CONFIDENTIAL





SIR BRIAN CUBBON KCB
PERMANENT UNDER-SECRETARY OF STATE

HOME OFFICE QUEEN ANNE'S GATE LONDON SWIH 9AT

22 December 1983

Doar Robert

LEAKS AND SCOTLAND YARD

We have now received from Scotland Yard the enclosed report on the involvement of their Press Bureau in the stories about the MOD and DES leaks, on which you wrote to me on 16 November.

The Metropolitan Police accept that a mistake was made by the Bureau in replying to an enquiry from the Daily Mail on 9 November, because of a confusion between the two investigations. They should have repeated the denial of police involvement made to previous enquiries from the Mail and the Sun.

On the second point which you raised, the police report that their enquiries suggest that the Bureau did not go into any details about the DES leak, and that they were not the source for that story. Although one can never be absolutely sure what was said, as the police accept, the log of the conversation supports that conclusion, and there is no other evidence which they could usefully pursue further. The Guardian story of 11 November, unlike that in the Mail of 10 November, bears all the signs of being cobbled together from a range of different sources and items, as is commonly the case with those two reporters. That seems pertinent to the point which David Hancock made in his letter of 17 November.

We have also taken up the point which you raised about their procedural guidance for commenting on leak investigations. You will see from the Deputy Commissioner's reply that he agrees with the need to avoid premature release of information. We are discussing with him, the further guidelines needed to secure this agreed objective. I shall come back to you on this.

I am sending copies of this reply to Clive Whitmore, David Hancock and Robin Butler

Ym en Dian

Sir Robert Armstrong GCB CVO



70 WHITEHALL, LONDON SW1A 2AS

01-233 8319

From the Secretary of the Cabinet and Head of the Home Civil Service Sir Robert Armstrong GCB CVO

Ref. A084/127

11 January 1984

Leaks and Scotland Yard

Thank you very much for your letter of 22 December, with its report from New Scotland Yard on the press leaks about the Ministry of Defence and Department of Education and Science leaks.

I agree that we cannot pursue these particular leaks any further. $% \left(1\right) =\left(1\right) \left(1\right) +\left(1\right) \left(1\right) \left(1\right) +\left(1\right) \left(1\right)$

I am glad to hear that you are discussing with the Deputy Commissioner the further guidelines needed to secure the avoidance of premature release of information. I trust that the guidance will also extend to the avoidance of premature release of misinformation, of the kind that led to the "Cabinet Office mole" headline and article in the Sunday Telegraph for 8 January.

I am sending copies of this letter to Clive Whitmore, David Hancock and Robin Butler.

ROBERT APMSTRONG

Sir Brian Cubbon GCB

SECURITY: Cruise Missile/Guardian Leah.
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& Mr Plesher - 15 see NBPM

B 16/4

70 WHITEHALL, LONDON SW1A 2AS

01-233 8319

From the Secretary of the Cabinet and Head of the Home Civil Service
Sir Robert Armstrong GCB CVO

Ref. A083/3266

16 November 1983

Leaks and Scotland Yard

You will, I am sure, have seen the press coverage, particularly in the Daily Mail, of the investigation into the disclosure to The Guardian of a minute, classified SECRET, from the Secretary of State for Defence to the Prime Minister about the arrangements for receiving cruise missiles at Greenham. The story was printed because the Press Office of Scotland Yard gave the Daily Mail incorrect information. The Prime Minister has indeed authorised an investigation into the cruise missile leak but this is, for the time being, entirely internal, and the police have not been brought in.

It seems extraordinary that the Yard should not only have given out information which was clearly inaccurate about an investigation in which they had had no involvement, but also that they should compound this subsequently by giving, in considerable detail, information about an inquiry into the attempted leak of documents from the Department of Education and Science, the report of which is still being considered by the Director of Public Prosecutions.

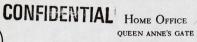
Do you think the Commissioner should be asked to let us have a report on what happened and why, and to give us an assurance that steps have been taken to prevent a recurrence? The Prime Minister has always adopted a very firm policy of not commenting on the progress or the outcome of leak investigations, and it would be regrettable if, on the few occasions when we call in the police because we believe there is a real chance of catching a culprit, we could not rely on the Yard adopting an equally firm policy and not disclosing details prematurely.

I am copying this to Clive Whitmore, David Hancock and Robin Butler.

ROBERT ARMSTRONG

Sir Brian Cubbon KCB

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OUEEN ANNE'S GATE LONDON SWIH 9AT



SIR BRIAN CUBBON KCB PERMANENT UNDER-SECRETARY OF STATE

18 November 1983

Leaks and Scotland Yard

Thank you for your letter of 16 November. I agree that the sequence of events as revealed in the press articles is extraordinary and we have asked the Commissioner to let us have an urgent report.

