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SUBJECT: MILITARY REFORM

1. SUNDAY 3 JUNE ISSUE OF KRASNAYA ZVEZDA NEWSPAPER CONTAINS DESCRIPTION OF PROPOSED MILITARY REFORMS IN SOVIET ARMED FORCES IN ARTICLE BY SOVIET DEFENCE MINISTER MARSHAL YAZOV. COPIES OF THIS ARTICLE WILL BE FORWARDED IN THIS WEEKS BAG WITH A FULLER RESUME. MEANWHILE FOLLING ARE HIGHLIGHTS:

2. INTRODUCTION: THE PLAN FOR MILITARY REFORM HAS HAD SIZEABLE TEAMS WORKING ONIT WITH WIDE PARTICIPATION FROM OTHER INTERESTED PARTIES. THERE HAVE BEEN SEVERAL SESSIONS OF MILITARY COLLEGIUM. RESULTS WILL BE OUT WITHIN TWO MONTHS AND ARE SENT TO SUPREME SOVIET OF USSR. THE REQUIREMENT STEMS FROM DECISIONS AT SPRING 1985 PLENUM SETTING OUT NEW (DEFENSIVE) MILITARY DOCTRINE. SPECIFIC NEW LAWS ARE TO RESULT INCLUDING A DEFENCE LAW, A LAW ON NATIONAL SERVICE AND THE STATUS OF SERVICEMEN.

3. THE PLAN ADDRESSES THREE MAIN AREAS: BUDGETARY REFORM: REPLACING NUMERICAL (QUANTITATIVE) APPROACH TO TRAINING AND EXECUTION OF MILITARY DOCTRINE BY A QUALITATIVE APPROACH: AND THOROUGH DEMOCRATISATION OF MILITARY LIFE INCLUDING RADICAL IMPROVEMENTS IN CONDITIONS OF SERVICE.

4. MILITARY BUDGET WAS CUT IN 1989 BY 8.2% FORM 77.3 TO 70.9 BILLION ROUBLES. MILITARY INDUSTRY CAPACITY WILL REDUCE BY END OF 1990 BY 19.5%. IN RESPONSE TO SOVIET/USA AGREEMENT ON INTERMEDIATE AND SHORT RANGE WEAPONS (START) TWO TYPES OF MISSILE ARE BEING DISPOSED OF TOGETHER WITH THEIR UNITS. PLANNED WITHDRAWALS UNDERWAY FROM CZECHOSLOVAKIA/HUNGARY/MONGOLIA. ALREADY 270 :THOUSAND OF PLANNED UNILATERAL MILITARY MANPOWER CUT OF HALF MILLION HAS BEEN COMPLETED AND TWO MILITARY REGION HQ'S, TWO ARMIES FOUR ARMY CORPS TWENTY ONE

GENERAL DIVISIONS AND OTHER UNITS.

