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FM DUBLIN 111850Z SEPT 84

TO IMMEDIATE FCO

TELEGRAM NUMBER 470 OF 11 SEPTEMBER

INFO IMMEDIATE UKREP BRUSSELS

ROUTINE ATHENS BONN BRUSSELS COPENHAGEN THE HAGUE LUXEMBOURG

PARIS ROME LISBON MADRID

FRAME EXTERNAL

INFORMAL MEETING OF FOREIGN MINISTERS ON ENLARGEMENT IN

DUBLIN : 11 SEPTEMBER

SUMMARY

1. NO PROGRESS ON SUBSTANCE , BUT PROCEDURAL PROGRESS, A REVISED BUT INADEQUATE PRESIDENCY COMMISSION COMPROMISE ON OLIVE OIL FOR LATER DISCUSSION AND AGREEMENT THAT THE PRESIDENCY WITH THE COMMISSION SHOULD PRODUCE A GLOBAL DOCUMENT SETTING OUT ALL (SIC) CURRENT ISSUES (EXCEPT WINE, CANARIES AND SPANISH FISH) WITH A VIEW TO A SUPER-RESTRICTED MINISTERIAL SESSION AT 17 SEPTEMBER FAC WHICH WOULD BE ABLE TO NEGOTIATE CONCLUSIONS FOR PRESENTATION TO THE APPLICANTS. WINE TO BE TACKLED BY AGRICULTURE MINISTERS ON 18 AND 27 SEPTEMBER AND PRESENTED TO FOREIGN MINISTERS FOR 1 OCTOBER FAC. SPANISH FISH TO BE TACKLED AS SOON AS COMMISSION PROPOSALS RECEIVED BY COUNCIL AT THE END OF THIS WEEK OR EARLY NEXT.

DETAIL

2. THE WHOLE MORNING OF WHAT SHOULD HAVE BEEN THE POCO MINISTERIAL MEETING WAS DEVOTED TO AN INFORMAL MEETING OF FOREIGN MINISTERS (WITHOUT ADVISERS) ON ENLARGEMENT TO PICK UP THE PIECES FROM THE UNSUCCESSFUL COUNCIL ON 3 SEPTEMBER. YOU REPRESENTED UK. CHEYSSON AND DUMAS WERE BOTH THERE FOR FRANCE AS WELL AS FOREIGN MINISTERS OF OTHER STATES AND THORN AND NATALI FOR THE COMMISSION.

3. AFTER AN INTRODUCTION IN WHICH BARRY (IRISH PRESIDENCY) URGED FLEXIBILITY AND LAID THE BLAME FOR THE STANDSTILL IN THE ACCESSION NEGOTIATIONS AT THE DOOR OF THE COMMUNITY OVER WINE, OLIVE OIL, SUGAR, CITRUS, INDUSTRIAL TARIFFS, SOCIAL AFFAIRS AND FISH, THE DISCUSSION TURNED IMMEDIATELY TO OLIVE OIL. THIS TOOK UP MOST OF THE MORNING AND SETTLED DOWN RAPIDLY INTO ITALY AND GREECE VERSUS THE REST, WITH THE PRESIDENCY AND THE COMMISSION (NATALI) TRYING TO FIND MIDDLE GROUND. YOU AND GENSCHER INSISTED THAT THE MARCH AGRICULTURE MINISTERS AGREEMENT ON THE INTRODUCTION OF GUARANTEE THRESHOLDS FOR PRODUCTS IN OR THREATENING SURPLUSES MUST BE IN PLACE BEFORE ENLARGEMENT. YOU WERE SUPPORTED BY FRANCE AND OTHERS, ALTHOUGH THERE WAS SOME TENDENCY TO ARGUE THAT THE ENLARGEMENT NEGOTIATIONS SHOULD PROCEED ON THE ONE HAND WHILE ON THE OTHER THE COMMUNITY IN PARALLEL AGREED ON THE IMPLEMENTATION OF GUARANTEE THRESHOLDS. THE ITALIANS (ANDREOTTI) DUG IN ON THEIR /STANDARD

