Prime Minister
Content to stay in Otani hotel?
Yes
Or prefer to move to Residence?
CDP 29/4.

MR POWELL

29 April 1986

TOKYO: SECURITY ARRANGEMENTS

1. I spoke to Colonel Durrant this afternoon, expressing our anxieties and citing the parallel of the Blackpool hotel closed three weeks in advance.

2. He said he was familiar with the New Otani hotel. It was very modern, built in the 80's and with concrete floors. The panels were few and easily removable. A hotel of this kind presented far fewer problems than a smaller but older hotel of the Blackpool/Brighton kind.

3. He said the Japanese equipment was the very latest and their know-how impressive. He and Waller had gone over the ground thoroughly with them. Moreover, the tower block in which the Prime Minister would be staying is an independent building and the police began searching there as rooms fell vacant, ie before 30 April.

4. To sum up, in face of a thorough quizzing, he remained confident, saying he was fully alive to the Brighton parallel and saw no cause for concern.

5. There is, of course, no way of achieving absolute assurance. But I think that we would be justified in telling the Prime Minister that we have gone over the ground again with the experts and are prepared to accept their judgement.

PERCY CRADOCK

NW no see CDP CDM 13/3.

ECONOMIC SUMMIT, TOKYO: MAY 1986: SECURITY

Background

1. As a member of the reconnaissance team I was concerned with the security preparations and arrangements being made by the Japanese authorities for the Tokyo Summit in May 1986. I was accompanied throughout by Detective Superintendent M Waller, The Prime Minister's senior protection officer and, where appropriate, Mr J R H Walker of HM Embassy, Tokyo.

Threat Assessment

2. There is no specific intelligence of any threats to the Prime Minister or the Foreign Secretary whilst attending the Tokyo Summit. The Security Service's general comments have been forwarded to the Private Office, FED and SCD.

Airport

3. The Prime Minister's aircraft will land at Haneda airport and subsequently be guarded by the Japanese authorities. Firearms are to be secured within the aircraft, together with those brought by the Secretary of State's detectives. The police will transfer the latters firearms from Narita airport after arrival.

4. It was confirmed with the police that the flight paths of the Prime Minister's aircraft would be adequately guarded and the police volunteered that there would additionally be helicopter surveillance.

5. The greeting arrangements would take place in an area of the airport well away from the general public and be adequately policed.

Accommodation

6. Accommodation for the delegation is to be in the New Otani hotel. Although accommodation for the Prime Minister and Secretary of State could be provided in the Residence we (Det Supt Waller and myself) were of the opinion that this was the less satisfactory option.

7. The Residence is situated within the Embassy compound covering some 8 acres and surrounded by a wall, approximately 1 mile in length. The compound contains many areas of trees, shrubs and hedgerows together with buildings including local employees quarters. It would be a difficult area to protect against intruders. The perimeter wall does not present a barrier against unauthorised intrusion. Bushes and high banks adjoin the wall internally in some places thereby providing an additional aid to access and concealment.

8. Weighed against the considerable resources being vested in the protection of the New Otani Hotel and the Japanese authorities preference for entire delegations to be accommodated within it, we recommend that the Prime Minister and the UK delegation stay in the

hotel. Protecting the Residence would require a considerable allocation of police resources and involve a road journey of some 10 minutes to the New Otani Hotel.

New Otani Hotel

9. The hotel stands within its own grounds, the whole of which will be a sterile area. Access will be restricted to pass holders. The layout of the hotel is such that the press will be contained within a portion of the hotel set well apart from the living accommodation in the Tower Block. We found that an allocation of rooms on the SE and SW wings of the 37th floor of the Tower Block would meet our minimum security requirements for the accommodation of the Prime Minister, Secretary of State and the Chancellor with the remainder of the delegation on one of the floors below.

