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Prime Directive.

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DESKBY 280930Z
FM UKMIS NEW YORK 280115Z FEB 84
TO IMMEDIATE FCO
TELEGRAM NUMBER 204 OF 27 FEBRUARY 1984
INFO IMMEDIATE: BEIRUT, DAMASCUS, TEL AVIV, WASHINGTON, PARIS
ROME.

There is some prospect of a
U.N. resolution today on a
U.N. force to the Lebanon.

MR 27/2.

PRIORITY: AMMAN, JEDDA, CAIRO, THE HAGUE, MOSCOW.

MY TELS NOS 199-201: LEBANON: UN OPTIONS

SUMMARY

1. IN INFORMAL CONSULTATIONS OF THE SECURITY COUNCIL ON 27 FEBRUARY THE NON-ALIGNED, RUSSIANS AND AMERICANS ALL PROPOSED COMPETING AMENDMENTS TO THE FRENCH DRAFT. THE FRENCH HAVE PRODUCED A REVISED DRAFT WHICH TAKES ACCOUNT OF MOST OF THE CONCERNS OF THE NON-ALIGNED AND WHICH THEY AIM TO PUT TO THE VOTE TOMORROW (28 FEBRUARY).

DETAIL

2. AS EXPECTED, THE FRENCH FORMALLY TABLED OVER THE WEEKEND THE DRAFT IN MY TELNO 190 WITH ONLY A FEW MINOR AMENDMENTS.
3. THE INDIANS PRODUCED A WORKING PAPER WITH A NUMBER OF AMENDMENTS TO THIS DRAFT WHICH THEY DISCUSSED WITH THE OTHER NON-ALIGNED MEMBERS OF THE COUNCIL THIS MORNING (27 FEBRUARY). WHEN INFORMAL CONSULTATIONS OF THE COUNCIL BEGAN THIS AFTERNOON, NICARAGUA PRESENTED A SET OF AMENDMENTS ON BEHALF OF THE NON-ALIGNED. THE MAIN ELEMENTS WERE: A NEW REFERENCE IMMEDIATE AND UNCONDITIONAL ISRAELI WITHDRAWAL IN PREAMBULAR PARA 2: A CALL FOR THE IMMEDIATE CEASEFIRE IN OPERATIVE PARA 1 TO BE 'THROUGHOUT LEBANON': PROPOSING IN OPERATIVE PARA 2 THAT THE BEIRUT OBSERVER GROUP SHOULD MONITOR THE CEASEFIRE 'AS AN INTERIM MEASURE' UNTIL A UN FORCE WAS SET UP: MAKING THE ESTABLISHMENT OF A UN FORCE IN OPERATIVE PARA 3 CONDITIONAL UPON THE REQUEST OF THE GOVERNMENT OF LEBANON, AND ITS DEPLOYMENT 'IN CO-ORDINATION WITH THE LEBANESE AUTHORITIES' THE REFERENCE IN THAT PARAGRAPH TO THE MNF WAS ALSO CHANGED TO BE 'THE MNF TOGETHER WITH THEIR SUPPORT FACILITIES'. AND IN OPERATIVE PARA 4 MEMBER STATES WERE ASKED TO REFRAIN FROM 'PARTICULARLY MILITARY ACTION' THAT MIGHT JEOPARDISE THE ESTABLISHMENT OF PEACE.
4. OVINNIKOV (USSR) SAID THAT THESE AMENDMENTS WERE ON THE RIGHT LINES BUT PROPOSED A DIFFERENT SET OF AMENDMENTS OF HIS OWN TO THE FRENCH DRAFT. THE MAIN ELEMENTS OF THESE WERE AS FOLLOWS. THE DELETION OF ALL REFERENCE TO THE WITHDRAWAL OF NON-LEBANESE FORCES. THE SUBSTITUTION OF 'IN BEIRUT' FOR 'IN THE BEIRUT AREA'. A NEW PREAMBULAR PARAGRAPH REFERRING TO THE CONCURRENCE OF THE PARTIES CONCERNED IN THE STATIONING OF A UN FORCE. THE REFERENCE TO THE DEPARTURE OF THE MNF IN OPERATIVE PARA 3 TO SPECIFY THAT IT INCLUDED THE DEPARTURE OF ALL FOREIGN NAVAL VESSELS FROM WATERS UNDER LEBANESE SOVEREIGNTY AND ALSO THAT THERE WOULD BE NO RENEWAL OF

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/ "SHELLINGS.

'SHELLINGS, AIR BOMBARDMENTS OR ANY OTHER INTERFERENCE IN THE INTERNAL AFFAIRS OF LEBANON''. A NEW OPERATIVE PARAGRAPH STATING THAT THE FORCE WOULD HAVE A TOTAL STRENGTH OF 1,000, WOULD BE ESTABLISHED FOR A PERIOD OF THREE MONTHS, WOULD HAVE ALL COSTS MET BY VOLUNTARY CONTRIBUTIONS, AND WOULD HAVE ITS CONTINGENTS SELECTED IN CONSULTATION WITH THE SECURITY COUNCIL WITH THE PRINCIPLE OF EQUITABLED GEOGRAPHIC REPRESENTATION IN MIND.

