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MY TELNO 810: CPSU CONFERENCE: CALL ON DOBRYNIN

SUMMARY

1. AN APPARENTLY FRANK ACCOUNT BY DOBRYNIN ON THE PROCEDURES ENVISAGED FOR ELECTIONS PRIOR TO THE PARTY CONFERENCE AND FOR THE CONDUCT OF THE CONFERENCE ITSELF. DOBRYNIN AT PAINS TO DISMISS SPECULATION THAT THE CONFERENCE COULD POSE ANY THREAT TO GORBACHEV'S POSITION.

DETAIL

- 2. DOBRYNIN RECEIVED ME FOR ONE HOUR ON 18 MAY (TETE A TETE, AT HIS INSISTENCE). MY MAIN PURPOSE IN CALLING ON HIM WAS TO ELICIT AN AUTHORITATIVE PREVIEW OF THE ARRANGEMENTS FOR THE 19TH PARTY CONFERENCE AT THE END OF JUNE, GIVEN THE ABSENCE OF ANY COHERENT INFORMATION IN THE SOVIET MEDIA ON THE SUBJECT.
- 3. ON THE ELECTION OF DELEGATES TO THE CONFERENCE, DUE TO BE COMPLETED BY THE END OF MAY, DOBRYNIN SAID THAT EACH REGIONAL PARTY COMMITTEE (OBKOM) HAD BEEN ALLOCATED A QUOTA OF DELEGATES RELATED TO THE NUMBER OF PARTY MEMBERS IN THE REGION CONCERNED. THE OBKOMS WOULD PREPARE LISTS OF CANDIDATES, USUALLY IN EXCESS OF THE QUOTA, WHICH WOULD THEN BE DISCUSSED AT MEETINGS UNDER OBKOM AUSPICES, TO WHICH NON-PARTY INDIVIDUALS WOULD BE ADMITTED BUT WITHOUT VOTING RIGHTS. EACH NAME ON THE OBKOM LIST WOULD BE SUBMITTED INDIVIDUALLY TO THE MEETING FOR APPROVAL, COMMENT OR REJECTION. IT WOULD BE OPEN TO RANK AND FILE PARTY MEMBERS TO PROPOSE ADDITIONS TO THE LIST AS WELL AS DELETIONS FROM IT. NON-PARTY ATTENDERS WOULD BE FREE TO COMMENT ON THE CANDIDATES. WHEN EVERY MEMBER ON THE LIST, AND NAMES ADDED TO IT, HAD BEEN DISCUSSED, A VOTE WOULD BE TAKEN, BY SECRET BALLOT, ON EACH CANDIDATE. THE OBKOM'S DELEGATION TO THE CONFERENCE WOULD CONSIST OF THE NUMBER OF CANDIDATES EQUIVALENT TO ITS QUOTA WHO HAD OBTAINED THE MOST VOTES FROM THE MEETING.

