

Foreign and Commonwealth Office London SW1A 2AH

3 June 1987

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Venice Economic Summit: Possible East/West Declaration

Thank you for your letter AO 87/1550 of today's date about the United States draft for a declaration on East/West Relations. You will subsequently have seen Charles Powell's letter.

We have not yet been able to consult the Foreign Secretary, but our view is that we should ask the Embassy in Washington to speak to those concerned in the US Administration as a first step. It will then be possible for us to consider in the light of the American reaction whether there is a need for a more formal written approach.

I enclose a draft telegram of instructions to Washington and would be grateful to know whether you are content for this to issue.

I am copying this letter of Charles Powell and John Howe.

Sours ona

(R N Culshaw) Private Secretary

Sir Robert Armstrong GCB CVO Cabinet Office

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	File No Department Drafted by	OUTWARD	
	Drafted by John Fretwell TELEGRAM Precedence IMMEDIATE Tel. Extr		
		PREAMBLE (Time of Origin) Z (G.M.T.) (Restrictive Prefix) (Caveat/Privacy marking) 03 17002 (Codeword) (Deskby) Z TO IMMEDIATE WASHINGTON (precedence) Tel. No. of	
	AND TO (precedence/post) AND SAVING TO		
	SAVING TO (for info)		
Copies to:—		Your telegram no. 1202: possible East/West declaration at Venice. 1. On his visit to Rome yesterday Sir R Armstrong found that the Italian Government had in fact been given a private copy of the revised draft when Fanfani was in Washington last week. They were unhappy about the implications for the Venice Summit and believed that the draft would be unacceptable to some other countries and particularly to the French. They were fearful that the production of this alternative draft at a late	

stage would lead to the kind of wrangle which

occurred in similar circumstances at Williamsburg in

1983, with a row prolonged into the Heads of State

would Mevitably become publicly known - because one or other delegation would make sure it did. The result would be widespread and damaging press reports of a Summit split on East/West relations, which would overshadow the good efforts of a robust declaration on terrorism and a positive economic declaration.

The Italian Government were clearly apprehensive about the implications of this for the Italian election - and expected that the British Government would have similar apprehensions.

- 2. It would clearly be absurd to have a row at Venice over a text on East/West relations when the views of the participants are in practice probably closer than on any earlier occasion. If the American draft is likely to be divisive, it strengthens the case for having no declaration. That case is reinforced by the Canadian decision to press their text on South Africa. The best outcome would be to have no texts on regional political issues at all. But this would run counter to the Americans' probable wish to have a text on the Gulf.
- 3. In the light of these considerations please speak to the White House and the State Department to make the following points:
 - a) We have no difficulty with the substance of the American text provided our amendment is included.
 - b) But we understand that it is likely to cause difficulties for others. The Americans would be well advised to discuss it privately with the French and Germans, as well as with the Italians, before deciding whether to table it.
 - c) A divisive row at Venice about a text
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would be an unnecessary self-inflicted wound at a time when the views of the Seven on East/West matters are remarkably united.

- d) Our conclusion is that the best course would be to avoid any declaration on East/West (or on South Africa). We would however be willing to consider a statement on a the Gulf, which is/more urgent and operational matter (see separate instructions).
- 4. The State Department's description of their text as
 "a further contribution to the informal drafting process"
 suggests that there is slightly less steam behind it than we had supposed. You may be able to discover whether the text reflects simply a State Department effort to improve on the earlier draft or whether there is high-level political pressure for something on these lines to be issued.