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OF 132320Z JULY 88

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SIC A3A

VISIT OF MARSHAL AKHROMEYEV, CHIEF OF THE SOVIET GENERAL STAFF, TO THE USA (6-11 JULY)

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## SUMMARY

1. AKHROMEYEV'S VISIT TO THE US SEEN BY BOTH MILITARY DELEGATIONS AS PROMOTING MUTUAL UNDERSTANDING. BUT STATE MAKE NO SECRET OF THEIR UNHAPPINESS ABOUT THE PACE OF US/SOVIET MILITARY CONTACTS.

## DETAIL

- 2. MARSHAL AKHROMEYEV, CHIEF OF THE GENERAL STAFF OF THE SOVIET ARMED FORCES, VISITED THE USA FROM 6-11 JULY. HIS HOST WAS ADMIRAL CROWE, CHAIRMAN OF THE US JOINT CHIEFS OF STAFF. AS WELL AS WASHINGTON AND NEW YORK AKHROMEYEV VISITED FORT HOOD, TEXAS: THE ALAMO AND MOUNT RUSHMORE: CROWE'S HOME STATE OF OKLAHOMA: AND THE USS THEODORE ROOSEVELT OFF NORFOLK VIRGINIA: USMC 2ND DIVISION AT CAMP LEJEUNE, NORTH CAROLINA: AND ELLSWORTH AFB, SOUTH DAKOTA (WHERE HE SAW THE B1-B)
- 3. AT THE END OF THE VISIT THE TWO SIDES RELEASED A JOINT STATEMENT AS WELL AS A PROGRAMME OF US/SOVIET MILITARY EXCHANGES FOR THE NEXT TWO YEARS (TEXTS IN MIFT). THERE WERE TWO OFFICIAL JOINT PRESS CONFERENCES, ONE AT THE BEGINNING AND ONE AT THE END OF THE VISIT. AKHROMEYEV AND CROWE BOTH EXPRESSED THEMSELVES WELL SATISFIED WITH THE VISIT, PARTICULARLY AS A MEANS TO BETTER MUTUAL UNDERSTANDING.
- 4. AS WELL AS THE EXCHANGES AND THE SUBJECTS MENTIONED IN THE JOINT STATEMENT, DISCUSSIONS INCLUDED:
- (I) SOVIET ASSERTIONS THAT THEIR FORCES STRUCTURE AND MILITARY BUDGET STRUCTURE WILL BE REVISED:
- (II) MILITARY DOCTRINE:
- (III) DISCUSSIONS (BUT NOT NEGOTIATIONS) ON ARMS CONTROL MATTERS:

  5. STATE (POL/MIL AND EUR) HAVE LEFT US IN NO DOUBT THAT THERE
  WAS VERY LITTLE CONSULTATION WITH THEM IN THE RUN-UP TO THE VISIT
  (AND ECHOES OF THE ENSUING ROW BETWEEN STATE AND THE PENTAGON

PAGE 1 CONFIDENTIAL HAVE NOW REACHED THE PRESS). IN PARTICULAR STATE ARE CONCERNED THAT THE ABSENCE OF INTER-AGENCY CONSULTATION ON THE WHOLE ISSUE OF MIL/MIL CONTACTS HAS BECOME A FEATURE OF THE CARLUCCI TENURE AT THE PENTAGON. THE CONTINUING DIALOGUE WITH YAZOV HAS MADE STATE UNEASY. THE AKHROMEYEV VISIT WAS BUT ANOTHER EXAMPLE. SO WAS A VISIT (WITH PRECIOUS LITTLE ADVANCE WARNING) BY A DELEGATION LED BY AIRFORCE CHIEF ALDRIDGE TO MOSCOW FROM 3-8 JULY. THERE IS A GENERAL FEELING AT STATE THAT THIS PROGRAMME OF EXCHANGES IS DEVELOPING TOO RAPIDLY AND WITH INSUFFICIENT ATTENTION TO RECIPROCITY. THEY ARE ALSO UNCOMFORABLY AWARE OF THE INCONSISTENCY OF SOME OF THE DETAILED PROPOSALS (EG AGREEMENT FOR SOVIET SHIPS TO VISIT THE US) WITH THE NATO GUIDELINES ON EAST/WEST CONTACTS, AND ALARMED AT HOW HARD AKHROMEYEV PUSHED FOR AGREEMENTS ON EXCHANGE VISITS AND OTHER MIL/MIL PROPOSALS. STATE HAVE ALSO EXPRESSED DOUBTS ABOUT THE VAGUE TERMS OF REFERENCE FOR BILATERAL MIL/MIL WORKING GROUP (WHICH WAS ESTABLISHED TO QUOTE EXPLORE THE ISSUE OF DANGEROUS MILITARY ACTIVITY UNQUOTE), DOUBTS WHICH THE PENTAGON HAVE SO FAR FAILED TO ANSWER. 6. FOR THEIR PART, SENIOR PENTAGON OFFICIALS APPEAR TO BE SYMPATHETIC TO SOME OF STATE'S CONCERNS. WOODWORTH (DAS, OSD) TOLD US ON 12 JULY THAT AN INTER-AGENCY WORKING GROUP IN MIL/MIL CONTACTS HAD NOW BEEN ESTABLISHED UNDER HIS CHAIRMANSHIP TO IMPROVE COORDINATION OF FUTURE EXCHANGES KEEL WILL BE BRIEFING THE NAC ON THE AKHROMEYEV VISIT ON 15 JULY, AND WOODWORTH (WHO ADMITTED THAT THE US HAD QUOTE GOT OUT AHEAD UNQUOTE) FULLY EXPECTED THAT THE INCONSISTENCIES BETWEEN THE US APPROACH AND THE NATO GUIDELINES WOULD BE AIRED AT THAT SESSION. NEVERTHELESS THERE APPEARS TO BE LITTLE LET-UP IN THE PENTAGON'S NEW FOUND ENTHUSIASM FOR CONTACTS WITH THE RUSSIANS, WITH CARLUCCI SCHEDULED TO VISIT MOSCOW FOR FURTHER TALKS WITH YAZOV AT THE END OF THIS MONTH.

