Foreign and Commonwealth Office

London SW1A 2AH

20 May 1982

J M Stewart Esq AUS/Defence Staff Ministry of Defence

My rea Moray,

SOUTH AFRICA/ARGENTINA

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- 1. We have seen, as a result of reflections of them elsewhere, copies of communications between the MOD and the Defence Attachés in Pretoria about possible supplies of arms to Argentina through South Africa, and related matters, eg Pretoria Attachés' telegrams Nos 1085 and 1087 to MODUK (Air). We also noted from Cape Town telegram No 326 to FCO (copied to MOD but attached for ease of reference), that the South Africans told HM Ambassador on 11 May that they had already responded favourably to a request put to them 'through Service channels' (whether British or South African was not stated) for 'certain equipment'. The South Africans naturally assumed that HM Ambassador was aware of this exchange and he has told us subsequently that he felt at a serious disadvantage through being in complete ignorance.
- I am rather concerned that no-one in the FCO was consulted or even informed about all this, despite the evident political undertones of the whole subject. As you will see from FCO telegram No 175 of 7 May (copied to MOD), we instructed HM Ambassador in Cape Town to raise with the South Africans certain reports of arms supplies to Argentina, and took parallel action in London. It would have been useful for both the Ambassador and us to have known that enquiries were being made through the Attachés in Pretoria about similar reports. And in view of the Government's policy of not collaborating with South Africa in the military field and the possible repercussions for support on the Falklands from elsewhere, both political and practical (eg facilities in Dakar, Freetown and Banjul), it would also have been useful to have been consulted before (if it proves to be true) any request was put to the South Africans on service channels for what was presumably military equipment. Even now, at this rather late stage, we should be grateful for a full account from MOD of the background to all this.
- 3. I appreciate the current pressures on the MOD, and that the political angle may not always be clear to those initiating action. However, there are potentially strong political implications both bilaterally and internationally in South African reactions to the Falklands crisis and even leaving aside the

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/Falklands



Falklands - in any kind of military contacts between the UK and South Africa. I should be grateful if you could remind all concerned at your end of this. We on our side shall do our best to practise what we preach by keeping you similarly informed.

Your en

D H Gillmore

cc E A J Ferguson Esq, CAPE TOWN T A Evans Esq, PRETORIA Mr Weston, Defence Dept

P.S. Please un alm su Cape Ton belino 349 attantis.

Jss 00/11

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DESKBY 120800Z MAY 82
FM CAPE TOWN EMEASBY 111720Z MAY 82
TO IMMEDIATE FCO
TELEGRAM NUMBER 326 OF 11 MAY
INFO PRETORIA, MODUK

27/457 27/63 (2/7/46 19/44)

MY TELEGRAM NO 301: FALKLAND ISLANDS - ARMS BALES

1. I WAS SUMMONED AT SHORT NOTICE TO SEE THE DIRECTOR-GENERAL DFAL AT 1700 HOURS LOCAL TIME TODAY (11 MAY). VAN DALSEN REFFERED TO A REQUEST APPARENTLY MADE YESTERDAY BY ALLINSON TO THE SOUTH AFRICAN EMBASSY IN LONDON REGARDING APPROCHES ALLEGEDLY MADE TO SOUTH AFRICAN FIRMS (NIMRO AND ALBRECHT?) FOR THE SUPPLY OF MILITARY EQUIPMENT TO ARBENTINA. ALLINSON HAD ALSO REFERRED TO REPORTS ABOUT A UNAGUAYAN PLANE LOADING MILITARY EQUIPMENT AT A SOUTH AFRICAN AIRPORT, PRESUMBLY JOHANHESBURG. (SEE ALSO MY TELEGRAM NO 323). THE SOUTH AFRICAN GOVERNMENT HAD TODAY CONSIDERED THIS APPROACH AND HE THEN HANDED ME THE 'SPEAKING NOTES' IN MIFT. (HE CONFIRMED IN ANSWER TO A QUESTION THAT THIS WAS ALSO THE SOUTH AFRICAN ANSWER TO REID'S ACTION REPORTED IN MY TELEGRAM UNDER REFERENCE).

2. VAN DALSEN ADDED THAT HE WAS INSTRUCTED TO TELL ME, AS I WAS NO DOUBT AWARE, THAT THE SOUTH AFRICANS HAD ALREADY RESPONDED FAVOURABLY TO A REQUEST FOR CERTAIN EQUIPMENT PUT TO THEM '' THROUGH SERVICE CHANNELS ''. VAN DALSEN WENT ON TO SAY, IN ANSWER TO A FURTHER QUESTION PUT TO THE EMBASSY IN LONDON BY ALLINSON, THAT WHATEVER THE TERMS OF THE SPEAKING NOTES HE COULD GIVE US A CONFIDENTIAL ASSURANCE THAT EXOCET HAD NOT BEEN SUPPLIED TO ARGENTINA (AND BY IMPLICATION WOULD NOT BE ). VAN DALSEN SAID THAT A REPLY ON THESE LINES WOULD BE GIVEN TO THE FCO THROUGH THE SOUTH AFRICAN EMBASSY.

3. I TOLD VAN DALSEN THAT I FEARED THAT THE REACTION TO THE COMMUNICATION CONTAINED IN HIS SPEAKING NOTE WOULD BE TO REINFORCE IMPRESSIONS IN LONDON THAT, WHATEVER THEIR PUBLIC POSITION OVER THE FALKLAND IDLANDS DISPUTE, THE SOUTH AFRICANS WERE INJUSTED SUPPLYING MILITARY EQUIPMENT TO ARSENTINA. VAN DALSEN COMMENTED THAT OUR APPROACH HAD TOUCHED THE SOUTH AFRICANS ON A RAW NERVE.

SECRET

SPEAKING FRANKLY THE FALKLANDS DISPUTE, IMPORTANT AS IT WAS TO HMS, DID NOT TOUCH THE FUNDAMENTAL SECURITY OF THE UK. THE UN ARMS EMBARGO IN WHICH THE UK FULLY PARTICIPATED THREATENED SOUTH AFRICA'S EXISTENCE. THE TERMSOF OUR REQUEST HAD PROVOKED A WARM REACTION. (IT SEEMS LIKELY THAT EH EMBASSY'S REPORT WOULD HAVE REACHED CAPE TOWN IN TIME FOR DISCUSSION AT THIS MORNING'S REGULAR CABINET MEETING AND THAT THE TERMS OF THE SPEAKING NOTES REFLECTED THAT DISCUSSION). THE MAJOR PRINCIPLE FOR SCUTH AFIRCA WAS THAT THEY WERE AGAINST BOYCOTTS OF ANY KIND, EITHER INWARD OR CUTWARD, AND THAT WAS THE SENSE IN WHICH THEIR RESPONSE SHOULD BE INTERPRETED. I REPEATED THE DISAPPOINTMENT WHICH I KNEW YOU WOULD FEEL. YOU WILL NO DOUBT CONSIDER WHETHER YOU WISH TO REPLY TO THE QUESTION IN THE LAST SENTENCE OF THE SPEAKING NOTES.

FERGUSSON

FALKLAND ISLANDS GENERAL FCO S AM D CABINET OFFICE

ADDITIONAL DISTRIBUTION FALKLAND ISLANDS

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