ADVANCE COPIES: FALKLAND ISLANDS

(29)

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MR GILLMORE

HD/SAMD (FCO DIST + A/D F/I)

HD/DEF D

HD/NEWS D

HD/UND

HD/PLANNING'STAFF

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RESIDENT CLERK

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PS/CHANCELLOR

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CABINET OFFICE

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SIR. R. ARMSTRONG, DIO, CABINET OFFICE

(Copies passed to Emergency Staff, MOD Sitcen and CinC Fleet)

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FM WASHINGTON 270050Z APR 82

TO IMMEDIATE F C 0

TELEGRAM NUMBER 1469 OF 26 APRIL 1982

INFO IMMEDIATE ASUNCION, BOGOTA, BRASILIA, BRIDGETOWN, NASSAU,
LA PAZ, SANTIAGO, SAN JOSE, QUITO, KINGSTON, SANTO DOMINGO,
TEGUCIGALPA, PANAMA CITY, LIMA, PORT OF SPAIN, MONTEVIDEO,
UKMIS NEW YORK, PRIORITY BONN, PARIS AND UKDEL NATO.

MIPT: FALKLANDS/OAS.

1. FOLLOWING IS TEXT OF HAIG'S SPEECH:

AS WE MEET HERE IN THE HALL OF THE AMERICAS, WE ARE REMINDED OF THE WESTERN HEMISPHERE'S TRADITION OF DEMOCRACY, ITS RECORD OF ACHIEVEMENT AND ITS DEVOTION TO PEACE. THE ORGANIZATION OF AMERICAN STATES IS THE LIVING TESTIMONY THAT OUR COOPERATION CAN BE A FORCE FOR INTERNATIONAL PROGRESS. CLEARLY, A VIGOROUS INTER-AMERICAN SYSTEM IS OF FUNDAMENTAL IMPORTANCE TO THE FUTURE OF THE HEMISPHERE.

THESE PARTS WHET DE HODERMOST IN OUR MINDS AS WE CONSIDER

THESE FACTS MUST BE UPPERMOST IN OUR MINDS AS WE CONSIDER HOW BEST TO ADVANCE TOWARD A PEACEFUL SOLUTION TO THE SOUTH ATLANTIC CONTROVERSY. ALL OF US KNOW THAT WE ARE DEALING TODAY WITH AN ENORMOUSLY DIFFICULT AND SENSITIVE PROBLEM. BOTH THE REPUBLIC OF ARGENTINA AND THE UNITED KINGDOM ASSERT THAT THEIR RIGHTS TO THE ISLANDS HAVE BEEN DENIED. ARGENTINA IS MOTIVATED BY A DEEP NATIONAL COMMITMENT TO ESTBLISH POSSESSION OF THE ISLANDS: IT IS FRUSTRATED BY YEARS OF WHAT IT CONSIDERS TO BE FRUITLESS NEGOTIATION. BRITAIN EMPHASIZES ITS LONGSTANDING POSSESSION OF THE ISLANDS AND ASSERTS THAT THE WISHES OF THE INHABITANTS MUST BE RESPECTED IN ANY LASTING SETTLEMENT.

TO UNDERSTAND THESE COMPETING CLAIMS AND THE EMOTIONS ON BOTH SIDES'DOES NOT MEAN TO PASS JUDGMENT ON THEIR VALIDITY.

BUT THIS ORGANIZATION — AND THE WORLD COMMUNITY — LONG AGO MADE THE JUDGMENT THAT FORCE SHOULD NOT BE USED TO SOLVE INTERNATIONAL DISPUTES. WE SHALL ALL SUFFER IF THIS FUNDAMENTAL PRINCIPLE OF BOTH THE INTERNATIONAL ORDER AND HEMISPHERIC ORDER, WHICH THE RIO TREATY WAS DESIGNED TO PROTECT, IS IGNORED. I THINK ALL OF US ARE WELL AWARE OF HOW MANY MEMBERS OF THE OAS ARE INVOLVED IN A DISPUTE OVER TERRITORY WITH ONE OR MORE NEIGHBORS.

IN THE CURRENT CONFLICT, THE SUREST GUIDE TO A PEACEFUL SETTLEMENT IS TO BE FOUND IN UNITED NATIONS SECURITY COUNCIL RESOLUTION 502. IT REQUIRES AN IMMEDIATE CESSATION OF HOSTILITIES, AN IMMEDIATE WITHDRAWAL OF ARGENTINE FORCES ON THE ISLANDS, AND THAT THE RESOLUTION OF THE PROBLEM BE SOUGHT THROUGH DIPLOMACY. THESE THREE POINTS FORM THE INDISPENSABLE BASIS FOR A SOLUTION: THEY FORM AN INTEGRATED WHOLE. THEY HAVE BEEN ACCEPTED BY BOTH PARTIES, OR AT LEAST NOT REJECTED BY EITHER OF THEM.

