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DRAFT OD(SA) PAPER

Secretar

RULES OF ENGAGEMENT FOR ENFORCEMENT OF FALKLAND ISLANDS MARITIME AND AIR EXCLUSION ZONE (TEZ)

1. OD(SA) has to date approved Rules of Engagement (ROE) a. our SSNs within the Maritime Exclusion Zone (MEZ) of 200 nautical miles around the Falkland Islands which are as follows:

- (1) Any vessels positively identified inside the Z6 Exclusion Zone as being Argentine warships, submarines and naval auxiliaries may be attacked.
- (2) After the first successful attack, withdraw from scene of action and report. Having reported or, if unable to clear report after 12 hours, continue patrol.
- (3) Situation Reports are to be made at your discretion as soon as possible after any subsequent successful attacks and on all Argentine units detected.
- (4) Additionally, if attacked you are authorised to retaliate as necessary for your self defence both inside and outside the Exclusion Zone.

(1) For the transit of the Task Force to the area which,

for the area NORTH of 35° South has the following <u>aim</u>:
to avoid provocation but to respond to aggression with
sufficient firmness to ensure safe transit.

And the instruction that; to achieve transit you may attack
any positively identified Argentine naval ship, combat
aircraft or submarine which demonstrates hostile intent
by coming within 25 miles of a British unit. Minimum
force is to be used. All units may assist in defence
of any unit which is attacked. Merchant ships may not
be attacked. Maritime international law is not to be
broken unless necessary in order to achieve aim.

the Task force has

take sufficient action to ensure transit towards United Kingdom MEZ around Falklands. And the instruction that to achieve transit you may attack any positively identified Argentine naval ship, combat aircraft or submarine which demonstrates hostile intent by coming within 25 miles of a British unit. All units of an Argentinian force may be attacked if one of them initiates an attack on a British unit. Merchant ships may not be attacked. Maritime international law is not to be broken unless necessary in order to achieve aim.

passed 35° South the aim is to:

- For Operation Paraquet for which the following Rules of
- to avoid provocation but respond to aggression with firmess.

 (i) Surface Vessels. Minimum force to be response to any assist in defence of any unit which is attacked. Maritime International Law is not to be broken unless necessary in order to achieve aim.
 - Surveillance to be covert, evading (ii) SSNs. if detected. Engagement of enemy only if attacked first.
 - (2) Transit within Argentinian "Defence Zone" : aim is to show sufficient force to dissuade Argentinian units from enforcing their "Defence Zone".

2. The first surface vessels are due to enter the MEZ on 29 April. Thereafter a Total Exclusion Zone (TEZ) can be established and enforced. This paper assumes that such a han the dome of important limits as the MEZ & would TEZ would, exclude aircraft as well as ships, commercial as well as military traffic and (where necessary) non-Argentines To allow adequate time for planning as well as Argentines. its enforcement, appropriate ROEs need to be authorised by 26 April. Authorising these would not in itself commit Ministers to implementing the actual operation. But if the TEZ is to be enforced from 29 April, appropriate public announcements will need to be authorised on 26 April. these announcements have been made, Ministers will in effect be committed to subsequent implementation, though some very limited flexibility on the decision to implement will remain until 28 April.

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- (i) <u>Surface Vessels</u>. To achieve transit, take any necessary action against postively identified Argentinian ships, whether naval or merchant, and Argentinian combat aircraft. Non-Argentinian merchant ships should be warned off. You may attack any submarines which demonstrate hostile intent.

 Instructions on mutual defence and Maritime

 International Law as at c(1)(i) above.
- (ii) <u>SSNs</u>. Any conventional submarine detected may be presumed to be Argentinian and may be attacked. All Argentinian warships and naval auxiliaries positively identified may be attacked.
- (3) Execution of Operation.

 Aim is to repossess South Georgia.
 - (i) <u>Surface Vessels</u>. Any action necessary to achieve aim may be taken against ships and aircraft positively identified as Argentinian. You may attack any submarine which demonstrates hostile intent.
 - (ii) SSNs. As at (2)(ii) above.

The first surface vessels are due to enter the MEZ on 29 April. To allow adequate time for planning, ROEs for their mission to enforce the Maritime and Air Exclusion Zone (MEAZ) need to be authorised by $\sqrt{267}$ April.

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To tru Exclusion Zone.