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- 4. DOBRYNIN ACKNOWLEDGED THAT THIS PROCEDURE REPRESENTED SOME ADVANCE, IN TERMS OF 'DEMOCRATISATION', ON THE PROCEDURES WHICH WERE IN FORCE AT THE TIME OF THE ELECTIONS TO THE 27TH PARTY CONGRESS IN 1987. OBKOMS WOULD HAVE LESS DIRECT CONTROL OVER THE FINAL COMPOSITION OF THE LISTS OF CANDIDATES. THIS, AND THE OPPORTUNITY FOR NON-PARTY INDIVIDUALS TO COMMENT, SHOULD HELP TO GIVE THE CONFERENCE AS A WHOLE A FIRMLY PRO-PERESTROIKA COMPLEXION.
- 5. DOBRYNIN SAID THAT THE AGENDA FOR THE CONFERENCE WOULD BE DETERMINED BY THE 'THESES' AGREED IN ADVANCE BY THE POLITBURO, WHICH WOULD PROBABLY (BUT NOT YET CERTAINLY) BE PUBLISHED BEFORE THE CONFERENCE TOOK PLACE. IT WOULD NOT, THEREFORE, BE NECESSARY TO HOLD A PLENUM OF THE CENTRAL COMMITTEE PRIOR TO THE CONFERENCE. THE CONFERENCE WOULD LAST FOR FOUR, OR POSSIBLY FIVE, DAYS. ITS WORK WOULD BE DIVIDED BETWEEN TWO BROAD THEMES: PROGRESS OF PERESTROIKA, AND OF THE 12TH FIVE YEAR PLAN IN PARTICULAR, AND THE DEMOCRATISATION OF SOVIET SOCIETY AND OF THE PARTY. THE THRUST OF THE DRIVE FOR GREATER ''DEMOCRATISATION'' WOULD BE THE TRANSFER OF A WIDE RANGE OF ADMINISTRATIVE RESPONSIBILITIES FROM THE LOCAL PARTY APPARATS TO THE LOCAL SOVIETS, IN ORDER TO REDUCE THE EXTENT TO WHICH PARTY ORGANS WERE INVOLVED IN THE DAY TO DAY RUNNING OF THEIR LOCALITIES. THERE WAS UNLIKELY TO BE MUCH, IF ANY, OPPOSITION TO THIS TREND: MOST PARTY OFFICIALS WOULD BE ONLY TOO GLAD TO HIVE OFF SOME OF THE ADMINISTRATIVE CHORES WHICH HAD BEEN LAID AT THEIR DOOR OVER THE YEARS.
- THE CONFERENCE WOULD ADOPT RESOLUTIONS BUT COULD NOT USURP THE FUNCTIONS EITHER OF THE SUPREME SOVIET OR OF A PARTY CONGRESS. RESOLUTIONS CONCERNING THE ECONOMY OR THE SOVIETS WOULD BE REMITTED TO THE SUPREME SOVIET FOR CONSIDERATION AND EVENTUAL TRANSLATION INTO LAW. RESOLUTIONS CONCERNING THE PARTY, EG ON THE INTRODUCTION OF A MAXIMUM AGE UP TO WHICH, AND THE LENGTH OF TIME FOR WHICH, PARTY OFFICES COULD BE HELD, WOULD BE REMITTED TO THE NEXT PARTY CONGRESS (IN TWO AND HALF YEARS TIME). ONLY THE PARTY CONGRESS COULD REVISE THE PARTY STATUTES: THE BUILT-IN TIME LAG WHICH THIS IMPLIED WOULD SERVE TO REDUCE ANY POTENTIAL OPPOSITION TO RESOLUTIONS BY THOSE PARTY MEMBERS WHO MIGHT BE ADVERSELY AFFECTED BY THEM.
- 7. IN THEORY, THE PARTY CONFERENCE WOULD HAVE THE POWER TO EFFECT PERSONNEL CHANGES, EG IN THE CENTRAL COMMITTEE. BUT DOBRYNIN STRESSED THAT AT THE FORTHCOMING CONFERENCE SUCH CHANGES WOULD

PAGE 2 CONFIDENTIAL BE MINIMAL AND INSIGNIFICANT: ''A FEW'' MEMBERS OF THE CENTRAL COMMITTEE MIGHT RETIRE AND BE REPLACED BY EXISTING CANDIDATE MEMBERS. NEW ELECTIONS, THEREFORE, WERE LIKELY TO BE CONFINED TO A FEW NEW CANDIDATE MEMBERS OF THE CENTRAL COMMITTEE. SPECULATION CONCERNING MORE DRAMATIC CHANGES WAS VERY WIDE OF THE MARK.

- 8. THE CONTROVERSIAL ISSUE OF PRICE REFORM WAS UNLIKELY TO BE ADDRESSED BY THE CONFERENCE. A SPECIAL PARTY COMMITTEE WAS ALREADY WORKING ON THE PROBLEM AND ITS RECOMMENDATIONS WOULD, IN DUE COURSE, BE PUBLISHED FOR ''PUBLIC DISCUSSION''. THE MATTER WOULD THEN BE REFERRED TO A SPECIALLY CONVENED CENTRAL COMMITTEE PLENUM.
- 9. THE NATIONALITIES PROBLEM, ON THE OTHER HAND, WAS LIKELY
 TO BE DISCUSSED AT THE CONFERENCE AND THE CENTRAL COMMITTEE PLENUM
 ALREADY DESIGNATED TO CONSIDER THE ISSUE WOULD TAKE ACCOUNT OF
 VIEWS EXPRESSED AT THE CONFERENCE (WE HAVE HEARD SEPARATELY THAT
 THIS PLENUM IS LIKELY TO TAKE PLACE NEXT AUTUMN).

