ZCZC ADVANCE COPY WBLNAN 2412 ORWBAN 7759 CONFIDENTIAL FFFF CORRECTED VERSION IMMEDIATE DD 140800Z FCOLN PP BUALR PP BRASI PP MONTE FM WASHI TO FCOLN nz Fearn 132310Z NOV GRS 600 CONFIDENTIAL FM WASHINGTON TO DESKBY 140800Z FCO **TELNO 2885** OF 132310Z NOVEMBER 86 INFO PRIORITY BUENOS AIRES, BRASILIA, MONTEVIDEO OUR TELNO 2842: FALKLANDS FISHERIES: MULTILATERAL SOLUTION SUMMARY we m 1. SHULTZ LIKELY TO SEEK THE PRIME MINISTER'S VIEWS ON A US be smelt PROPOSAL FOR A MULTILATERAL SOLUTION MODELLED ON THE ANTARCTIC n this. TREATY. DETAIL SHULTZ MADE A BRIEF APPEARANCE AT ARMACOST'S MEETING WITH THE PUS ON 13 NOVEMBER. SHULTZ (WHO HAD JUST RETURNED FROM THE OAS MEETING IN GUATEMALA) HAD THE FALKLANDS ISSUE AT THE TOP OF HIS MIND. HE SAID THAT HE HAD PUT TO CAPUTO THE US IDEA FOR A MULTILATERAL APPROACH LEAVING ASIDE THE SOVEREIGNTY ISSUE FOLLOWING THE PRECEDENT OF THE ANTARCTIC TREATY (PARA 2 OF TUR AND PARA 4 OF GUATEMALA CITY TELNO 309). CAPUTO HAD BEEN INTRIGUED BY THIS PROPOSAL, AND HAD AGREED TO LET SHULTZ HAVE A CONSIDERED REACTION. SHULTZ HAD TOLD CAPUTO THAT IF THE ARGENTINE RESPONSE WAS POSITIVE, H WOULD COMMEND THE IDEA TO THE PRIME MINISTER. THE PUS ASKED SHULTZ WHETHER THE ARGENTINES SERIOUSLY REGARDED OUR CONSERVATION MEASURES AS A WAY OF ASSERTING OUR SOVEREIGNTY, DESPITE THE CLEAR BRIEFING WE HAD GIVEN ON THE REASONS FOR OUR ACTION. SHULTZ SAID THAT THE ARGENTINES HAD SEEN THEIR BILATERAL FISHING AGREEMENTS WITH THE SOVIET UNION AND BULGARIA AS A WAY OF CHALLENGING OUR POSITION ON SOVEREIGNTY. THEY ACCORDINGLY SAW OUR ACTION AS A RE-ASSERTION OF OUR CLAIM TO SOVEREIGNTY. THE US HOPED THAT BY USING THE ANTARCTIC TREATY APPROACH, IT MIGHT BE POSSIBLE TO GET THE FOCUS BACK ON TO THE CONSERVATION ISSUE. THE PUS AND I EMPHASISED THAT OUR ACTION WAS THE RESULT OF GENUINE CONCERN ABOUT FISHING STOCKS: THAT OUR PREFERENCE HAD LONG DEEM FOR A MINITH ATERAL ADDROACH THEOLIGH THE FAR. AND THAT WE HAD

THE PUS AND I EMPHASISED THAT OUR ACTION WAS THE RESULT OF GENUINE CONCERN ABOUT FISHING STOCKS: THAT OUR PREFERENCE HAD LONG BEEN FOR A MULTILATERAL APPROACH THROUGH THE FAO: AND THAT WE HAD THROUGHOUT TRIED TO AVOID THE SOVEREIGNTY ISSUE BECOMING AN OBSTACLE. SHULTZ SAID THAT THE US DELEGATION IN GUATEMALA HAD KEPT BRITISH VIEWS VERY MUCH IN MIND. HE THOUGHT THAT THE US HAD MADE CLEAR TO THE ARGENTINES THAT THEY WOULD VOTE FOR A RESOLUTION WHICH WAS CONSISTENT WITH TEXTS THEY HAD ACCEPTED BEFORE. BUT THEY WOULD NOT GO ANY FURTHER. COMMENT

- SHULTZ WAS CLEARLY EXPECTING TO HEAR FURTHER FROM CAPUTO SHORTLY ABOUT HIS ANTARCTIC TREATY APPROACH. WHETHER OR NOT HE DOES, I WOULD EXPECT HIM TO MENTION THE SUBJECT TO THE PRIME MINISTER ON 14 NOVEMBER.
- OUR IMPRESSION IS THAT STATE ARE THINKING NOT OF ESTABLISHING SOME NEW MULTILATERAL REGIME FOR THE SOUTHWEST ATLANTIC BUT OF EXPLOITING TO THE FULLEST THE PROVISIONS OF THE EXISTING CONVENTION ON THE CONSERVATION OF ANTARCTIC MARINE LIVING RESOURCES (CCAMLR). FOR EXAMPLE, IT HAS BEEN SUGGESTED INFORMALLY TO US THAT THE CONVENTION COULD PROVIDE A BASIS FOR DISCUSSIONS AMONG ANTARCTIC TREATY SIGNATORIES OF FISH STOCKS IN ADJACENT AS WELL AS ANTARCTIC WATERS.
- 7. FCO PLEASE ADVANCE TO GILLMORE, FEARN AND BEAMISH (FCO) AND POWELL (NUMBER 10).

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C.D.D. 1438332 F.C. FFFF CORRECTED VENCION CONFIDENTIAL WELNAN ELIE ORWEAN 7759 IMMEDIAJET (112/14