IN SUPPORT OF RESOLUTION 502, THE UNITED STATES HAS OFFERED ITS ASSISTANCE TO BOTH BRITAIN AND ARGENTINA. WE HAVE ACTED IN THE SPIRIT OF FRIENDSHIP WITH BOTH COUNTRIES. HEARTENED BY THE CONFIDENCE OF BOTH GOVERNMENTS, FOR THE PAST THREE WEEKS, I HAVE PURSUED THE POSSIBILITIES OF AVERTING WIDER CONFLICT AND A FRAMEWORK FOR A PEACEFUL SETTLEMENT, HERE, IN BUENOS AIRES AND IN LONDON. THESE DISCUSSIONS HAVE BEEN LONG AND DIFFICULT. THEY COULD NOT HAVE BEEN OTHERWISE IN THE CONTEXT OF THIS ANGUISHING CONTROVERSY, PRESIDENT REAGAN BELIEVES THAT THE UNITED STATES HAS A PERHAPS UNIQUE ABILITY TO ASSIST THE PARTIES. UNDER HIS DIRECTION, I HAVE MADE MYSELF AVAILABLE TO BOTH, ACCEPTING THEIR INVITATIONS TO SOUND OUT THEIR VIEWS AND SUGGESTING AVENUES TO APPROACH A FRAMEWORK OF PEACE.

AVENUES TO APPROACH A. FRAMEWORK OF PEACE.

STAKES FOR THE INTERNATIONAL COMMUNITY, THE AMERICAS AND THE TWO COUNTRIES ARE VERY GREAT. CONTINUED MILITARY ACTION WILL EXACT A HEAVY PRICE. THE ENEMIES OF THE WEST COULD FIND FRESH OPPORTUNITIES TO SEEK THAT POSITION OF INFLUENCE ON THE MAINLAND OF THE AMERICAS THEY HAVE SO LONG SOUGHT.

IT IS QUITE CLEAR THAT THE CRISIS HAS REACHED A CRITICAL POINT.

NEW MILITARY ACTION HAS TAKEN PLACE. UNLESS A SETTLEMENT CAN BE
FOUND IN THE NEXT FEW DAYS, MORE INTENSIVE FIGHTING IS LIKELY
TO OCCUR.

THE CONFLICT OVER THE ISLANDS AFFECTS US ALL. AS WE CONSIDER WHAT WE CAN DO TO HELP THE SITUATION, LET US RECALL THESE POINTS:

FIRST, THERE HAS BEEN A USE OF FORCE BY AN AMERICAN STATE,
FOLLOWED BY A UN SECURITY COUNCIL RESOLUTION WHICH CLEARLY SETS
FORTH THE BASIS FOR A PEACEFUL SETTLEMENT. WHILE WE SHOULD TAKE
ADVANTAGE OF THE PEACEFUL SETTLEMENT PROCEDURES AVAILABLE TO US
IN THIS FORUM, IT WOULD BE NEITHER APPROPRIATE NOR EFFECTIVE TO
TREAT THIS DISPUTE WITHIN THE COLLECTIVE SECURITY FRAMEWORK IMPLIED
BY THE RIO TREATY.

SECOND, ANY RESOLUTION CONSIDERED FOR ADOPTION BY THE FOREIGN MINISTERS SHOULD BE EXAMINED AGAINST THE CRITERIA OF WHETHER IT CONTRIBUTES TO THE PEACE PROCESS: WHETHER IT IMPAIRS THE PEACE EFFORTS ALREADY ENDORSED BY THE OAS: AND WHETHER IT STRENGTHENS THE ABILITY OF THIS ORGANIZATION TO CONTRIBUTE IN THE FUTURE TO EASING THIS CRISIS.

OUR PARTICIPATION IN THE INTER-AMERICAN SYSTEM PLEDGES US TO STRENGTHEN THE PEACE AND SECURITY OF THE HEMISPHERE. IN THE SEARCH FOR A SOLUTION THAT BOTH PARTIES CAN ACCEPT WITH HONOR AND RESPONSIBILITY, THE UNITED STATES REMAINS AT THE DISPOSITION OF THE PARTIES. AT THIS CRITICAL HOUR, WE ARE REDOUBLING OUR PEACE EFFORTS. WITH YOUR HELP, WE MAY SUCCEED.

HENDERSON