I am copying this to Clive Whitmore, David Hancock and Robin Butler.

Sir Robert Armstrong GCB CVO

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HOME OFFICE QUEEN ANNE'S GATE LONDON SWIH 9AT iA A

17th November 1983

Dear Sir Kennett,

Press Leaks

When I came over to meet you earlier this afternoon, I mentioned the concern which had been expressed about some recent stories in the Press which seem to have involved your Press Office.

The first was the Daily Mail story of the investigation into the disclosure to the Guardian of a SECRET minute from the Secretary of State for Defence to the Prime Minister about the arrangements for receiving cruise missiles at Greenham. It seems that the story was printed because your Press Office initially gave the Daily Mail incorrect information, and confirmed it even though the police were not in fact involved.

When subsequently correcting that information, the Press Office seem to have compounded the initial error by giving in considerable detail information about a separate inquiry into the attempted leak of documents from the DES.

I should be gratefulif you could let us have urgently a report on what happened and, if mistakes were made, how they came to be made, and an indication of what action has been taken to prevent a recurrence. It has always been regarded as essential during investigations to avoid any comment on the progress or outcome, because premature disclosure may destroy the chances of catching a culprit or may prejudice action against him. This policy should apply equally when the police are called in to assist in investigations.

Michael Partridge

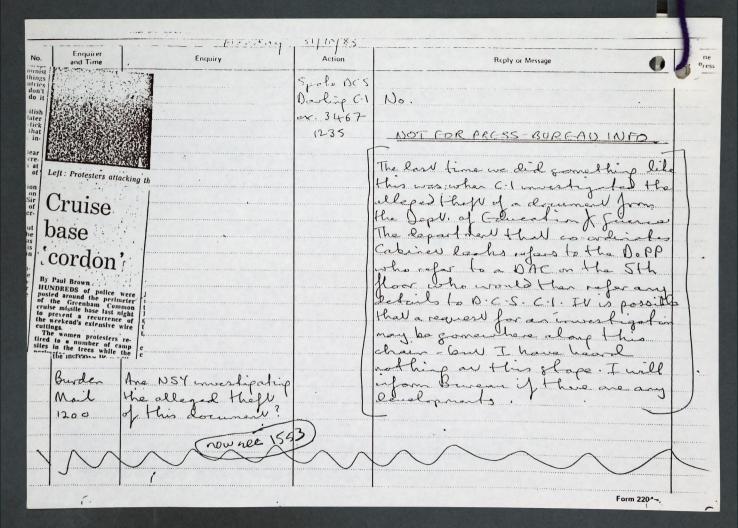
Your sievel

Sir Kenneth Newman, QFM, Commissioner of Police of the Metropolis, New Scotland Yard, Broadway, LONDON SWIR OBG

Deputy Commissions

For newsony action,
please.

H. 18 83



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		Thursty 1011	November (cortd) 1183	
o. Enquirer and Time	Enquiry	Action	Reply or Message	e ress
593 (cmrd)	THIS PAGE NOT FOR PRESS	A Citr Dowling C.1 phosed 0025	The answer I gave one of your ladis this afternoon related to a Department of Education and Science investigation. I have no knowledge of any Ministry of Defence matter; C. I is not making any such investigation and has not, so far, been asked to do so.	Tape Stapped.
		Spoke S.1.0 Bunau 0030	Kill the story. I will speak to Burden a to HoN. OFF-RECORD The Press Bureau prides itself on accuracy but	PA 0035 Expr. 0040
	BUREAU GWDANKE -> repeated next page	>	on this occasion has inadvertantly misled the Daily Mail. We shall look into the matter in the morning and are apologissing to Peter Burden.	Tel Star Sun Guerd Box Radio LBC
		510 Bureau at 0100	I have spoken to Peter Burden and Head of News; having consulted Commander Phelan, SB., at home, they are not investigating the Exuse leak either.	•
		HoN phased	It seems all action possible at the present time has been taken. I will look into this in the morning — a full enquiry.	······································
	· ,	510 Burau 0135	There spoken to Burden and accepted full responsibility; police are not to be blanced for a Russian and to the planned for a	; Ti

	Hursday 10-th	November 1983 contid	
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		and Science document and is in no way	
		Connected with the MoD or Chuise missiles. OFF RECORD:	
		The Press Bureau prides itself on accuracy but	
		on this occasion has inadvertantly misled the	************
		Daily Mail. We have apologised to Peter Burden	
		and will investigate the matter later today.	
		BUREAU NOTE:	
		Stress that police are in no way to blame for	
		Stress that police are in no way to blame for what is a Press Bureau misunderstanding.	
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	HON	There is No NSY involvement relating	
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		well to Doffy. 19.	d)



NEW SCOTLAND YARD BROADWAY LONDON SW1H OBG

14 December 1983

cc Mr Bantock Mr Hilary

M J A Partridge Esq CB
Deputy Under-Secretary of State
Home Office
Queen Anne's Gate
London
SW1H 9AT

Jen Michael

PRESS LEAKS

Since receiving your letter of November 17 I have enquired about how our Press Bureau became involved in the case of the MOD document leaked to The Guardian. A simple misunderstanding occurred during a telephone conversation and this resulted, I regret to say, in the MOD leak being confused with the DES investigation. Attached is a copy of a report about our mistake, by Richard Wells, the Director of Information.