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22

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MIPT: VISIT OF MARSHALL AKHROMEYEV TO THE USA



1. THE JOINT STATEMENT READS AS FOLLOWS:
QUOTE THE US CHAIRMAN, JOINT CHIEFS OF STAFF, AND THE SOVIET
CHIEF OF GENERAL STAFF IN THEIR DISCUSSIONS INDICATED THEIR
INTENT TO PURSUE POLICIES AND ACTIONS WHICH WILL ASSIST THE
ARMED FORCES OF THE US AND THE USSR IN THE AVOIDANCE OF
ENGAGEMENT IN DANGEROUS MILITARY ACTIVITY IN THE VICINITY OF
EACH OTHER, AND IN THE IMMEDIATE TERMINATION OF SUCH ACTIVITY,
SHOULD IT ARISE. TO THIS END, THE SIDES WILL ALSO ENSURE THE
APPROPRIATE TRAINING AND PREPARATION OF THEIR RESPECTIVE ARMED
FORCES.

ADDITIONALLY, THEY INDICATED THAT THEY INTEND TO ESTABLISH A US SOVIET MILITARY TO MILITARY WORKING GROUP, TO OPERATE UNDER GUIDANCE WHICH THEY SHALL PROVIDE, TO EXPLORE THE ISSUE OF DANGEROUS MILITARY ACTIVITY IN GREATER DETAILS AND MAKE RECOMMENTATIONS.

AMONG OTHER THINGS, THE WORKING GROUP WILL REVIEW THE TWO SIDES'
RESPECTIVE CAPABILITIES TO COMMUNICATE EXPEDITIOUSLY WITH
ELEMENTS OF THE MILITARY FORCES OF THE OTHER COUNTRY FOR THE
PURPOSE OF PREVENTING DANGEROUS MILITARY ACTIVITY FROM OCCURRING
OR CONTINUING BETWEEN ELEMENTS OF THOSE MILITARY FORCES. IN
ADDITION, THE WORKING GROUP WILL CONSIDER WHETHER THERE ARE
TYPES OF DANGEROUS MILITARY ACTIVITY WHICH COULD ARISE THAT ARE
NOT SUBJECT TO SPECIFIC EXISTING ARRANGEMENTS, WHICH SHOULD BE
MADE THE SUBJECT OF APPROPRIATE ARRANGEMENTS.
THE TWO SENIOR MILITARY REPRESENTATIVES ALSO INDICATED THAT THERE

IS NO INTENTION ON THEIR PART TO REPLACE OR DEROGATE FROM EXISTING AGREEMENTS SUCH AS THE 1972 AGREEMENT ON THE PREVENTION OF INCIDENTS ON AND OVER THE HIGH SEAS OR THE 1947 HUBBNER MALININ AGREEMENT ON MILITARY LIAISON MISSIONS. THEIR INTENT IS SIMPLY TO IMPROVE THEIR PROFESSIONAL RELATIONSHIP SO THAT MEMBERS OF THE MILITARY FORCES OF THE US AND USSR ARE LESS AT RESK WHEN OPERATING IN THE VICINITY OF EACH OTHER. UNQUOTE 2. THE AGREED PROGRAMME OF ACTIVITIES IS:

PAGE 1 CONFIDENTIAL **FALL 1988** 

(1) COMMANDER IN CHIEF US ARMY EUROPE - COMMANDER IN CHIEF GROUP OF SOVIET FORCES, GERMANY MEETING

WINTER 1988/89

- (1) MILITARY MEDICAL EXCHANGE VISITS
- (2) ARMED FORCES MUSEUM EXCHANGE VISITS

SPRING 1989

- (1) WAR COLLEGE EXCHANGE VISITS
- (2) US MILITARY HISTORIAN VISIT TO USSR

SUMMER 1989

- (1) CHAIRMAN JCS VISIT TO USSR
- (2) NAVAL SHIP EXCHANGE VISITS

FALL 1989

- (1) CHIEF OF SOVIET AIR FORCE VISIT TO US
- (2) US CHIEF OF NAVAL OPERATIONS VISIT TO USSR

WINTER 1989/90

- (1) SOVIET MILITARY HISTORIAN VISIT TO US
- (2) ARMED FORCES BAND EXCHANGE VISITS

SPRING 1990

- (1) WAR COLLEGE EXCHANGE VISITS
- (2) RIFLE/PISTOL SPORTS COMPETITION
- (3) US ARMY CHIEF OF STAFF VISIT TO USSR

SUMMER 1990

- (1) NAVAL SHIP EXCHANGE VISITS
- (2) USSR NAVY CHIEF VISIT TO US

FALL 1990

- (1) SOVIET GROUND FORCES COMMANDER VISIT TO US
- (2) US AIR FORCE CHIEF OF STAFF VISIT TO USSR

SPECIFIC ARRANGEMENT FOR THESE AND ANY OTHER AGREED ACTIVITIES WILL BE MADE THROUGH OUR MILITARY ATTACHES.

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