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TO ROUTINE FCO

TELEGRAM NUMBER 409 OF 05 FEBRUARY 1985

INFO SAVING BRUSSELS, COPENHAGEN, THE HAGUE, ROME, DUBLIN,
PARIS, BONN, LUXEMBOURG, ATHENS, LISBON, MADRID, STRASBOURG.

AD HOC COMMITTEE FOR A PEOPLE'S EUROPE, 4/5 FEBRUARY
UKREP TEL NOS 84 AND 185

*Line to Williamson
Committee*

SUMMARY

1. SECOND READINGS OF REPORTS ON WIDER OPPORTUNITIES FOR
EMPLOYMENT AND RESIDENCE IN THE EEC, FREE MOVEMENT OF PEOPLE,
AND EASING OF RULES AND PRACTICES ON MOVEMENT OF A COMMUNITY
CITIZEN'S GOODS. FIRST READING OF O TUATHAIL'S PAPER ON
EXCHANGES. CONTINUED ENDORSEMENT BY THE COMMITTEE GENERALLY
OF THE WELLENSTEIN APPROACH ON MOVEMENT OF PEOPLE (IE
DIFFERENTIATION BETWEEN ACTION AT COMMUNITY LAND FRONTIERS
AND ACTION AT PORTS AND AIRPORTS, THUS PROTECTING UK POSITION).
SOME REPRESENTATIVES WANTED TO GO FURTHER ON LINES OF COMMISSION'S
NEW PROPOSALS FOR OPEN FRONTIERS. BROAD SUPPORT MAINTAINED FOR
UK PROPOSALS ON TRAVELLERS' ALLOWANCES AND MOVEMENT OF GOODS,
ALTHOUGH SOME OBJECTIONS ON DETAILS. ON RIGHTS OF RESIDENCE,
WILLIAMSON SECURED SUPPORT FOR CONCEPT THAT RIGHT SHOULD BE
QUALIFIED BY PROVISION THAT EC NATIONALS NOT PURSUING AN
ECONOMIC ACTIVITY WERE ADMITTED ONLY SUBJECT TO CONDITIONS,
INCLUDING AN ADEQUATE INCOME.

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DETAIL

REPORT TO THE MARCH EUROPEAN COUNCIL

2. NEUSEL AND ADONNINO SUGGESTED THAT CERTAIN ASPECTS, INCLUDING
THE EUROPEAN PASSPORT, POLICE AND CUSTOMS FORMALITIES, AND
EQUIVALENCE OF DIPLOMAS WERE FAR ENOUGH ADVANCED TO BE DEALT
WITH IN AN INITIAL REPORT TO THE EUROPEAN COUNCIL IN MARCH.
THERE WAS GENERAL AGREEMENT. WILLIAMSON SUGGESTED THAT THIS
FIRST, PART REPORT COULD CONCENTRATE ON THE SECTION IN THE
REPORT TO DUBLIN EUROPEAN COUNCIL DEALING WITH 'EASING OF
RULES AND PRACTICES WHICH CAUSE IRRITATION TO COMMUNITY
CITIZENS'. WELLENSTEIN SUPPORTED. IT WAS AGREED IN THE
MARGINS THAT WELLENSTEIN, WILLIAMSON, NEUSEL AND HANSEN
WOULD WORK TOGETHER ON A DRAFT PAPER. THERE WAS NO DECISION
ON THE SHAPE OF THE MARCH REPORT, AND THYSBAERT IN PARTICULAR
WANTED THIS LEFT OPEN, BUT IT IS LIKELY THAT THE JOINT PAPER
WILL BE A MAJOR PART OF THE REPORT.

CONSULTATION WITH OTHER ORGANISATIONS

3. IN A BRIEF DISCUSSION ON THE PAPER BY THE COUNCIL OF EUROPE
SECRETARY-GENERAL, IT WAS SUGGESTED THAT AUTHORS OF PAPERS SHOULD

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MAKE SPECIFIC REFERENCES TO COUNCIL OF EUROPE ACTIONS WHEN APPROPRIATE BUT THE GENERAL PRINCIPLE SHOULD BE THAT USEFUL ACTION IN THE COMMUNITY SHOULD NOT BE DELAYED. A SUBMISSION FROM MEPS SIR FRED CATHERWOOD AND DEREK PRAG WAS EXAMINED BRIEFLY AND THE CHAIRMAN ASKED DRAFTERS TO TAKE ACCOUNT OF THEIR PROPOSALS. THERE WAS A LUNCH WITH JOURNALISTS ON 5 FEBRUARY.

