALSO PARLIAMENTARY SENSITIVITIES IN BRITAIN TO TAKE INTO ACCOUNT SPAIN WOULD LOSE AS MUCH AS BRITAIN, /28 \$,95 .943, FROM A FAILURE TO IMPLEMENT THE LISBON AGREEMENT. WE WISH TO BE CONSTRUCTIVELY HELPFUL TO SPAIN OVER HER ENTRY INTO THE COMMON MARKET, WHERE WE HAVE MANY INTERESTS IN COMMON, AND OVER THE POSSIBILITY OF HER ACCESSION TO NATO. EXCHANGES OF VISITS AT THE HIGHEST LEVEL WOULD HELP TO SET THE SEAL ON THIS CLOSE RELATIONSHIP. BUT IT IS DIFFICULT TO TAKE THINGS FURTHER UNTIL THE FRONTIER IS OPEN AND THE GIBRALTARIAN NEGOTIATIONS START. CARRINGTON NNNN RRR SPAIN WOULD LOSE AS MUCH AS BRITIAN, IF NOT MORE, FROM FAILURE TO IMPELEM