

LUK 568
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OO BEIRUT

OO DAMASCUS

OO AMMAN

PP CAIRO

PP TEL AVIV

PP DELHI

RR JEDDA

RR MOSCOW

GRS 850

RECEIVED
BRITISH HIGH COMMISSION
NEW DELHI
CHANCERY ROOM
24 NOV 1983
DUPLICATES
LETTER.....
OF ENCLOSURES.....
LOCATION.....

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CONFIDENTIAL

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FM UKMIS NEW YORK 240204Z NOV 83

TO IMMEDIATE FCO

TELEGRAM NUMBER 1436 OF 23 NOVEMBER

INFO IMMEDIATE BEIRUT, DAMASCUS, AMMAN, PARIS. PRIORITY CAIRO, TEL AVIV, TUNIS, WASHINGTON, ALGIERS, NEW DELHI (FOR S OF S'S PARTY) ROUTINE JEDDA, MOSCOW.

INFO SAVING CG JERUSALEM.

MY TELS NOS 1419 AND 1420 AND TELECONS HUMFREY/LONG, PIERCE/GORE-BOOTH: PLO IN NORTH LEBANON

SUMMARY

1. THE SECURITY COUNCIL THIS EVENING (23 NOVEMBER) UNANIMOUSLY ADOPTED AS SCR 542 THE DRAFT RESOLUTION IN MIFT CALLING FOR AN IMMEDIATE CEASEFIRE IN THE CONFLICT IN NORTHERN LEBANON. MY US COLLEAGUE AND I GOT THE ORIGINAL FRENCH/ALGERIAN TEXT AMENDED TO TAKE SOME ACCOUNT OF THE LEBANESE GOVERNMENT'S CONCERNS.

DETAIL

2. THE LEBANESE THIS MORNING (23 NOVEMBER) EXPRESSED GREAT UNHAPPINESS AT THE FAILURE OF THE FRENCH AND ALGERIANS TO CONSULT THEM. THE LEBANESE AMBASSADOR TOLD ME THAT HE WOULD INSIST ON THREE ADDITIONAL OPERATIVE PARAGRAPHS TO THE DRAFT RESOLUTION IN MY SECOND TUR WHICH WAS FORMALLY CIRCULATED LATE LAST NIGHT. THESE WERE A REITERATION OF THE COUNCIL'S CALL TO RESPECT LEBANESE SOVEREIGNTY, INDEPENDENCE AND TERRITORIAL INTEGRITY: A DETERMINATION THAT THE SITUATION RESULTED FROM THE PRESENCE OF UNAUTHORISED NON-LEBANESE FORCES; AND A CALL FOR THE COMPLETE WITHDRAWAL OF THESE FORCES. HE SUBSEQUENTLY SAW THE PRESIDENT OF THE COUNCIL ABOUT THIS.

3. I SPOKE TO LICHENSTEIN (US) WHO AGREED THAT THE DRAFT RESOLUTION WAS UNSATISFACTORY. IT MERELY REPEATED THE PRESIDENTIAL STATEMENT OF 11 NOVEMBER AND DID NOTHING FOR THE COUNCIL'S PRESTIGE. IT ALSO TOOK NO ACCOUNT OF THE LEBANESE GOVERNMENT'S LEGITIMATE CONCERNS NOR OF THE INVOLVEMENT OF NON-LEBANESE FORCES IN THE FIGHTING IN TRIPOLI.

WHEN THE COUNCIL MET IN INFORMAL CONSULTATIONS THIS MORNING, NTEUIL (FRANCE) SAID THAT HIS GOVERNMENT WISHED IT TO TAKE THE "SOLEMN" ACTION OF FOLLOWING UP THE PRESIDENTIAL STATEMENT OF 11 NOVEMBER BY A RESOLUTION. HE WANTED NO SPEECHES AND NO CONTROVERSY. IT WAS ANNOUNCED THAT EGYPT, NICARAGUA, PAKISTAN AND GUYANA HAD BECOME ADDITIONAL CO-SPONSORS. TROYANOVSKY (USSR) SUPPORTED THE DRAFT.

