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TO PRIORITY ALGIERS

TELNO GUIDANCE 065

OF 201600Z AUGUST 86

AND TO PRIORITY ANKARA, EC POSTS, BELGRADE, BERNE, CAIRO  
 AND TO PRIORITY HARARE, HAVANA, ISTANBUL, JAKARTA, LAGOS  
 AND TO PRIORITY LIMA, MOSCOW, NEW DELHI, BIS NEW YORK  
 AND TO PRIORITY UKMIS NEW YORK, NICOSIA, WASHINGTON  
 AND TO ROUTINE HOLY SEE, RIYADH, VIENNA, VALLETTA, UKDEL BRUSSELS  
 AND TO SAVING ABIDJAN, ABU DHABI, ACCRA, ADDIS ABABA, ADEN  
 AND TO SAVING AMMAN, ANTANANARIVO, ANTIGUA, ASUNCION, BAGHDAD  
 AND TO SAVING BAHRAIN, BANDAR SERI BEGAWAN, BANGKOK, BANJUL  
 AND TO SAVING BEIRUT, BELMOPAN, BMG BERLIN, BOGOTA, BRASILIA  
 AND TO SAVING BRIDGETOWN, BUCHAREST, BUDAPEST, BUENOS AIRES  
 AND TO SAVING CANBERRA, CAPE TOWN, CARACAS, CASTRIES, COLOMBO  
 AND TO SAVING DAKAR, DAMASCUS, DAR ES SALAAM, DHAKA, DOHA  
 AND TO SAVING DUBAI, EAST BERLIN, FREETOWN, GABORONE, UKDIS GENEVA  
 AND TO SAVING UKMIS GENEVA, GEORGETOWN, GIBRALTAR, GUATEMALA  
 AND TO SAVING HAMILTON, HANOI, HELSINKI, GOV HONG KONG, HONIARA  
 AND TO SAVING ISLAMABAD, JEDDA, JERUSALEM, JOHANNESBURG, KABUL  
 AND TO SAVING KAMPALA, KATHMANDU, KHARTOUM, KINGSTON, KINSHASA  
 AND TO SAVING KUALA LUMPUR, KUWAIT, LA PAZ, LIBREVILLE, LILONGWE  
 AND TO SAVING LUANDA, LUSAKA, MANILA, MAPUTO, MASERU, MBABANE  
 AND TO SAVING MEXICO CITY, MOGADISHU, MONROVIA, MONTEVIDEO  
 AND TO SAVING MUSCAT, NAIROBI, NASSAU, NUKU'ALOPA, OSLO, OTTAWA  
 AND TO SAVING PANAMA CITY, UKDEL OECD PARIS, PEKING, PORT LOUIS  
 AND TO SAVING PORT LOUIS, PORT MORESBY, PORT OF SPAIN  
 AND TO SAVING PORT STANLEY, PRAGUE, PRETORIA, QUITO, RABAT  
 AND TO SAVING RANGOON, REYKJAVIK, RIO DE JANEIRO, ROME  
 AND TO SAVING ST GEORGE'S, ST VINCENT, SANA'A, SAN JOSE  
 AND TO SAVING SANTIAGO, SAO PAULO, SEOUL, SINGAPORE, SOFIA  
 AND TO SAVING STOCKHOLM, TEGUCIGALPA, TEHRAN, TEL AVIV, TOKYO  
 AND TO SAVING TRIPOLI, TUNIS, ULAN BATOR, VICTORIA  
 AND TO SAVING UKDEL CSCE VIENNA, UKDEL MBFR VIENNA, UKMIS VIENNA  
 AND TO SAVING WARSAW, UKDEL WASHINGTON, WELLINGTON, YAOUNDE

