



DEPARTMENT OF THE ENVIRONMENT
2 MARSHAM STREET LONDON SW1P 3EB
01-212 3434

My ref:

Your ref:

Mark Addison Esq
Private Secretary
10 Downing Street
London
SW1

11th June 1985

HB reply
done on 17/6
with page breakaker

Dear Mr Addison

Further to my letter of 5 June, I am writing to confirm the figures we have given you over the past few weeks on the funding of football. They are as follows:-

	Season (£) 1983/84	Season (£) 1984/85
Amount paid by the Pools Promoters Association for use of the copyright of the Football League fixture list (25% of this goes to the Scottish League)	4,578,514	5,493,141
Amount paid by TV Companies for screening of Football League matches (includes £0.5m for showing matches overseas)	3,100,000	3,100,000
Income of the Football Trust	5,865,322	6,775,117

These figures were obtained direct from the Football League and Football Trust. We have been told by the Football League that current negotiations for next season on TV payments are nowhere near reaching an agreement. A further meeting is to be held in the near future.

Yours sincerely
Paul Herson

PP P DYKINS
Private Secretary

cc BU AA



2 MARSHAM STREET
LONDON SW1P 3EB
01-212 3434

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11 June 1985

Dear Mark

MEETING WITH THE FOOTBALL AUTHORITIES

You asked us for briefing for the Prime Minister's meeting with the football authorities tomorrow.

The meeting was originally arranged to review progress on the package of measures agreed with the football authorities at No 10 on 1 April. For ease of reference I attach a copy of the letter you sent subsequently to the Football Association Chairman, Mr Millichip. Obviously, the discussion will be heavily affected by the tragedies at Bradford and Brussels and the statements made to the House by the Prime Minister and the Home Secretary.

I understand that the football authorities will be represented by Mr Millichip, his General Secretary, Mr Ted Croker, Mr Les Mackay (Chairman of the Disciplinary Committee), and from the Football League, Mr Jack Dunnett (President) and Mr Graham Kelly (Secretary).

My Secretary of State suggests that you begin the meeting by reporting on the various Government actions taken. A brief note on the current state of play on these is attached at Annex A. The proposed alcohol legislation has not yet been formally cleared by L Committee; but the FA have been invited to discuss it with Home Office officials as soon as possible.

In turning to the actions agreed by the football authorities, my Secretary of State feels that the main issue is membership cards. The FA duly produced the report they promised and it was to say the least disappointing. It gave questions rather than answers, and did not reveal a practical grasp of the issues and possibilities. But if the game of football is to put its house in order, and convince its domestic and international customers and other authorities that it has done so, an effective membership card scheme still looks to be the best option. I attach at Annex B a note of the alternative membership card schemes which need to be carefully examined. My Secretary of State suggests that you ask the FA to look carefully and urgently at possible schemes, with their costs and benefits, with DOE officials. We should look for a further report from them urgently, with the aim of introducing some sort of scheme - perhaps a pilot one based on the problem clubs - by the beginning of next season.

/ I also attach at Annex C a note on the other items on which the Prime Minister might ask the FA to report.

I am sending copies of this letter and the brief to the Private Secretaries to the Foreign Secretary, the Home Secretary, and the Secretaries of State for Scotland and Wales, and to Hartley Booth.

Your ever
Alan Davis

ALAN DAVIS
Private Secretary

Mark Addison Esq

ACTIONS TAKEN BY GOVERNMENT

Legis , Enforcement

1. Introduce, as soon as possible, legislation similar to that contained in the Criminal Justice (Scotland) Act 1980. That Act makes it an offence to be drunk or possess alcohol on football coaches, on entry to grounds and in most areas of grounds. It also makes it an offence to be in possession of containers that could be used as missiles.
2. Proceed next Session with the legislation envisaged in the Government's White Paper on the review of public order. The proposals on assemblies in the open air will considerably strengthen the powers available to police to guard against the risk of disorder.
3. Mr Justice Popplewell will continue with his inquiry into the events at Bradford City and Birmingham football grounds on 11 May.
4. The Home Secretary has set in hand the procedure for designating under the Safety of Sports Grounds Act 1975 all clubs in Divisions 3 and 4.
5. Continue to cooperate in developing international measures to deal with hooliganism.

MEMBERSHIP CARDS

A system of membership cards will only be successful if it effectively denies admission to trouble-makers. There are already in existence a number of club-based schemes which do not achieve this; they simply restrict admission to certain parts of the ground, thus ensuring a degree of 'safety' to card-holders, but not addressing the problem elsewhere in the stadium. The attraction of these schemes to the clubs (and to the FA) is that they arguably increase revenue by removing a disincentive to watch football, whereas schemes that restrict admission to the ground as a whole might reduce income by deterring 'casual' spectators.