10. The hotel will be closed to the general public from 30 April. All rooms will be thoroughly searched, locked and sealed by the police. We were convinced of the adequacy of resources and specialised equipment to undertake this task. Arrangements have been made for the CTSD representative in the Embassy to carry out a technical sweep of the principals' bedrooms and the offices in the Delegation House.

11. The police will also have a presence on the principals' floor and guard rooms during periods when they are not occupied. We were assured that all hotel staff would be carefully vetted and we particularly asked that they should exercise vigilance if new staff were taken on during the period immediately before the Summit.

Cars

12. An armoured Cadillac will be provided for the Prime Minister with an MFA driver and non armoured cars for the Secretary of State and Chancellor.

Personal Security

13. There will be dedicated armed police protection for the Prime Minister, Secretary of State and Chancellor, both when mobile or if they should decide to walk anywhere.

14. No firearms may be carried by visiting protection officers (see paragraph 3 above).

Meeting Location

15. All meetings will take place in the Akasaka Palace. It lies within its own substantial grounds on the opposite side of the road to the New Otani Hotel. The Palace is always well policed and is currently not open to the general public. It has and is still being substantially refurbished and will be thoroughly searched before the opening ceremony on 4 May.

16. A rigid pin/pass system will be in force both for access to the Akasaka Palace, to the adjacent Delegation House and the grounds themselves.

Crime

17. Crime rates as compared to the UK are extremely low. There are few instances of theft or violent crimes such as mugging. One can safely travel on underground trains or walk along streets by night.

Intelligence Collation

18. The Metropolitan Police Department of Tokyo assisted by the National Police Agency have a comprehensive system of intelligence collation, aided by the most modern electronic systems that have been devised. We were impressed by the work of the special unit, consisting of thirty police officers, set up one year ago solely for the task of intelligence collation connected with the Summit.

The Police

19. We met Mr Kamakura, the Superintendent-General of the Metropolitan Police Department, Mr Hattori, Director of the Foreign Affairs Division and his deputy, Mr Nagata. We are indebted to Mr John Walker of HM Embassy, Tokyo who had laid much of the groundwork prior to our visit and we were able to build upon the relationships he had already cultivated.

20. During the period of the Summit there will not be less than 30,000 policemen on duty at any one time in Tokyo. The police presence will be particularly weighted in the New Otani Hotel/Akasaka Palace area and all roads giving access to that area.

21. Although we had met the Police and National Police Agency officials at various meetings during the week, the rather heavily structured and formalised style of Japanese meetings was not conducive to a frank exchange and gleaning of information. However, during a visit to the Police Headquarters on Thursday 20 February, where we spent some hours, we were really able to have useful talks.

22. We gained considerable assurance of the thoroughness with which the Police are tackling their task of preventing any acts of terrorism occurring during the period of the Summit. They have some concern with their indigenous disruptive groups. The Ultra Leftists are split into some twenty two factions numbering 35,000 persons altogether and a Centre Core Faction of some 5,000 persons. The latter group are known to have some home made mortars of which four projectiles remain. It was the Head of the Foreign Affairs Division Security Bureau, National Police Agency opinion that these disruptive groups might create problems during the run to the Summit but not during the Summit itself.

Recommendation

23. We were of the opinion that given the strength of the Japanese police arrangements within and around the New Otani Hotel and the hoped for acceptance of our recommendations for accommodation within the New Tower Block, the latter offered the better choice of accommodation from the Security point of view for the Prime Minister and the UK Delegation. I have also taken into account the nature of the Japanese character who plan in meticulous detail and will undoubtedly produce excellent set piece arrangements. We should benefit in this case from conforming to the host countries preferred wishes that delegations stay in the allocated hotel. Not to do so tends to put the Japanese administrative machine into disarray with some consequent inconvenience.

