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At MISC 128 on 9 February, during the discussion of the future of ITN, concern was expressed that a weakening of ITN's position might lead to the BBC developing a monopoly in the provision of news programmes. I was asked whether, if the need arose, the BBC news service could be the subject of a monopoly reference to

the Monopolies and Mergers Commission (MMC).

My legal advice is that a monopoly reference relating to the BBC would seem to be possible. There is an element of uncertainty, which stems not from the BBC's possessing a Royal Charter, but from the issue of whether the BBC "supplies services" within the meaning of the Fair Trading Act 1973. The Office of Fair Trading took Cousel's opinion in 1979 and were advised that the BBC could be referred but there must, however, remain an element of doubt - which ultimately could only be resolved if the reference were challenged in the courts.

A monopoly reference could deal with the straightforward economic issues of monopoly abuse if many ITV companies were forced to rely on the BBC for their news service. These could be subject to remedies of the kind that the legislation provides for, such as controls on prices and terms of contracts. But there would also be issues of quality and variety of news presentation. It is harder to envisage suitable remedies for these, except to the extent that barriers to entry into the market for news could be removed. I also doubt whether we would want to leave questions of the accurate and impartial presentation of news to the MMC, rather than dealing with them ourselves.



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An MMC reference could only deal with a dominant position which had been established. If we wish to make sure it does not come about in the first place, the most direct method might be a provision in ITV contracts, preventing the use of BBC news services or those of any body in which they or another broadcasting authority had an interest. Although, at the meeting, it was suggested that this might be rather obtrusive, this might prove the simplest course, and, since our objective is to foster competition in news provision, might not seem unduly onerous.

I am copying this to the other members of MISC 128 and to Sir Robin Butler.

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DY

23 February 1988

Department of Trade and Industry