COMMENT

10. THE RECURRENT THEME IN THE REPLIES WHICH DOBRYNIN GAVE TO THE QUESTIONS I PUT TO HIM WAS THAT BY NO STRETCH OF THE IMAGINATION COULD THE FORTHCOMING PARTY CONFERENCE POSE ANY KIND OF THREAT TO GORBACHEV. THE ISSUES ADDRESSED BY THE CONFERENCE WOULD BE ONES ON WHICH THERE WAS ALREADY AN OVERWHELMING CONSENSUS WITHIN THE PARTY (THE IMPLICATION WAS THAT THE MOST CONTROVERSIAL ISSUES, SUCH AS PRICE REFORM, WOULD BE KEPT OF THE CONFERENCE AGENDA ON ONE PRETEXT OR ANOTHER). DOBRYNIN-SEEMED ENTIRELY CONFIDENT THAT THE ELECTION PROCEDURES WOULD MORE OR LESS AUTOMATICALLY PRODUCE THE KIND OF DELEGATES ON WHOSE SUPPORT GORBACHEV COULD RELY (ALTHOUGH THIS IS NOT, I THINK, SELF-EVIDENT FROM THE ACCOUNT WHICH HE GAVE ME). WHEN I ASKED DOBRYNIN WHETHER, IN HIS VIEW, WESTERN COMMENTATORS HAD BEEN TAKING AN OVER-DRAMATIC VIEW OF THE CONFERENCE, DOBRYNIN SAID THAT IT WOULD BE A DRAMATIC OCCASION IN TERMS OF ITS IMPORTANCE TO THE CONTINUATION OF PERESTROIKA, BY RE-AFFIRMING AND FILLING OUT THE AGENDA OF REFORM: BUT THAT IT WOULD NOT BE DRAMATIC IN TERMS OF CLASHES OF OPINION OR COMPETITION FOR INFLUENCE WITHIN THE PARTY.

11. ALTHOUGH IT WOULD HAVE BEEN SURPRISING IF DOBRYNIN HAD TAKEN A DIFFERENT LINE, I AM INCLINED TO BELIEVE THAT HIS CONFIDENCE IN GORBACHEV'S ABILITY TO MANAGE THE CONFERENCE IS JUSTIFIED.

PAGE 3 CONFIDENTIAL HOWEVER, IF DOBRYNIN IS CORRECT, AS HE PROBABLY IS, IN FORECASTING ONLY VERY MINIMAL PERSONNEL CHANGES, THIS MAY MEAN THAT GORBACHEV HAS DECIDED AGAINST ATTEMPTING TO BRING ABOUT THE MORE AMBITIOUS CHANGES WHICH I AM SURE HE WOULD IDEALLY LIKE TO MAKE, PARTICULARLY IN THE COMPOSITION OF THE CENTRAL COMMITTEE. THIS MORE CAUTIOUS POLICY WOULD BE IN LINE WITH THE TONE OF HIS RECENT SPEECHES (MY TELS NOS 807 AND 840).

- 12. DOBRYNIN EVIDENTLY ATTRIBUTED MY CALL TO THE PRIME MINISTER'S SUPPOSED PERSONAL INTEREST IN THE IMPLICATIONS OF THE PARTY CONFERENCE FOR GORBACHEV'S FUTURE. HE CONCLUDED BY ASKING ME TO ASSURE MRS THATCHER THAT GORBECHEV WOULD STILL BE IN PLACE WHEN THE CONFERENCE WAS OVER: AND TO CONVEY HIS BEST WISHES TO HER.
- 13. WHEN WE HAD FINISHED DISCUSSING THE PARTY CONFERENCE, DOBRYNIN MADE SOME POINTS ON ARMS CONTROL, FOR WHICH SEE MY TELNO 859.

CARTLEDGE

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May 11, 1988

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Gorbachev Speech at Central Committee of CPSU

Moscow May 10 TASS -As already reported, a meeting with media executives and the heads of ideological institutions and professionals' unions took place at the Central Committee of the Communist Party of the Soviet Union on May 7.