WIDER OPPORTUNITIES FOR EMPLOYMENT AND RESIDENCE

4. NEUSEL'S PAPER OF 9 JANUARY WAS GIVEN A SECOND READING. ON RIGHTS OF ESTABLISHMENT, THE CONCLUSION WAS THAT THE COMMITTEE SHOULD SUPPORT THE APPROACH OF MUTUAL RECOGNITION OF DIPLOMAS WITHOUT PRIOR HARMONISATION OF TRAINING COURSES. WILLIAMSON DREW ATTENTION TO THE QUALIFICATIONS IN NEUSEL'S PAPER THAT SUCH AN APPROACH COULD BE IMPLEMENTED ONLY IN STAGES AND (PARA 2.5 OF THE PAPER) THAT "IF PARTICULAR DIFFICULTIES WERE TO ARISE IN CERTAIN AREAS OWING TO MAJOR STRUCTURAL DIFFERENCES BETWEEN TRAINING COURSES, FURTHER CONSIDERATION COULD BE GIVEN TO THE COMMISSION'S SUGGESTION THAT INDIVIDUALS WISHING TO BENEFIT FROM FREEDOM OF MOVEMENT SHOULD ALSO PROVIDE EVIDENCE OF SOME PROFESSIONAL EXPERIENCE". NEUSEL AGREED THAT THIS TEXT COULD BE INCORPORATION IN HIS SECTION OF THE DRAFT REPORT FOR THE EUROPEAN COUNCIL. THUYSBAERT WAS SCEPTICAL. HE THOUGHT THAT THE DOOGIE COMMITTEE WOULD HAVE TO PROPOSE A NEW PROCEDURE IF DECISIONS WERE TO BE TAKEN IN THIS FIELD. THE COMMISSION SUGGESTED THE COMMITTEE SHOULD WAIT FOR A NEW COMMISSION PROPOSAL EXPECTED BEFORE EASTER.

5. NEUSEL'S PAPER AIRED THE IDEA OF A "VOCATIONAL TRAINING PASSPORT" TO ENABLE PEOPLE WITH PRACTICAL QUALIFICATIONS (WELDERS, PLUMBERS, ETC) TO MOVE TO EMPLOYMENT IN OTHER MEMBER STATES AND PROVIDE EVIDENCE OF THEIR QUALIFICATIONS AND EXPERIENCE. THERE WAS SOME SUPPORT FOR THIS AND NEUSEL SAID THAT HE WOULD EXAMINE THE SCHEME IN MORE DETAIL.

RIGHTS OF RESIDENCE

6. WELLENSTEIN ACCEPTED THAT THE EUROPEAN COUNCIL SHOULD PROVIDE SOME IMPULSE IN FAVOUR OF SIMPLER PROCEDURES FOR ESTABLISHMENT WITHIN THE COMMUNITY. THE COMMISSION SAID THAT IN THE COUNCIL FRAMEWORK THE PROPOSAL WAS BEING HELD UP PRINCIPALLY BY ONE MEMBER STATE (THE UK) WHICH WAS INSISTING ON EVIDENCE OF ADEQUATE INCOME BEING DEMONSTRATED ON ARRIVAL AT THE FRONTIER. WELLENSTEIN COMMENTED THAT NATIONAL OFFICIALS FEARED THAT PEOPLE WOULD FLOOD IN TO TAKE ADVANTAGE OF SOCIAL SECURITY. THE COMMITTEE SHOULD EXAMINE THE SCOPE FOR PROGRESS, BUT PERHAPS PROVIDING FOR EXCEPTIONS. WILLIAMSON AGREED. THE PROPOSAL PUT TO THE EUROPEAN COUNCIL SHOULD MAKE IT CLEAR THAT NATIONALS NOT PURSUING ECONOMIC ACTIVITY HAD NO RIGHT, AND WERE ADMITTED ONLY SUBJECT TO CONDITIONS INCLUDING AN ADEQUATE INCOME. THE COMMISSION SAID THEIR POSITION REMAINED THAT THE RIGHT OF ESTABLISHMENT MUST BE ABSOLUTE, AS THE EUROPEAN PARLIAMENT ALSO WANTED. BUT THE COMMISSION REPRESENTATIVE ADDED THAT AT A LATER STAGE THE COMMISSION MIGHT BE READY TO CONSIDER A QUALIFICATION TO THIS "IDEAL APPROACH"

