RESTRICTED PM UKINIS NEW YORK 240138Z NOV 83 TO IMMEDIATE FCO TEL NO 1435 OF 23 NOVEMBER 1983 INFO IMMEDIATE NEW DELHI ISLAMABAD WASHINGTON INFO PRIORITY KABUL MOSCOW BAGHDAD INFO ROUTINE LILONGWE TEHRAN INFO SAVING PEKING PARIS MY TELNO 1418 (NOT TO ALL): UNGA DEBATE ON AFGHANISTAN: CONCLUSION 1. FOLLOWING A FURTHER 15 STATEMENTS, RESOLUTION ADOPTED BY 116-20-17, A RECORD MAJORITY OF 96 VOTES. DEFECTIONS BY IRAQ AND MALAWI. 2. THE RESUMED DEBATE ON AFGHANISTAN TOOK UP MOST OF 23 NOVEMBER. DETAIL THE STATEMENTS LARGELY FOLLOWED THE PATTERN OF THE PREVIOUS TWO DAYS. THE GDR, VIETNAM AND LAOS SPOKE ON THE AFGHAN SIDE. IN AN EXPLANATION OF VOTE, THE AFGHAN PERMANENT REPRESENTATIVE REPEATED SALIENT POINTS FROM HIS PREVIOUS STATEMENT: ACCUSED OTHER SPEAKERS OF INFLATING THE NUMBER OF REFUGEES FRAUDULENTLY: AND DECLARED THAT THE RESOLUTION WOULD HAVE NO LEGAL VALIDITY. 3. THE INDIANS TRIED TO BALANCE THEIR CRITICISM OF EXTERNAL INTER-FERENCE IN AFGHANISTAN AND OF THE PRESENCE OF FOREIGN TROOPS. THEY ARGUED THAT THE ANNUAL RITUAL OF AN ACRIMONIOUS DEBATE MADE DIAL-OGUE MORE DIFFICULT TO ACHIEVE AND WAS THUS COUNTER-PRODUCTIVE. THE AFGHANS WERE PAWNS IN AN INTERNATIONAL POWER PLAY, WHICH CARRIED DANGERS FOR REGIONAL SECURITY. THE FOCUS OF ATTENTION WAS NOT NOW ON THE SEARCH FOR AN IMMEDIATE REMEDY BUT ON COMPLICATED STRATEGEMS OF CONTAINMENT. THE EXISTING SITUATION COULD SERVE AS A PRETEXT FOR THOSE WHO WISHED TO CREATE FURTHER INSTABLILITY IN THE AREA. WE SHOULD NOT SIT IN JUDGEMENT BUT WORK FOR A POLITICAL SOLUTION BASED ON A DIALOGUE BETWEEN THE PARTIES DIRECTLY INVOLVED. THE INDIANS QUOTED AT LENGTH FROM THE NEW DELHI NON-ALIGNED COMMUNIQUE: EXPRESSED SATISFACTION WITH THE SECRETARY GENERALS EFFORTS: AND DECLINED TO SUPPORT THE DRAFT RESOLUTION BECAUSE IT WAS ONCE AGAIN ONE SIDED. (THEY ABSTAINED AGAIN). 4. IN HIS EXPLANATION OF VOTE, THE IRANIAN PERMANENT REPRESENTATIVE EXPRESSED RESERVATIONS ABOUT THE DRAFT RESOLUTION, WHICH WAS NOT STRONG ENOUGH. IF THE CALL FOR A WITHDRAWAL OF FOREIGN TROOPS WAS IMPLEMENTED, THERE WOULD BE NO NEED TO CONTINUE THE SEARCH FOR A POLITICAL SOLUTION. HE REFERRED TO THE FUTILITY OF THE SECRETARY GENERALS EFFORTS. 5. THE PERMANENT REPRESENTATIVE OF MALAWI SAID IN AN EOV THAT MALAWI SUPPORTED THE PRINCIPLES EMBODIED IN THE RESOLUTION. HOWEVER, THE RESOLUTIONS PASSED BY THE GA HAD NOT BEEN EFFECTIVE, AND THERE WAS NOW A STALEMATE. THERE SHOULD THEREFORE BE A CHANGE OF STRATEGY. MALAWI BELIEVED IN CONTACT AND DIALOGUE AS A MEANS OF SOLVING INTERNATIONAL PROBLEMS AND WOULD ACCORDINGLY ABSTAIN. 6. AT THE END OF THE DAY THERE WAS AN EXCHANGE OF RIGHTS OF REPLY BETWEEN PAKISTAN AND AFGHANISTAN, CENTERING ON THE QUESTION OF DIRECT TALKS AND ON THE TRU NUMBER OF REFUGEES.