Mikhail Gorbachyov said in his opening remarks there:

"We want to devote this meeting to the forthcoming 19th Party Conference.

We see that society and the Party have become involved in the process of preparing it. This is why guideposts are needed.

"The press has already introduced relevant rubrics and the debates have, effectively, already got under way - and not only within the Party, but on a nationwide scale as well. I think the mass media have already gained some experience in this respect and some questions have arisen, too."

Many of those attending then expressed their opinions on matters under discussion. In conclusion the meeting was addressed by Gorbachev. He said: "Such meetings are very important to us, to the Central Committee, and it is good that we now have such a tradition. There are at least two points that could be taken up.

"First, the Party's leadership needs to consult you. A policy devoid of a scientific basis is doomed to vacillation and errors. We know this from our own experience. A policy not resting on morality can cause, I think, no less harm. And we are aware as well of what this has led to. This is why this meeting is important to us.

-5panicked. And the panic - and this is very serious - has taken the form of asking: 'Isn't perestroika coming to mean the wrecking and rejection of the values of socialism, isn't it giving rise to alien phenomena, isn't it destabilizing society?'. I'll tell you that all these questions are very serious. And I wouldn't reckon those who have panicked to be irresponsible people or people opposed to perestroika out of hand. "No, comrades, we should treat this seriously, without falling into another extremity, without branding everybody who has voiced some doubts as an opponent of perestroika. And I am especially against the position of those who have put the 'enemy of perestroika' phrase into circulation in the press. "What does it mean, comrades? this sounds somehow ominous. This is the same as the allegation which has been floated through Sovetskaya Rossiya that we are being threatened by the descendants of Nepmen and kulaks. Just think of it: 70 years on, they're trying to scare us with the descendants of Nepmen, Trotskyites and Dans. Let's rise to the occasion, comrades. "Through perestroika, we want to restore Lenin's image of socialism and lead Soviet society to a drastically new level. We should really bring out the humanist potential of socialism - that is the task for perestroika. But this means that at the second stage of perestroika we should see the overriding goal - an updated society and updated relations among people in line with Lenin's ideas. "We should work towards this end by using methods marked by humanity, trust and respect. This does not mean lack of principle, any eclecticism or reconciling the irreconcilable. No, it doesn't. We should restore the genuine, wonderful meaning of the great word +comrade+, restore the spirit of comradeship in the Party and in society. "We cannot pursue perestroika, which aims to upgrade socialism to meet the parameters of Lenin's thinking in the interest of the people, by practicing a free-forall. We aren't after all destroying the social system or changing the forms of

-7criticism, that no zones are denied to criticism. But, hence, the press itself cannot be exempt from criticism. You should pose questions in a serious way, truthfully, in the interests of the people, socialism, restructuring. And in this the press can count on the support of the Party. ."Why is conservatism so tenacious? this is another theme which I would like to discuss with you. What is it that feeds conservatism? "I believe that conservatism is the main factor impeding perestroika. Establishing what is it that feeds conservatism should not be avoided as the answer to this question will help the Party and the media to determine correctly the methods of overcoming this phenomenon. "We must defeat conservatism on the roads of perestroika. Conservatism in part of society is nourished not only by dogmatic mentality, the habit of thinking in stereotypes, the fear of everything new, but also by egoistic interests. As to egoistic interests, this theme is raised by the press. It is shown that perestroika pinches someone and they start resisting, hampering the process of renewal of society. But this is just part of the problem. The main thing for all society is still the need to overcome dogmatic mentality as it is something that a politician, a writer, a scientific worker have. It exists in all who are connected with intellectual activity and this largely determines theoretical analysis, the shaping of politics, etc. "There are stereotypes of thinking and action and they have a grip on a worker, an intellectual, a politician. This is a serious and profound phenomenon. We are all products of our time. We have conceived perestroika and we also manifest many of the things that inhibit it. To reveal this, comrades, is a very important task of the media and, certainly, of the Party and ideological work. Such a treatment of this subject helps man make a revolution in his own thoughts and determine his stand. "Indeed, conservatism quite often stems from egoistic interests. But will anyone mount the rostrum now and say he will write in a letter to a newspaper, that