FREE MOVEMENT OF COMMUNITY CITIZENS

7. IN A SECOND READING OF WELLENSTEIN'S PAPER, NEUSEL SAID AN AIM SHOULD BE WIDER APPLICATION OF THE FRANCO-GERMAN FRONTIER ARRANGEMENTS. BUT IT WOULD PROBABLY NOT BE POSSIBLE TO DO THIS UNIFORMLY. RIPA DE NEANA PRESSED FOR SUPPORT FOR THE COMMISSION'S NEW PROPOSAL WHICH WAS NOW ON THE TABLE IN THE COUNCIL. NEUSEL AND WELLENSTEIN SAID THEY COULD ACCEPT THE COMMISSION TEXT AS IT STOOD. CHRISTENSEN SAID DISCUSSION ON THE COMMISSION PROPOSAL SHOULD AWAIT FURTHER DEVELOPMENTS IN THE COMMITTEE. MEANWHILE, IT WAS VERY DAMAGING TO THE COMMUNITY'S IMAGE THAT DANISH HOLDERS OF THE NEW EUROPEAN PASSPORT HAD BEEN HELD UP AT THE SPANISH AND DUTCH FRONTIERS. WILLIAMSON PROPOSED THAT THE MEASURES ON THE FIRST TWO PAGES OF THE WELLENSTEIN PAPER COULD BE PUT TO THE EUROPEAN COUNCIL FOR DECISIONS IN PRINCIPLE. THE SUGGESTIONS ON PAGE 3 WERE LONGER-TERM. RIP DE MEANA SAID THAT THE COMMITTEE SHOULD NOT PREVENT THE COUNCIL FROM OPERATING ON A BASIS OF THE COMMISSION PROPOSAL. BUT HE ADMITTED THAT THE COMMISSION TEXT MIGHT GIVE RISE TO PRACTICAL DIFFICULTIES. THE COMMITTEE SHOULD CONCENTRATE ON A 'GENERAL OUTLOOK' AND LEAVE THE COUNCIL GROUP TO SORT OUT PRACTICALITIES. WILLIAMSON STRESSED THAT THE PEOPLE'S EUROPE COMMITTEE HAD ALREADY REACHED MUCH COMMON GROUND ON THE MOVEMENT OF PEOPLE AND SHOULD GO ON WITH ITS WORK WITH A VIEW TO A REPORT ON THE LINES OF THE WELLENSTEIN/HANSEN PAPER'. ADONNINO AGREED. HE THEN MADE A PROPOSAL THAT THE GREEN DISC ADOPTED BY FRANCE AND THE FRG COULD BE GIVEN WIDE STATUS AND BE MADE AVAILABLE TO ALL COMMUNITY CITIZENS WITH A CLEAR EXPLANATION OF THE OBLIGATIONS INVOLVED IN ITS USE. THIS IDEA MIGHT BE INCORPORATED IN THE REPORT. THERE WAS ALSO SOME DISCUSSION ABOUT MEASURES TO BENEFIT HOLIDAY-MAKERS, IN PARTICULAR STAGGERING DATES OF HOLIDAYS.