THE VOTE
7. THE MAJORITY OF 96 COMPARED WITH 93 IN THE PREVIOUS TWO
YEARS. THE POSITIVE VOTE OF 116 EQUALLED THE 1981 FIGURE (WHICH
DROPPED TO 114 IN 1982). THIS WAS THEREFORE A VERY GOOD RESULT
FOR THE PAKISTANIS AND THEIR FRIENDS.

- 8. THE PAKISTANIS LOST THE POSITIVE VOTES OF IRAQ, MALAWI AND UPPER VOLTA, (ALL OF THEM ABSTAINED). THEY WERE PARTICULARLY ANNOYED ABOUT THE FORMER WHICH THEY ATTRIBUTED TO PIQUE OVER THEIR OWN RECENT SECURITY COUNCIL ABSTENTION ON THE IRAN/IRAQ RESOLUTION (SCR 540). SHAS NAWAZ TOLD US THAT HIS IRAQI COLLEAGUE HAD RENEGED ON A PROMISE.
- 9. TO GENERAL BAFFLEMENT, THE MALAWIAN REVEALED ONLY FOUR HOURS BEFORE THE VOTE THAT HE HAD BEEN INSTRUCTED TO ABSTAIN. WE AND THE AMERICANS JOINED THE PAKISTANIS IN TRYING TO MOVE HIM BACK, BUT HIS INSTRUCTIONS LEFT HIM NO DISCRETION, AND IT WAS TOO LATE AT NIGHT TO OBTAIN A CHANGE FROM THE PRESIDENTIAL PARTY IN NEW DELHI. FROM THE MALAWIANS INCOHERENT ATTEMPT TO EXPLAIN THIS DECISION TO US, IT APPEARED THAT HIS GOVERNMENT WAS TRYING TO FOLLOW A CONSISTENT POLICY OF ABSTAINING ON CONTROVERSIAL ITEMS, INCLUDING RECENTLY GRENADA AND KAMPUCHEA. (THEIR ORIGINAL INTENTION WAS ALSO TO ABSTAIN ON THE FALKLANDS VOTE, AND AS IN THE PAST THEY WILL ABSTAIN ON PROPOSALS TO IMPOSE SANCTIONS AGAINST SOUTH AFRICA).
- 10. ON THE PLUS SIDE, THE RESOLUTION ATTRACTED VOTES FROM BOLIVIA, MAURITIUS, BELIZE AND VANUATU (ABSENT IN 1982) AND FROM ST KITTS (NEW MEMBER).
- 11. WITH ONLY 20 NEGATIVE VOTES, THE AFGHANS AND RUSSIANS ARE DOWN TO THEIR HARD CORE (WHICH STILL INCLUDES MOZAMBIQUE, ETHIOPIA, ANGOLA, MADAGASCAR, SYRIA, LIBYA, AND PDRY IN ADDITION TO THE WARSAW PACT PLUS VIETNAM, LAOS AND CUBA). THEIR SOLE LOSS WAS GRENADA. WICARAGUA ABSTAINED AGAIN.

FCO PASS SAVING

EMIDKARS KEMINOK PROIDES YOU ES

THOMSON

NUNN

STAICTED