5. MRS KIRKPATRICK (US) COUNTERED WITH A NUMBER OF AMERICAN AMENDMENTS TO THE TEXT. IN PREAMBULAR PAR 2 THE REFERENCE TO SCRS 508 AND 509 WAS EXTENDED TO INCLUDE SCRS 513, 516 AND 520. PREAMBULAR PARA 3 WOULD BECOME AN OPERATIVE PARAGRAPH DEMANDING THE IMMEDIATE WITHDRAWAL OF ALL FOREIGN FORCES NOT AUTHORISED BY THE LEBANESE GOVERNMENT. OPERATIVE PARA 3 WOULD CALL FOR THE ESTABLISHMENT OF A UN FORCE ''AT THE EARLIEST PRACTICABLE DATE'' INSTEAD OF ''IMMEDIATELY''. THE DEPLOYMENT OF THE FORCE WOULD BE ''IN CO-ORDINATION AND CONSULTATION WITH THE GOVERNMENT OF LEBANON'' AND IT WOULD BE DEPLOYED ''IN AND AROUND BEIRUT AND AS NECESSARY ELSEWHERE IN LEBANON''. THE FINANCING OF THE FORCE SHOULD BE COLLECTIVE RESPONSIBILITY OF THE UN.

6. I SAID THAT IT WOULD BE HELPFUL TO HAVE CLARIFICATION FROM THE SECRETARIAT ON HOW A UN FORCE COULD UNDERTAKE THE MANDATE OF MONITORING A CEASEFIRE AND PROTECTING THE CIVILIAN POPULATION, ON WHICH EVERYONE SEEMED TO BE AGREED, IF IT WAS RESTRICTED TO THE BEIRUT AREA. WAS THE SECURITY COUNCIL REALLY PROVIDING THE MEANS TO MEET THE AIM ? SHAH NAWAZ NOTED THAT I HAD MADE A FAIR POINT ON THE DANGERS OF MAKING PROMISES WHICH COULD NOT BE KEPT.

7. NANTEUIL (FRANCE) INTERVENED TO SEIZE THE INITIATIVE WHICH WAS SLIPPING RAPIDLY FROM FRENCH HANDS BY PROPOSING THAT HE WOULD SUBMIT A NEW DRAFT TAKING INTO ACCOUNT ALL THE COMMENTS WHICH HAD BEEN MADE. OVERCOMING RESISTANCE FROM OVINNIKOV HE MADE IT CLEAR THAT HE WOULD TABLE THIS DRAFT THIS EVENING AND SEEK A VOTE ON IT TOMORROW (28 FEBRUARY).

8. IT WAS AGREED THAT THE COUNCIL WOULD MEET AGAIN IN INFORMAL CONSULTATIONS AT 1700Z TOMORROW AND TAKE A DECISION THEN ON WHETHER TO GO ON TO VOTE.

9. THE NEW FRENCH DRAFT WAS HANDED INTO THE SECRETARIAT THIS EVENING (TEXT IN MIFT). IT IS SKILFULLY DRAFTED AND INCLUDES MANY OF THE AMENDMENTS SUGGESTED BY THE NON-ALIGNED. IT RETAINS, HOWEVER, THE ORIGINAL PARA 3 STRESSING THE NEED FOR THE WITHDRAWAL OF NON AUTHORISED FOREIGN FORCES. IT MAKES NO MENTION IN OPERATIVE PARA 3 OF THE WITHDRAWAL OF MNF ''SUPPORT FACILITIES'' THOUGH IT DOES INCLUDE A REFERENCE IN OPERATIVE PARA 4 TO REFRAINING FROM ''MILITARY ACTION'' IN PARTICULAR.

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/ COMMENT

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COMMENT

10. WE DO NOT YET KNOW THE REACTION OF THE NON-ALIGNED TO THIS LATEST DRAFT. THE FRENCH WILL NEED THEIR ACQUIESCENCE IN ORDER TO PUSH IT THROUGH TO A VOTE. MY GUESS IS THAT THEY WILL GET IT, IN WHICH CASE I DOUBT WHETHER EITHER THE AMERICANS OR THE RUSSIANS WILL VETO, THOUGH THERE WOULD STILL BE A TUSSLE OVER THE REFERENCE TO WITHDRAWAL OF FOREIGN FORCES. I ASSUME IT IS RIGHT FOR US TO TRY TO CONTINUE TO SHEPHERD DELEGATIONS TOWARDS A RESOLUTION THAT WILL PASS.