At the meeting on 1 April the FA were asked to examine options for membership card schemes. Such schemes would fall into 2 broad categories - computer-based or photograph based. Computer schemes might be prohibitively expensive (they would require a terminal at each turnstile) but would perhaps be the most effective in terms of security against fraud and other abuses. A scheme based on photograph identity cards would be perhaps easier to circumvent, but could probably be introduced much more cheaply and more quickly.

The other major choice is between national schemes and club schemes. Again, a club scheme could be introduced quickly - and if there were enough of them a national co-ordinating system might develop - but they would have the disadvantage of merely transferring troublesome fans from one ground to another.

The FA do not appear to have examined these options in detail. A costed comparison of a number of possible schemes would allow informed decisions to be taken about their merits and drawbacks. The Prime Minister may like to tell the FA that she had hoped to receive from them a rather more rigorous examination of possible kinds of scheme, and suggest to them that they discuss with DOE officials how best to undertake such an examination.

OTHER POINTS TO RAISE WITH THE FA

1) change to FA rules. Three alternative new rules were before the FA's AGM recently and the Home Secretary wrote to Mr Millichip with his recommendation. His advice was not accepted; he has written to express the Government's disappointment at the outcome, but the Prime Minister may want to have a further explanation from both Mr Millichip and Mr Dunnett of the way in which the rule newly adopted is to operate and to be enforced and of their assessment of its potential for reducing hooliganism;

2) perimeter fencing. Doubts have arisen about perimeter fencing since the Bradford and Brussels incidents. Such fencing obviously needs to be effective for safety as well as crowd control. You might ask the FA for a progress report and their current assessment;

3) closed circuit television. Apparently the Football Trust doubt whether all the £500,000 allocated for this year will be spent. However, further funds could be made available in future years. Both the FA and the FL are strong supporters of CCTV. We should expect them to encourage clubs to make early applications for grants from the Trust for CCTV; they might also consider how they could advise the Trust on a work programme that would help

ensure the speedy introduction of CCTV at the grounds where it is most needed;

4) all ticket matches. On 1 April the FA and FL agreed to make more use of all-ticket matches in future. These become less important if an effective membership card scheme is in operation. However, it will take a while for any such scheme to get fully underway; in the early stages, hooligans will get cards and will then need to be weeded out. During that early phase all-ticket matches will continue to be important. You should ask the FA what steps they and the FL intend to take to encourage clubs to make problem matches all-ticket in the coming season.

5) ban on visiting spectators. The FA have previously attempted a ban on visiting spectators, following incidents with Chelsea football club. However, supporters still travel to matches and were admitted on the advice of the police. As the FA also fear that their judgement against Chelsea was ultra vires, they withdrew the ban and have since been very reluctant to take similar action against problem clubs. I suggest that you should ask the FA for their current assessment of the practicalities of putting a ban on fans of particular clubs in the coming season.

ACTIONS TAKEN BY GOVERNMENT

1. Introduce, as soon as possible, legislation similar to that contained in the Criminal Justice (Scotland) Act 1980. That Act makes it an offence to be drunk or possess alcohol on football coaches, on entry to grounds and in most areas of grounds. ~~It also makes it an offence to be in possession of containers that could be used as missiles.~~

2. Proceed next Session with the legislation envisaged in the Government's White Paper on the review of public order. The proposals on assemblies in the open air will ^{allow the police to use} considerably strengthen the powers available to police to guard against the risk of disorder, ^{and a police will allow them to impose limits on the number of people attending football matches if they anticipate trouble.}

3. Mr Justice Popplewell will continue with his inquiry into the events at Bradford City and Birmingham football grounds on 11 May. ^{He will also be examining the events in Burnley on 29 May to see what lessons can be learnt from them.}

4. The Home Secretary has set in hand the procedure for designating under the Safety of Sports Grounds Act 1975 all clubs in Divisions 3 and 4.

5. Continue to cooperate in developing international measures to deal with hooliganism.

MEMBERSHIP CARDS

*why aren't
the tickets?*

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10 DOWNING STREET

From the Private Secretary

11 June 1985

MEETING WITH FOOTBALL AUTHORITIES: 12 JUNE

I enclose a note which sets out what the Prime Minister might aim to get out of tomorrow's meeting with the Football Association and the Football League. The last paragraph, in square brackets, indicates in particular what the football authorities might be pressed to agree to. The note might also form the basis for any press notice to be issued after that meeting. The Prime Minister will no doubt wish to discuss it at the meeting of Ministers beforehand.

I am copying this letter to Hugh Taylor (Home Office), Phil Dykins (Minister for Sport's office, Department of the Environment), Richard Allan (Department of Transport), Alistair Harrison (Mr Renton's office, Foreign and Commonwealth Office), Peter Ritchie (Mr Stewart's office, Scottish Office) and Simon Morris (Mr Roberts' office, Welsh Office).

