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TELNO 1396 OF 7 JUNE

INFO IMMEDIATE MIRIMBA SALISBURY, CAPE TOWN, DAR ES SALAAM,
GABORONE, LAGOS, LUSAKA, MAPUTO,

INFO PRIORITY UKNIS NEW YORK, LUANDA, PRETORIA.

RHODESIA: PRESIDENTIAL DETERMINATION

1. FOLLOWING IS TEXT OF A STATEMENT MADE BY PRESIDENT CARTER AT
1720 WASHINGTON TIME TODAY.

2. BEGINS.

AFTER THE MOST CAREFUL AND THOROUGH CONSIDERATION: I HAVE
MADE A DECISION ON THE ZIMBABWE-RHODESIAN SANCTIONS. FIRST, I AM
ABSOLUTELY CONVINCED THAT THE BEST INTERESTS OF THE UNITED STATES
WOULD NOT BE SERVED BY LIFTING THE SANCTIONS.

SECOND, I AM EQUALLY CONVINCED THAT THE BEST INTERESTS OF
THE PEOPLE OF ZIMBABWE-RHODESIA WOULD NOT BE SERVED BY LIFTING
OF THE SANCTIONS.

FINALLY, IT IS CLEAR TO ME THAT ALTHOUGH THERE HAS BEEN SOME
VERY ENCOURAGING PROGRESS MADE IN THAT COUNTRY, THAT THE ACTION
TAKEN HAS NOT BEEN SUFFICIENT TO SATISFY THE PROVISION OF THE UNITED
STATES LAW DESCRIBED IN THE SO-CALLED CASE-JAVITS AMENDMENT.

IN REACHING THIS DECISION, WE HAVE CAREFULLY ASSESSED RECENT
EVENTS IN ZIMBABWE-RHODESIA. WE HAVE CONSULTED VERY CLOSELY WITH
THE BRITISH WHO RETAIN BOTH LEGAL AND HISTORIC INTERESTS AND
RESPONSIBILITIES FOR THAT COUNTRY.

THE ACTUAL VOTING IN THE APRIL ELECTIONS APPEARS TO HAVE
BEEN ADMINISTERED IN A REASONABLY FAIR WAY UNDER THE CIRCUMSTANCES.
BUT THE ELECTIONS WERE HELD UNDER A CONSTITUTION THAT WAS DRAFTED
BY AND THEN SUBMITTED ONLY TO THE WHITE MINORITY, ONLY 60 PERCENT
OF WHOM THEMSELVES SUPPORTED THE NEW CONSTITUTION.

THE BLACK CITIZENS, WHO CONSTITUTE 90 PERCENT OF THE
POPULATION OF ZIMBABWE-RHODESIA, NEVER HAD A CHANCE TO CONSIDER NOR
TO VOTE FOR OR AGAINST THE CONSTITUTION UNDER WHICH THE ELECTIONS
WERE HELD.

/THE CONSTITUTION

THE CONSTITUTION PRESERVES EXTRAORDINARY POWER FOR THE FOUR PERCENT WHITE MINORITY. IT GIVES THIS SMALL MINORITY VASTLY DISPROPORTIONATE NUMBERS OF VOTES IN THE COUNTRY'S PARLIAMENT. IT GIVES THIS FOUR PERCENT CONTROL OVER THE ARMY, THE POLICE, THE SYSTEM OF JUSTICE, AND THE CIVIL SERVICE, AND IT ALSO LETS THE FOUR PERCENT MINORITY EXERCISE A VETO OVER ANY SIGNIFICANT CONSTITUTIONAL REFORM. MOREOVER, WHILE THE CASE-JAVITS AMENDMENT CALLED FOR FREE PARTICIPATION OF ALL POLITICAL FACTIONS OR GROUPS IN THE COUNTRY IN THE RECENT ELECTION, THE INTERNAL REPRESENTATIVES OF THE OPPOSING POLITICAL PARTIES WERE BANNED FROM THE ELECTION. THEY WERE UNABLE TO PARTICIPATE IN THE POLITICAL PROCESS. THEY WERE PROHIBITED FROM HOLDING MEETINGS, FROM HAVING POLITICAL RALLIES, FROM EXPRESSING THEIR VIEWS AGAINST VOTING IN THE ELECTION, AND EVEN PREVENTED FROM ADVERTISING THEIR VIEWS IN THE NEWS MEDIA.