FREE MOVEMENT OF GOODS

8. BROAD SUPPORT WAS MAINTAINED FOR WILLIAMSON'S PAPER. ON TRAVELLERS ALLOWANCES (TAX-PAID ITEMS), WILLIAMSON REPEATED THAT THE AIM SHOULD BE TO SET A REASONABLE ALLOWANCE FOR NORMAL PURCHASES BY AN INDIVIDUAL CITIZEN FOR HIMSELF, AND TO PROVIDE A MECHANISM TO ENSURE THAT IT WAS NOT WHITTLED AWAY BY INFLATION, THUS PREVENTING TIME-CONSUMING ARGUMENTS BY MINISTERS IN THE COUNCIL. NEUSEL SAID HE WOULD LIKE A HIGHER FIGURE THAN THE 350 ECU SUGGESTED BUT THAT HE COULD ACCEPT THE WILLIAMSON PROPOSAL IF IT WAS GENERALLY SUPPORTED. HE THOUGHT THE WINE ALLOWANCE COULD ALLOW FOR A HALF-CASE (SIX BOTTLES). THUYSBAERT WAS IN FAVOUR OF ALIGNING THE PAPER ON THE MOST RECENT PRESIDENCY COMPROMISE FIGURES. CHRISTENSEN WANTED LESS SPECIFIC PROPOSALS. HE AGREED WITH NEUSEL THAT THE ADJUSTMENT MECHANISM SHOULD BE A SERIES OF FIXED INCREASES DECIDED IN ADVANCE FOR A PERIOD OF TIME, RATHER THAN A FORM OF INDEXATION. THE COMMISSION PROPOSED 400 ECU FOR THE BASIC ALLOWANCE. ADONNINO ALSO FAVOURED 400 ECUS. WELLENSTEIN, TOO, WANTED SOME OF THE FIGURES IN THE PAPER INCREASED. HE STRONGLY SUPPORTED AN ADJUSTMENT MECHANISM TO SAVE MINISTERS FROM REGULAR HAGGLES. HANSEN COULD ACCEPT THE WILLIAMSON PAPER AS IT STOOD.

9. THE PROPOSAL IN THE PAPER FOR ABOLISHING CHECKS ON FUEL IN BUSES AND LORRIES ATTRACTED ATTENTION. THERE WAS NO DISSENT FROM A PROPOSAL TO ABOLISH CHECKS ON FUEL IN BUSES BUT THUYSBAERT, NEUSEL AND GALLO WERE RELUCTANT TO ACCEPT AN UNRESTRICTED FUEL ALLOWANCE FOR A STANDARD VEHICLE TAX IN LARGE LORRIES. GALLO SAID THERE COULD BE SAFETY HAZARDS FOR TANKS OF MORE THAN 600 LITRES. WELLENSTEN DISAGREED. CHRISTENSEN SAID IT WAS IMPORTANT THAT THE COMMITTEE SHOULD FACILITATE FREER MOVEMENT FOR ALL LORRIES.

10. NEUSEL DOUBTED WHETHER THE PAPER'S SECTION ON REDUCING CURRENCY CONTROLS WOULD SERVE A USEFUL PURPOSE, BUT HE WOULD NOT OBJECT TO A GENERAL EXHORTATION IN THIS SENSE.

11. GALLO, SUBJECT TO HIS POINT ABOUT LORRIES, SAID HE COULD ACCEPT THE PAPER AS A WHOLE. BUT HE WOULD LIKE A REFERENCE TO THE PROPOSED CHANNEL LINK.

YOUNG PEOPLE AND EXCHANGES

12. O TUATHAIL GAVE A LONG PRESENTATION OF HIS LONG AND INCONCLUSIVE PAPER ON THIS SUBJECT. THE REACTION OF ALL SPEAKERS WAS THAT THE FOCUS SHOULD BE PUT ON EXCHANGES WHICH HAD A COMMUNITY ANGLE AND WERE CLEARLY RELEVANT TO TRAINING AND EMPLOYMENT. NEUSEL AND OTHERS DREW ATTENTION TO THE SMALL SCALE AND DISPARATE CHARACTER OF EXISTING EXCHANGES WITHIN THE COMMUNITY, APART FROM THE FRANCO-GERMAN PROGRAMME WHICH WAS IMPRESSIVE BOTH FOR QUANTITY AND POLITICAL VISIBILITY. ADONNINO ACCEPTED THAT A PROPOSAL IN THIS FIELD, UNLIKE SOME OF THE OTHERS, WOULD COST MONEY AND WOULD NEED TO BE WELL ARGUED. WILLIAMSON THOUGHT THAT AN ATTRACTIVE SCHEME MIGHT BE FINANCED PARTLY FROM NON-GOVERNMENTAL SOURCES.

FCO COPY TO:-

FCO - PS, PS/MR RIFKIND, RENWICK, FAIRWEATHER
CAB - WILLIAMSON, SHEARER

FCO PASS SAVING COPENHAGEN, THE HAGUE, ROME, DUBLIN, PARIS, BONN,
LUXEMBOURG, ATHENS, LISBON, MADRID, STRASBOURG

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