- diplomatic terms, it would demonstrate our resolve with the use of a minimum force while negotiations offer prospects of a peaceful resolution. Successful enforcement of the MEAZ therefore could provide negotiating leverage while retaining a degree of international support for the UK's position. The MEAZ should also provide a longer-term opportunity to weaken the morale and fighting capability of the Argentine garrison on the Falklands by denying them food and supplies. If the Argentines were unable or unwilling to break this blockade, internal pressure on their Government to negotiate a solution could mount.
- 3. In order to achieve these objectives, action will need to be taken to neutralise Port Stanley airfield and to prevent all aircraft, as well as all ships, from providing supplies to the Argentine garrison. This would involve authorising the ROEs set out at Annex, which may be summarised as follows:

Enforcement of Maritime and Air Exclusion Zone
Aim is to establish a blockade to prevent entry or
exit of Argentinian surface ships, submarines and
aircraft (including helicopters). Attacks should
only be carried out against targets within the Zone.
These include all positively identified Argentinian
naval ships, combat aircraft and submarines, all
aircraft positively identified as carrying military
supplies or personnel, all aircraft on the Falkland
Islands, and all aircraft which cannot be positively
identified at night or in poor visibility. In
addition, the Port Stanley runway and airfield
installations can be attacked. Minimum force is to
be used. If possible merchant ships are to be warned

carrying military supplies or personnel. In other harming and respects, the instructions in force for all units

South of 35° South will apply, with an extra provision that any Argentinian combat aircraft within 40 miles of a UK unit is deemed to be demonstrating hostile intent. This is necessary as the force comes within range of Super Etendand aircraft carrying the Exocet missile.

- The geographical scope of the proposed ROE is wider than the MEZ itself in order to allow attacks on targets within the Zone to be launched from outside it. Attacks against any aircraft which cannot be positively identified at night or in poor visibility are included because of the HARRIERS' probable inability to identify aircraft in such conditions. The Argentinians would be likely to exploit this shortcoming if they appeared able to do so with relative impunity.
 - Zone, particularly in the air, where the HARRIERS' first duty will be to protect the Task Force. The objective would be to establish local mastery and then gradually to extend control to a wider area.
 - Aviation Organisation in advance of the intention to implement and intention Zone, and to close Port Stanley airfield. It will also be necessary to expand the earlier announcement of a MEZ, as recommended in OD(SA) to include Argentine merchant ships and other merchant shipping carrying supplies to the Falkland Islands. Draft announcements are attached at Aming.

Ministers' approval is therefore sought for the promulgation

of ROE at Annex to enforce a seafair Exclusion Zone and for the forms

of the Announcement of Announcements. These approval is required on

1267 April if the Task Force is to be in a position to enforce the

Zone on its arrival on 29 April. The final decision to enforce the

Zone, and the particular rules which will apply will need to be

taken by 28 April.

ANNEX A TO ATTACHHENT TO COS(Hise)148/742/1

RULES OF ENGAGEMENT FOR ENFORCEMENT OF FALKLAND ISLANDS MARTTIME AND AIR EXCLUSION ZONE

- 1. a. Exclusion Zone Limits. A circle 200 nm radius centred on position 51° 40' South 59° 30' West and from seabed to unlimited height.
 - b. ROE Area Limits and Applicability. Applicable to all UK forces directly engaged in enforcement of the Exclusion Zone, in the South Atlantic South of 35° South and West of 20° West excluding:
 - (1) Brazilian and Uruguayan claimed territorial seas of 200nm.
 - (2) Areas South of 60°S.
 - c. SSN ROE applicable only within the Exclusion Zone.
- 2. Time Limits. When ordered until further notice.

 (UK forces south of 35°S and not directly engaged in enforcement of the Exclusion Zone continue to be governed by Operation CORPORATE High Seas Serial 2/82.) For ragnet forces are continued in the continued of the Exclusion Zone continue to be governed by Operation CORPORATE High Seas Serial 2/82.)
- 3. Recommended Policies.

POLITICAL MEANING
CHARLIE Escalate

Enforce the Naritime and Air Exclusion Zone, establishing a blockade to prevent the entry or exit of Argentinian surface ships, submarines and aircraft.

EXPANSION

ANNEY A TO ATTACHMENT TO COS(Misc) 148/742/1 (Continued)

MILITARY

Surface Ship and Aircraft

Captains may take such action as is necessary to achieve their military task, but are not to exceed it.

123 Carry out attacks against designated targets with conventional weapons.

Cavcat: Applicable to targets within Exclusion Zone only.