CYPRUS: UN SECRETARY GENERAL'S INITIATIVE

## INTRODUCTION

1. THE UN SECRETARY GENERAL'S INITIATIVE TO BRING ABOUT A UNIFIED, FEDERAL CYPRUS IS STALLED. THE TURKISH CYPRIOTS HAVE ACCEPTED HIS LATEST PROPOSALS BUT THE GREEK CYPRIOTS HAVE NOT. THE UN SECRETARY GENERAL IS MEETING THE LEADERS OF BOTH COMMUNITIES IN SEPTEMBER, BUT THE PROSPECTS FOR AN EARLY SETTLEMENT IN CYPRUS NOW LOOK POOR.
2. YOU MAY FIND THE FOLLOWING HELPFUL IF CYPRUS IS RAISED IN ANY DISCUSSION YOU MAY HAVE WITH YOUR HOST GOVERNMENT PRIOR TO THE NON-ALIGNED SUMMIT IN HARARE AT THE BEGINNING OF SEPTEMBER.

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3. WE CONTINUE ACTIVELY TO SUPPORT THE SECRETARY GENERAL'S INITIATIVE, WHICH WE STILL BELIEVE OFFERS BY FAR THE BEST PROSPECT OF A PEACEFUL, JUST AND LASTING SETTLEMENT IN CYPRUS. IT IS IMPORTANT AT THIS DIFFICULT PHASE IN HIS INITIATIVE THAT NO-ONE TAKES ANY ACTION WHICH COULD MAKE THE SECRETARY GENERAL'S TASK MORE DIFFICULT OR THE SITUATION ON THE ISLAND WORSE.  
ADDITIONAL POINTS (FOR USE FREELY)

4. AFTER THE FAILURE TO REACH AGREEMENT AT THE MEETING BETWEEN PRESIDENT KYPRIANOU AND THE TURKISH CYPRIOT LEADER, MR DENKTASH, IN JANUARY 1985, THE SECRETARY GENERAL CONTINUED HIS EFFORTS TO BRING THE TWO SIDES TOGETHER AGAIN. HIS LATEST SET OF PROPOSALS, PRESENTED TO THE PARTIES AT THE END OF MARCH THIS YEAR, HAVE BEEN ACCEPTED BY THE TURKISH CYPRIOTS, BUT CLEARLY REJECTED BY THE GREEK CYPRIOTS.

5. THE GREEK CYPRIOTS' MAIN CONCERN APPEARS TO BE THAT AGREEMENT WITH THE PRESENT PROPOSALS MIGHT COMMIT THEM TO A PROVISIONAL GOVERNMENT (WITH A TURKISH CYPRIOT VETO), WHILE THE ISSUES THAT CONCERN THEM, EG TROOP WITHDRAWALS, GUARANTEES, AND THE RIGHTS OF GREEK CYPRIOTS IN THE NORTH REMAIN UNRESOLVED. THE UN SECRETARY GENERAL HAS ASSURED THE GREEK CYPRIOT SIDE ON SEVERAL OCCASIONS THAT THIS WOULD NOT BE THE CASE AND THAT THE INITIATIVE SHOULD BE SEEN AS AN INTEGRATED WHOLE: AGREEMENT ON ANY ISSUE WOULD BE CONDITIONAL ON A FINAL AGREEMENT TO ALL.

6. WE FIND BOTH THIS GREEK CYPRIOT OBJECTION AND THEIR VIEW THAT THE CONSTITUTIONAL PROVISIONS IN THE PROPOSALS WOULD BE UNWORKABLE DIFFICULT TO UNDERSTAND IN THE LIGHT OF THEIR ACCEPTANCE IN APRIL 1985 OF A SET OF UN PROPOSALS NOT MARKEDLY DIFFERENT FROM THOSE CURRENTLY ON OFFER. OUR LEGAL ADVISERS' VIEW IS THAT THE PROPOSED CONSTITUTION WOULD BE PERFECTLY WORKABLE IF THE POLITICAL WILL TO MAKE IT WORK EXISTED. WE THEREFORE VERY MUCH HOPE THAT THE GREEK CYPRIOTS WILL STILL BE ABLE ACCEPT THE CURRENT PROPOSALS, SO THAT PROGRESS TOWARDS A HIGH LEVEL MEETING CAN BE MADE.