5. CIVIL DEFENCE TROOPS AND RAILWAY CONSTRUCTION TROOPS ARE PLANNED TO BE REMOVED FROM THE MILITARY TRAINING AND R AND D ESTABLISHMENTS WILL BE CUT.
6. THE ARMY SHOULD ONLY BE USED AGAINST EXTERNAL ENEMIES. QUALITY IS THE CATCHWORD, WITHIN THE DOCTRINE OF DEFENSIVE SUFFICIENCY
7. NUMBERS OF EQUIPMENT ORDERING AUTHORITIES WILL BE REDUCED WHILE THE GENERAL STAFF WILL COORDINATE WEAPON DEVELOPMENT. SO NO PARALLEL/DUPLICATED STRUCTURES WILL EXIST. THERE WILL BE 15 TO 20% CUT IN CENTRAL DISTRICT AND ARMY STAFFS. MORE THAN 30% OF GENERALS JOBS WILL GO. REDUCTIONS ARE BEING CONSIDERED IN NUMBERS OF DEPUTY MINISTERS OF DEFENCE
8. RADICAL INCREASE IN PROFESSIONALISM IS CENTRAL REQUIREMENT. 30-35% CUT IN NUMBERS OF MILITARY SCHOOLS AND 30-40% CUT IN MILITARY FACULTIES IN CIVIL HIGHER EDUCATION INSTITUTES. THE REMAINDER WILL BE REORGANISED TO STRENGTHEN THEM .
9. A CENTRAL PROBLEM IS TRANSITION TO VOLUNTEER ARMY. WE ARE CURRENTLY BASED ON ONE-THIRD VOLUNTEER (OFFICERS/NCOS) AND TWO THIRDS NATIONAL SERVICEMEN WHO GET THEIR SPECIALIST TRAINING DURING THEIR 2/3 YEAR SERVICE. WE CONSIDER THIS THE BEST MIX: BUT WE PLAN TO CUT NATIONAL SERVICE IN THE NAVY FROM 3 TO 2 YEARS IN 1992: AND FROM 1991 THE FLEET WILL CONDUCT SELECTIVE TRIAL OF CONTRACT SERVICE WHICH WILL THEN BE EXTENDED TO OTHER MILITARY AREAS. THE NATIONAL SERVICEMAN CAN THUS CHOOSE: EITHER SERVE FOR TWO YEARS ON MILITARY SERVICE, OR ON CONTRACT BASIS FOR THREE YEARS (FOR MONTHLY SALARY OF 150 ROUBLES OR MORE). THE SYSTEM WILL BE ADJUSTED IN THE LIGHT OF TRIAL EXPERIENCE. THE POSSIBILITY IS BEING CONSIDERED OF CUTTING ACTIVE CALL-UP SERVICE TO 18 MONTHS. ALTERNATIVE SERVICE VARIANTS UNDER CONSIDERATION.
10. NATIONAL ARMIES CAN PLAY A ROLE IN FORMING NATIONAL IDENTITIES AND PROTECTING THE MOTHERLAND. BUT EVEN IN 1920S/1930S AND WW2 ONLY 30-40% OF THE NATIONAL FORCES ACTUALLY STEMMED FROM THE REPUBLIC CONCERNED. AND IN CURRENT SITUATION THEY WOULD HAVE QUOTE NEGATIVE REPERCUSSIONS UNQUOTE
- 11/ POLITICAL SECTION OF FORCES IS ADDRESSED BUT WITHOUT SPECIAL MENTION OF CHANGES IN CONDITIONS OF SERVICE: THE 13TH 5 YEAR PLAN PROVIDES FOR 24 MILLION SQUARE METRES OF LIVING ACCOMMODATION FOR

THOSE OF MILITARY SERVICE OUTSIDE TOWN AREAS OF WHICH 19 MILLION WILL BE BUILT BY CONSTRUCTION TROOPS, AND FIVE MILLION SQUARE METRES FOR THOSE LEAVING SERVICES OR RETIRING. THE 14TH 5 YEAR PLAN ENVISAGES 25 MILLION SQUARE METRES.

13. MILITARY PENSIONS WILL INCREASE BY 15-20% AND OTHER PENSIONS ALSO WILL RISE. MENTION IS MADE OF NEGATIVE INFLUENCE OF UNCONSTITUTIONAL ACTIONS IN PRIBALTIC, TRANSCAUCASIAN AND OTHER AREAS.

14. PLAN IS FOR PERIOD UP TO YEAR 2000. FIRST: PLAN IS TO CARRY THROUGH NUCLEAR AND CONVENTIONAL ARMS CUTS, COMPLETE EXIT FROM CZECHOSLOVAKIA HUNGARY MONGOLIA AND PARTS OF GDR AND POLAND. START GRADUAL MILITARY REORGANISATION INCLUDING THE CONTRACT VOLUNTEER QUESTION). NEW LAWS WILL BE ENACTED WITH RESPECT TO RE-STATIONING OF UNITS ON SOVIET SOIL AND ON CONDITIONS OF SERVICE. THEN FORCES WILL BE REDUCED TO THE MINIMUM: REORGANISATION OF CENTRAL APPARATUS: FIXING NEW STRUCTURE FOR MILITARY DISTRICT: NEW TRAINING AND R AND D SYSTEM: VOLUNTEER ARMY AND DEMOCRATISATION

15. IN THE END WE EXPECT TO CUT STRATEGIC NUCLEAR FORCES BY 50% (ASSUMING SUCCESS IN CURRENT BUSH/GORBACHEV DISCUSSIONS)

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