With suffixes

INDIA All vessels positively identified as

ARGENTINIAN warships, submarines and

naval auxiliaries (latter as designated

separately).

JULIETT All submarines detected which are

assessed to be conventional may be

presumed to be ARGENTINIAN.

LIMA All aircraft positively identified

as ARGENTINIAN AIR FORCE or

ARGENTINIAN NAVAL aircraft.

Night and low idealifuation and visibility, attacks will be seriously hampered.

visual identification at night or in clad had not normally be possible.

ANNEX A TO ATTACHMENT TO COS(Misc)148/742/1 (Continued)

PAPA

All aircraft which can be positively identified (eg by unloading on the ground or by dropping from the air stores or personnel) as carrying military supplies or military personnel.

Non ARGENTINIAN
aircraft may, if
assisting the
ARGENTINES, be
attacked.
Visual identification at
night or in cloud would

hornally be possible.

SIERRA

All aircraft on the ground in the Falkland Islands.

TANGO

Runways and airport installations including airfield defences in the Falkland Islands.

UNIFORM

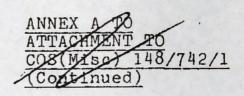
All aircraft that cannot be positively identified because of cloud or light conditions.

202

Authority is delegated to attempt to warn off all Merchant Ships and Commercial Aircraft Within Exlusion Zone which constitute a threat.

And Caveat: If application of Rule 202 is ineffective resort should be made to Rule 104.

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205

Authority is delegated to attack any Non ARGENTINIAN ship, submarine or aircraft that units are included demonstrates hostile intent.

With suffix:

JULIETT

All submarines detected which are assessed to be conventional may be presumed conventional submarines to be ARGENTINIAN.

There are unlikely to be non ARGENTINE in the area but only

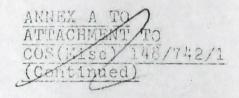
NIMRODS and JEZEBEL fitted SEA KINGS will be able to confirm whether submarine is conventional or nuclear.

And Caveat: Any Argentinian warship or submarine detected within 25 miles and any Argentinian combat aircraft detected within 40 miles of UK Warships, RFAs or

to be demonstrating hostile

Supporting Ships is deemed

intent.



206

that one attack by an enemy unit is
the first in a planned multiple
attack. All threatening units may
be attacked in order to prevent a
pre-emptive attack and ensure survivability.

(ARGENTINIAN)

207

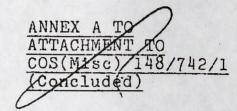
For the purpose of self-defence, attack on one unit may be considered an attack on all other units in company.

208

Notwithstanding other Rules which may be in force the commander of a unit has the inherent right to use such force in self defence as may be necessary to protect his command and the lives of his men.

403

Maritime International Law is not to be broken unless it is necessary in order to achieve the aim.



SSNs

MEANING

EXPANSION

FOUR

All vessels positively identified as ARGENTINIAN warships, submarines

Night/poor visibility attacks

and naval auxiliaries may be attacked.

very unlikely.

FIVE

Any submarine detected not classified nuclear may be presumed to be ARGENTINIAN and may be attacked.

TWELVE

After the first successful attack on a vessel continue patrol in accordance with ROE in force.

THIRTEEN

Situation reports are to be made at discretion on all ARGENTINE units.

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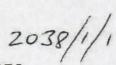
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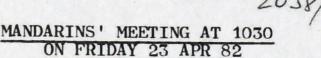
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RELEVANT PAPERS





1. The following are enclosed:

Major Decisions Required - Summary	FLAG B
Major Decisions Required - Critical Path Analysis	FLAG C
Op CORPORATE - Maritime ROE State 230600A	FLAG D
- ROE for Enforcement of Maritime and Air Exclusion Zone	FLAG E
- ROE Against Surveillance Aircraft	FLAG F
- ROE High Seas	FLAG G
Op SUTTON - CINCFLEET Outline Plan	FLAG H
Presentation to OD(SA) - 22 Apr 82	FLAG I

AGENDA

- 2. The following are to be considered:
 - a. ROE for Enforcement of Maritime and Air Exclusion Zones (FLAG \underline{E}).
 - b. ROE Boeing 707 Type (FLAG F).
- 3. You may wish to raise:
 - a. The latest situation in South Georgia.
 - b. Meeting with Ministers at Chequers on Sunday.

Brief Prepared by: SCDS
Dated:

| Brief Prepared by: SCDS | (Wg Cdr W McC Rae) | Hag B - 60 |
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