

CONFIDENTIAL

CONFIDENTIAL

FM UKMIS NEW YORK

TO IMMEDIATE FCO

TELNO 461

OF 080015Z MAY 86

INFO IMMEDIATE NICOSIA

INFO PRIORITY ANKARA, ATHENS, WASHINGTON

INFO ROUTINE UKREP BRUSSELS, PARIS, BONN, ROME, CBFC

YOUR TELNO 800 TO WASHINGTON: CYPRUS: SECRETARY-GENERAL'S INITIATIVE

SUMMARY

1. THE SECRETARY GENERAL INTENDS TO TREAT KYPRIANOU'S RESPONSE AS A BLUFF AND TO SEEK TO CALL IT. HE LOOKS FORWARD TO DISCUSSING THE SITUATION WITH THE PRIME MINISTER NEXT WEEK.

DETAIL

2. THE SECRETARY-GENERAL ASKED TO SEE ME THIS AFTERNOON, 7 MAY, TO TELL ME HOW HE HAD DECIDED TO PROCEED FOLLOWING THE RESPONSES FROM KYPRIANOU AND DENKTASH TO HIS DRAFT FRAMEWORK AGREEMENT.

3. THE SECRETARY-GENERAL SAID THAT HOLGER WOULD BE SEEING KYPRIANOU TOMORROW MORNING, 8 MAY, TO TELL HIM "IN A VERY CLEAR WAY" THAT HIS IDEAS (FOR AN INTERNATIONAL CONFERENCE OR A HIGH LEVEL MEETING) WERE NOT VIABLE AND THAT THE SECRETARY-GENERAL FELT OBLIGED TO STICK TO HIS DRAFT. THE SECRETARY-GENERAL SAID THAT HE HAD NO WISH TO BE UNPLEASANT WITH KYPRIANOU BUT IT WOULD HAVE TO BE MADE CLEAR TO HIM THAT HIS BEST COURSE WOULD BE TO FOLLOW DENKTASH'S EXAMPLE AND REPLY POSITIVELY ALBEIT "WITH PLENTY OF IFS AND BUTS". HOLGER'S INSTRUCTIONS WERE TO TACKLE KYPRIANOU IN AN INFORMAL MANNER, NOT TO LEAVE ANY KIND OF TEXT WITH HIM (SINCE THIS WOULD CERTAINLY LEAK) AND TO IMPLY THAT THE BEST SOLUTION - IN THE INTEREST OF HIS OWN CAUSE - WAS TO GIVE A COMPARABLE ANSWER TO THAT OF DENKTASH. AT THE SAME TIME HOLGER WAS TO LET KYPRIANOU UNDERSTAND THAT WITHOUT SUCH AN ANSWER THE SECRETARY-GENERAL WOULD BE OBLIGED TO MAKE IT CLEAR TO THE SECURITY COUNCIL BEFORE THE END OF MAY THAT ONE PARTY HAD REPLIED POSITIVELY AND THE OTHER NEGATIVELY.

4. I SAID THAT I COULD ONLY REACT ON A PERSONAL BASIS BUT THAT I THOUGHT THE SECRETARY-GENERAL'S DECISION WAS EXACTLY RIGHT. KYPRIANOU'S OWN LETTER HAD GIVEN HIM THE OPENING TO REFUSE TO TAKE IT AS A REJECTION OF THE DRAFT FRAMEWORK AGREEMENT. IT WAS IMPORTANT TO TELL KYPRIANOU THAT HIS TWO PROPOSALS WOULD NOT WORK AND TO MAINTAIN THAT HIS ANSWER HAD NOT BEEN NEGATIVE. IN A CURIOUS WAY IT WAS NOW OPEN TO KYPRIANOU, HAVING BEEN SO OBDURATE HITHERTO, TO ACCEPT THE DRAFT FRAMEWORK AGREEMENT ON CONDITIONS ACCEPTABLE TO THE SECRETARY GENERAL BOTH WHICH KYPRIANOU HAD SO FAR REFUSED TO ADMIT. FOR EXAMPLE HE COULD ACCEPT THE FRAMEWORK AGREEMENT ON CONDITION THAT (AS THE SECRETARY-GENERAL AND THE PRIME MINISTER HAD SAID ALL ALONG) IT WAS NOT AN END IN ITSELF BUT A MEANS TO A

