CONFIDENTIAL PRIORITY 1748705 CONFIDENTIAL Set dusing. FM F.C.O. 051316Z OCT 81 TO PRIORITY UKDEL MELBOURNE TELEGRAM NUMBER 184 OF 5 OCTOBER. FOR P.S. TO S.O.S.F.C.A. FOLLOWING TELEGRAM NOW REPEATED TO YOU AT REQUEST OF PRIVATE OFFICE WAS RECEIVED FROM ATHENS TELEGRAM NUMBER 243 OF 2 OCTOBER INFO ANKARA, NICOSIA, WASHINGTON, AND SAVING TO OTHER NATO POSTS, MADRID, MOSCOW, UKREP BRUSSELS, AND DUBLIN. MY TEL 222: THE GREEK ELECTION CAMPAIGN. 1. WITH TWO WEEKS TO GO BEFORE THE ELECTIONS, THE TWO MAIN PARTIES, NEW DEMOCRACY AND PASOK, APPEAR TO BE CONSOLIDATION THEIR DOMINANCE OVER ALL THE SMALLER PARTIES EXCEPT THE MOSCOW-LINE COMMUNIST PARTY (KKE), WHOSE SUPPORT REMAINS STEADY AT AROUND 1/8TH OF THE ELECTORATE. 2. BOTH MAIN PARTIES HAVE HAD SUCCESSES, IN NEW DEMOCRACY'S CASE SUBSTANTIAL, IN EXTENDING THEIR ELECTORAL BASE. NEW DEMOCRACY'S LISTS OF CANDIDATES DRAW BOTH ON FORMER MEMBERS OF THE CENTRE PARTY, EDIK, AND ON MEMBERS OF THE RIGHT-WING NATIONAL RALLY. THEY INCLUDE THE RALLY'S LEADER THEOTOKIS, WHO ANNOUNCED ON 23 SEPTEMBER THAT THE RALLY WOULD, IN THE INTERESTS OF UNITY OF CONSERVATIVE FORCES AGAINST PASOK, NOT STAND SEPARATELY IN THE ELECTIONS. PASOK'S STATE LIST IS HEADED BY THE VETERAN CENTRE POLITICIAN GEORGE MAVROS, WHO IS THUS ASSURED OF A SEAT IN PARLIAMENT. AND MIGHT BE FOREIGN OR DEFENCE MINISTER IN A PASOK GOVERNMENT. THE SMALL FORMER COMMUNIST FRON PARTY (EDA) HAS COME OUT IN SUPPORT OF PASOK AND ITS SECRETARY GENERAL, GLEZOS, A POPULAR HERO OF THE

RESISTANCE, BEEN ADOPTED AS A PASOK CANDIDATE.

3. NEW DEMOCRACY AND RALLIS PERSONALLY IN
HIS CAMPAINGN SPEECHES ARE SEEKING TO DIRECT
ATTENTION AWAY FROM DOMESTIC ISSUES AND
FOCUS IT MORE ON FOREIGN POLICY, ATTACKING
THE AMBIGUITY OF PAPANDREOUS'S STATEMENTS
AND THE DANGER OF THIS ANTI-NATO AND ANTI-EC
POLICIES. BUT THE ELECTORATE SEEMS LESS INTERESTED
IN FOREIGN POLICY THAN IN THE DOMESTIC ECONOMY. RALLIS' WAS NOT
HELPED BY REMARKS OF JESEPH LUNS, IN AN INTERVIEW
CARRIED BY AFP ON 25 SEPTEMBER WHICH APPEARED TO
QUESTION GREEK SOVEREIGNTY OVER THE AEGEAN ISLANDS AND PROVIDED
MATERIAL FOR EXPLOITATION BY PAPANDREOU. BUT THE MAIN THRUST
OF PAPANDREOUS'S SPEECHES REMAINS THE NEED FOR FUNDAMENTAL
CHANGE IN GREEK SOCIETY AND POLITICS.

4. THE CAMPAING IS STARKLY FOCUSING ATTENTION
ON PAPANDREOU HIMSELF. WHEREAS RALLIS CAN SPREAD
THE LOAD OF PERSONAL APPEARANCES WITH AVEROFF
AND OTHERS NO PASOK POLITICIAN OTHER THAN PAPANDREOU IS ALLOWED
TO PLAY A NATIONAL ROLE. THIS IS A WEAKNESS WHICH
NEW DEMOCRACY ARE TRYING TO EXPLOIT BY, FOR INSTANCE,
MAKING A TELEVISED DEBATE BETWEEN RALLIS AND PAPANDREOU CONDITIONAL
ON THE PARTICIPATION OF TWO OTHER PARTY SPOKESMEN FROM
EACH SIDE. THE CONDITION HAS BEE REJECTED BY PASOK. OF
FOREIGN SOCIALIST LEADERS INVITED TO GREECE IN SUPPORT OF
PASOK'S CAMPAINGN. BRANDT AND PALME HAVE REPORTEDLY
DECLINED.