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STANDARD POSITION THAT THERE WAS NO NEED FOR NEW MEASURES , LET ALONE GUARANTEE THRESHOLDS NOW, SINCE THERE WAS A LIMIT ON TREES IN ITALY AND GREECE AND WOULD BE IN SPAIN. NATALI ARGUED FOR THE COMMISSION'S FIVE YEAR STANDSTILL PROPOSAL WITH ANY CHANGES IN THE REGIME TO BE NEGOTIATED AFTER EXPERIENCE HE ALLOWED THAT GUARANTEE THRESHOLDS WAS ONE POSSIBILITY. DUMAS ARGUED STRONGLY THAT THIS WAS ALTOGETHER TOO VAGUE AND CALLED FOR A NEW PROPOSAL FROM THE COMMISSION. NATALI OFFERED A PROPOSAL WHICH WAS, HOWEVER, GENERALLY FOUND TO BE INCOMPREHENSIBLE. IT WAS AGREED THAT THE PRESIDENCY AND COMMISSION CIRCULATE A DRAFT AFTER LUNCH FOR SUBSEQUENT DISCUSSION IN BRUSSELS. YOU FULLY RESERVED THE BRITISH POSITION. THE DRAFT WHICH EVENTUALLY EMERGED (TEXT IN MIFT) TURNED OUT TO BE NO MORE THAN A REHASH OF OTHER RECENT PRESIDENCY COMPROMISE PROPOSALS WHICH A NUMBER OF DELEGATIONS HAVE ALREADY REJECTED . TEXT IN MIFT.

=4. THE SPANISH REQUEST FOR CONCESSIONS ON CITRUS WAS BROACHED BUT NOT DISCUSSED AND LEFT OVER FOR ANOTHER TIME. THE DISCUSSION TURNED TO PORTUGUESE SUGAR. NATALI REAFFIRMED THE NEED FOR AN INCREASE IN THE ACP QUOTA OF 75,000 TONS. FRANCE REJECTED THIS BUT RECOGNISED THE NEED TO TAKE ACCOUNT OF BRITISH CONCERNS. THEY PROPOSED ARRANGEMENTS UNDER WHICH PORTUGALS EXISTING LONG TERM CONTRACTS WOULD BE RESPECTED AT WORLD PRICES FOR A PERIOD OF YEARS, WITH TRANSITIONAL ARRANGEMENTS UNDER WHICH THE PRICE WOULD BE GRADUALLY INCREASED. SEE SEPARATE TELS FOR DETAILS. BARRY (IRISH PRESIDENCY) SUGGESTED THAT THIS WOULD ENCOURAGE THE PORTUGUESE TO CONVERT THEIR REFINERIES TO BEET (AFTERWARDS ERSBOELL - COUNCIL SECRETARIAT - TOLD US THAT THERE HAD BEEN SOME UNDERSTANDING THAT COMMUNITY FINANCE WOULD BE AVAILABLE TO HELP CONVERSION). YOU EMPHASISED THE IMPORTANCE OF SAFEGUARDING THE NEEDS OF PRESENT EC CANE REFINERS.

5. BARRY THEN TURNED TO THE PORTUGUESE REQUEST FOR A CONSTAT D' ACCORD. FITZGERALD WOULD BE GOING TO LISBON SOON. WHAT SHOULD HE SAY? DUMAS WAS SYMPATHETIC TO THE PORTUGUESE. SOME DISTINCTION COULD REASONABLY BE MADE BETWEEN THE PORTUGUESE AND SPANISH ACCESSION NEGOTIATIONS AND HE WAS IN FAVOUR OF A DECLARATION WHICH COULD STIMULATE SPAIN TO MAKE PROGRESS. THE COMMUNITY SHOULD THEREFORE SETTLE FISHERIES WITH PORTUGAL (WITHOUT PREJUDICE TO SPAIN) AS WELL AS OUTSTANDING POINTS IN SOCIAL AFFAIRS AND SUGAR. NATALI DREW ATTENTION TO THE FACT THAT OWN RESOURCES AND PORTUGUESE/SPANISH RELATIONS STILL REMAINED TOTALLY UNADDRESSED. FISH NEEDED POLITICAL DECISIONS WITHIN THE COMMUNITY. HE DIFFERENTIATED BETWEEN ACCESS TO RESOURCES AND SARDINES. THE PROBLEMS WITH SPAIN WERE MORE DIFFICULT THAN FOR PORTUGAL. HE WAS CONCERNED ABOUT CONCESSIONS ON FISH THAT WOULD HAVE TO BE MADE TO SPAIN IF THEY HAD BEEN MADE FIRST TO PORTUGAL.