5. LICHENSTEIN AND I ARGUED AS IN PARA 3 ABOVE WITH SUPPORT FROM VAN DER STOEL (NETHERLANDS). LICHENSTEIN CALLED FOR THE ADDITION OF TWO OPERATIVE PARAGRAPHS, ONE ON RESPECT FOR LEBANESE SOVEREIGNTY, ETC AND THE OTHER CALLING FOR THE WITHDRAWAL OF ALL UNAUTHORISED NON-LEBANESE FORCES. THE FIRST WAS ACCEPTED WITHOUT DISCUSSION. BUT TROYANOVSKY IMMEDIATELY MADE IT CLEAR THAT HE WAS TOTALLY OPPOSED TO THE SECOND WHICH HE SAID CONTRADICTED SCR 509 (WHICH CALLS FOR IMMEDIATE AND UNCONDITIONAL ISRAELI WITHDRAWAL FROM LEBANON). I PROPOSED AN ADDITIONAL OPERATIVE PARAGRAPH CALLING ON THE PARTIES CONCERNED TO COMPLY WITH THE PROVISIONS OF THE RESOLUTION (IE INCLUDING WITH THE NEW PARAGRAPH ON RESPECT FOR LEBANESE SOVEREIGNTY, ETC). THIS WAS ACCEPTED THOUGH THE JORDANIAN LATER TRIED UNSUCCESSFULLY TO HAVE THE COMPLIANCE REFER ALSO TO "THE OTHER RELEVANT RESOLUTIONS OF THE SECURITY COUNCIL".

6. WE BROKE FOR LUNCH AND RESUMED IN THE AFTERNOON AFTER THE AMERICANS AND LEBANESE HAD SOUGHT INSTRUCTIONS. IT WAS AGREED TO AMEND THE FINAL OPERATIVE PARAGRAPH TO ASK THE SECRETARY-GENERAL TO CONSULT WITH THE GOVERNMENT OF LEBANON. LICHENSTEIN THEN PROPOSED AS A COMPROMISE ON WITHDRAWAL OF FOREIGN FORCES THAT THE RESOLUTION QUOTE THE PREAMBULAR PARAGRAPH FROM SCR 520 WHICH TAKES NOTE OF THE LEBANESE GOVERNMENT'S "DETERMINATION TO ENSURE THE WITHDRAWAL OF ALL NON-LEBANESE FORCES". THE RUSSIANS REJECTED THIS ALSO. AFTER THE PRESIDENT PRESSED THE COUNCIL TO AGREE QUICKLY ON A TEXT AND SAID THAT HE UNDERSTOOD THAT THE LEBANESE WERE NO LONGER MAKING A MENTION OF WITHDRAWAL OF FOREIGN FORCES A STICKING POINT, LICHENSTEIN GAVE WAY ON THE CONDITION THAT THE RESOLUTION SHOULD HAVE NO SPONSORS BUT BE ADOPTED BY THE COUNCIL AS A WHOLE. THIS WAS AGREED AND WE PROCEEDED RIGHT AWAY TO A FORMAL MEETING WHERE THE AMENDED TEXT WAS ADOPTED AS SCR 542 WITH NO STATEMENTS.

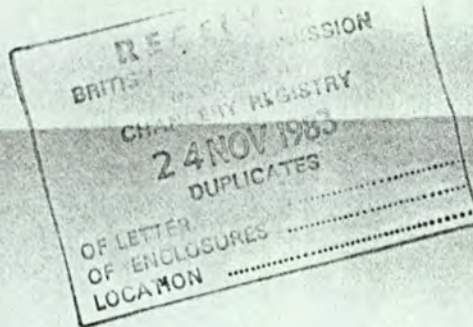
7. THE LEBANESE MISSION TOLD US AFTERWARDS THAT THEY HAD BEEN UNDER STRONG PRESSURE FROM THE ALGERIANS AND SAUDIS TO DROP THEIR OBJECTIONS AND ALLOW THE RESOLUTION TO GO THROUGH. THEY WERE NOT HAPPY WITH THE OUTCOME BUT ACCEPTED IT. TERZI (PLO), WHO HAD JUST RETURNED FROM DELHI VIA MOSCOW AND PARIS, THANKED THE FRENCH AMBASSADOR IN OUR HEARING AFTER THE MEETING. HE TOLD US HOWEVER, THAT HE HAD HOPED THAT THE COUNCIL WOULD HAVE INCLUDED SOMETHING ABOUT THE SAFETY OF REFUGEES AND ABOUT SENDING A MISSION OF ENQUIRY TO TRIPOLI (TO INVESTIGATE SYRIAN INVOLVEMENT)