5. THIS ELECTION CAMPAING IS LIVELY, NOISEY BUT SO
FAR WELL-ORDERED AND PEACEFUL. IT IS INTENSELY HARD
WORK FOR THE CANDIDATES FOR WHOM PERSONAL CONTACT WITH
ELECTORS IS STILL AS IMPORTANT AS POLICY COMMITMENTS.
MASS MEETINGS, EFFECTIVELY ORGANISED BY BOTH MAIN
PARTIES, STILL PLAY A SIGNIFICANT IF SYMBOLIC ROLE IN
UPLIFTING PARTY MORALE. AND THE TELEVISING OF A SELECTION
OF THEM WIHT EQUAL TIME FOR THE TWO MAIN PARTIES-BRINGS THEM INTO
MOST GREEK HOMES. BUT IT IS THOUSANDS OF
SMALLER MEETINGS IN PRIVATE HOUSES AND OFFICES THAT
INFLUENCE MOST OF THE VOTES. NEW DEMOCRACY STILL HAS BETTER
TOOLS FOR PATRONAGE POLITICS THAN PASOK. WHICH INDEED
REJECTS THEM AS CORRUPT AND OLD-FASHIONED. BUT INCREASED
PROSPERITY, MIGRATION TO THE TOWNS AED MASS COMMUNICATIONS
TEND TO WEAKEN THE VOTER'S OLD DEPENDENCE ON HIS

PROSPERITY, MIGRATION TO THE TOWNS AED MASS COMMUNICATIONS
TEND TO WEAKEN THE VOTER'S OLD DEPENDENCE ON HIS
DEPUTY, AND HAVE CORRESPONDINGLY HAVE ERODED NEW DEMOCRACY'S
OLD STRENGTH IN THE COUNTRYSIDE.

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6. HOWEVER, NEW DEMOCRACY POLITICIANS ARE NOW MORE CONFIDENT THAT THEY WERE SOME WEEKS AGO THAT THE PARTY CAN PULL OFF A VICTORY. THEY MAINTAIN THAT THE PARTY'S RECENT RALLIES EXPECIALLY AT SALONIKA ON 20 SEPTEMBER PROVIDED A STIMULUS AND WERE PERSONAL SUCCESSES FOR RALLIS PERSONALLY - A SHREWD JUDGE - IS NOW SAYING HE IS CONFIDENT OF WINNING AN OVERALL MAJORITY. HIS CONFIDENCE IS BASED ON PROFESSIONS OF SUPPORT FROM PREVIOUSLY DISSATISFIED VOTERS, ON THE SIZE OF THE MASS MEETINGS , AND ON SOME PLAUSIBLE ELECTORAL ARITHMETIC. THE WITHDRAWAL OF THE NATIONAL RALLY LEAVES ONLY THE TINY PROGRESSIVE PARTY OF MARKEZINIS IN THE FIELD TO THE RIGHT OF NEW DEMOCRACY. NEW DEMOCRACY CAN THUS EXPECT TO WIN THE GREAT MAJORITY OF THE 7 PERCENT OF THE VOTE WON BY THE RALLY IN 1977. RALLIS EXPECTS ALSO TO WIN SOME 3 PERCENT OF THE 1977 CENTRIST VOTE. HE BELIEVES THESE ACCRETIONS OF SUPPORT WILL COMPENSATE FOR THE LOSSES THE PARTY HAS SUUFERED FROM NATURAL WASTAGE FROM THE 42 PERCENT OF THE VOTE IT WON IN

7. IN SUPPORT OF THIS LOGIC, THERE ARE
SIGNS THAT NEW DEMOCRACY IS RECOVERING A LITTLE GROUND
IN THE COUNTRYSIDE WHERE PAPANDROU'S APPEAL FOR CHANGE
IS VIEWED MORE SCEPTICALLY BY THE FARMING COMMUNITIES.
HOWEVER, THE STRENGTH OF THE PASOK PARTY IS
STILL EVIDENT FROM RECENT PROVICIAL TOURS BY MEMBERS
OF THE EMBASSY AND I WOULD NOT AT PRESENTZALTER THE
ASSESSMENT IN MY TUR NO PARTY ENJOYING AN OVERALL MAJORITY,
BUT WITH PASOK PROBABLY HAVEING THE EDGE OVER THE NEW DEMOCRACY.

FCO PSE PASS SAVING TO OTHER NATO POSTS, MADRID, MOSCOW, UKREP BRUSSELS, AND DUBLIN.

CARRINGTON