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6. PANGALOS (GREECE) WONDERED WHETHER A PORTUGUESE CONSTAT D'ACCORD WOULD HAVE A DYNAMIC OR RETARDING EFFECT ON SPAIN. YOU FAVOURED A NON JUDICIAL CONSTAT D' ACCORD (ANDREOLTI ALSO- AFTER DISCUSSION HAD MOVED ON - FAVOURED ONE) YOU ASKED WHEN IT WOULD BE. BARRY THOUGHT ONLY ON COMPLETION OF THE PORTUGUESE NEGOTIATIONS. THAT WOULD DEPEND ON FISH. GENSCHER WAS NOT SURE OF THE EFFECT ON SPAIN. HE THOUGHT THE IDEA SHOULD BE DISCUSSED ONLY AFTER RECEIPT OF THE COMMISSION'S PROPOSALS ON , AND COREPER DISCUSSION OF, FISH. IT SHOULD THEN BE DISCUSSED IN SUPER RESTRICTED SESSION IN BRUSSELS (MINISTERS PLUS ONE) ALONG WITH OTHER ALL OUTSTANDING ISSUES. CELLE ST CLOUD PROVIDED A GOOD EXAMPLE OF THIS GLOBAL APPROACH: ALL OUTSTANDING PROBLEMS SHOULD BE PUT ON THE TABLE AND DISCUSSED IN SUPER RESTRICTED SESSION. VAN DEN BROEK (NETHERLANDS) SUPPORTED STRONGLY. THIS WOULD GIVE A GLOBAL PICTURE IN WHICH TRADE-OFFS WOULD BE POSSIBLE. BARRY SAID THE PRESIDENCY WOULD TRY TO PRESENT A COMPREHENSIVE PACKAGE FOR THE FAC ON 17 SEPTEMBER WHICH WOULD COVER EVERYTHING EXCEPT WINE (SEE PARA 9 BELOW) SPANISH FISHERIES AND THE CANARIES (NOT YET READY).

7. YOU EMPHASISED THAT INDUSTRIAL TARIFFS MUST BE INCLUDED. BARRY QUESTIONED THE IMPORTANCE OF THIS, GIVEN THAT TARIFFS WOULD BE ABOLISHED WITHIN 7 YEARS ANYWAY. YOU SAID IT WAS IMPORTANT FOR THE UK. THE COMMISSION'S PRESENT PROPOSALS FELL FAR SHORT OF WHAT WE WANTED BUT WE WERE PREPARED TO ACCEPT THEM AS THEY STOOD TO REACH AGREEMENT.

8. NATALI GRUMBLED ABOUT THE DIFFICULTY OF INCLUDING FISH FOR PORTUGAL IN A GLOABL PACKAGE WHILE EXCLUDING IT FOR SPAIN, BUT YOU SUPPORTED BY DUMAS AND GENSCHER, URGED THAT EVERYTHING POSSIBLE SHOULD BE PUT IN THE PACKAGE. THE BEST MUST NOT BE THE ENEMY OF THE GOOD. ASPECTS OF PARTICULAR CONCERN TO PORTUGAL COULD BE NEGOTIATED SEPARATELY: OTHER ASPECTS COULD BE NEGOTIATED AD REFERENDUM ON THE OUTCOME OF SPAIN. ON SOCAIL AFFAIRS PAYMENTS TO FAMILIES OF WORKERS GENSCHER SAID THERE WAS NO CHANCE OF A MOVE NOW BY GERMANY BUT, ' ' THE NEGOTIATIONS WOULD NOT FAIL ON THAT ' ' . BARRY WONDERED WHETHER THE PACKAGE SHOULD NOT INCLUDE THE CANARIES AND BE READY FOR THE SPECIAL ENLARGEMENT COUNCIL ON 1 OCTOBER. GENSCHER ARGUED THAT, GIVEN THE PROXIMITY OF THE JOSE MEETING , COMMUNITY MINISTERS WOULD NOT BE READY TO NEGOTIATE ON 1 OCTOBER AND THE MEETING SHOULD BE POSTPONED UNTIL MAYBE 7 OCTOBER. YOU ARGUED SUCCESSFULLY THAT AS MUCH AS POSSIBLE SHOULD BE DONE ON 17 SEPTEMBER AND THE PRESIDENCY REMINDED THE MEETING THAT THE 1 OCTOBER DATE HAD BEEN IN DIARIES FOR A LONG TIME. 19

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9. ON WINE AN ENTIRELY PROCEDURAL DISCUSSION TOOK PLACE FOR 15 MINUTES BETWEEN THE COMMISSION, FRANCE, ITALY, GERMANY AND GREECE AFTER THE MAIN MEETING. AGRICULTURE MINISTERS WOULD BE ASKED TO PRODUCE A SOLUTION AT THEIR INFORMAL AND COUNCIL MEETINGS ON 18 AND 27 SEPTEMBER AND REMIT THEIR CONCLUSIONS TO FOREIGN MINISTERS IN TIME FOR THE 1 OCTOBER SPECIAL COUNCIL. FOREIGN MINISTERS WOULD TURN THESE INTO A NEGOTIATING POSITION WITH SPAIN.

10. ON NUMBER OF COMMISSIONERS, ALL AGREED THAT SPAIN SHOULD HAVE TWO, BUT YOU RESERVED THE RIGHT TO PURSUE THE QUESTION OF ONE PER LARGE MEMBER STATE IN THE DOUGE COMMITTEE.

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