11. SEE MIFT.

THOMSON

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MULTINATIONAL FORCE IN LEBANON (MNF)
LIMITED PS
NENAD PS/LADY YOUNG
MED PS/MR LUCE
DEFENCE DEPT PS/PUS
FUSD SIR J BULLARD
NEWS DEPT SIR J LEAHY
UND SIR W HARDING
NAD MR WRIGHT
WED MR CARTLEDGE
SED MR MACINNES
ECD(E) MR ADAMS
FINANCE DEPT MR JENKINS
PROTOCOL DEPT MR EGERTON
PLANNING STAFF
NED

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TEL NO 205 OF 27 FEBRUARY 1984
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ROME
INFO PRIORITY AMMAN JEDDA CAIRO THE HAGUE MOSCOW

MIPT: LEBANON: UN OPTIONS

1. FOLLOWING IS TEXT (OUR TRANSLATION FROM THE FRENCH) OF REVISED
DRAFT RESOLUTION TABLED BY FRANCE THIS EVENING (27 FEBRUARY):

THE SECURITY COUNCIL
AWARE OF THE IMPORTANCE OF THE ACTION BEING CARRIED ON IN
LEBANON BY THE UNITED NATIONS, BOTH IN BEHALF OF PEACE AND AT THE
HUMANITARIAN LEVEL,
RECALLING ITS RESOLUTIONS 508 (1982) AND 509 (1982) AND THE
NEED FOR RESPECT FOR THE TERRITORIAL INTEGRITY, UNITY, SOVEREIGNTY
AND INDEPENDENCE OF LEBANON WITHIN ITS INTERNATIONALLY RECOGNISED
BOUNDARIES,
UNDERLINING THE NEED FOR THE WITHDRAWAL FROM LEBANON OF ALL
FOREIGN FORCES WHOSE PRESENCE HAS NOT BEEN APPROVED BY THE LEBANESE
GOVERNMENT,
EARNESTLY DESIRING A POSITIVE OUTCOME OF THE DIALOGUE OF NATIONAL
RECONCILIATION FROM WHICH NONE WILL BE EXCLUDED, AND WHICH IS AN
INDISPENSABLE BASIS FOR PEACE AND STABILITY IN LEBANON,
GRAVELY CONCERNED AT THE SITUATION PREVAILING IN LEBANON AND,
IN PARTICULAR, THE BEIRUT AREA,
CONVINCED THAT THE SITUATION HAS GRAVE CONSEQUENCES FOR PEACE AND
SECURITY IN THE REGION AS A WHOLE AND COULD IMPEDE THE ACHIEVEMENT
OF A JUST AND LASTING PEACE IN THE MIDDLE EAST.

1. ONCE AGAIN ISSUES AN URGENT APPEAL FOR AN IMMEDIATE CEASE FIRE
AND FOR THE CESSATION OF ALL HOSTILITIES THROUGHOUT LEBANON AND
CALLS FOR THEIR STRICT OBSERVANCE;
2. REQUESTS THE SECRETARY GENERAL WITHOUT WAITING TO MAKE ALL
ARRANGEMENTS TO ENABLE THE BEIRUT OBSERVER GROUP TO MONITOR
COMPLIANCE WITH THE CEASE FIRE IN THE BEIRUT AREA.
3. DECIDES, IN AGREEMENT WITH THE GOVERNMENT OF LEBANON, TO ESTABL-
LISH IMMEDIATELY, UNDER THE AUTHORITY OF THE COUNCIL, A UNITED
NATIONS FORCE COMPOSED OF PERSONNEL FURNISHED BY MEMBER STATES
OTHER THAN THE PERMANENT MEMBERS OF THE SECURITY COUNCIL AND
SELECTED, IF APPROPRIATE, FROM CONTINGENTS OF THE UNITED NATIONS

/INTERIM

INTERIM FORCE IN LEBANON. THE SAID FORCE SHALL BE DEPLOYED IN THE BEIRUT AREA, IN COORDINATION WITH THE LEBANESE AUTHORITIES CONCERNED, AS SOON AS ALL THE ELEMENTS OF THE MULTINATIONAL FORCE HAVE WITHDRAWN FROM THE TERRITORY OF LEBANON AND ITS TERRITORIAL WATERS. THE UNITED NATIONS FORCE SHALL HAVE THE MISSION OF MONITORING COMPLIANCE WITH THE CEASE FIRE AND HELPING TO PROTECT THE CIVILIAN POPULATIONS, INCLUDING THE PALESTINIAN REFUGEE CAMPS, AND SHALL, WITHOUT INTERVENING IN THE INTERNAL AFFAIRS OF LEBANON, FOR THE BENEFIT OF ANY PARTY WHATEVER, HELP THEREBY TO RE-ESTABLISH THE PEACE NECESSARY FOR THE RESTORATION OF THE TERRITORIAL INTEGRITY, UNITY, SOVEREIGNTY AND INDEPENDENCE OF LEBANON:

4. REQUESTS MEMBER STATES TO FACILITATE THE TASK OF THE UNITED NATIONS FORCE, IN PARTICULAR BY REFRAINING FROM ANY INTERVENTION IN THE INTERNAL AFFAIRS OF LEBANON AND ANY ACTION, PARTICULARLY MILITARY ACTION, THAT MIGHT JEOPARDISE THE RE-ESTABLISHMENT OF PEACE AND SECURITY IN LEBANON:

5. INVITES THE SECRETARY GENERAL TO REPORT TO THE COUNCIL WITHIN 48 HOURS ON THE IMPLEMENTATION OF THE RESOLUTION.

THOMSON

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MULTINATIONAL FORCE IN LEBANON (MNF)
 LIMITED PS
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 PLANNING STAFF
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