Colonel P A W G Durrant
Protocol Department
210 6409

London
12 March 1986

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PS/Sir Robert Armstrong

Metropolitan Police
Detective Chief Superintendent A Greenslade, MPSB
Detective Superintendent M Waller
Detective Superintendent A Eames

British Embassy, Tokyo (3)

13 III 1986

FILE

DA

10 DOWNING STREET

From the Private Secretary

23 April 1986

ECONOMIC SUMMIT, TOKYO:
BADGES/PASSES

Thank you for your letter of 23 April. I shall indeed be the Liaison Officer and Mrs. Ryder can be nominated an "Aide de Camp".

I am copying this letter to Michael Stark (Cabinet Office).

(Charles Powell)

R.N. Culshaw, Esq.,
Foreign and Commonwealth Office.

LPo.

JB/MS

Foreign and Commonwealth Office

London SW1A 2AH

23 April 1986

Dear Charles,

Economic Summit, Tokyo: Badges/Passes

I attach a breakdown of the complicated Japanese system of allocation of badges and passes for the Tokyo Economic Summit.

I should be grateful for confirmation that you will be the Liaison Officer who has access to the 1st and 2nd floors of the Akasaka Palace, and to know whether Mrs Ryder could be nominated an "Aide de Camp"; she would have access to the 1st floor of the Akasaka Palace. We should then need fewer extra yellow badges.

I am copying this letter to Michael Stark (Cabinet Office).

Yours ever,

(R N Culshaw)
Private Secretary

C D Powell Esq
PS/10 Downing Street

ECONOMIC SUMMIT, TOKYO

Allocation of Badges/Passes

Badges

Gold Silver	Accesss to all venues	Prime Minister Secretary of State Chancellor of the Exchequer Sir R Armstrong (non transferable)
Red	1st/2nd Floors Akasaka Palace Delegation House zones A,B & C	1 Liaison Officer (Mr Powell) (non transferable) 1 Security Officer (Supt Waller) (transferable)
Sky Blue	1st/2nd Floors Akasaka Palace Delegation House zones A,B & C ? (separate sessions only)	2 Assts to Secretary of State (non transferable) 2 Assts to Chancellor (to be named) (non transferable)
Green (for officials)	1st Floor Akasaka Palace Delegation House zones A,B & C	5 at any one time exchanging yellow badge below for green (transferable)
Green (for "support staff")	1st Floor Akasaka Palace Delegation House zones B & C	2 detectives 1st Floor 1 aide (? Mrs Ryder) 1 Embassy technician (transferable)
Yellow	Delegation House zones B & C	10 (ie the rest of Official Delegation) (transferable)
Yellow	Delegation House zones B & C	For support staff 7 allocated 4 more requested (transferable)

Passes

White Red Stripe	Access to Akasaka compound only with extra badge	Whole Delegation
White Green Stripe	Access zones B & C outside areas only	Detectives

ACCESS TO AKASAKA PALACE/DELEGATION HOUSE

Akasaka Palace

Access to Second Floor

Plenary Sessions	Prime Minister Secretary of State Chancellor of the Exchequer Personal Representative Liaison Officer (C Powell) (in Liaison Officer's Room)
Separate Sessions	Prime Minister Personal Representative Liaison Officer (C Powell) (in Liaison Officer's Room) Secretary of State Assistant Liaison Officer (in Liaison Officer's Room) Chancellor of the Exchequer Assistant Liaison Officer (in Liaison Officer's Room)
First Floor	5 officials at any one time (green badges exchanged for yelllow badge below)
Delegation House	10 official members of Delegation (yellow badge)

Access to Akasaka Palace by "Support Staff"

1st & 2nd Floor	Liaison Officer for Head of Delegation (Mr Powell) Supt M Waller	Red badge
1st Floor only	Supt A Eames Chief Insp T Butler 1 Aide-de-Camp (? Mrs C Ryder) 1 Embassy technician	Green badges
Delegation House	Seven support staff and 4 extra required (see list below)	Yellow badges

5 Secretarial Assistants
2 Duty Clerks
2 Conference Officers
1/2 Embassy Liaison Officers/Staff

NB - Royal Military Police will be allowed in to collect and deliver classified material wearing their White with Red stripe pass only.