(Mark Addison)

Miss Sue Vandervord
Department of the Environment

The Prime Minister and her colleagues reviewed with the representatives of the Football Association and Football League the progress made on the programme of action in the Prime Minister's letter of 4 April to Mr Millichip.

The action which the Government has so far taken is:-

1. The Government is introducing, as soon as possible, legislation similar to that contained in the Criminal Justice (Scotland) Act 1980. That Act makes it an offence to be drunk or possess alcohol on football coaches, on entry to grounds and in most areas of grounds.
2. The Government will proceed next Session with the legislation envisaged in the Government's White Paper on the review of public order. The proposals on assemblies in the open air will considerably strengthen the powers available to police to guard against the risk of disorder, and in particular will allow them to impose limits on the numbers of people attending football matches if they anticipate trouble.
3. Mr Justice Popplewell will continue with his inquiry into the events at Bradford City and Birmingham football grounds on 11 May. He will also be ^{abuse that was not any lessons for} ~~examining~~ the events in Brussels on 29 May to see what lessons can be learnt from them.
4. The Home Secretary has set in hand the procedure for designating under the Safety of Sports Grounds Act 1975 all clubs in Divisions 3 and 4.
5. The Government has considered with the police measures to improve their effectiveness in dealing with football violence:

The police have confirmed that they will bring serious charges whenever they have the evidence to

justify this.

The Government and the police, will discuss the outcome of the CCTV experiment with the Football Trust. In particular they will see if more sophisticated equipment can be provided, capable of taking pictures which can be used in evidence as well as for crowd control purposes.

The Government has decided to purchase a further two "hoolivans" centrally so that three vans will be available next season for deployment on request. Before next season an evaluation report will be issued to chief officers of police on the public order photographic van.

There will be discussions with the football authorities about arrangements to ensure the police are able to search people entering grounds as a condition of entry.

The Association of Chief Police Officers has agreed that the British Transport Police can be provided with multi-channel radio sets which will give them access to police radio communications [for use on trains.] *x BTP cars*

By next season the police expect to have in place new arrangements for collecting and disseminating information about behaviour at matches.

- Make to check* ←
- Bruce arvedu*
6. The Home Secretary has drawn attention to the Court of Appeal guidelines on sentencing violent offenders, and encouraged magistrates to make full use of their powers, including detention and attendance centre sentences, and bail conditions forbidding attendance at matches. The heavy sentences imposed by the judge in the Cambridge case at the end of May were widely welcomed by the press and the public. Home Office Ministers will take any

further suitable opportunity to remind courts of the range of the powers and penalties available to them.

7. The Government is continuing to cooperate in developing international measures to deal with hooliganism. The Minister for Sport has today been taking part in a meeting of European Ministers for Sport in the Netherlands. *The meeting will reconvene on 27 June.*

The Council of Europe Working Group [to examine scope for developing relevant training activities]

[The Football Association and the Football League agreed today to ^(H&A 6/8/7) develop urgently, in consultation with the Government, advice which they will give to the league football clubs on further action which the clubs should take. The subjects to be covered will include:-

- membership cards - *Admin. need a foolproof scheme* } *control adm. one whole enable individual schemes conceivable.*
- travel arrangements for supporters - *alcohol dealt with*
- all ticket matches - *only if card*
- ticket issue - *only to members.* } *- B&R have said no cheap travel for fans.*
- seating arrangements
- family enclosures.

The aim will be to produce advice in time for the start of the forthcoming season. In preparing this advice full account will be taken of the conclusions of the Popplewell inquiry as these become available.]

Mexicans → UK will hold Mexicans to same rule.

[Rule change.]

F. R. B

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There will be discussions with the football authorities about arrangements to ensure the police are able to search people entering grounds as a condition of entry.

The Association of Chief Police Officers has agreed that the British Transport Police can be provided with mult-channel radio sets which will give them access to police radio communications, for use on trains. *[also in B.T.P. Cars]*

By next season the police expect to have in place new arrangements for collecting and disseminating information about behaviour at matches.

6. The Home Secretary has drawn attention to the Court of Appeal guidelines on sentencing violent offenders, and encouraged magistrates to make full use of their powers, including detention and attendance centre sentences, and bail conditions forbidding attendance at matches. The heavy sentences imposed by the judge in the Cambridge case at the end of May were widely welcomed by the press and the public. Home Office Ministers will take any

further suitable opportunity to remind courts of the range of the powers and penalties available to them.

7. The Government is continuing to cooperate in developing international measures to deal with hooliganism. The Minister for Sport has today been taking part in a meeting of European Ministers for Sport in the Netherlands.