We have apologised to the newspapers for this unprecedented mistake and suitable advice has been given to those concerned to help to prevent a recurrence.

As for the second issue raised in your letter, (that we compounded our initial error) we in fact provided very little information about the DES leak. Enquiry shows that we did not discuss the contents of the letter sent to The Guardian; neither did we indicate who was responsible for the leak, nor did we provide any indication that the identity of the 'mole' was known to police. Thus I am as satisfied as ever one can be in instances such as this that the additional information concerning the DES leak did not emanate from us.

I quite agree with your views on the propriety of early disclosure of progress in sensitive investigations. We too take pains in other investigations into criminal matters to avoid premature release of information. You may feel, of course, that mention even of the fact of our having sent papers forward to the Director of Public Prosecutions is inappropriate in these cases, in which event some quite specific guidelines will need to be agreed between ourselves.

My own view is that that particular piece of information is not normally damaging and we would, I think, be loath to set up complex new arrangements out of what has been, in effect, a simple human error.

Yours sincerely

Albertanymanne.

A Laugharne Deputy Commissioner

Metropolitan Police Office
'P' Department

28th November 1983

SUPPLY OF INFORMATION IN THE M.O.D. 'LEAK' CASE

Deputy Commissioner

1. <u>Introduction</u>

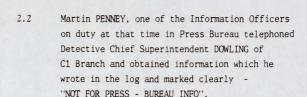
APPENDIX 'A'

1.1 The <u>letter from Home Office</u> has prompted an enquiry into the circumstances surrounding the events of 9th-10th November 1983. My report below commences with a chronological description of what happened, followed by my conclusions and recommendations.

2. Sequence of Events

2.1 On Monday, 31st October 1983, at 12 noon,
Peter BURDEN (Daily Mail), asked Press Bureau
whether Police were investigating the leak of
a document to the Guardian concerning the
delivery of cruise missiles. The document,
published in the Guardian on 31st October 1983,
purports to be a briefing paper from
Mr Michael HESELTINE addressed to the Prime
Minister. The Guardian article is attached,
as is an extract from the relevant Press Bureau
Log entry.

APPENDIX 'B'
APPENDIX 'C'



- 2.3 The substance of DCS Dowling's information is shown at Appendix 'C'. It explains the procedure adopted between the Cabinet Office and Commissioner's Office and points out that such a request as suggested by Peter BURDEN could have been somewhere in the system but that he (DCS Dowling) was not aware of it.
- On Wednesday, 2nd November 1983, at 5pm,
 Mr HOLINGBURY (The Sun), asked the same
 question, that to say, whether the leak was
 going to be investigated by New Scotland Yard.
 Some enquiries were made of C1 Branch but
 DCS Dowling was not available. The details are
 shown on the further log extract attached.

2.5 On Wednesday, 9th November 1983, Peter BURDEN telephoned Press Bureau again at 4.35pm (please see attached log entry) stating that he understood that police were now investigating the leak, exposed in the Guardian earlier, of an M.O.D document from the Defence Secretary to the Prime Minister. The officer on duty in Press Bureau, Mrs Somerset OGDEN, telephoned C1 Branch asking that DCS Dowling call back. At 5.14pm, DCS Dowling telephoned the Press Bureau, spoke to Marion IRVING (Information Officer), in Mrs OGDEN's absence, and agreed a press reply to to the effect that 'We have investigated the matter, have sent a report to D.P.P. and are

APPENDIX 'D'

APPENDIX 'E'

awaiting his decision". This information was then passed to the Daily Mail at 5.50pm. Press Association enquired and were told the same at 11.16pm and the information was also put on the Press Bureau answerphone at 11.55pm.

2.6 At 12.15am on Thursday, 10th November 1983, another Information Officer, Martin HABGOOD received a telephone call from Tom SANDROCK (Daily Telegraph) querying the information given to the Press by Marion IRVING, stating that he was of the opinion 'that DCS Dowling was investigating a Department of Education and Science leak, not that from the Ministry of Defence'. Martin HABGOOD later spoke to DCS Dowling who made it quite clear that when speaking to Marion IRVING he was referring to the D.E.S. enquiry. He had no knowledge of any M.O.D enquiry, as no request had been received to that effect by C1. This conversation and the two consequent steps taken by the Press Bureau to correct the information are clearly shown at subsequent log entries.

