



Treasury Chambers, Parliament Street, SWIP 3AG

The Rt Hon Viscount Whitelaw PC CH MC Lord President of the Council Privy Council Office Whitehall London SWIA 2AT

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The Willie,

23 November 1987

## NEW BURDENS ON LOCAL GOVERNMENT

Nicholas Ridley wrote to you on 19 October with the latest list of initiatives by central government that affect local authorities. I note that once again we have continued to add new burdens to local authorities over the last six months.

I very much support his view that we should continue the new burdens procedures. I think we are all aware of the pressure new policy initiatives can place upon local government expenditure. Despite all our efforts, local authority spending has risen by 10 per cent in real terms over the past two years. Recent pay rises will keep the pressure up. Devolving responsibilities to local government cannot help and may indeed fuel increased spending.

We must accept that for the present our controls over local government spending are very much less effective than our powers over central government programmes. I therefore take the view it is essential for departments to follow the agreed rules for new burdens in full. In particular, we must stick to the requirement that offsetting savings be identified on central government programmes where the cost of a new burden on local authorities exceeds £100,000.

I am copying this letter to the Prime Minister, members of E(LA) and Sir Robert Armstrong.

JOHN MAJOR

LOCAL GOLT BELATIONS P733



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The Rt Hon The Viscount Whitelaw CH MC Lord President of the Council Privy Council Office Whitehall LONDON SWI

19 October 1987

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As is customary, I am attaching the latest lists of central government initiatives, having financial and manpower implications for local government, which has been notified to my Department during the last six months. The first list contains details of proposals which are likely to result in increases in demands on local government and the second list identifies measures which are expected to lead to some reduction.

This first list shows a slight decrease over that for the preceding period (26 compared with 28). However some major policy initiatives, often with potentially substantial implications for local government, are now coming on stream. It is important that the local government implications of these major new items should be considered from the outset, at the formative stage when these new initiatives are being planned. I have therefore asked my officials to contact their colleagues in Departments sponsoring some major items of legislation to confirm that local government resource costs are considered from the outset, that their totality of these is assessed and that acceptable consultations are arranged with the local authority associations.

I am a little dissappointed that we have logged only 2 proposals leading to savings for local government, compared with 4 and 8 in the two preceding periods. I hope that colleagues will carefully investigate the scope for reducing burdens on local authorities and hence on local taxpayers particularly where their new initiatives are likely to impose additional demands.

The new burdens procedure continues to be a useful means of monitoring and where appropriate influencing, the impact of new policy initiatives on local government. I propose to continue with the procedure while placing particular emphasis on some of the major new initiatives with implications for local authorities. My officials appreciate the continued co-operation and help which

they have received from their colleagues in other Government Departments and I am confident that this co-operation - which has helped produce a system which is effective without being unnecessarily irritating - will continue.

I am copying this to the Prime Minister, members of E(LA) and Sir Robert Armstrong.

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NICHOLAS RIDLEY

NEW INITIATIVES AFFECTING LOCAL GOVERNMENT - 13 MARCH - 12 SEPTEMBER 1981 :

## POSSIBLE EXPENDITURE AND MANPOWER IMPLICATIONS

## A. POTENTIAL INCREASES

| Α.  | POTENTIAL INCREASES   |                           |   |  |
|-----|---|---------------------------|---|--|
| PRO | POSAL   | ORIGINATING<br>DEPARTMENT | FINANCIAL & MANPOWER IMPLICATIONS   | CURRENT STATUS WHERE KNOWN AND OVERALL COMMENTS                                  |
| 1.  | Use of waste material for road fill: circular   | DOE/DTp                   | De minimis ; longer term resource savings expected  | Issued 7/8/87  |
| 2.  | Control of Pollution (Anti Fouling Paints & Treatments) Regulations 1987.                   | DOE                       | De minimis  | Effective from May 1987  |
| 3.  | Redundant hospital sites in green belts: planning guidelines.                               | DOE                       | De minimis  | Circular issued on 29/4/87   |
| 4.  | Countryside Policy Re-<br>view Panel report   | DOE                       | Not yet quantified  | Government response not yet establishes  |
| 5.  | Draft response to Environment Committee report an Historic Build- ings and Ancient Monument |                           | Not quantified  | Recommendation:<br>affecting local<br>government un-<br>likely to be<br>adopted. |
| 6.  | Disposal of colliery spoil: assessment of alternative colliery spoil disposal options.      | DOE                       | De minimis;<br>longer term<br>savings expected.   | Circular issue 27/7/87   |
|     | Control of transfer of local authority mortgages  | DOE                       | Not yet quanti-<br>fied; will only<br>arise if an LA<br>chooses to<br>transfer mort-<br>gages to the<br>private sector. | Introduced by<br>Section 7 of<br>the Local<br>Government<br>Act 1986.            |
| 8.  | Requirement for consent for local authority assistance to privately - let housing.          | DOE                       | Not yet quanti-<br>fied; likely<br>to be small  | Introduced retrospect-ively by the Local Government Bill.                        |
| 9.  | Circular on child abuse   | DES                       | Expected to be de minimis   |  |