HIGH

CONFIDENTIAL

CONFIDENTIAL

HIGH LEVEL MEETING AND PART OF A PACKAGE. THIS WAS THE ONLY ADVANTAGE OF THE STUPID POSITION HE HAD TAKEN AND MIGHT SAVE FACE AND EVEN ENABLE HIM TO LOOK QUITE TOUGH TO HIS OWN CONSTITUENTS.

5. THE SECRETARY-GENERAL EXPRESSED THE HOPE THAT THE UK AND THE US (HE ALSO MENTIONED THE COMMUNITY THOUGH THIS SEEMS TO TAKE TOO LITTLE ACCOUNT OF GREEK MEMBERSHIP) COULD PROVIDE THE SAME ADVICE TO KYPRIANOU AND TELL PAPANDEOU TO BE POSITIVE RATHER THAN NEGATIVE. I SAID THAT THE AMERICANS WERE PROBABLY BETTER PLACED TO TAKE ACTION WITH PAPANDEOU GIVEN THAT HE WAS ANGLING FOR AN INVITATION TO WASHINGTON, BUT THAT I THOUGHT WE MIGHT BE READY TO MAKE IT CLEAR DELICATELY TO KYPRIANOU THAT IF HE MISSED THIS CHANCE HE WOULD BE RESPONSIBLE FOR THE GREEK CYPRIOTS BEING WORSE OFF THAN EVER BEFORE.

6. I SUGGESTED THAT THIS WAS LIKELY TO BE A FRUITFUL SUBJECT FOR HIM TO DISCUSS WITH THE PRIME MINISTER NEXT WEEK. THE SECRETARY-GENERAL SAID HE WOULD BE GLAD TO DISCUSS IT WITH MRS THATCHER AND TELL HER HOW GRATEFUL HE WAS FOR HER SUPPORT. IT WAS AGREED THAT UNDER-SECRETARY-GENERAL GOULDING WOULD BE IN TOUCH WITH ME TOMORROW TO LET ME KNOW HOW HOLGER HAD GOT ON WITH KYPRIANOU.

7. I TOOK THE OPPORTUNITY TO ASK WHETHER THE SECRETARY-GENERAL HAD GIVEN ANY THOUGHT TO THE APPOINTMENT OF A NEW SPECIAL REPRESENTATIVE. THE SECRETARY-GENERAL WANTED TO BE VERY CAREFUL ABOUT THE TIMING OF ANY NEW APPOINTMENT. ALTHOUGH THERE WERE ARGUMENTS EITHER WAY HE THOUGHT IT WAS MORE LIKELY THAT A NEW APPOINTMENT WOULD BE INAPPROPRIATE AS SHOWING RESIGNATION TO SLOW DOWN IN THE PACE OF HIS INITIATIVE. IN ANY CASE HE WOULD WANT TO WAIT FOR THE NEXT RENEWAL OF THE UNFICYP MANDATE ON 15 JUNE.

THOMSON

CYPRUS
LIMITED

SED
UND
CCD
LEGAL ADVISERS
DEF D
CONS D
ECD(E)
CLAIMS D
WED
INFO D
NAD
NEWS D
PUSD
PLANNING STAFF
SOVIET D

PS
PS/LADY YOUNG
PS/MR EGGAR
PS/MR RENTON
PS/PUS
MR DEREK THOMAS
MR GOODALL
MR DAUNT
MR RENWICK
MR RATFORD
MR MACINNES
MR BRAITHWAITE
SIR W HARDING
MR FERGUSSON
MR BUIST(ODA)
BUCKINGHAM PALACE

ADDITIONAL DISTRIBUTION
CYPRUS

- 2 -
CONFIDENTIAL