Received from Ministry of Foreign Affairs, Tokyo.

ADMISSION TO MAIN BUILDING AND DELEGATION HOUSE OF AKASAKA PALACE*

A. . . II

		Plenary Session	Separate Session			Badges	Supporting staff etc.	Badges
Main Building	Second Floor	Head of Delegation Foreign Minister Finance Minister Personal Representative	Session for the Heads of Delegation Head of Delegation Personal Representative	Session for the Foreign Ministers Foreign Minister Assistant to the Minister	Session for the Finance Ministers Finance Minister Assistant to the Minister	Head of Delegation:Gold (non-transferable) ****(1) Minister & P.R.:Silver (3) (non-transferable) Assistant to the Minister:Sky-blue** (2) (non-transferable)		
		Liaison officer (in the Liaison Officers' Rooms)	Liaison officer	Liaison officer	Liaison officer	Liaison officer for the Head of Delegation:Red (1) (non-transferable) Liaison officer for the Minister:Sky-blue** (2)	Security officer (Personal interpreters)***	Red (≦4) (transferable)
	First Floor	When requested by the Principal Members of Delegation, officials not exeeding 5 may come from the Delegation House				Green (5) (transferable)	Personal interpreters *** (≦3) 2 security officers Doctor Private secretary to the Head of Delegation Aide-de-camp	Green (≦8) (transferable)
Delegation House		10 officials of whom 5 are admitted to the first floor by changing their yellow badges to the green badges at the door way passage of the third floor leading to the Main Building				Yellow (transferable) (10)	* 3 members of supporting staff	Yellow (3) (transferable)

* Access to Akaska Palace is allowed to those who wear lapel badges in addition to delegation passes. The Head of Delegation, Ministers and P.R. are given the access by wearing lapel badges only.

** The sky-blue badges are valid only during the Separate Session.

*** When the presence of personal interpreters is considered necessary, they are given access to the second floor by changing the green badges to the red badges at the side of the stairs in the entrance hall.

**** Figures in parentheses indicate the number of badges to be given.

* Not enough for support staff to gain admittance to offices in Delegation House

CONFIDENTIAL

Foreign and Commonwealth Office

London SW1A 2AH

6 March 1986

Dear Charles,

Economic Summit, Tokyo: Accommodation

As a result of their recent visit to Tokyo, the reconnaissance party have recommended that the Prime Minister, Secretary of State and Chancellor of the Exchequer should all stay in the New Otani Tower Block Hotel. We have just heard that if the Prime Minister does stay in the hotel, the room requested on the 37th floor will be available (diagram attached). The rest of the Delegation would also be in the hotel.

The Prime Minister could of course stay in the Ambassador's Residence. This would, however, mean that she could be accompanied only by Sir Geoffrey Howe (plus a Private Secretary and detective each), with the Chancellor and the rest of the Delegation in the New Otani Hotel. Another drawback is that there would be only a very small room available for the No 10 Private Office.

On the security aspects, our reconnaissance party received a detailed briefing from the Japanese police and security officials. It was clear that the depth and detailed application of the Japanese preparatory work, together with the search procedures and protective measures in force, will ensure safe conditions at the Summit site. In view of the road movement problems, were the Prime Minister and another Minister to stay in the Ambassador's Residence, we recommend that the Prime Minister and entire UK Delegation stay in the New Otani Hotel. Detective Superintendent Waller, the Prime Minister's senior detective, agrees.

I should be grateful to know the Prime Minister's wishes.

CONFIDENTIAL

I am copying this letter to Rachel Lomax (HM Treasury) and to Michael Stark (Cabinet Office).