The meeting will ~~be~~ resume on 27th June

[The Football Association and the Football League agreed today to develop urgently, in consultation with the Government, advice which they will give to the league football clubs on further action which the clubs should take. The subjects to be covered will include:-

- membership cards *- admission to ground. - computer system.*
- travel arrangements for supporters *- bar on visiting spectators*
- all* - ticket issue *- Club membership card*
- seating arrangements
- family enclosures.

The aim will be to produce advice in time for the start of the forthcoming season. In preparing this advice full account will be taken of the conclusions of the Popplewell inquiry as these become available.]

From: THE PRIVATE SECRETARY



HOME OFFICE
QUEEN ANNE'S GATE
LONDON SW1H 9AT

11 June 1985

Dear Mark

PRIME MINISTER'S MEETING WITH FA

... I attach briefing as requested on the two outstanding points from the Prime Minister's letter of 4 April to Mr Millichip.

Yours ever

William

W R FITTALL

M Addison, Esq

BRIEFING FOR MEETING WITH FA, 12 JUNE 1985

Police effectiveness

1. Home Office officials have discussed with the police measures to improve their effectiveness in dealing with football violence. In brief:

- (i) The police have confirmed that they will bring serious charges whenever they have the evidence to justify this.
- (ii) Together with the police, Home Office officials are to discuss the outcome of the CCTV experiment with the Football Trust. In particular they will see if more sophisticated equipment can be provided, capable of taking pictures which can be used in evidence as well as for crowd control purposes.
- (iii) Before next season an evaluation report will be issued to chief officers of police on the public order photographic van (the "hoolivan" as it is now known in the popular press) so that forces can decide whether to buy such vans, from their existing equipment budgets. We have also decided to purchase a further two vans centrally so that three vans will be available next season for deployment on request.
- (iv) Officials will be discussing with the football authorities arrangements for ensuring that the police are able to search people entering grounds as a condition of entry; this will

/ensure

ensure that police action is on a safe legal basis.

- (v) The Association of Chief Police Officers has agreed that the British Transport Police can be provided with multi-channel radio sets which will give them access to police radio communications, for use on trains. This will greatly improve communication links, the need for which was demonstrated in connection with the Luton v Millwall match.
- (vi) By next season the police expect to have in place new arrangements for collecting and disseminating information about behaviour at matches, to ensure that chief constables have comprehensive information about the likelihood of disorder.

Courts

2. So far as the courts are concerned, in a speech to the Plymouth magistrates on 29 March, the Home Secretary drew attention to the Court of Appeal guidelines on sentencing violent offenders, and encouraged magistrates to make full use of their powers, including detention and attendance centre sentences, and bail conditions forbidding attendance at matches. The heavy sentences imposed by the judge in the Cambridge case at the end of May were widely welcomed by the press and the public. Home Office Ministers intend to take any further suitable opportunity which offers itself to remind courts of the range of the powers and penalties available to them in this connection.

PRIME MINISTER

MEETING WITH THE FOOTBALL ASSOCIATION AND THE FOOTBALL LEAGUE:
12 JUNE

Attending tomorrow's meeting at 1600 from the Association and the League will be:

Mr Bert Millichip: FA Chairman
Mr Ted Croker: FA General Secretary
Mr Les Mackay : Chairman of the FA Disciplinary Committee
Mr Jack Dunnett: Football League President
Mr Graham Kelly: Football League Secretary

The briefing from the Department of the Environment, which we discussed earlier today with their officials, is at Flag A. It contains a copy of the letter you sent Mr Millichip after the previous meeting on 1 April.

Attached at Flag B is a note suggesting what you might aim to achieve from the meeting. You could start by describing, in the terms indicated, the action which the Government has taken on matters for which it accepted responsibility in the letter to Mr Millichip. The last paragraph sets out what you might press the football authorities to agree to. The precise content of that paragraph will of course depend on the outcome of the meeting.

I have circulated the note at Flag B to the other Ministers who are to attend and you could have a word about this at the preparatory discussion which starts at 1530.

At Flag C is a report by the British Transport Police on the European Cup Final at Brussels, together with a covering note from Nicholas Ridley. Mr Ridley will be attending the preparatory meeting, and the report may be raised. Much of it makes very interesting reading. The main conclusions seem to be that alcohol was effectively controlled so far as transport to the match was concerned. The problem rose because of the

gap of several hours between the fans arrival in Brussels and the beginning of the match, which in combination with the Continental licensing laws, led to the events which followed. The Transport Secretary seeks your views on the recommendations on pages 4 and 5 of the Chief Constable's letter. I think you will wish to await the Home Secretary's comments on these three recommendations before responding.

Flag D is the Press Association report on the Chelsea Football Club announcement of a membership card system. You may wish to have this to hand before the meeting.

There is a note at Flag E setting out the latest figures from DOE on the funding of football.

Mark Addison

MARK ADDISON

11 June 1985