8. AS SEEN FROM HERE, THE RESOLUTION IS NOT LIKELY TO ACCOMPLISH ANYTHING EXCEPT AS A POLITICAL ADVERTISEMENT FOR ITS ORIGINAL SPONSORS. PARIS TELNO 1076 HAS ALREADY SUGGESTED FRENCH MOTIVES FOR THEIR INVOLVEMENT. THE ALGERIANS LEADING ROLE HAS ALSO BEEN REMARKED ON HERE. THEIR ACTION IN BECOMING A CO-SPONSOR WITH EGYPTIAN AND JORDANIAN SUPPORT AGAINST IT IS ASSUMED THE WISHES OF THE SYRIANS, IS SEEN AS A SIGNIFICANT PUBLIC GESTURE OF SUPPORT FOR ARAFAT.

FCO PSE PASS SAVING TO CG JERUSALEM

THOMSON

OO BEIRUT
OO DAMASCUS
OO AMMAN
PP CAIRO
PP TEL AVIV
PP NEW DELHI (FOR SOS'S PARTY)
RR JEDDA



RR MOSCOW
GPS 300

UNCLASSIFIED

FM UKMIS NEW YORK 240205Z NOV 83
TO IMMEDIATE FCO

TEL NO 1437 OF 23 NOVEMBER 1983

INFO IMMEDIATE BEIRUT DAMASCUS AMMAN PARIS
INFO PRIORITY CAIRO TEL AVIV TUNIS WASHINGTON ALGIERS
NEW DELHI

INFO ROUTINE JEDDA MOSCOW

INFO SAVING CG JERUSALEM

MIPT: PLO IN NORTH LEBANON

1. FOLLOWING IS SCR 542 ADOPTED UNANIMOUSLY BY THE SECURITY COUNCIL
ON 23 NOVEMBER 1983:

THE SECURITY COUNCIL,

HAVING CONSIDERED THE SITUATION PREVAILING IN NORTHERN LEBANON,

RECALLING THE STATEMENT MADE ON THIS QUESTION BY THE PRESIDENT OF
THE COUNCIL ON 11 NOVEMBER 1983 (S/16142),

DEEPLY CONCERNED BY THE INTENSIFICATION OF THE FIGHTING, WHICH CON-
TINUES TO CAUSE MUCH SUFFERING AND GREAT LOSS OF HUMAN LIFE,

1. DEPLORES THE LOSS OF HUMAN LIFE CAUSED BY THE EVENTS TAKING PLACE
IN NORTHERN LEBANON:
2. REITERATES ITS CALL FOR THE STRICT RESPECT FOR THE SOVEREIGNTY,
POLITICAL INDEPENDENCE AND TERRITORIAL INTEGRITY OF LEBANON
WITHIN ITS INTERNATIONALLY RECOGNISED BOUNDARIES:
3. REQUESTS THE PARTIES CONCERNED IMMEDIATELY TO ACCEPT A CEASE-
FIRE AND SCRUPULOUSLY TO OBSERVE THE CESSATION OF HOSTILITIES:
4. INVITES THE PARTIES CONCERNED TO SETTLE THEIR DIFFERENCES
EXCLUSIVELY BY PEACEFUL MEANS AND TO REFRAIN FROM THE THREAT OR
USE OF FORCE:
5. PAYS TRIBUTE TO THE WORK DONE BY THE UNITED NATIONS RELIEF AND
WORKS AGENCY FOR PALESTINE REFUGEES IN THE NEAR EAST AND BY
THE INTERNATIONAL COMMITTEE OF THE RED CROSS IN PROVIDING EMER-
GENCY HUMANITARIAN ASSISTANCE TO THE PALESTINIAN AND LEBANESE
CIVILIANS IN TRIPOLI AND ITS SURROUNDINGS:
6. CALLS UPON THE PARTIES CONCERNED TO COMPLY WITH THE PROVISIONS OF
THIS RESOLUTION:
7. REQUESTS THE SECRETARY GENERAL TO FOLLOW THE SITUATION IN NORTHERN
LEBANON, TO CONSULT WITH THE GOVERNMENT OF LEBANON, AND TO REPORT
TO THE COUNCIL, WHICH REMAINS SEIZED OF THE QUESTION.

FCO PASS SAVING

THOMSON