ADDITIONAL POINTS (IF RAISED)

7. WE TOOK A SERIOUS VIEW OF THE REMARKS MADE BY THE TURKISH

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PRIME MINISTER, OZAL, DURING HIS RECENT VISIT TO NORTHERN CYPRUS (2-4 JULY) WHICH IMPLIED TURKISH SUPPORT FOR TWO SEPARATE STATES IN CYPRUS, AND THE SUBSEQUENT CLOSURE BY DENKTASH OF CROSSING POINTS BETWEEN NORTHERN CYPRUS AND THE REST OF THE REPUBLIC. WE EXPRESSED CONCERN TO THE TURKISH GOVERNMENT ABOUT BOTH MATTERS AND ASKED THEM TO USE THEIR INFLUENCE WITH DENKTASH TO BRING TO AN END THE CROSSING POINTS' CLOSURE. OTHER GOVERNMENTS TOOK SIMILAR ACTION. THE RESTRICTIONS WERE LIFTED AFTER 8 DAYS ON 12 JULY.

8. BUT HOWEVER ILL JUDGED AND INADVISABLE THESE ACTIONS, WE SHOULD NOT BE DISTRACTED FROM THE REASON FOR THE CURRENT POLITICAL IMPASSE: GREEK CYPRIOT OBJECTIONS TO THE UN PROPOSALS CURRENTLY FORM THE MAIN OBSTACLE TO A FURTHER HIGH LEVEL MEETING ON THE FUTURE OF CYPRUS.

BACKGROUND (PRIMARILY FOR YOUR INFORMATION BUT MAY BE USED WITH TRUSTED CONTACTS IN FRIENDLY GOVERNMENTS)

9. THE GREEK CYPRIOT REJECTION OF THE UN SECRETARY GENERAL'S PROPOSALS HAS HALTED PROGRESS ON THE UN INITIATIVE. THE UN STILL HOPE THAT THE GREEK CYPRIOTS, GIVEN THE SUMMER TO THINK AGAIN, CAN BE PERSUADED TO AGREE TO THE PROPOSALS. THE SECRETARY GENERAL PLANS TO MEET KYPRIANOU AND DENKTASH IN NEW YORK AT THE BEGINNING OF THE UN GENERAL ASSEMBLY IN SEPTEMBER (HEALTH PERMITTING). BUT WE KNOW THE UN IS SO FAR UNCERTAIN OF HOW TO USE THOSE MEETINGS, IN THE FACE OF GREEK CYPRIOT INTRANSIGENCE AND TURKISH CYPRIOT DETERMINATION NOT TO ALLOW NEGOTIATIONS TO PROCEED UNLESS AND UNTIL THE GREEK CYPRIOTS AGREE TO THE PRESENT PROPOSALS. THE PERIOD BETWEEN NOW AND THE FIRST OF THOSE MEETINGS (16 SEPTEMBER) IS LIKELY TO CONTINUE TO BE TENSE.

10. THE NON-ALIGNED SUMMIT IN HARARE AT THE BEGINNING OF SEPTEMBER WILL PROVIDE THE GREEK CYPRIOTS WITH AN OPPORTUNITY TO SECURE A HARD LINE ANTI-TURKISH RESOLUTION ON CYPRUS. THIS WOULD HELP TO CONCEAL THEIR INTRANSIGENCE AND TRANSFER INTERNATIONAL PRESSURE TO THE TURKISH SIDE. A HARD LINE RESOLUTION MIGHT MOREOVER PROVOKE THE TURKISH SIDE AND THUS INCREASE TENSION IN CYPRUS. ALTHOUGH WE HAVE NO INDICATION OF ANY IMMEDIATE INTENTION BY THE TURKS TO SEEK RECOGNITION FOR THE 'TURKISH

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REPUBLIC OF NORTHERN CYPRUS', A TOUGH RESOLUTION IN HARARE MIGHT  
CONFIRM THEM IN THEIR VIEW THAT THEY HAVE NOTHING TO LOSE IN  
DOING SO.  
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