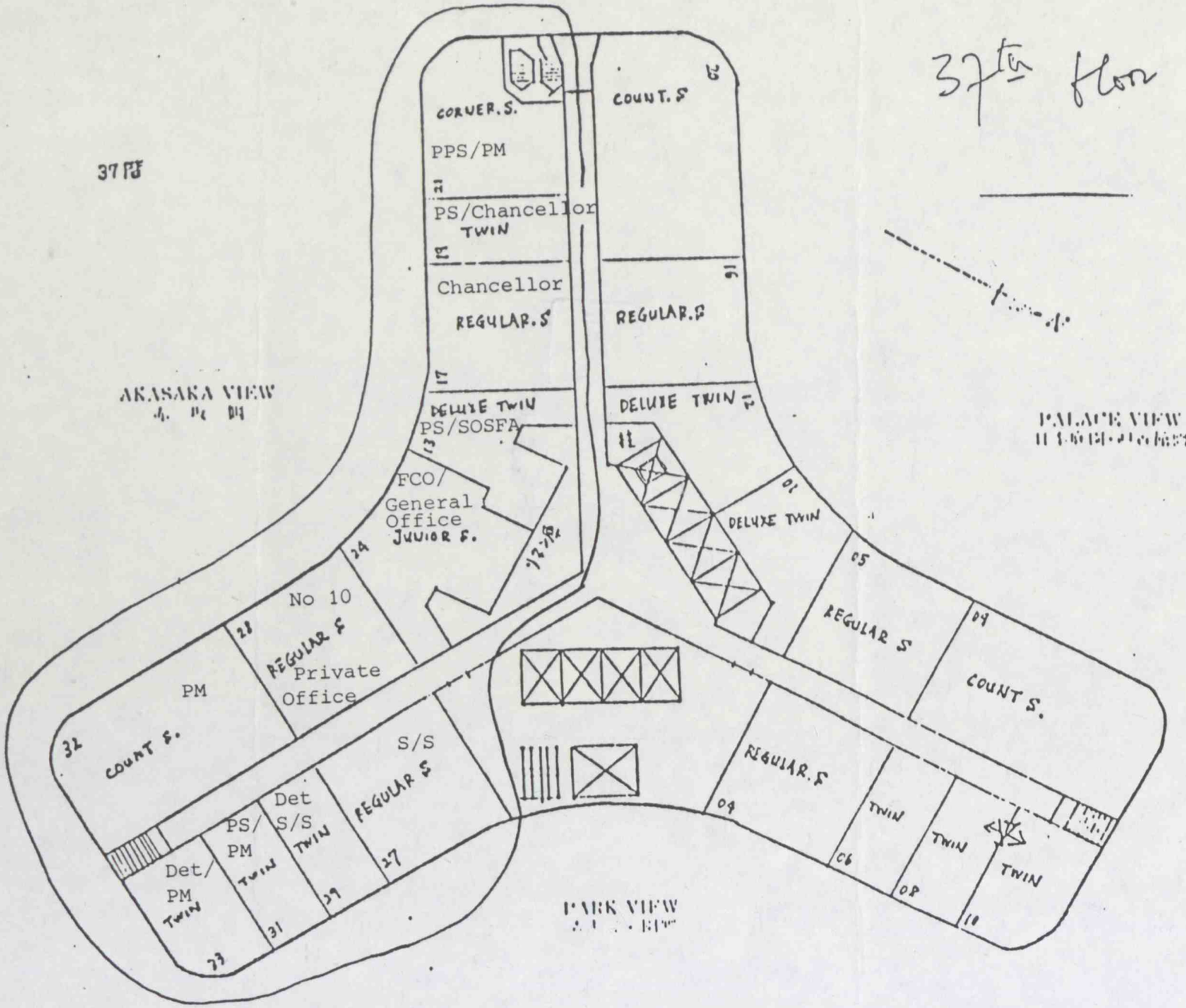
Yours ever,

Len Appleyard

(L V Appleyard)
Private Secretary

C D Powell Esq
10 Downing Street

37th floor



APPENDIX F

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