APPENDIX 'F'

- 2.7 Press Bureau accepted responsibility for the mistake, apologised to Peter BURDEN and mounted an internal enquiry later that day, 10th November 1983.
- 2.8 A reply was formulated in Press Bureau clarifying the issue and verifying that there was no police investigation into the M.O.D. leak.
- 2.9 A note for the use of Press Bureau only in the log indicates that the mistake arose as a result of a misunderstanding in Press Bureau and that Police were not to blame.

Investigation

- 3.1 The nub of the problem lies in the conversation between Marion IRVING and DCS Dowling which took place on 9th November, at 5.14pm, to which there are no other parties as witness.
- 5.2 DCS Dowling has been interviewed and states that he was under the impression that Press Bureau had asked about the D.E.S. enquiry. He authorised a reply, as shown in the log, and thought no more of the matter. He knew at that time that there was no C1 enquiry into an M.O.D. leak and could easily have told Press Bureau that, had he been asked.
- 3.3 Marion Irving was under the impression that she specifically asked about the M.O.D. leak to the Guardian. She states that she was not aware of the D.E.S. enquiry so could not have been confused between the two. She admits that DCS Dowling may not have heard her say 'M.O.D.' when referring to the 'M.O.D. leak to the Guardian', but nevertheless stands by her belief that she knew full well that it was to that leak she was referring.
- 3.4 The admission in the log that no fault lay with police, does indicate that within the Bureau at the time there was suspicion that the blame did lie within the Press Bureau.
- 3.5 Even if, as seems possible, the fault lay with DCS Dowling or with both him and Marion Irving, I felt justified in allowing Press Bureau to accept responsibility and to shield the police officers involved.

APPENDIX 'H1'
APPENDIX 'H2'

3.6 After the initial investigation, I personally sent letters to Peter Burden, Sir David ENGLISH and the editors of all the national papers, applogising for the misunderstanding.

APPENDIX 'G'

3.7 As regards the second issue raised in the letter from Home Office, that Press Bureau supplied detailed information to the press about the D.E.S. leak, the log shows clearly the limited details given to the press after consultation with DCS Dowling. The statement describes only the despatch of the papers to the Guardian and the prompt return of same to the D.E.S. by the newspaper.

- 3.8 Enquiries within Press Bureau show that:-
 - * Press Bureau did <u>not</u> discuss the contents of the letter sent to the Guardian;
 - * At no stage did Press Bureau indicate who was responsible for the leak;
 - * No indication was given that the identity of the 'mole' was known to police.

4. Conclusions

4.1 I am satisfied that there was no deliberate, conscious wrongdoing or imcompetence within Press Bureau or indeed within C1. Marion IRVING and DCS Dowling are quite sure within their own minds that, respectively, the correct question was asked and the proper reply given.

Human error in confusing 'M.O.D.' with 'D of E', over a telephone call was almost certainly to blame, and it is pointless to conjecture further in whose behaviour the mistake occurred.

- 4.2 I am also satisfied that the additional information conerning the D.E.S. leak did not emanate from Press Bureau.
- 4.3 Nothing in my investigation prompts me to order any procedural changes. There is no record in recent years of any similar incident.

5. Recommendations

5.1 I have already given suitable advice to Bureau staff and I recommend that no further action be taken.

> Richard Wells Director of Information



Tel: 230 2691

10 November 1983

Dear Sir David

I feel I owe you a personal word of regret over the unfortunate episode reported on your front page today.

You will by now know from Peter Burden that we have explained to him, as best we can, the circumstances surrounding our awful mix up and I enclose a copy of the letter we have sent to other newspapers and radio stations.

You can imagine how concerned I am that information released by the Press Bureau is accurate and it is extremely upsetting when our well established system breaks down in this way.

I would be most happy to discuss this matter with you in person if you feel it necessary.

Yours sincerely

Richard Wells
Director of Information

Sir David English Editor Daily Mail Carmelite House Carmelite Street London EC4Y OJA



NEW SCOTLAND YARD BROADWAY, LONDON, SW1H 0BG

Tel: 230 2691

10 November 1983

Dear Sir

You will be aware that the early edition of today's Daily Mail carried the front page story of a New Scotland Yard report being submitted to the Director of Public Prosecutions concerning a leaked Government document. This story was based on an answer given by the Press Bureau to the Daily Mail.

Unfortunately, owing to a misunderstanding, our statement was incorrect. New Scotland Yard are not investigating this leaked document.

We have apologised to Mr Peter Burden and the Daily Mail for inadvertently misleading them.

I would also like to apologise to you if, while checking the Daily Mail story, your staff were also initially given the inaccurate statement.

You can be assured that steps are in hand to prevent any such recurrence.

Yours faithfully

Richard Wells Director of Information SECURITY: Cruise/Greenham Common Leah Oct 83