| PROPO | OS'AL  | ORIGINATING<br>DEPARTMENT | FINANCIAL & MANPOWER IMPLICATIONS  | CURRENT STATUS WHERE KNOWN AND OVERALL COMMENTS |
|-------|--|---------------------------|--|---|
| 10.   | The National Curriculum.   | DES                       | To be quantified; consultations in progress. Add-itionality not accepted.  | Education Bill                                  |
| 11.   | Access to pupil records.   | DES                       | Not yet quantified;<br>expected to be small.   |   |
| 12.   | Bogus Degrees  | DES                       | Less than £50,000 in the first year reducing to a few thousand pounds after 2 years.   |   |
| 13.   | Transfer of poly-<br>technics and colleges<br>from local authority<br>control. | DES                       | Reduction in local<br>authority expendi-<br>ture provision and<br>AEG; to be quanti-<br>fied but about £800M                                     | Education Bill                                  |
| 14.   | Grant maintained schools   | DES                       | Reduction in local authority expenditure provision and AEG; extent dependent on numbers of schools gaining GM status. Consultations in progress. | Education Bill                                  |
| 15.   | Opting out of ILEA   | DES                       | Financially neutral; consultations in progress.  | Education Bill                                  |
| 16.   | Financial delegation to schools  | DES                       | To be quantified; consultations and consultants' study in progress.  | Education Bill                                  |
| 17.   | Open enrolment   | DES                       | To be quantified; consultations in progress.   | Education Bill                                  |
| 18.   | Financial delegation, reform of governing bodies and new legal basis for NAFE. | DES                       | To be quantified; consultations in progress.   | Education Bill                                  |
| 19.   | Police capital build-<br>ings: additional form<br>on annual circular.          | но                        | De minimis   |   |

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| PROP. | OSAL .  | ORIGINATING<br>DEPARTMENT | FINANCIAL & MANPOWER IMPLICATIONS                                     | CURRENT STATUS WHERE KNOWN AND OVERALL COMMENTS |
|-------|---|---------------------------|---|---|
| 20.   | Protection of Animals (Amendment) Bill  | но                        | De minimis  | Private Member Bill.                            |
| 21.   | Review of the effect- iveness of parking enforcement.                               | но                        | Not yet quantified  |   |
| 22.   | Visual standards for<br>the Fire Service :<br>new ophthalmological<br>examingations | но                        | £40,000-£60,000;<br>long-term savings<br>of £2M p.a.antici-<br>pated. |   |
| 23.   | Stott report on level crossing safety.  | DTP                       | Not yet quantified  | LAAs consulted                                  |
| 24.   | Safety standards of small boats; new enforcement role for TSOs                      | DTP                       | Not yet quantified  | New regulation proposed.                        |
| 25.   | "Look after your heart"<br>campaign   | DHSS                      | De minimis  | Campaign<br>launched on<br>22/4/87.             |
| 26.   | 1991 Census : questionnaire to LAs  | DHSS/OPCS                 | Expected to be de minimis.  |   |

· PROPOSAL

ORIGINATING FINANCIAL &

DEPARTMENT MANPOWER IMPLICATIONS CURRENT STATUS WHERE KNOWN AND AND OVERALL COMMENTS

Use Classes 1. Order and accompanying circular.

DOE

Modest reduction in administrative costs and manpower requirements.

Effective from 1/6/87.

Development involv- DOE ing agricultural land. 2.

Minor savings as need to consult MAFF is reduced.

Circular issued on 8/5/87. Revised consultation requirement to be in new GDO early in 1988.