FOR THESE REASONS, I CANNOT CONCLUDE THAT THE ELECTIONS WERE EITHER FAIR OR FREE. NOR CAN I CONCLUDE THAT THE OTHER CONDITION OF THE UNITED STATES LAW HAS BEEN FULLY MET. THE AUTHORITIES IN ZIMBABWE-RHODESIA HAVE EXPRESSED THEIR WILLINGNESS TO ATTEND AN ALL-PARTIES MEETING, BUT THEY HAVE NOT INDICATED THEY ARE PREPARED TO NEGOTIATE SERIOUSLY ABOUT "ALL RELEVANT ISSUES". ALL RELEVANT ISSUES HAVE TO BE CONSIDERED IN ORDER TO COMPLY WITH THE UNITED STATES LAW.

WE WILL, OF COURSE, CONTINUE TO KEEP THE QUESTION OF THE OBSERVANCE OF SANCTIONS UNDER REVIEW. I SINCERELY HOPE THAT FUTURE PROGRESS CAN BE MADE AND MADE RAPIDLY. ALONG WITH THE BRITISH, WE WILL PARTICULARLY LOOK FOR PROGRESS TOWARDS A WIDER POLITICAL PROCESS AND MORE LEGITIMATE AND GENUINE MAJORITY RULE. IN SO DOING, WE WILL REPORT TO THE CONGRESS AND OBVIOUSLY CONSULT WITH THE CONGRESS ON A MONTHLY BASIS ON THE PROGRESS BEING MADE IN ZIMBABWE-RHODESIA.

THE POSITION THAT I HAVE OUTLINED BEST SERVES NOT ONLY AMERICAN INTERESTS, BUT THE INTERESTS OF OUR ALLIES IN A REGION OF THE WORLD OF INCREASING IMPORTANCE TO US. IT SHOULD PRESERVE OUR DIPLOMATIC AND TIES OF TRADE WITH FRIENDLY AFRICAN GOVERNMENTS AND ALSO LIMIT, AND THIS IS VERY IMPORTANT -- LIMIT THE OPPORTUNITY OF OUTSIDE POWERS TO TAKE ADVANTAGE OF THE SITUATION IN SOUTHERN AFRICA AT THE EXPENSE OF THE UNITED STATES.

/NO OTHER

NO OTHER GOVERNMENT ON EARTH HAS EXTENDED DIPLOMATIC RELATIONS OR RECOGNITION TO THE ZIMBABWE-RHODESIAN GOVERNMENT.

HOWEVER, THESE ACTIONS OF THE UNITED STATES THAT I AM DESCRIBING SHOULD HELP AND ENCOURAGE THE NEWLY-ELECTED AUTHORITIES, INCLUDING MR. MUZOREWA, TO INTENSIFY THEIR EFFORTS TO ACHIEVE GENUINE MAJORITY RULE, AN END TO APARTHEID AND RACISM, BASED ON FIRM, REASONABLE, CONSTITUTIONAL PROCESSES THAT EXEMPLIFY THE VERY PRINCIPLES ON WHICH THE UNITED STATES GOVERNMENT HAS BEEN FOUNDED.

I CONSIDER THIS PRINCIPLE TO BE EXTREMELY IMPORTANT TO REPRESENT IN INTERNATIONAL AFFAIRS WHAT OUR NATION STANDS FOR, WHAT OUR PEOPLE BELIEVE IN.

I RECOGNIZE, TO BE PERFECTLY FRANK WITH YOU, THAT I DO NOT HAVE A MAJORITY OF SUPPORT IN THE UNITED STATES SENATE. MY GUESS IS THAT AT THE PRESENT TIME IN THE HOUSE WE WOULD HAVE DIFFICULTY IN THIS POSITION PREVAILING. BUT BECAUSE IT IS A MATTER OF PRINCIPLE TO ME PERSONALLY, AND TO OUR COUNTRY, BECAUSE I SEE THE PROSPECT OF OUR NATION BEING SERIOUSLY DAMAGED IN ITS RELATIONSHIP WITH OTHER COUNTRIES, IN SOUTHERN AFRICA, AND ELSEWHERE, BECAUSE TO LIFT SANCTIONS AT THIS TIME WOULD DIRECTLY VIOLATE INTERNATIONAL LAW, OUR PAST AGREEMENTS EVER SINCE PRESIDENT JOHNSON UNDER THE UNITED NATIONS, AND WOULD NOT CONTRIBUTE TO THE BEST INTERESTS OF EITHER OUR COUNTRY OR THE PEOPLE OF ZIMBABWE-RHODESIA, I INTEND TO DO EVERYTHING I CAN WITHIN MY POWER TO PREVAIL IN THIS SITUATION.

IT MEANS A LOT TO OUR COUNTRY TO DO WHAT IS RIGHT AND WHAT IS DECENT, AND WHAT IS FAIR, AND WHAT IS PRINCIPLED. AND IN MY OPINION THE ACTION THAT I HAVE DESCRIBED FULFILLS THESE REQUIREMENTS.

JAY

F I L E S

RHOD D

OADS

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(MR STEEL)

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