-8he raises some problem or other in order to save his present positions and preserve what suits him very much? Not at all. His stand will be presented as if he were acting for the benefit of the people, for the sake of socialism. This is something to be seen and understood. "And, comrades, there is another very important aspect. We often label as a conservative a person who holds his own special point of view. But take a more attentive look and you will realise that he gets into this position for the reason that so far he has not learnt how to work in the new conditions. He just does not know how to work, comrades. This is quite commonplace now. And we see how difficult it is to learn to work in a new way when we have been acting for decades in the framework of methods of the command-and-administer system. Then should these people who have not yet learnt how to work be regarded as adversaries of perestroika, as inveterate conservatives? "A real process of perestroika is being conducted in society through concrete experience, through debates, comprehension and realisation of this process and changing positions, and taking into consideration the renewal of our society. And these are important things. We give everyone a chance to adjust. We talk about this in conversations, in the press. But sometimes it is reasoned in the following way: everyone has been given three years for perestroika and that is enough. If you have failed to reform, get out. But we, all of us, have not yet reformed. I shall say this outright that we have not yet reformed and are only in course of doing this. "What is to be done now? What emphasis is to be placed on the Party work, on the work of the media? A correct idea has been expressed here - that though during perestroika much is being done in all directions, the main thing -- the life of the people, their wellbeing, their mood, the way they feel - should not be overlooked, comrades. It is not only material wellbeing, social environment, but also the way people feel, their dignity, that should be taken into consideration.

-15indeed, an unusual situation. To rectify the errors a decision is now being prepared on the question of state orders. "Such, comrades, are the realities of perestroika. I would ask you to show more competence in covering the perestroika processes, whatever fields they may concern. This takes profundity, responsibility and a well-balanced attitude. While criticising conservatism and shortcomings, we should most actively support everything that is progressive. "In general, comrades, we should raise all these questions both at the stage of preparations and at the Conference itself from positions of principle. "We have something to tell the Conference, as regards both the results and the further perspectives. "We should come to the conference with major proposals concerning our society's political system, which is also in need of fundamental restructuring. "We should comprehend the role of the Party as the political vanguard at the current stage. We do not give up Lenin's concept of the Party as society's political vanguard. We believe that at the stage of perestroika, the Party's role grows still more in the course of perfecting socialist society, in carrying out far-reaching transformations. This means that a science-based policy be outlined on the strength of correct appraisals and forecasts. That necessitates a large amount of ideological and organizational work. "Only the Party, equipped with the methods of scientific Marxist analysis, can cope with this task. Consequently, far from calling in question the guiding and leading role of the Party, we believe, on the contrary, that we should get a more profound understanding of it. This role should undoubtedly be a different, weightier one, precisely in the terms I am speaking about -- as regards carrying out the functions of the political vanguard.

-16-"In that connection the question arises of dividing the functions between the Party, the Soviets and the economic management bodies. A mixing of the functions resulted in a situation in which the Party took upon itself many economic matters and began resolving specific issues, down to day-to-day ones. This brought about a weakening of the functions of the political vanguard. On the other hand, it has resulted in a decline in the responsibility both of the Soviets and of the economic management bodies. "We should also reappraise the structure of the Party machinery. This will uncover the enormous potentialities inherent in our Party. If we simultaneously with that do everything to ensure that every communist becomes more active, that every primary organization, all our cadres, start working more vigorously, then things will start moving. We are planning to put forward a number of proposals on that score at the Congress. "And naturally, comrades, in connection with the reappraisal of the functions of the Party as the political vanguard, the role of the Soviets should be understood in a new way. We have to enhance the role of the Soviets, and the significance of the work of the sessions of the Soviets and the commissions of deputies. The activities of the Supreme Soviet should also be reorganized. We should all give adequate thought to this. "We should arrive at the creation of machinery, permanently functioning and democratic, that would contain everything necessary to ensure the irreversibility of perestroika, the active involvement of the people in it, that would name the most active people for leading offices, be aware of the sentiments and make the necessary corrections in the work. If we fail to do so, comrades, the economic reform will get bogged down as will other processes, too. "If we take a closer look, we will see that the key to everything is by way of democratisation, by drawing the people into all matters. Therefore the aim of