

ADVANCE COPY

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FM UKMIS NEW YORK
TO FLASH FCO
TELNO 1066
OF 230340Z AUGUST 90
INFO IMMEDIATE WASHINGTON, MOSCOW, PARIS, PEKING, BAGHDAD, SANAA
INFO IMMEDIATE ESC LONDON, ACTOR

WASHINGTON TELNO 2013: NEXT STEPS IN NEW YORK

1. AS YOU KNOW (MY TELECON WITH GASS), MY U S COLLEAGUE TOLD ME BEFORE THE MEETING OF THE FIVE WITH THEIR MILITARY ADVISERS THIS AFTERNOON ON 22 AUGUST THAT SHEVARDNADZE HAD JUST INDICATED TO BAKER THAT THE SOVIET UNION MIGHT GO ALONG WITH THE PROPOSED DRAFT ENFORCEMENT RESOLUTION IF IT INCLUDED A 48-HOUR MORATORIUM CLAUSE. WE HAVE SINCE RECEIVED INSTRUCTIONS TO SUPPORT THIS IDEA (TELECON GASS/CLIFF).
2. THE AMERICANS ARE PLANNING FIRST A MEETING OF THE FIVE AT 1430Z, THEN INFORMAL CONSULTATIONS OF THE SECURITY COUNCIL, THEN A FORMAL MEETING WITH ADOPTION OF THE RESOLUTION TOMORROW 23 AUGUST. BUT THERE MAY BE FURTHER DIFFICULTIES. THE MALAYSIAN AND COLOMBIAN AMBASSADORS ASKED TO SEE ME LATE ON 22 AUGUST AND SAID THAT MOST NON-ALIGNED MEMBERS OF THE COUNCIL DID NOT BELIEVE THAT THE CURRENT DRAFT WENT FAR ENOUGH. THEY WANTED A REFERENCE TO ARTICLE 42, AND FULL USE OF THE MILITARY STAFF COMMITTEE AS PROVIDED FOR IN THE CHARTER. THEY ALSO WANTED CASES OF SANCTIONS-BUSTING TO BE REFERRED FIRST, HOWEVER RAPIDLY, TO THE ECONOMIC SANCTIONS COMMITTEE.
3. THE NON-ALIGNED COUNTRIES ARE NOT UNITED ON THIS ISSUE. BUT I CONFIRMED THIS EVENING THAT MOST WANT STRONGER LANGUAGE THAN IS NOW IN THE DRAFT. THEIR MOTIVES ARE MIXED. SOME SEE THE RESOLUTION AS A MEANS FOR RESTRAINING U S UNILATERAL ACTION BY GIVING THE UNITED NATIONS A CO-ORDINATING ROLE. OTHERS GENUINELY FEEL THAT THE INTERNATIONAL COMMUNITY HAS TO TAKE A REAL LEAD IN BRINGING THE NECESSARY PRESSURE TO BEAR ON IRAQ. THE MAJOR DISSENTER IS CHINA. THIS EVENING THE NON-ALIGNED COUNTRIES SEEMED TO BE MAKING A PARTICULAR EFFORT TO PERSUADE THE CHINESE THAT THE TIME FOR ENFORCEMENT HAD COME AND THAT THE UNITED NATIONS SHOULD TAKE ON THE NECESSARY RESPONSIBILITIES.
4. IN DEFENDING THE CURRENT TEXT, PICKERING AND I HAVE ARGUED THAT IT OCCUPIES A MIDDLE POSITION, THAT ARTICLE 42 IS UNNECESSARY, AND

THAT THIS IS THE BEST THAT CAN NOW BE ACHIEVED. WE SHALL SEE
TOMORROW IF THE RUSSIANS AND NON-ALIGNED MAKE COMMON CAUSE IN THE
COUNCIL. WE ARE NOT HOME YET.

TICKELL

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